

Griselda Aldrete Executive Director Steven M. DeVougas Chair

Nelson Soler Vice-Chair

Ann Wilson Fred Crouther Angela McKenzie Everett Cocroft Raymond Robakowski

April 1, 2020

Ronda M. Kohlheim Inspector General Office of the City Clerk

## Re: Response to Milwaukee Fire and Police Commission Audit Findings and Recommendations

Dear Inspector General Kohlheim:

EB4E94DDA504&Options=&Search=.

In this document, you will find the Milwaukee Fire and Police Commission (FPC) responses to the Audit Recommendations for the FPC Department. FPC would like to take this opportunity to thank the Employee Relations Director for the City of Milwaukee's Department of Employee Relations and the City Attorney's Office for their assistance throughout this entire process. FPC would also like to thank the Inspector General, for the time and feedback provided regarding the departments' operations. The FPC has reviewed the report presented on March 6, 2020 and would like to offer the following responses to the recommendations, while also making some observations regarding the process of this audit.

The intent of this response letter is to formally acknowledge the recommendations the audit report presented; learn where there are areas for growth and consistency; and relay rationale on why certain processes and procedures are in place. Below is a timeline of events in occurrence:

- December 3, 2019, the Inspector General made an open records request (ORR) to the Executive Director asking for all emailed communications between the current Executive Director, the then Operations Manager, the then Staffing Services Manager and the Risk Management Manager.<sup>1</sup>
- December 9, 2019, the Inspector General made another ORR requesting copies of FPC's internal documented policies and procedures as it relates to the following areas: Recruiting and Testing Standards, Investigating and Monitoring of Citizen Complaints, Disciplining Police and Fire employees for misconduct, Community Relations, Risk Management, Compliance with the ACLU Settlement & Agreement and Emergency Management.<sup>2</sup>
- December 12, 2019, the first meeting with FPC Executive Director, Inspector General, City Clerk, Employee Relations Director, and Assistant City Attorney occurred. The ORRs, audit scope parameters, and the reason behind the audit were discussed. Topics to be covered in the audit, and which topics would not, along with the timeline were also discussed.

<sup>&</sup>lt;sup>1</sup> Please note the FPC had not yet been notified of a plan by the Common Council to conduct an audit or review of the FPC department. The first time the request for an audit was made at the **December 5, 2019** Steering and Rules Committee meeting in closed session where the Inspector General was present. File # 191309 <a href="https://milwaukee.legistar.com/LegislationDetail.aspx?ID=4267955&GUID=CCE21E54-989B-46A5-8D09-426795\$&GUID=CCE21E54-989B-46A5-8D09-426795\$&GUID=CCE21E54-989B-46A5-8D09-426795\$&GUID=CCE21E54-989B-46A5-8D09-426795\$&GUID=CCE21E54-989B-46A5-8D09-426795\$&GUID=CCE21E54-989B-46A5-8D09-426795\$&GUID=CCE21E54-989B-46A5-8D09-426795\$&GUID=CCE21E54-989B-46A5-8D09-426795\$&GUID=CCE21E54-989B-46A5-8D09-426795\$&GUID=CCE21E54-989B-46A5-8D09-426795\$&GUID=CCE21E54-989B-46A5-8D09-426795\$&GUID=CCE21E54-989B-46A5-8D09-426795\$&GUID=CCE21E54-989B-46A5-8D09-426795\$&GUID=CCE21E54-989B-46A5-8D09-426795\$&GUID=CCE21E54-989B-46A5-8D09-426795\$&GUID=CCE21E54-989B-46A5-8D09-426795\$&GUID=CCE21E54-989B-46A5-8D09-426795\$&GUID=CCE21E54-989B-46A5-8D09-426795\$&GUID=CCE21E54-989B-46A5-8D09-426795\$&GUID=CCE21E54-989B-46A5795\$&GUID=CCE21E54-989B-46A5795\$&GUID=

<sup>&</sup>lt;sup>2</sup> Given this request contained confidential personnel requests and the scope of the audit had not yet been formalized, the Executive Director requested a meeting with the Employee Relations Director and Assistant City Attorney specializing in ORRs. This meeting occurred via phone conference on **December 10, 2019**.



Griselda Aldrete Executive Director Steven M. DeVougas
Chair
Nelson Soler
Vice-Chair
Ann Wilson
Fred Crouther
Angela McKenzie
Everett Cocroft

Raymond Robakowski

- December 16, 2019<sup>3</sup>, the audit announcement letter was emailed to the Executive Director, Common Council President, Employee Relations Director, City Clerk and Assistant City Attorney by the Inspector General.
- December 18, 2019, the Inspector General sent an email to the Executive Director requesting all policies and procedures related to this audit prior to the Audit Entrance Conference meeting scheduled for December 23, 2019. The Inspector General noted that this was not an ORR, rather a request related to the audit. Enclosed within this email was the agenda for the Audit Conference meeting.
- December 19, 2019, the Employee Relations Director replied to the Inspector General's agenda with comments, questions and concerns.<sup>4</sup>
- December 20, 2019, the Inspector General sent an email to the Executive Director stating that in light of concerns relating to the FPC audit, the scope of the audit was subject to change based on the review of the Inspector General. Enclosed within this email, additional requests were made for FPC internal operating policies and procedures for the following: Monitoring and Investigating Citizen Complaints, Recruiting, Hiring and Testing Procedures & Processes, Training, Cross-training of FPC employees Procedures & Processes, Policies, Procedures and Processes for placing qualified candidates on the eligibility list and selecting an individual on the eligibility list.
- December 23, 2019, the Audit Enfrance Conference occurred. In attendance were FPC Executive Director, Inspector General, Employee Relations Director and Assistant City Attorney. The agenda and the previously emailed comments by the Employee Relations Director were used as a guide to drive the conversation. All parties reviewed the audit announcement letter, discussed the timeline and noted the areas the audit scope would not include. Since the audit scope was to be focused on the FPC Testing and Recruiting and the Citizen Complaints investigations, the Executive Director would facilitate meetings with staff directly related to these areas, which included the Human Resources Representative, Human Resource Analyst-Senior, Recruiter, Community Education Assistant, Risk Management Manager<sup>5</sup> and the Investigator/Auditor handling citizen complaints. After all of the staff members interviews were complete, the last interview would be with the Executive Director.
- December 30, 2019, the Inspector General sent emails to the following FPC staff members requesting a walk-through to test departmental Policies, Procedures and gain an understanding of staff day-to-day operations: the Investigator/Auditor, Risk Management Manager, Human Resources Representative, Human Resources Analyst-Senior, Recruiter and Community Education Assistant.<sup>6</sup>

<sup>&</sup>lt;sup>3</sup> Appendix A: Audit Announcement Letter dated **December 16, 2019**.

<sup>&</sup>lt;sup>4</sup> Appendix B: Audit Entrance Conference Agenda with comments from the Employee Relations Director.

<sup>&</sup>lt;sup>5</sup> The Risk Management Manager managed the investigations unit from September 26, 2019 until January 3, 2020.

<sup>&</sup>lt;sup>6</sup> Appendix C: Schedule of meetings (dates) with the Inspector General with referenced staff.



Griselda Aldrete Executive Director Steven M. DeVougas Chair

Nelson Soler Vice-Chair

Ann Wilson Fred Crouther Angela McKenzie Everett Cocroft Raymond Robakowski

- January 15, 2020, the Inspector General emailed the Executive Director that to ensure the audit provided a clear understanding to all interested parties; the Inspector General would be expanding the audit slightly. To make this determination, the Inspector General asked to meet with all staff, a deviation from the original audit scope letter and previous meetings.<sup>7</sup>
- January 21, 2020, an invitation was sent to the Inspector General (accepted invite on January 24, 2020), by the Executive Director, to attend the all staff meeting on January 27, 2020, to help ease concerns or questions by all staff. The Inspector General emailed on the day of the staff meeting (January 27, 2020) that it was no longer feasible to attend the all staff meeting.
- February 24, 2020, the Executive Director was unable to meet with the Inspector General as previously scheduled. The meeting was re-scheduled for February 28, 2020. The purpose of this first and final meeting was to gain an understanding of the Executive Director's role and responsibilities, along with the roles and responsibilities of staff, job titles and descriptions. Additionally, the Inspector General would share what this role meant for the City, the assessment of the FPC department and any changes or decisions of the FPC structure.
- February 28, 2020, at the conclusion of this meeting, there was a follow up with an Exit Conference meeting, to discuss audit findings and recommendations. Post meeting, the Executive Director delivered on the request of the Inspector General outlining FPC staff roles and responsibilities, along with current FPC projects.<sup>9</sup>
- March 5, 2020, the Investigator/Auditor dedicated to Citizen Complaint Investigations emailed the Inspector General with concerns with the audit process of the Citizen Complaints handled by the FPC.
- March 9, 2020, the audit Exit Conference was held. In attendance was Common Council President, the City Clerk, Employee Relations Director and FPC Executive Director. The draft audit report was discussed, questions were asked, and comments and concerns were addressed. Some of the same concerns that are still discussed in this audit report regarding testing and recruitment processes, testing schedules and a lack of understanding of these processes as recommendations were covered in that meeting. To address these concerns, the inspector General agreed to make edits to the first draft audit report and the audit summary report would be re-submitted. The audit summary was re-submitted on March 10, 2020.

<sup>7</sup> Email from Inspector General wanting the total number of approved FPC positions; for each position title, how many were currently staffed, vacant, or staffed, but the employee was on a leave; and names (first and last), and titles for current staff.
<sup>8</sup> Note: the Inspector General has completed one-on-one interviews/walk-throughs with ALL staff prior to this meeting to gain an understanding of each FPC staff member roles and responsibilities.

<sup>&</sup>lt;sup>9</sup> Appendix D: The Executive Director followed up with an email to the Inspector General on **March 4, 2020** with an FPC summary, which included; FPC staff roles and responsibilities, listing of FPC commissioners and FPC summary of Commission meetings and active committees for 2019 year up to the date of submission.



Griselda Aldrete Executive Director Steven M. DeVougas

Cha

Nelson Soler Vice-Chair

Ann Wilson Fred Crouther Angela McKenzie Everett Cocroft Raymond Robakowski

- March 30, 2020, the Management Response letter was due to the Inspector General. Due to COVID-19 emergency activities and having staff work remotely, the FPC Executive Director requested an extension to submit the response letter on April 1, 2020. The Steering and Rules committee scheduled for April 2, 2020 where this audit would be discussed was cancelled on March 27, 2020. The extension to submit the response by April 1, 2020 was granted.

It is the opinion of the FPC that this timeline is of core importance in order to demonstrate the cooperation, transparency, and diligence the FPC staff exhibited during the entirety of the audit process. Questions remain present, as evidenced in this Management Response letter, that there seemed to be a lack of uniform and consistent communications between the Inspector General, FPC staff and other City personnel. In addition, there was no clear understanding by the FPC of the scope of the audit—leading to structural inconsistencies as well as no documented questions or recordings of the walk-throughs and staff interviews—to ensure farmess and quality assurance by the Inspector General. The FPC Executive Director also has knowledge that FPC documents designated CONFIDENTIAL were forwarded to the Inspector General by several FPC employees during the course of this audit, without the authorization and knowledge of the management personnel at the time these documents were sent. 10

The FPC does not in any way discredit the value and work done in this audit report. However, in order to properly respond to this audit report, the FPC wants to address why the recommendations in this audit report raise questions/concerns and in some instances, note the recommendation as completed, given that proper documentation and information was provided to the Inspector General and the recommendation has been resolved.

Sincerely,

Griselda Aldrete Executive Director

riselda Aldo

<sup>&</sup>lt;sup>10</sup> Email communications between FPC staff and the Inspector General were discovered after two staff resignations in late February occurred as it related to **CONFIDENTIAL** testing information and candidate information; along with confidential memorandums and staff and departmental information.



Griselda Aldrete Executive Director Steven M. DeVougas Chair

Nelson Soler Vice-Chair

Ann Wilson Fred Crouther Angela McKenzie Everett Cocroft Raymond Robakowski Commissioners

# A. Recruiting, Testing and Hiring Controls

Over the last two years, the FPC has endured leadership changes at the Executive Director level. In addition, staff vacancies have gone unfilled for long periods, prior to the current Executive Director beginning in this role in **September 2019**. At the start of the tenure as Executive Director, an assessment of departmental operations began which included one-on-one meetings with all FPC staff to gain an understanding of all roles, responsibilities and gain departmental history. The Executive Director also began meeting with the FPC Operations Manager<sup>11</sup> and FPC Commission Chair to begin to understand commission-meeting operations.

Shortly after starting full-time, the Executive Director realized that many of the processes for current employee operations, job duties and responsibilities, and commission operations were not formally documented. While limited documentation existed in some areas including testing, recruiting and investigations, many employees operated via institutional knowledge, and if they were new to the department, they began documenting their current processes and procedures. The Executive Director began asking the Testing and Recruiting staff to document their work and create procedures and timelines for the various Fire and Police Department exam processes. Cross-training among Testing staff was also necessary, since staff were previously assigned to either Police or Fire testing; not both. Staff absences affected cross-training, which in turn, affected overall PPC operations as it related to Testing and Recruiting.

The recruiting aspect of the FPC is very important for the two departments the FPC serves. Both the Police and Fire Departments rely on the FPC to find quality recruits who can successfully pass all parts of the hiring process, which include a written, oral and physical examination, a background investigation, psychological test, medical examination and drug screening. Currently, the FPC has one full-time recruiter and two additional staff members who are assigned 25% recruiting responsibilities. The Executive Director tasked the Recruiting unit to come up with a recruitment plan for the 2019-2020 testing cycle in the fall of 2019. This plan would serve as a guide for the Recruiting unit as the testing needs increased and would assist the Fire and Police Departments' recruitment units in their recruitment efforts.

<sup>&</sup>lt;sup>11</sup> Please note that the FPC Operations Manager resigned on **September 2, 2019** before the Executive Director joined the department full-time on **September 10, 2019**; the Executive Director began in a part-time capacity upon being sworn into the position on **August 8, 2019**. A Chief of Staff was hired to replace the Operations Manager position and assist with staff and departmental operations in **November 2019**.

<sup>&</sup>lt;sup>12</sup> The Executive Director hired a Community Outreach Coordinator to help with community outreach and recruiting in **November 2019**—duties previously held by the Operations Manager. The temporary Community Education Assistant who had been with the FPC for almost four years was hired full-time as an under fill to help with testing and recruiting in **March 2020**.



Griselda Aldrete Executive Director Steven M. DeVougas
Chair

Nelson Soler
Vice-Chair

Ann Wilson
Fred Crouther
Angela McKenzie
Everett Cocroft

Raymond Robakowski

The new as of March 9, 2020 Staffing Services Manager submitted a draft report to the Executive Director on March 24, 2020. A joint recruitment meeting with the Fire and Police Departments' recruitment units is forthcoming<sup>13</sup> with a presentation of the joint plan at an upcoming Public Safety and Health Committee.<sup>14</sup>

In addition to recruiting, the plan allows the FPC to be in-sync with the City's proactive approach to workforce planning. In essence, the goal is to recruit candidates who see positions in both the Fire and Police Departments as life-long careers. Thus, the Recruiting unit plan has retention strategies for those that the FPC recruits and those who work in either one of the two departments. FPC currently utilizes a texting application, Text Carrier, to communicate with recruits and interested candidates about upcoming recruitment events, testing dates for both the Fire and Police Departments and any updates the FPC wants to provide to keep candidates informed and engaged. In addition to the texting application, FPC also uses JobAps for email communication with potential candidates. FPC has found communicating via text and email are effective ways to retain candidates interested in working in public safety and emergency services.

In addition to looking at the Testing and Recruiting processes, the Executive Director also began assessing staff vacancies to understand where the staffing priorities would be. Staffing up the Testing and Recruiting unit seemed to be a priority given the heavy testing schedule in the fall of 2019. Also of equal priority, was the hiring of an Investigator/Auditor to specifically monitor the American Civil Liberties Union (ACLU) settlement agreement. This hiring decision was validated by the fact that the first one-year progress report of the settlement agreement from the Crime and Justice Institute (CJI) had been released the week of the Executive Director's full-time arrival to the FPC office. The report made reference to the fact that a lack of leadership and direction had hindered the FPC from making meaningful progress towards compliance in its' first year. Also of equal importance, was the appointment of the Director of Emergency Management/Homeland Security & Communications to help with the joint citywide emergency plans and assist in the merging of the City of Milwaukee's Computer-aided Dispatch (CAD) systems between the Police and Fire departments, which the FPC is tasked with overhauling.

\_

<sup>13</sup> Recruitment plans, meetings and activities were suspended by both departments due to the COVID-19 pandemic.
14 At the **January 9, 2020** Public Safety & Health Committee, a resolution passed (File No. 191455) requesting the FPC to ensure that recruiting activities for the Fire Department cadet program take place solely within the city of Milwaukee to increase the hiring of Milwaukee residents. The committee asked FPC for a full recruitment plan to be presented to this committee within two months. The file has yet to be scheduled back at the Public Safety & Health Committee:
https://milwaukee/legistar.com/LegislationDetail.aspx?ID=4288545&GUID=FA822CF5-54BE-42CA-8EE9-984C793D66DF.

<sup>&</sup>lt;sup>15</sup> The Executive Director hired a Human Resources Representative in **October 2019** to aid in the testing unit; an Investigator/Auditor in **November 2019** specifically to focus on the compliance efforts for the ACLU Settlement Agreement with a re-classification of the job description and the title of Legal Compliance Coordinator is undergoing evaluation by the Civil Service Commission (CSC) as of the date of submission of this report. The Director of Emergency Management/Homeland Security & Communications is a cabinet level position nominated by the Mayor; a candidate was successfully nominated and confirmed in **November 5, 2019**.



Griselda Aldrete Executive Director Steven M. DeVougas Chair

Nelson Soler Vice-Chair

Ann Wilson Fred Crouther Angela McKenzie Everett Cocroft Raymond Robakowski

Operationally, staff meetings were something that had been lacking in the department for months and many employees expressed a desire to have a time each week to see one another given that the FPC offices are not cohesive; the FPC offices are divided into three separate offices, on two floors of City Hall. The Executive Director instituted mandatory weekly staff meetings and presented work rules to the department outlining employee expectations beginning on **September 26, 2019**.

Recommendation #1 - Collaborate with vendors to ensure scoring methodology and testing examination components comply with hiring prerequisites for Fire and Police positions.

It is unclear what this recommendation is trying to address.

The audit report infers that the vendor scoring methodology for testing and examination may not comply with City rules. Which City rules is the Inspector General referring to? If there are in fact City rules or regulations that FPC should be adhering to scoring testing and examinations, FPC would welcome the information because the FPC is unable to locate a City standard referred to in the audit report.

FPC does not know which scoring criteria the audit report is referencing. What are the City's prerequisites to continue in the process referenced in this audit report? The FPC staff does not do periodic reviews of scoring methodology, that is done by the vendor. Depending on the examination being administered, whether for the Police or Fire department, the vendor is responsible for scoring the examination. There are various scoring solutions that may be presented based on item analysis, reliability and validity factors. And jointly with the vendor, the FPC to determines the best scoring solution for the test being administered. Ultimately, the vendor(s) owns the examination materials and scoring due to proprietary reasons.



Griselda Aldrete Executive Director Steven M. DeVougas

Nelson Soler Vice-Chair

Ann Wilson Fred Crouther Angela McKenzie Everett Cocroft Raymond Robakowski Commissioners

<u>NOTE</u>: the audit process did not include interviews by the Inspector General with the vendors<sup>16</sup> the FPC uses to develop and administer examinations<sup>17</sup> for each department. A more accurate understanding of the steps involved in developing, administering and scoring a test may result in a different recommendation or no recommendation at all. For example, EBJacobs, renamed as PSI, has been a vendor for the City of Milwaukee since 1997. They design the examination processes and administer Police related examinations since the United States Department of Justice (DOJ) performed an assessment of the Milwaukee Police Department (MPD) and the FPC<sup>18</sup> in 2015.

The audit report suggests that the examination processes are not documented. A conversation with the vendors would have helped clarify this. Many of the examination components are in fact proprietary and confidential information. However, information about the exam process, components, weights, and preparation guide is available for every exam administered.

For every example job posting, which the FPC Commission approves every time there is an exam, contains the information that is required by the rules of the FPC. <sup>19</sup> This includes a description of the job, the minimum requirements, other knowledge, skills and abilities (KSA's), the components and weights of each, reading materials and candidate prep guides.

The City of Milwaukee entered into a contract with Industrial/Organizational Solutions (IOS) in 2008 to administer and revamp the Fire Department examinations and renewed in 2017. As evidenced by the IOS contract, they use the National Firefighter Selection Inventory (NFSI) when developing and administering the exams. The NFSI is a standard used around the country and the exam was customized based on the results of a Job Analysis conducted by the City. FPC staff and the vendor work closely to ensure all applicable standards and regulations are adhered to in preparing the eligible lists. The contract is up for renewal and review in June 2020. <sup>21</sup>

The EBJacobs, now PSI, uses the Law Enforcement Aptitude Battery (LEAB) for the written test and that other test components are designed and administered based on the results of the Job Analysis and in

<sup>21</sup> See Appendix E.

<sup>&</sup>lt;sup>16</sup> FPC uses EBJacobs, now PSI, to conduct Police examinations (since 1997) and Industrial /Organizational Solutions (IOS) for the Fire examinations (since 2008).

<sup>&</sup>lt;sup>17</sup> At the Exit Conference on March 9, 2020, this was discussed. Present were the Inspector General, City Clerk, Common Council President. Director of Employee Relations and the FPC Executive Director. The Inspector General stated "the audit was of the FPC, not the vendor(s) the FPC works with".

<sup>&</sup>lt;sup>18</sup> "This was in response to a request by then MPD Chief Flynn for the department to participate in the US DOJ Collaborative Reform Initiative in order to provide an avenue to strengthen and build the mutual trust between the MPD and the communities they serve. While due to decisions made in the US DOJ no final assessment report is likely to ever be produced from this process, a draft version of the report was made public":

https://graphics.jsonline.com/jsi\_news/documents/doj\_draftmpdreport.pdf. Taken from the Milwaukee Collaborative Reform Initiative Community Feedback Portal: https://city.milwaukee.gov/mkecr.

<sup>&</sup>lt;sup>19</sup> FPC Rules: https://city.milwaukee.gov/ImageLibrary/Groups/cityFPC/Rules/FPCRules.pdf.

<sup>&</sup>lt;sup>20</sup> Appendix E: IOS Contract. The Department of Employee Relations (DER) entered into this contract when FPC was housed inside DER; FPC separated into its own separate City department in 2012.



Griselda Aldrete Executive Director Steven M. DeVougas

Nelson Soler Vice-Chair

Ann Wilson Fred Crouther Angela McKenzie Everett Cocroft Raymond Robakowski Commissioners

accordance with all applicable regulations, including the uniform Equal Employment Opportunity Commission (EEOC) guidelines on Employee Selection Procedures.<sup>22</sup> This contract is up for renewal in 2020, upon completion of the Police promotional examinations for Detective, Lieutenant and Sergeant roles. Both PSI and IOS are considered subject matter expert companies in these fields. EBJacobs, now PSI, contract<sup>23</sup> was renewed in January 2020. IOS Contract is up for review in June, 2020.<sup>24</sup> FPC will engage the Legislative Research Bureau (LRB) to help with research on national testing vendors to ensure best practices and qualified vendors are considered for future FPC testing.

There is also a recommendation that makes reference to how documentation for pre-employment medical determinations should be completed. The protocols in place have been used by the City vendor, Concentra, for years. FPC does not believe there are deficiencies that have been identified suggesting that the documentation of the pre-employment medical determinations have to be expanded or modified. The FPC staff should not be put in a position to second guess or question a medical finding as to whether a candidate is medically cleared or not for duty.

FPC believes this overall recommendation requires some explanation and background. The change in the timing of when the testing process performs the medical, psychological and drug exams are performed were changes made under a previous FPC Executive Director. The audit fails to identify when this change was made and more importantly why. <sup>25</sup> That is a critical piece of this important finding that should be addressed.

Implementation Timeline: More clarity and information is necessary to understand what this recommendation is trying to accomplish and recommend to the FPC Department. However, both of the vendor contracts will be reviewed in 2020 and a discussion about testing processes and timing, along with scoring metrics can be included. Expected implementation date is December 31, 2020

Recommendation #2 – Develop and document a detailed, well-defined pre-employment process to ensure medical examinations, psychological evaluations and drug tests comply with applicable federal and state rules and regulations.

It is not clear what the audit report is suggesting with this recommendation. An appeal of a medical disqualification for failing to meet a medical standard is not appropriate, as stated in FPC Rule VIII Section 7(c). 26 If what the audit report is referring to is a peer-to-peer review of the psychological component, then it should be noted as that.

<sup>25</sup> Current FPC staff found this process dates back to 2017.

<sup>&</sup>lt;sup>22</sup> Appendix F: City of Milwaukee's Testing and Selection Process Guide, August 11, 2010.

<sup>&</sup>lt;sup>23</sup> Appendix G: EB Jacobs, now PSI, Contract Extension.

<sup>&</sup>lt;sup>24</sup> See Appendix E.

<sup>&</sup>lt;sup>26</sup> FPC Rules: <a href="https://city.milwaukee.gov/ImageLibrary/Groups/cityFPC/Rules/FPCRules.pdf">https://city.milwaukee.gov/ImageLibrary/Groups/cityFPC/Rules/FPCRules.pdf</a>



Griselda Aldrete **Executive Director** 

Steven M. DeVougas

**Nelson Soler** Vice-Chair

**Ann Wilson Fred Crouther** Angela McKenzie Everett Cocroft Raymond Robakowski Commissioners

The medical and background examinations were administered in an inconsistent order in the FPC testing processes dating as far back as 2017. There were no specific timelines in place, but since this discovery. earlier this year (2020), the FPC has ensured that the correct timeline of testing processes along with testing timelines organized by the Testing and Recruiting unit were created in January, 2020. These testing timelines were provided to the Inspector General on January 3, 2020.<sup>27</sup>

Within this recommendation, there is a suggestion to utilize a healthcare professional for pre-employment screenings. This seems to imply that the FPC is not doing so currently. That is not accurate.<sup>28</sup> This recommendation also indicates that the medical examination has to be job related and again seems to imply that the FPC is not doing that currently. That is not accurate.<sup>29</sup> The medical inquiries used by the current provider in administering pre-employment medical examination are consistent with American Disabilities Act (ADA) requirements. Findings that imply the FPC is not following the required standards under the ADA are not accurate.<sup>30</sup>

This aspect of the testing process will be given a higher priority by the Staffing Services Manager.<sup>31</sup> The Staffing Services Manager has an extensive record working within human resources for the City of Milwaukee since 2010. The Staffing Services Manager leads the overall strategy and direction of the Testing and Recruiting units, identifies and sets goals, and ensures the FPC has continued success in its testing and recruitment efforts for both the Police and Fire Departments.

Implementation Timeline: Appendix I of this report which includes the 2020 testing timelines should satisfy this recommendation. The FPC considers this recommendation closed.

# Recommendation #3 - Revise, implement and document well-defined, comprehensive policies and procedures for Recruiting, Testing and hiring processes.

In an effort to make these processes standardized and uniform, the FPC developed timelines in January, 2020 and is actively working to complete the recruitment plan.

Part of this recommendation discusses the background check process. The MPD completes all of the background checks for both the Police and Fire candidates. The background check completion process is very fluid and is defined by testing priorities. Consequently, setting a firm completion timeline and deadline for each individual background check is not feasible.

<sup>&</sup>lt;sup>27</sup> Appendix H: FPC Internal Testing Timelines.

<sup>&</sup>lt;sup>28</sup> Appendix I: Contract with Concentra regarding health and drug screenings.

<sup>&</sup>lt;sup>29</sup> See Appendix I.

<sup>30</sup> See Appendix I.

<sup>31</sup> Previous Staffing Services Manager was terminated from the FPC in November 2019. The new FPC Staffing Services Manager began on March 9, 2020.



Griselda Aldrete Executive Director Steven M. DeVougas

Nelson Soler Vice-Chair

Ann Wilson Fred Crouther Angela McKenzie Everett Cocroft Raymond Robakowski

Background checks can and do vary from person-to-person based on the discoveries found by the MPD. FPC does however work closely with the MPD to monitor and ensure the background checks are completed by the deadlines indicated by the testing timelines and schedules so that the hiring process moves forward. FPC has tweaked the process to accommodate the testing and hiring needs of the City's public safety and emergency services.

Since the Milwaukee Fire Department (MFD) background checks are not as extensive as those for law enforcement officers, the FPC does communicate to MPD the date by which the applicant backgrounds need to be completed. This keeps the exam process on schedule.

As of January, 2020, FPC has developed testing timelines for Police Officer, Pire Fighter, Fire Cadet and for promotional exams for Police Detective, Lieutenant and Sergeant. The timelines allow the FPC staff to work backwards so that the timing of each step in the hiring process is followed from start to finish. The goal is for the FPC to develop testing timelines two to three years ahead to ensure the FPC meets the staffing needs of both departments and the City of Milwankee's public safety needs.

Promotional examinations for Police Detective, Lieutenant and Sergeant are being handled by outside vendor EBJacobs, now PSI.<sup>32</sup> The Fire promotional examinations were handled by outside vendor IOS in August of 2019. Promotional examinations for both departments require the use of outside assessors, also known as subject matter experts, and not internal assessors, to avoid any impropriety or favoritism and to maintain the integrity of the examination process. This is a common practice in public safety testing across the country.

On page 14 of this audit report, a recommendation is made as to the need to use external raters for promotional examinations. The FPC is unclear why this is a finding. This recommendation implies that external raters (assessors) are not used when conducting promotional examinations, when they in fact are.<sup>33</sup>

Implementation Timelitie: More clarity and information is necessary to understand what this recommendation is trying to accomplish. However, the FPC Testing and Recruiting units will create comprehensive policies for all testing examinations by September 30, 2020.

<sup>&</sup>lt;sup>32</sup> Due to COVID-19 and the global health pandemic, the FPC made the decision to postpone the promotional examination for Detective on **March 27, 2020** for exams that were to begin March 30, 2020. PSI and external assessors would not be able to fly into Milwaukee to administer the exams due to the travel ban. FPC continues to monitor the developments due to COVID-19 and will re-schedule exams as readily possible.

<sup>&</sup>lt;sup>33</sup> Appendix J: EBJacobs, now PSI, reviewed and approved internal Testing Timelines.



Griselda Aldrete Executive Director Steven M. DeVougas
Chair

Nelson Soler
Vice-Cheir

Ann Wilson
Fred Crouther
Angela McKenzie
Everett Cocroft
Raymond Robakowski

# Recommendation #4- Streamline recruiting, testing and hiring activities to ensure a strong, effective and efficient process.

The FPC Executive Director meets weekly with all the FPC units, including the Testing and Recruiting units. In addition, the Executive Director meets bi-weekly with both the Fire and Police Departments to discuss their staffing and recruitment needs on an on-going basis. The Recruiting unit meets regularly with both Fire and Police Department Recruiters to ensure strategies are coordinated and cohesive to the needs of the departments. While these processes can be fluid, the FPC remains dedicated to delivering the essential testing needed for public safety and emergency service providers, on time and/or before required.

The FPC Recruiting unit is working with the MPD and MFD recruitment staff to come up with a formalized and consistent recruitment plan. FPC regularly attends high schools, colleges and career fairs within the City of Milwaukee. FPC also provides candidates numerous ways to communicate with the department (email, phone, text, and fax). The FPC Recruiting unit regularly sends out emails and text messages to maintain engagement with all potential candidates. FPC works with the Fire Department Recruiting team to attend candidate preparation sessions for various positions within the Fire Department and regularly attend events together in order to deliver a unified message and engage potential employees. FPC also works with the Police Department's new Recruiter by regularly attending events. Attending community events as a team, with both departments, allows the FPC to touch more candidates and have the various agencies on site to answer any questions for potential new candidates who are looking to make these professions a career.

Implementation Timeline; Efficiencies will be gained as part of the comprehensive procedures that will be completed in Recommendation #3 by September 30, 2020. Once the Testing and Recruiting procedures are completed this should satisfy this recommendation.

# **B.** Citizen Complaint Investigations Controls

FPC staff is currently working to formalize Investigation procedures as the department prepares to bring on new Investigator/Auditors.<sup>35</sup> Currently, with one active Investigator/Auditor on staff solely focused on citizen complaint investigations, the process and procedures for complaint investigations are well-understood and those investigations are executed in a timely, thorough, and professional manner.

<sup>&</sup>lt;sup>34</sup> FPC currently utilizes a texting application, Text Carrier, used to communicate with potential recruits and interested candidates about upcoming recruitment events, testing dates for both the Fire and Police Departments and any updates the FPC wants to provide to keep candidates informed. In addition to the texting application, FPC also uses JobAps for email communication with candidates. Both methods of communication seems to be effective in retaining candidates interested in working in public safety and emergency services.

<sup>35</sup> The FPC currently has two Investigator/Auditor vacancies.



Griselda Aldrete Executive Director

Steven M. DeVougas

Nelson Soler Vice-Chair

Ann Wilson Fred Crouther Angela McKenzie **Everett Cocroft** Raymond Robakowski Commissioners

Looking forward, the FPC will build off the current Investigator/Auditor's expertise, experience, and realized best practices to develop internal policies that can be taught to and replicated by new investigative hires. Additionally, as part of the FPC's continued effort to bring transparency to the department, existing successful processes and complaint tracking procedures are being standardized and centralized to the benefit of complaint process consistency and integrity. Beyond bringing much needed formalization to the investigations process, these steps also make complaint compliance efforts more accessible to CJI as they monitor the FPC's progress towards meeting the obligations of the ACLU Settlement Agreement.

When the FPC Investigator/Auditor receives a complaint, the complaint is acknowledged either via phone or email by the Investigator/Auditor and documented in a Master Tracking document. Resolutions are memorialized in a formal disposition letter from the Executive Director after a thorough review of the findings are discussed with the Investigator/Auditor.<sup>36</sup> Master Case logs and notes are also kept for each complaint, documenting the steps taken in the investigation, including when and how department members make statements in relation to the complaint investigation.<sup>37</sup>

Currently, the FPC mostly handles citizen complaints about the MPD.

It should be noted that the audit report and this recommendation makes reference to the fact that citizen complaints against an MFD employee are only investigated by the Fire Department, whether they are received by the MFD directly or the FPC, and are only investigated by the FPC when the complainant is unsatisfied with the outcome. The FPC began meetings with the MFD on November 19, 2019 to discuss having all citizen complaints and personnel investigations received internally or externally by MFD be forwarded and investigated by the FPC. Immediately following this meeting, MFD provided FPC with its investigation algorithm documenting the process they follow when investigating complaints.<sup>38</sup>

On December 11, 2019 a confidential internal memo was created and presented by one of the Investigator/Auditors to the FPC Risk Management Manager outlining the MFD complaint process. MFD and FPC plan to resume this conversation to begin funneling all investigations to the FPC after the COVID-19 pandemic.

<sup>&</sup>lt;sup>36</sup> Prior to September 2019, disposition letters were never sent out to those submitting a complaint to let them know the results of their investigation and the closing of the investigation by the FPC Investigator/Auditor. This is a new practice.

<sup>&</sup>lt;sup>37</sup> Prior to September 2019, a master case log was never kept by FPC Investigator/Auditors that documented detailed notes of each complaint process. This is a new practice.

<sup>38</sup> The MFD investigation algorithm was created by the MFD to ensure proper process as outlined in FPC and MFD Rules, the MFD's Code of Conduct, in accordance with the CBA between the City and L215, and per advice from the City Attorney's office. This CONFIDENTIAL document was shared with the FPC by the MFD.



Griselda Aldrete Executive Director Steven M. DeVougas
Chair
Nelson Soler
Vice-Chair
Ann Wilson
Fred Crouther
Angela McKenzie
Everett Cocroft
Raymond Robakowski

# Recommendation #5 – Develop, implement and document comprehensive, well-defined policies and procedures governing citizen complaint investigations.

The Inspector General's review raised a lengthy list of concerns in relation to Recommendation #5. In an attempt to foster greater understanding of existing procedures and plans to address these recommendations, the following section is bulleted in the same order as the report so each concern could be addressed directly.

- Complaint processes and policies are memorialized in FPC Rule XV and FPC Citizen Complaint Intake Investigation Guidelines (Intake Guidelines) referenced therein.<sup>39</sup> On February 6, 2020, the FPC Board created a Rules Subcommittee to address changes and/or amendments to the FPC rules.<sup>40</sup> Since all changes need to come from and be approved, by the FPC Board, the Rules Subcommittee is a newly designed forum to address these specific concerns. The intention is to recommend to the Subcommittee, because of an ongoing FPC Rules audit by the Investigator/Auditor and the FPC Risk Auditor, a review of the Intake Guidelines.<sup>41</sup> In addition, the FPC will recommend changes required to formalize ongoing best practices and align the rules and guidelines more closely with the mandates of the ACLU Settlement Agreement. While the FPC staff welcomes the opportunity to participate in this process, the FPC department cannot unilaterally change FPC Rules or guidelines without the consent and/or knowledge of the FPC Board. Hence, the creation of the Rules Subcommittee was a crucial step to foster the oversight and operations of the FPC Department.
- The formal and informal designation of complaints is a persistent source of confusion in this audit report. The distinction, additionally, is less informative or meaningful than it first appears. The FPC Investigations unit investigates all plausible complaints thoroughly and professionally. The distinction between formal and informal is largely based on the speed that a complaint can be resolved and the number of people that need to be involved to complete the investigation. For instance, if a complainant is having a hard time obtaining an accident report, the Investigator/Auditor could call the related Police district and request the report. In the event that the complainant then receives the report, this complaint could be closed and it would be

<sup>39</sup> FPC Rules: https://city.milwaukee.gov/ImageLibrary/Groups/cityFPC/Rules/FPCRules.pdf.

https://milwaukeeilegistar.com/MeetingDetail.aspx?ID=747318&GUID=9B0D5C42-0E2E-4392-ABE1-D462CB179DFC&Options=info&Search=.

<sup>41</sup> The FPC has met with the City Attorney's office to review the Intake Guidelines. An email dated **January 8, 2020** to the Executive Director from the Risk Management Manager, summarizes the meeting the FPC Risk Management Manager along with the two Investigator/Auditors had with the City Attorney's office regarding this issue. A follow-up meeting will be scheduled when the COVID-19 stay at home order is lifted for the State of Wisconsin.

<sup>42</sup> A detailed email was sent from the FPC Investigator/Auditor to the Inspector General dated **January 16, 2020** outlining the difference between a formal versus informal complaints.

<sup>&</sup>lt;sup>40</sup> At the **February 6, 2020** regular FPC meeting, a resolution passed (File No. FPC20044) to create the FPC Ethical Rules and Code of Conduct for Commissioners to be sent to the newly created FPC Rules Subcommittee which operates under the Research Committee for review, discussion and community input:



Griselda Aldrete Executive Director Steven M. DeVougas Chair

Nelson Soler Vice-Chair

Ann Wilson Fred Crouther Angela McKenzie Everett Cocroft Raymond Robakowski Commissioners

considered informal. Even so, the Investigator/Auditor thoroughly addressed the issue and the complainant gained the outcome they were seeking. Applying the informal label to the investigation seems to create a false narrative that that investigation was somehow "less than" or the outcome was more baseline than would have occurred if a formal label was applied. This simply is not true. As training materials are compiled for the Investigator/Auditor positions, a clear, objective list of criteria for complaint designations will be included, if possible. Alternatively, because the Intake Guidelines (from which this distinction is drawn) are under the purview of the FPC Board, recommending an elimination of this largely arbitrary distinction is also an option.

- As the internal process of formalization goes on, the Investigator/Auditor's training binder is being examined and standardized to bring uniformity to future trainings. This binder exists because, at the time of the current Investigator/Auditor's hiring in March 2019, no formal on boarding or training was received from the FPC department's most seasoned Investigator/Auditor. The Investigator/Auditor's self-training process, informed by the FPC Rules, observation, and realized best practices, is contained in a lengthy reference binder that is supplemented or updated as new tactics of methods of investigation produce results. The goal is to standardize this binder so that new investigator/Auditors hires will have the support of written training as well as person-to-person training.
- There are currently two Investigator/Auditors working at the FPC; one dedicated to citizen complaints and the other to the monitoring of the ACLU Settlement Agreement and FPC Rules. Thus, the process of assigning complaints to a specific Investigator/Auditor is obvious. Moving forward, as the FPC hires more Investigator/Auditors this assignment of complaints process will be based on existing caseload and experience. There is no responsible way for a "one size fits all" approach at present, but this recommendation will be taken into account as additional Investigator/Auditors are hired, get up to speed with departmental processes, and begin individualized work.<sup>44</sup>

<sup>&</sup>lt;sup>43</sup> A detailed hard-copy binder with the Master Case log, forms, Citizen Complaint Checklist, samples of redacted complaints both formal and informal, was prepared and submitted to the Inspector General by the Investigator/Auditor on **January 21, 2020**.

<sup>44</sup> Ibid.



Griselda Aldrete Executive Director Steven M. DeVougas
Chair

Nelson Soler
Vice-Chair

Ann Wilson
Fred Crouther
Angela McKenzie
Everett Cocroft
Raymond Robakowski

- The Citizen Complaint Checklist asks objective, fact based questions related to complaint tracking, the report, CAD, and complaint numbers, dates of opening, completion, and management review, names of members subject to the complaint and any witnesses, and the disposition. The checklist is maintained in the Investigator/Auditor's individual network folder created for each investigation. They are accessible to the Executive Director and FPC Investigations unit at any time. The purpose of the checklist is to track the progress of complaint investigations, as indicated by the character of the questions it contains. Again, one Investigator/Auditor is filling these out at the moment and is well aware of the use of checklists because they are simple and helpful to the investigations process. The proper use of these checklists and an example is included in the previously referenced training binder for new Investigator/Auditors.
- While the Intake Investigations Process is documented by the Intake Guidelines, these guidelines require an update and a review to ensure best practices are followed. This is the responsible way to ensure the public continues to be served professionally and promptly by the FPC's Investigations unit. Alteration of these guidelines, and related clauses of FPC Rule XV, is under the purview of the FPC Board and the newly constituted FPC Rules Subcommittee. The Executive Director has tasked key FPC staff with preparing recommendations specifically in this area. 45 These recommendations will, hopefully, be well received and acted upon by the FPC Rules Subcommittee.
- The Citizen Complaint Checklist, referenced previously, includes entry areas for the date the file was delivered to the Executive Director, the date it was reviewed by the Executive Director, and the date the disposition letter was mailed.
- The Intake Guidelines, specifically page 9 and 10, explain the situations when, and the process by which, the FPC Investigator/Auditor reviews complaint investigations completed by MPD or MFD. These occur when the complainant is unsatisfied with the initial result and requests FPC review. Reviewing all MPD citizen complaint investigations is part of the ACLU Settlement Agreement. Plans have been crafted to carry out this review, and access to the source material, mainly Internal Affairs Division (IAD) complaint files, has been arranged with MPD and the specific personnel at the IAD facility.

<sup>&</sup>lt;sup>45</sup> Staff tasked with providing on-going recommendations for the FPC Board to review within the FPC Rules Subcommittee are those who deal the closest with FPC Rules. Staff include but are not limited to: Staffing Services Manager, Human Resources Representative, Investigator/Auditors, Risk Management Manager, Risk Auditor, Paralegal and the Chief of Staff.

<sup>46</sup> FPC Rules: <a href="https://city.milwaukee.gov/ImageLibrary/Groups/cityFPC/Rules/FPCRules.pdf">https://city.milwaukee.gov/ImageLibrary/Groups/cityFPC/Rules/FPCRules.pdf</a>.



Griselda Aldrete Executive Director Steven M. DeVougas Chair Nelson Soler Vice-Chair

Ann Wilson Fred Crouther Angela McKenzie Everett Cocroft Raymond Robakowski

- Prior to the resignation of the Research and Policy Analyst, <sup>47</sup> the Executive Director tasked the Research and Policy Analyst with compiling and reviewing complaint data, which was then grouped and examined on the basis of geography, race, gender, and other factors that described both the complainant and the member subject to the complaint. This process involved running reports from the Administrative Investigations Management (AIM) system and analyzing FPC complaint files to provide additional clarity when needed. This task will be maintained within the FPC when a replacement is hired for that position. In the meantime, the same source material is documented and tracked. Providing additional guidance, the previous Research and Policy Analyst created skeleton structures or templates for many of the reports the FPC is responsible for producing, including the annual FPC Citizen Complaint Report.
- FPC's Investigator/Auditor is in constant contact with complainants, by phone or email, throughout the complaint process. This is a matter of providing quality service to the community and is especially important when investigations take an extended period of time to complete; which can occur from time to time for a variety of reasons. While formalizing this is also part of the ongoing effort to train incoming Investigator/Auditors, the hope is to impart to new hires what the current Investigator/Auditor has realized through practice that regular contact with complainants is not only expected, but makes the overall process better for complainants and more complete from an Investigator/Auditory standpoint.
- As staffing needs are met, more layers of complaint investigation review are a priority. This recommendation is very much in line with the direction that the department is hoping to move as more Investigator/Auditors are hired to the FPC and there are, literally, more "eyes" available.
- While disposition letters are sent to complainants after the completion of the investigation and an
  explanatory conference is held with the Investigator/Auditor, more could be done to document the
  process. Again, the Investigator/Auditor is currently in constant contact with complainants
  during the course of the investigation, but this recommendation will help to inform the training
  manual currently being created.
- While the Investigator/Auditor prioritizes transparency and complainant knowledge of the process during investigations, the disposition letter for investigations only directs concerns or questions to the FPC office and the Investigator/Auditor. The 30-day explanation for reconsideration will be included moving forward.

Many of the citizen complaints submitted to the FPC are received in-person, by phone, or by email. As a result, the Investigator/Auditor is able to acknowledge receipt contemporaneous to it. Moving forward, a standardized communication could be created to memorialize this event and could be stored in the network folders created for each individual complainant.

<sup>&</sup>lt;sup>47</sup> The Research and Policy Analyst resigned on February 24, 2020.



Griselda Aldrete Executive Director Steven M. DeVougas
Chair

Nelson Soler
Vice-Chair

Ann Wilson
Fred Crouther
Angela McKenzie
Everett Cocroft
Raymond Robakowski
Commissioners

- The previous Research and Policy Analyst created steps for AIM access, entry, and usage in August 2019. This document will be included in the Investigator/Auditor Training Manual.<sup>48</sup>
- Filing guidelines are dictated by the FPC Rules and related Intake Guidelines, which are altered or expanded by FPC Board action. The intention is to recommend greater detail throughout the FPC Rules and point to specific areas in need of improvement based on day-to-day operations. This recommendation is well taken and will be an area of recommendation focus.
- FPC forms are subject to FPC Board approval. Forms labeled FPC 21 and FPC 58 will be included in the FPC Rules Subcommittee recommendations.
- The Citizen Complaint Checklist, coupled with Investigator/Auditor notes, summaries, and disposition letters, provide a detailed documentation of complaint progression.
- Minor Misconduct is defined on page 2 of the Intake Guidelines. 49 Severity of misconduct allegations is determined on a case-by-case basis and in acknowledgment of the totality of the circumstances in which the alleged conduct occurred. Greater guidance can be reduced to writing in the upcoming training manual for investigator/Auditors, but it should be acknowledged that there is no easy, universal definition. To provide the level of thorough investigation that the community deserves, this inquiry cannot and should not be hemmed in or reduced to rigid, formulaic determination. The entire process would suffer from placing restrictions on how the severity of an incident is determined.
- Form letters and templates exist for complaints rejected on an objective basis, such as those involving allegations against other agencies (i.e. not MPD or MFD) or filed too remotely in time. The current disposition letter explains the reason(s) why a conclusion was reached about a specific complaint, even when the decision is not to pursue the complaint based on a substantive evaluation of the accusations. These letters are written by the Investigator/Auditor and reviewed with the Executive Director, along with a review of the investigatory file. While the disposition letter comes from a template that is then filled in with case-specific details, a true form letter or template falls well below the standard expected of FPC investigations disposed of on their merits. Each complainant experience is different and each circumstance is unique. Simply mailing out generic form letters, absent specificity about the individual circumstances of closed complaints, would be wholly disrespectful of the complainant's concerns.

<sup>49</sup> FPC Rules: <a href="https://city.milwaukee.gov/ImageLibrary/Groups/cityFPC/Rules/FPCRules.pdf">https://city.milwaukee.gov/ImageLibrary/Groups/cityFPC/Rules/FPCRules.pdf</a>.

<sup>&</sup>lt;sup>48</sup> In an email dated **January 9, 2020**, the Executive Director emailed the Chief of Police and command staff a summary of MPD database access needs for the FPC. The permissions were outdated. The Executive Director asked that permissions be removed for employees no longer with the FPC to protect sensitive and confidential information contained in these databases.



Griselda Aldrete Executive Director Steven M. DeVougas
Chair

Nelson Soler
Vice-Chair

Ann Wilson
Fred Crouther
Angela McKenzie
Everett Cocroft

Raymond Robakowski

Formal documentation of this process is forthcoming in the Investigator/Auditor Training
Manual. FPC staff must start from the beginning on such a document because previous
Investigations unit members did not document their processes fully. The FPC is evaluating
needed suggestions to the FPC Rules Subcommittee related to complaint procedures and
discussing realized best practices of the current Investigator/Auditor. Additionally, while existing
guidance may be outdated, it is worth noting that it does exist and is being built upon to ensure
better service provision.

Implementation Timeline: An Investigator/Auditor Training Manual has been started and should be completed by November 30, 2020. The goal is to a have a comprehensive training manual that is enforced by the FPC investigations procedures. The FPC will also review and if necessary revise the currently established Investigator/Auditor procedures by December 31, 2020

# Recommendation #6 – Identify and establish an MOU, LOU or other agreement with community organizations to disseminate information, and/or provide guidance regarding filing a citizen complaint.

To date, community hours and other community events have been held at City owned and operated locations or locations that have a pre-existing and ongoing relationship with the City of Milwaukee. Because FPC and these organizations exist under the same umbrella, a Memorandum of Understanding (MOU) has not been required to gain eager cooperation or participation in FPC events. However, in the event that we expand FPC's community reach to locations or organizations outside of the City umbrella, the FPC has MOU templates ready to be evaluated by the City Attorney's office and disseminated to the concerned parties.

As the FPC has embraced its community engagement responsibilities, the department has significantly increased outreach to existing and potential community partners based on the type of organization they are, their typical audience, and the reasons why the FPC should engage them.<sup>50</sup>

<sup>&</sup>lt;sup>50</sup> Appendix K: FPC Community Partners List.



representation.

#### Fire and Police Commission

Griselda Aldrete Executive Director Steven M. DeVougas
Chair

Nelson Soler
Vice-Chair

Ann Wilson
Fred Crouther
Angela McKenzie

Everett Cocroft Raymond Robakowski

Please note, MOU's and Letter of Understanding (LOU) are not universally legally binding documents. That contractual status is determined in the absence of other documentation and in the event that a legally binding relationship was the intent of the parties. MOU's, in most cases, are specifically intended to memorialize an agreement and understanding about the interaction and roles of the two signing parties without creating a legally enforceable obligation. In the event that they were legally binding documents, as the Inspector General's opening paragraph to this section suggests the City Artorney would be the appropriate party to honor this contract drafting recommendation as the City of Milwaukee's legal

- Please see above status of MOU's status and approach.
- This recommendation suggests that Milwaukee Public Library(ies) (MPL) and district stations should be trained or instructed on the complaints process and should be prepared to essentially accept complaints as Investigator/Auditors. This would be a severe dereliction of the duty of FPC and an unacceptable delegation of responsibility. MPL and district stations are:
  - 1. Supplied with complaint forms and explanatory forms in three languages (English, Spanish, and Hmong).
  - 2. Provided with an overview of the ACLU Settlement Agreement and the role they play in it.
  - 3. Supplied with the contact card of the Investigator/Auditors and encouraged to call with any questions, concerns, or requests for more supplies.
    - a. A more detailed description of the ACLU Settlement Agreement and the role the libraries play in reaching compliance was pushed out by the Communications Director of the MPL system as the materials were being delivered to branches.

These same steps are scheduled to occur on a quarterly basis and can occur more often if needed. The role these community partners play is in providing access to the complaint process, not carrying out the intake interview. The investigator/Auditor is responsible for the intake interview because it forms the basis of the investigation. It would be irresponsible to deputize what would amount to hundreds of people as pseudo-Investigator/Auditors when they are not and cannot be expected to carry out the investigatory processes.

Complainant privacy is a major concern for the FPC given the sensitivity of some complaints and in accordance with the complainant's wishes. The FPC will not encourage non-FPC employees to start logging and tracking sensitive, identifying information about complainants. Community organizations that distribute complaint forms and brochures are supplied with contact information for the Investigator/Auditors and instructed to call with any concerns. A direct Citizen to Investigator/Auditor relationship is far preferable to adding yet another set of hands for complainant concerns to pass through. Creating more layers through which a complainant has to navigate to file and resolve a complaint would discourage community engagement with the complaint process and degrade the quality and completeness



Griselda Aldrete Executive Director Steven M. DeVougas
Chair

Nelson Soler
Vice-Chair

Ann Wilson
Fred Crouther
Angela McKenzie
Everett Cocroft
Raymond Robakowski

of investigations by increasing the likelihood that important details, communicated secondhand, would be inaccurate.

FPC has regular and ongoing contact with MPL and district stations to ensure that the complaint materials are available to citizens. Points of contact at each location are logged in a tracking sheet, those points of contact are supplied with information necessary to contact the FPC if questions of concerns arise, and each is scheduled to be revisited, in person, on a quarterly basis.

Implementation Timeline: The FPC will consult with the City Attorney's office on the creation of an MOU or LOU template. To be completed by November 30, 2020.

# C. Rules of the Board of FPC/Investigations Intake Guidelines

The ACLU Settlement Agreement is an aspect of EPC operations and responsibilities where progress towards compliance was delayed due to leadership and staffing changes over the last two years. Despite this slow start, the FPC has increased access to complaint procedures, published three quarters of mandated stop data for the first time, worked with MPD to update policies to align with the ACLU Settlement Agreement, worked with CJI to update police promotional testing to include knowledge of Community Oriented Policing, and crafted extensive audit planning documents and other materials to properly track and memorialize audit progress and results. The FPC ACLU Subcommittee was created on February 6, 2020 and it is boused under FPC Complaints and Discipline Committee. 51

Recommendation #7 – The Commission, Executive Director and investigation staff should work together to revise the rules, guidelines and other applicable material to be consistent with the provisions set forth in the settlement between the City and the American Civil Liberties Union in the case Collins, et al. v. the City of Milwaukee, et al.

• As previously referenced, the FPC Board recently created a FPC Rules Subcommittee under the FPC Research Committee to address updating the FPC Rules of the Board. A priority of that process is to bring the rules into greater alignment with the ACLU Settlement Agreement.

<sup>&</sup>lt;sup>51</sup> At the **January 9, 2020** regular FPC meeting, a communication file (File No. FPC20006) was discussed to create the FPC ACLU Subcommittee at the next FPC meeting, for the duration of the ACLU Settlement Agreement, to address deadlines, public concerns and status updates. <a href="https://milwaukee.legistar.com/MeetingDetail.aspx?ID=747318&GUID=9B0D5C42-0E2E-4392-ABE1-D462CB179DFC&Options=info&Search="https://milwaukee.legistar.com/MeetingDetail.aspx?ID=747318&GUID=9B0D5C42-0E2E-4392-ABE1-D462CB179DFC&Options=info&Search="https://milwaukee.legistar.com/MeetingDetail.aspx?ID=747318&GUID=9B0D5C42-0E2E-4392-ABE1-D462CB179DFC&Options=info&Search="https://milwaukee.legistar.com/MeetingDetail.aspx?ID=747318&GUID=9B0D5C42-0E2E-4392-ABE1-D462CB179DFC&Options=info&Search="https://milwaukee.legistar.com/MeetingDetail.aspx?ID=747318&GUID=9B0D5C42-0E2E-4392-ABE1-D462CB179DFC&Options=info&Search="https://milwaukee.legistar.com/MeetingDetail.aspx?ID=747318&GUID=9B0D5C42-0E2E-4392-ABE1-D462CB179DFC&Options=info&Search="https://milwaukee.legistar.com/MeetingDetail.aspx?ID=747318&GUID=9B0D5C42-0E2E-4392-ABE1-D462CB179DFC&Options=info&Search="https://milwaukee.legistar.com/MeetingDetail.aspx?ID=747318&GUID=9B0D5C42-0E2E-4392-ABE1-D462CB179DFC&Options=info&Search="https://milwaukee.legistar.com/MeetingDetail.aspx?ID=747318&GUID=9B0D5C42-0E2E-4392-ABE1-D462CB179DFC&Options=info&Search="https://milwaukee.legistar.com/MeetingDetail.aspx?ID=747318&GUID=9B0D5C42-0E2E-4392-ABE1-D462CB179DFC&Options=info&Search="https://milwaukee.legistar.com/meetingDetail.aspx?ID=747318&GUID=9B0D5C42-0E2E-4392-ABE1-D462CB179DFC&Options=info&Search="https://milwaukee.legistar.com/meetingDetail.aspx?ID=747318&GUID=9B0D5C42-0E2E-4392-ABE1-D462CB179DFC&Options=info&Search="https://milwaukee.legistar.com/meetingDetail.aspx?ID=747318&GUID=9B0D5C42-0E2E-4392-ABE1-D462CB179DFC&Options=info@Search="https://milwaukee.legistar.com/meetingDetail.aspx?ID=747318&CUID=747318&CUID=747318&CUID=747318&CUID=747318&CUID=747318&CUID=747318&CUID=747318&CUID=747318&CUID=7



Griselda Aldrete Executive Director Steven M. DeVougas
Chair
Nelson Soler
Vice-Chair
Ann Wilson
Fred Crouther
Angela McKenzie
Everett Cocroft

Raymond Robakowski

- For example, the FPC Board Rules <u>do not</u> reference the need to have complaints
  notarized while the Intake Guidelines do make this statement. This type of discrepancy
  creates confusion and can lead to complainant misunderstanding. In an effort to continue
  providing quality service to the community, this update is one of the initial
  recommendations for clarification by the committee.
- The FPC Investigator/Auditor does track the number of complaints filed against individual members and is aware of the need to monitor threshold levels for reporting to the Chief of Police. The Investigator/Auditor, being the sole Investigator/Auditor working on complaints now, has a personalized system that works and accomplishes this goal. A more standardized and central document is being made now to ensure that a replicable system is in place if the Investigator/Auditor were to be out of the office for an extended period. This information is also tracked in the AIM system and, previously, was tracked by running periodic reports. FPC is now concerned with creating a second, in-house tracking procedure as another safeguard.
- Police District Stations distribute FPC-created materials with complaint filing methods clearly explained and the MPD website does have a list of dedicated complaint intake contacts, including an email address. This can be viewed on the MPD website by clicking on the "Citizen Complaint" link.<sup>52</sup>
- on March 25, 2020, CJI, alongside FPC, presented at the Judicial and Legislative Committee their six-month progress report related to compliance of the ACLU Settlement Agreement. The FPC Risk Auditor has created extensive, detailed audit related documents to carry out the review of MPD and FPC complaints, as well as the dash cam and body cam audits of traffic stops, field interviews, no-action encounters, frisks, and searches, so that, when it is reasonably safe in relation to the ongoing public health crisis, this review can begin.

Implementation Timeline: The FPC staff will work with the FPC Rules Subcommittee to audit and make recommended changes as needed to the FPC Rules. All 16 FPC rules should be audited and reviewed by December 31, 2021 as the FPC hires additional Auditors.

<sup>&</sup>lt;sup>53</sup> The agenda, minutes, and video of this meeting are available on Legistar, the City of Milwaukee's access point for legislative information: <a href="https://milwaukee.legistar.com/DepartmentDetail.aspx?ID=2003&GUID=4141A680-BE2E-4C90-A89B-FABE165F2813">https://milwaukee.legistar.com/DepartmentDetail.aspx?ID=2003&GUID=4141A680-BE2E-4C90-A89B-FABE165F2813</a>.



Griselda Aldrete Executive Director Steven M. DeVougas
Chair

Nelson Soler
Vice-Chair

Ann Wilson
Fred Crouther
Angela McKenzie
Everett Cocroft
Raymond Robakowski

## D. Organizational Structure and Professional Development

Recommendation #8 – Develop and implement an internal control system to help staff adapt to a shifting environment, evolving demands, changing risks and new priorities.

As previously noted, the FPC has had significant leadership changes over the last two years, as well as staff departures. Since September 2019, the current Executive Director has assessed the FPC operations and staff, re-evaluated the organizational structure of the department and made key hires necessary for the overall operations of the department.

While the fast-paced environment of the FPC is constantly evolving, the Executive Director has put in place various systems to aid in the support of all staff. With weekly staff meetings occurring since September 2019, staff are kept up-to-date on all operations of the overall FPC department, included but not limited to: Testing, Recruiting, Investigations, Community Engagement, the ACLU Settlement Agreement, Emergency Management and Communications, Research and Audits; as well as general operational updates by management staff. In addition, each staff meeting provides a health and wellness component and/or professional development session led by two FPC staff members: the Paralegal and/or Program Assistant I; this in turn gives leadership opportunities to these two employees. To foster a healthy working environment, the Executive Director has enlisted the support and leadership of the Employee Assistance and Resource Coordinator on various presentations at multiple staff meetings.

Currently the FPC has several vacancies that the Executive Director is working on filling with the support of DER. In addition to bringing in new staff, the retention of existing staff is equally as important. Any separations, whether voluntary or involuntary, the FPC has endured over the last seven months, followed compliance with any and all laws, City rules and the guidance of DER.

The management team works closely and regularly with DER to post job vacancies. The Executive Director works closely with DER on any staff classifications. Unfortunately, due to the pandemic of COVID-19, several meetings have been postponed; once re-scheduled, classifications of several FPC positions will be continued. DER is a great partner organization in helping guide FPC on city processes for hiring and provides assistance the FPC needs to move forward in filling existing vacancies.

As previously referenced, since September 26, 2019, the FPC has had weekly staff meetings. All employees have signed work rules to clear up confusion as to the daily work expectations and functions of the FPC office. Performance metrics that were lacking in the FPC department have been implemented to aid the department towards continued success. Some of the staffing issues that are now being addressed have been long-standing in the FPC department. A clear focus and priority is being made to aid employees understand the value they bring to the department, the role they play and how their success is invaluable for the success of the entire department.



Griselda Aldrete Executive Director Steven M. DeVougas
Chair

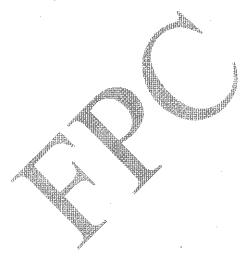
Nelson Soler
Vice-Chair

Ann Wilson
Fred Crouther
Angela McKenzie
Everett Cocroft
Raymond Robakowski

The Executive Director, at the suggestion of CJI, enlisted the consulting services of Mr. Brian Maxey, J.D., Principal of Modern Policing,<sup>54</sup> to do an organizational assessment of the FPC department, with a specific focus on the Risk Management and Audit units for the planning and development of an Audit unit for aiding in the compliance of the ACLU Settlement Agreement. Mr. Maxey visited the FPC in January 2020 and has presented a draft to the Executive Director for review. In the draft report, it is noted that staffing additions are necessary as well as organizational restructuring, trainings for Investigator/Auditors and increasing the number of Auditors within FPC, while offering professional development opportunities as well as regular staff retreats.

With new leadership, change is necessary. Sometimes changes are necessary to ensure that departments are operating at their full capacity and deficiencies are addresses early on. With changes come growing pains and reassessment; leading at times to shifting of priorities which in turn can delay deliverables. Managing expectations of key stakeholders and organizations the FPC works with is key. Constant communication in necessary with all interested parties to ensure proper expectations are managed and questions/concerns can be addressed in a timely fashion and transparency can be achieved.

Implementation Timeline: In the short term, the staff meetings that were implemented on September 26, 2019, and have consistently occurred, should satisfy this recommendation. However, Mr. Maxey's report will add further value to the FPC and most of Mr. Maxey's recommendations will be implemented by March 31, 2021.



<sup>&</sup>lt;sup>54</sup> Appendix M: Modern Policing, The Maxey Group: <a href="https://modernpolicing.com/">https://modernpolicing.com/</a>.



Griselda Aldrete Executive Director Steven M. DeVougas
Chair

Nelson Soler
Vice-Chair

Ann Wilson
Fred Crouther
Angela McKenzie
Everett Cocroft
Raymond Robakowski

# E. Professional Development and Training

# Recommendation #9 – Require the attainment of professional development, training and related continuing education for critical functions.

The FPC staff participates in trainings provided by the City of Milwaukee as well as outside events and seminars. The Investigation and Audit units participated in a law enforcement audit training provided by the Los Angeles Police Department (LAPD) in relation to the ACLU settlement on September 9-11, 2019. The units did receive Continuing Professional Education credits (CPE's) as a result of this training. On November 15, 2019, the FPC Recruiter attended the National Association of African Americans in Human Resources (NAAAHR) Diversity, Inclusion and Equity Conference. On March 6, 2020, five FPC team members attended the University of Wisconsin-Milwaukee Women Leaders Conference. On March 17, 2020, two FPC team members attended a training with the City Clerk on Legistar in an effort to act as backups to the Program Assistant I and the Office Assistant II, as well as cross-train and gain a better understanding on how FPC regular and committee meeting agendas come together. There are also several team members who are taking advantage of the City's tuition reimbursement program to further their own education in relation to their careers while working for the FPC and the City of Milwaukee.

As members of the State Bar of Wisconsin, both the Investigator/Auditor assigned to the ACLU Settlement Agreement and the Executive Director are required to participate in Continuing Legal Education (CLE) programs to maintain their law licenses. The FPC Risk Auditor is a member of the Association of Certified Fraud Examiners (ACFE) and the Institute of Internal Auditors (IIA). As membership opportunities arise, the FPC will continue to evaluate them to ensure they are in line with FPC's departmental operations.

The FPC has been a member of the National Association of Civilian Oversight of Law Enforcement (NACOLE) since 2007; yearly attendance to the conference are budgeted for either an FPC Commissioner or an FPC staff member to attend. In the past, the FPC has also held memberships with the Wisconsin Emergency Management Association (2018) and Association of Public Safety Communications Officials International (2019).

The FPC has begun creating several manuals for each departmental unit. For example, a Testing Manual and a Legistar Manual were created in 2019. The FPC work rules memorandum was created in September 2019, to assist seasoned and new employees understand departmental roles, responsibilities and expectations. All training suggestions that the Inspector General has recommended will be taken into consideration.



Griselda Aldrete Executive Director Steven M. DeVougas
Chair
Nelson Soler
Vice-Chair
Ann Wilson
Fred Crouther
Angela McKenzie
Everett Cocroft
Raymond Robakowski

Implementation Timeline 1: After additional staff are hired, FPC will plan and hold a facilitated all-staff day retreat to stress organizational goals and priorities, introduce common training topics, and build a sense of common purpose. To be completed by November 30, 2020.

Implementation Timeline 2: FPC will also review with DER formal trainings that would benefit FPC staff as it relates to Testing, Recruiting, and other pertinent FPC functions. To be completed by November 30, 2020.

#### F. Access Controls

# Recommendation #10 – Develop and implement access controls over physical files, systems, applications and databases.

The FPC office utilizes a separation checklist that is provided to City Departments by DER<sup>55</sup> to ensure that Departments remove access to all departmental files including but not limited to, confidential candidate files, upon departure from departmental employment. FPC follows Citywide implemented policies. DER issued a memo on December 27, 2019 about a policy Protecting Personal and Private Information.<sup>56</sup> FPC follows this protocol as it relates to access to physical testing files, systems, forms, applications and databases.

FPC did meet with the City's records retention team on November 11, 2019 to begin creating records retention processes along with the organization of sensitive testing materials to be organized in the assigned FPC vault. This project is on-going and managed by the Chief of Staff and executed by the Program Assistant II, Program Assistant I and the Office Assistant II.

Implementation Timeline: On-going evaluations and assessments are made regarding staff access to internal FPC databases, as well as external FPC databases. Records retention project is on-going with a scheduled completion date of December 31, 2021.

<sup>55</sup> Appendix N: DER Separation Checklist,

<sup>&</sup>lt;sup>56</sup> Appendix O: Memo from DER regarding Protecting Personal and Private Information Policy.



Griselda Aldrete Executive Director Steven M. DeVougas

Neison Soler Vice-Chair

Ann Wilson Fred Crouther Angela McKenzie Everett Cocroft Raymond Robakowski Commissioners

# Recommendation #11 – Develop and implement a policy and procedure regarding City-issued cell phone and mobile device management and utilization.

Departmental issued cell phones that have been distributed, recently or in previous years, were done so in accordance with the City's established and well-documented cell phone policy<sup>57</sup> that governs FPC cell phone usage. Department or division telecommunications coordinators recommend who qualifies for a City issued cellular device based on department needs (Pg. 2, Sec. 7).<sup>58</sup> Upon issuance of a cellular device, this policy demands that City devices be secured with a pin (pg. 1, Sec. 3)<sup>59</sup> to safeguard data. Additionally, this same policy:

- 1. Prohibits the use of City devices for personal use (pg. 2, Sec. 5).60
- 2. Explains the storage by and property interest of the City in any usage of a city issued device (pg. 2, Sec. 8).<sup>61</sup>
- 3. Affirms the use by the Information Technology Management Department (ITMD) of mobile device management software to enforce usage guidelines and prevent tampering with programs on City issued devices (pg. 2, Sec. 10),<sup>62</sup>
- 4. Makes it clear that City employees are responsible for securing their device from loss or damage and the City can take disciplinary action for a failure to take this responsibility seriously (pg. 2, Sec. 11).<sup>63</sup>
- 5. Designates ITMD as the sole source for mobile device purchase, billing coordination, and activation (pg. 3, Sec. 12).<sup>64</sup>

Additionally, it is the responsibility of ITMD to monitor usage and report issues to the user immediately so that they can be rectified (pg. 3).<sup>65</sup> When an employee separates from employment, they are required to return their city-owned device to the department and, in the event that the device is not likely to be used for further city business, it should be returned to ITMD (pg. 3).<sup>66</sup>

In short, City-issued devices issued to FPC employees were distributed and are monitored according to established policies that are largely the domain and responsibility of ITMD and, thus, ITMD is the primary point of contact for any user issues, management questions regarding technology, or requests related to City issued technology.

<sup>&</sup>lt;sup>57</sup> Appendix P. Mobile Device Management Policy, June 6, 2018.

<sup>58</sup> Ibid.

<sup>59</sup> Ibid.

<sup>60</sup> Ibid.

floru.

<sup>61</sup> Ibid.

<sup>62</sup> Ibid.

<sup>63</sup> Ibid.

<sup>&</sup>lt;sup>64</sup> Ibid. <sup>65</sup> Ibid.

<sup>66</sup> Ibid.



Griselda Aldrete **Executive Director** 

Steven M. DeVougas **Nelson Soler** Vice-Chair **Ann Wilson** Fred Crouther Angela McKenzie **Everett Cocroft** Raymond Robakowski

As an additional layer of oversight, the FPC Chief of Staff and Program Assistant III review cell phone and data usage monthly for all of the 14 (five are newly added for FPC Commissioners) active cell phone devices. Please note that on February 6, 2020, the FPC issued Commissioners cell phones. Out of the seven Commissioners, only five opted-in to have cell phones. This data usage will also be reviewed monthly.

Implementation Timeline: The additional layer of oversight by the FPC Chief of Staff and Program Assistant III reviewing all department issued cell phones usage on a monthly basis and all of the ITMD policies enforced, the FPC believes that this recommendation should be closed.

# Recommendation #12 – Develop and implement a standard "Business Needs Evaluation Approval" and "Deactivation" form.

This recommendation ties directly to Recommendation #11. FPC uses the separation check-list that is provided by DER<sup>67</sup> and included on that form is the collection of any City-issued cellular device.

Implementation Timeline: Please refer to Recommendation #11 stresponse. The FPC believes that this recommendation should be closed.

# Recommendation #13 - Develop and implement documented, comprehensive internal controls and processes to comply with city-wide purchasing policies, procedures, and applicable rules and regulations.

The FPC has had long-standing relationships with many vendors dating back to 2013.68 Most of these contracts have been vetted through the purchasing department's policies and procedures, 69 and others have not. This precedes the current Executive Director. This recommendation refers to two specific contractual agreements.

A. The Executive Director executed a professional service contract, beginning October 1. 2019<sup>76</sup>, with a Public Relations Consultant; however, the Purchasing Division had no prior knowledge regarding the execution of the contract and was not involved in the execution of the contract.71

<sup>67</sup> Ibid.

<sup>&</sup>lt;sup>68</sup> Appendix Q: FPC Vendor Listing from 2013-Present.

<sup>&</sup>lt;sup>69</sup> Appendix R: Purchasing at a Glance document.

<sup>70</sup> Date is incorrect. The FPC executed contract on October 3, 2019; not October 1, 2019 as cited in the audit report.

<sup>71</sup> Inspector General cites a violation of Milwaukee Code of Ordinances 310-13-2 as the definition of a professional contract. https://city.milwaukee.gov/ImageLibrary/Groups/ccClerk/Ordinances/Volume-3/CH310.pdf



Griselda Aldrete Executive Director Steven M. DeVougas Chair

Nelson Soler Vice-Chair

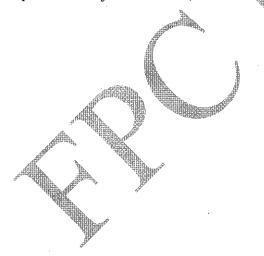
Ann Wilson Fred Crouther Angela McKenzie Everett Cocroft Raymond Robakowski

• **B.** Professional service contracts to secure the services of an external rater to perform testing for promotional exams are established without the involvement of the Purchasing Department.<sup>72</sup>

Regarding bullet point A; with not even 30 days in the role full-time, it was immediately apparent to the Executive Director that there was no dedicated communications support. A Public Relations Consultant was contacted. When the FPC entered into a contractual agreement with said vendor, the vendor was found in the system, but was inactive. The Program Assistant III reactivated the vendor.

Regarding bullet point **B**; all vendors, including external assessors are outlined in the attached spread sheet.<sup>73</sup> The statement that the FPC secures contracts for external assessors without involvement of the Purchasing Department is inaccurate. Many of these vendors who the FPC agrees to work with are related to the testing and recruiting activities. An audit and summary of the recruiting and marketing expenditures was requested by the Executive Director and provided by the Program Assistant III on January 10, 2020 dating back to 2017.<sup>74</sup>

Implementation Timeline: On-going evaluations and assessments of all FPC contracts and vendor agreements are and will be evaluated on an on-going basis to comply with administrative requirements from the Purchasing Department. Review of contracts and agreements are on-going with a scheduled completion date of December 31, 2021.



<sup>&</sup>lt;sup>72</sup> Appendix S: Contracts the FPC engaged with the involvement of the Purchasing Department, which includes outside examination assessors.

<sup>73</sup> See Appendix S.

<sup>&</sup>lt;sup>74</sup> Appendix T: Summary of Recruitment and Marketing costs from 2017 to 2019.

# Appendix A



Office of the City Clerk

Jim Owczarski Cily Clerk Jowcza@milwaukee.gov

Ronda M. Kohlheim, MBA Inspector General State of Wisconsin, Notery Public ronda.kohlhelm2@milwaukee.gov

December 16, 2019

Griselda Aldrete, Executive Director Office of the Fire and Police Commission 200 E. Wells Street, Room 706 Milwaukee, WI 53202

Dear Ms. Aldrete:

The City of Milwaukee's Inspector General intends to perform an audit of internal controls over monitoring and investigations of citizen complaints and recruitment, testing and hiring processes administered by the Fire and Police Commission. The preliminary objectives of this audit are as follows:

- 1. Evaluate the adequacy of internal controls, policies and procedures over the Fire and Police Commission's processes.
- 2. Determine whether the FPC investigates citizen complaints:
  - Properly, by investigating complaints within its jurisdiction and closing proper conduct cases immediately when appropriately based on information contain in the complaint.
  - Thoroughly as stipulated in the FPC guidelines for investigation of citizen complaints.
  - Within the timeframe required by guidelines, policy and procedure, Wis. Stat. and City Charter.
- 3. Evaluate whether the FPC is effectively managed to achieve its mission.

The scope of this audit includes examining internal controls over investigating and monitoring citizen complaints and recruiting, testing and hiring processes administered by the FPC. Where applicable, the audit will cover the most recent 12 months.

Specifically, I will review:

- 1. Processes and internal controls over monitoring and investigation of citizen complaints;
- 2. Policies and procedures; and
- 3. Recruitment, testing and hiring for positions within the Fire and Police departments.



The audit scope excludes:

- 1. The FPC oversight of the Fire and Police department internal policies and procedures.
- 2. Disciplinary appeals from members of the Fire and Police departments.
- 3. Disciplinary actions for members of the Fire and Police departments for misconduct, or rule violation.
- 4. The FPC community outreach and education activities.
- 5. The Office of Emergency Management and Communications.
- 6. Monitoring and research of Fire and Police departments operational initiatives.

Audit activities will consist of process walkthroughs and observations to understand key processes, risk and controls; review of internal policies and procedures; and testing of controls.

I will be in contact with you to set up an entrance conference and begin the initial procedures of the audit. I am looking forward to working with you. If you have any questions about this matter, please contact me at 286-2146.

Sincerely, Donly W. Kahlhii

Ronda M. Kohlheim, MBA

Inspector General

ce: Ashanti Hamilton, President of Common Council Jim Owczarski, City Clerk

**RMK** 



# Appendix B

#### City of Milwaukee

City Clerk – Inspector General Audit of Fire and Police Commission Entrance Conference Agenda

Date: December 23, 2019

Time: 1:00 PM

Location: City Hall, Room 303

#### I. Attendee(s):

Fire and Police Commission:

• Griselda Aldrete, Executive Director

#### Department of Employee Relations

Maria Monteagudo, Director

#### Office of the City Clerk

Ronda M. Kohlheim, Inspector General

#### Optional Attendee(s):

Peter Block, Assistant City Attorney

### II. Agenda Topics:

a. Audit objectives and scope1

#### Objectives:

- 1. Evaluate the adequacy of internal controls, policies and procedures over the Fire and Police Commission's processes which ones?.
- 2. Determine whether the FPC investigates citizen complaints:
  - Properly, by investigating complaints within its jurisdiction and closing proper conduct cases immediately when appropriately based on information contain in the complaint.
  - Thoroughly as stipulated in the FPC guidelines for investigation of citizen complaints.
  - Within the timeframe required by guidelines, policy and procedures, Wis. Stat. and City Charter.
  - I was unaware that citizen complaints is an issue. The current issues seemed to be related to vacancies, turnover, ACLU settlement compliance, using MPD as a resource in conducting investigations and investigation training, promotional tests and the availability of eligible lists.

<sup>&</sup>lt;sup>1</sup> The Inspector General reserves the right to modify the proposed scope, if warranted, and to evaluate other areas that may come to my attention during the course of the audit.

- Lalso think that an important element of the audit should be the internal controls in place to ensure that assistance in testing function does not equate to the MFD or MPD controlling or dominating processes.
- I also believe that as new Commissioners who are former members of MFD and MPD are asked to serve as members of the Board, there should be rules of conduct that require them to recuse themselves from any process (disciplinary appeal, background appeal, discussion about disqualifiers, and other employments aspects) with any potential of current member of the force.
- Given the litigious nature of hiring and promotion practices in public safety and the limited knowledge and experience of the current staff in this field, controls in the form of legal representation or testing and measurement experts (contractors of DER staff) should be consulted when the Board is discussing and deliberating changes to min reqs. testing processes and components, rating dimensions. Etc etc
- 3. Evaluate whether the FPC is effectively managed to achieve its mission.

  Can we please discuss this? What standards do you intend to use in defining "effective". To what extent will this include a review of the Board's involvement or interest in managing staff or staff activities that renot related to policy or operational oversight?

**Scope**: The scope of the audit will include internal controls over investigating and monitoring citizen complaints and recruiting, testing and hiring processes administered by the FPC. Where applicable, the audit will cover the most recent 12 months.

#### Specifically,

- Processes and internal controls over monitoring and investigation of citizen complaints;
- 2. Policies and procedures; and
- 3. Recruitment, testing and hiring for positions within the Fire and Police departments. This is too general. What about the testing? The roles and responsibilities of the staff, the vendors, the hiring depts ??????

  The adequacy of review and vetting processes of changes suggested by Commissioners who are not trained on the UCESP? The impact of changes to the matrix developed as a result of the DOJ settlement, the ARC process and decisions, the Board overrurning candidates who are clearly rejected based on demerit points from the matrix, the use of one vendor for psychological exams, .... I can go on forever....

Formatted: Indent: Left: 1.25", No bullets or numbering

b. Other areas for audit scope consideration

## e.d. Management of findings and recommendations identified during the audit

### 4.c. Information gathering

- Internal Policies and Procedures
- Monitoring and Investigation Guidelines
- Wis. Stat. 62.50
- Milwaukee City Charter Ch. 314
- Industry Best Practice
  - National Association for Civilian Oversight of Law Enforcement (NACOLE)
  - OIR Group
  - o U.S. Department of Justice; Office of Justice Programs
  - o National Institute of Justice (NIJ)

### e.f. Primary audit contacts

# £g. Tentative audit timeline

- Scoping: currently in process
- Process Walkthroughs: December 2019
- Risks and controls (identification and analysis): concurrent with walkthroughs
- Fieldwork<sup>2</sup>: December 2019 / January 2020
- Wrap up and reporting: February 2020
- g. Distribution Internal Audit Fundamentals and Standards document

<sup>&</sup>lt;sup>2</sup> Fieldwork will require the Inspector General access to all information, data, records and reports relevant to the scope and objectives of the audit.

### Appendix C

Investigator/Auditor - met with Inspector General January 10, 2020

Risk Management Manager - met with Inspector General January 14, 2020

Human Resources Representative - met with Inspector General January 8, 2020 and January 16, 2020

Human Resources Analyst – Senior - met with Inspector General January 3, 2020 and January 17, 2020

Recruiter- met with Inspector General February 4, 2020

Community Education Assistant- met with Inspector General January 2, 2020

### Appendix D

### Majewski, Tammy

From:

Aldrete, Griselda

Sent:

Tuesday, March 31, 2020 3:42 PM

To:

Majewski, Tammy

Subject: Attachments: FW: FPC Summary FPC Audit Summary Final.pdf

Importance:

High

Print and attachment as well.

### Griselda Aldrete

Executive Director
Milwaukee Fire and Police Commission



Be COUNTED in the 2020 Census! milwaukee.gov/2020Census

From: Aldrete, Griselda

Sent: Wednesday, March 4, 2020 6:34 PM

To: Kohlheim, Ronda < Ronda. Kohlheim 2@milwaukee.gov>

Cc: Monteagudo, Maria < MMONTE@milwaukee.gov>; Owczarski, Jim < jowcza@milwaukee.gov>

**Subject:** FPC Summary **Importance:** High

Ronda,

Per our first meeting this past Friday, February 28<sup>th</sup> at 2:30 p.m., you requested I send you a summary of FPC's current activities. I also included a summary review of 2019 which includes Police Officer and Fire Fighter classes and how many commission and committee meetings we had.

I look forward to our exit interview this upcoming Monday, March 9th at 1 p.m. with Maria and Jim.

Thank you, Griselda

### Griselda Aldrete

Executive Director

Milwaukee Fire and Police Commission



Griselda Aldrete

### Fire and Police Commission

=

Nelson Safer Vice-Chair

Steven M. DeVougas

Ann Wilson

Fred Crouther Angela McKenzie Everett Cocroft Raymond Robakowski

### MEMORANDUM

To: Ronda M. Kohlheim, Inspector General

From: Griselda Aldrete, Executive Director

Date: 3/4/2020

RE: FPC Summary as requested by the Inspector General on first meeting, Friday, 2/28/2020

# ORGANIZATIONAL OPERATIONS & ADMINISTRATIVE SUPPORT

At the direction of the Executive Director, the Chief of Staff Tammy Majewski helps lead this section. This team focuses on the day-to-day administration of the office as well as the Fire and Police Commission Meetings. She helps to manage three staff members: Renee Keinert, Elizabeth Moore and Jasmine Agrait.

- This team is responsible for compiling documents for the Commission and both the Fire and Police Departments.
- total) and take notes, handle public questions and commentary. After meetings, this team also types up the verbatim meeting This team also attends all full Board sessions of the Fire and Police Commission as well as Committee meetings (4 committees minutes as well as creates the meeting manutes for approval by the Commission and posted on Legistar.
  - Members of this team also track absences in City Time to ensure correct time entry records.
- This team also processes invoices for payments from vendors.
- Team members are the public facing team as they answer incoming calls from the public.
- This team is also responsible for the onboarding of new staff and handling staff resignation and exit interviews.



Griseida Aldrete Executive Director

Nelson Soler Vice-Chair

Steven M. DeVougas

Ann Wilson Fred Crouther Angela McKenzie Everett Cocroft Raymond Robakowski

Kyle Mirehouse, Director of Emergency Management/Homeland Security & Communications who is a Mayor Barrett appointee and cabinet member leads this section.

**EMERGENCY MANAGEMENT AND COMMUNICATIONS** 

- Kyle is responsible for developing an emergency management for the City of Milwaukee in the case of a natural disaster or human caused disaster (i.e., gas leak/explosion, terrorist attack, bombing).
- Kyle is also the key cabinet member coordinating the DNC security.
- singular system. This means that calls will no longer go to police or fire a 911 operator who are trained in both fields will now receive Kyle is working with consultants and other city leaders to plan and execute the CAD (911) system conversion from a dual system to a them. This will create better efficiencies as well as reduce 911 call times for the community.
- document that guides the COOP and department-specific EQ/APS. The latest Council approved/Mayor-signed version of the CEMP was in mitigation, preparedness, response, and recovery operations for all City departments and its stakeholders. The CEMP is the central Comprehensive Emergency Management Program (CEMP). The CEMP establishes a unified command and control structure for 2016. This plan should be annually reviewed.
- Over the next 6-8 months we will be working with every city department, Common Council, and over 40 other entities who have accomplishing their tasks. This is largely completed by reviewing the intention and composition of the CEMP to each stakeholder responsibilities listed within the CEMP to review their obligations within the plan to ensure they are still capable of and then working with them to confirm current capabilities and limitations.
- Continuity of Operations Plan (COOP). An annex of the CENP the COOP is the plan that outlines how each City department will perform essential functions under a broad range of circumstances. Essentially, how will each department function outside of City Hall at an
  - alternate site and/or virtually, if at all the second state of the control of the them through "auditing" their own department's processes. We must understand each function of each department and their each department Kyle will be working to identify alternate sites to locate 1 or all departments should we need to activate the priority order, software/hardware needed, staffing requirements, and infrastructure needs. While we wait for the data from COOP. Note: The COOP can be activated by individual departments or even sub-departments, it doesn't have to a City-wide



Griselda Aldrete

Nelson Soler

Steven M. DeVougas

Raymond Robakowski Angela McKenzie Everett Cocroft Fred Crouther Ann Wilson

functions. While the COOP will address nearly all of the logistical needs for each stakeholder, the COG will address the obligations of the administration to include the Common Council. Think, essential City services and how we keep services and order in the City should we Continuity of Government Plan (COG): The COG is a component of the COOP, but focuses specifically on Milwaukee City Government need to relocate (emergency situation or not)

This process is more delicate than the COOP because it takes high level and legal guidance on the City services that we intend to keep operating and at what level of priority. Kyle will be working with the Mayor's office and Common Council to round out the additional needs to complete the COG aspect of the COOP.

# Emergency Operation/Action Plans (EO/AP)

- involves taking the lead emergency service entity's (MFD, MPD, FB) etc.) SOPs for each given scenario and adding how each City administration do when there is a suspicious package in the lobby? How will they be notified? Etc. etc. Not only is there a more The CEMP has several annexes that outline scenario-specificalians that detail that actual operational instructions. Examples include: evacuation, severe weather, unknown substance etc. All of these plans need to be updated/created. This process robustly detailed element in the CEMP...we will also have a 1-page document with basic instructions for most (if not all) department should respond. For example, what should DER do when there is a tornado warning? What does grants expected scenarios.
- Hazard Mitigation Plan: The hazard mitigation plan was approved this year by the Common Council. It is "good" for 5 years with roughly recovery efforts. The core focus of the next 4 months of work with this plan is to ensure that its contents are correlated to the CEMP as a 1.5-2 year review & approval process to begin again in 2023. It is required to obtain federal funding in disaster recovery, but more importantly it provides an outline how we are mitigating known and expected hazards to reduce impact on residents and cost of
  - probably 50% of Kyle's work at this time, which isn't a negative fact because many of the conversations and planning sessions we are subcommittee are connected in focus and to the best of his ability...ensure they are not being redundant in their work. The DNC is continue to plan and exercise. The central function of Kyle's role is to ensure that the public safety preparedness elements to each It is updated. **Democratic National Convention (DNC):** Kyle personally attends and/or receive briefs on nearly a dozen sub-committees as they naving for the DNC directly correlate to most other emergency situations.



Steven M. DeVougas

Nelson Sole

Raymond Robakowski Angela McKenzie Everett Cocrof Fred Crouther Ann Wilson Vice-Chair

Griselda Aldrete Executive Director

infrastructure & people. Kyle has been and will be working with MPD/MFD (primarily) to refit the EOC with new tables, chairs, TVs, IT, stakeholders on EOC operations is its own entity. Likely, we will not have the time to exercise in full in the next 4 months, but without Emergency Operations Center (EOC): The primary EOC is located at MPD District 3. The EOC concept is comprised of two sub-genres: general emergency management practices, which include how the EOC operates when it's activated. The education and training of question the planning for EOC operations with each department will be coupled with the same conversations revolving around the etc. This will continue for the next couple of months. A component of the CEMP is the training of all personnel listed in the plan on CEMP updates. This ongoing training topic will never end.

Communications: The third component to Kyle's role is communications.

- inications: The third component to Kyle's role is communications.

  911 System: Will be working with the ESC and others on how best to lewerage this new system. Specifically, training on new
- will be to developing an end state organizational structure and working towards getting a vendor decided upon so once the DNC software and maximizing the GIS capabilities.

  Computer-Aided Dispatch (CAD): This will be one of the heaviest lifts from a time perspective. In the next 4 months, the focus is over we can get right into the work for consolidation.
  - communication is a critical tool in emergency management and is relevant in all phases of the industry. Kyle will be working to Mass Communication: Working with ITMD and purchasing on the acquisition of a new mass communication software. Mass establish City internal policies and procedures for a cring all stakeholders as emergency events occur. This will require all stakeholders to be involved in the planning and implementation portions of the project.
- Cross-Training: Kyle has started to integrate a small cross training regime with some departments he regularly interacts with. The goal is to best understand how OEM/HS can support their operations and how they plug into the big picture for preparedness and response. The next 4 months and beyond Me will be sneaking in as much cross-training time as possible.
  - MPD. Kyle is working with MPD with the aspects of fusion center, Southeastern Wisconsin Threat Analysis Center (STAC), and dispatch.
- MFD: Kyle is working with MED dispatch, tech services, special operations, and ride-alongs.
- DPW/MWW. Kyle has and will continue to tour and learn the critical infrastructure that DPW oversees. Waterways, filtration,



Steven M. DeVougas

Nelson Soler
Vice-Chair
Ann Wilson
Fred Crouther
Angela McKenzie
Everett Cocroft
Raymond Robakowski

Griselda Aldrete Executive Director Media & Community: A core component to community preparedness is education. As much as Kyle can connect with the City residents and ensure they have the proper expectations for emergencies the better off we are, obviously, but it makes dramatic difference

Website: Over the next 4-months, Kyle will be working with the FPC Executive Director and Public Relations team to develop an online presence so the City has a voice for emergency management, homeland security, and communication.

Outreach: Kyle will be starting to attend MPD community evening events to talk to and answer questions from the public. Kyle plans to begin these in March and April as they told him they get more extrems to attend as it gets warmer outside.

compare our EM operations against 64 industry standards and give us a grade inopefully earning a certification. Only 7-8 other cities management programs. The program as a whole encompasses all of the tasks listed above and others. Kyle will be having in depth Emergency Management Accreditation Program (EMAP): Essentially, the EMAP certification is the gold-standard for emergency discussions regarding this as we will need commitment from MPD/MED (plus more) Chiefs, but the best in the EM profession will have this designation. The next 4-months Kyle will be working to garner the buy-in and use the tasks above to start checking the necessary boxes for the evaluation.

Public Health: Assisting the Public Health Department in preparations for potential COVID-19 impact. Contingency city-services planning & COOP/COG operations are the primary focus.

& COOP/COG operations are the printery focus.

Shelters: Kyle has also begun to correlate stakeholders to revamp operations aimed at adding additional shelters for emergency use in the City/County. Kyle is working with City, County, State, and private partners to develop as many accessible shelter locations as possible. This is an ongoing effort.

Recent Response:

Federally declared disaster to flooding. Assisted with the response and damage assessment program that led to the State of Wisconsin in declaring a state of emergency to facilitate the U.S. Government's financial support.



Griselda Aldrete Executive Director

Nelson Soler Vice-Chair

Steven M. DeVougas

vice-train
Ann Wilson
Fred Crouther
Angela McKenzie
Everett Cocroft
Raymond Robakows

### RISK MANAGEMENT & RESEARCH

- This section is tasked with developing and executing audits to achieve ACLU agreement compliance—this san ongoing process. Also, Kari Gipson who is the Risk Management Manager manages this team. She manages the fisk audito Fand research/policy analyst work with the legal compliance coordinator to help achieve overall compliance
- ," "Vehicle Pursuit Report" and "Citizen Satisfaction The team is also responsible for researching and writing the "Use of Force Report Report."
- This team also provides research support for the Fire and Police Commission as needed
- MFD/MPD Health and Wellness Report
- Meeting with Asst. Chief Lipski occurred on 02/21/2020. He provided handouts of current policies, procedures and best practices; and information of the peer advisor network, chaplain services and the health and safety manager.

### FGAI

Niko Triggs, our Paralegal, is an integral member of this team. She receives and responds to all open records requests. Niko also administers the disciplinary appeal hearings for both the Fire and Police Departments with the assistance of an outside hearing examiner.

- Since January 1, 2019, there have been a total of 12 appearants with Disciplinary Appeal Matters
  - 11 cases gained compliance within 6-months of the reported violation of the requirement.
- January 1, 2019 through December 31, 2019, there have been a total of 13 Residency Cases requiring FPC Board Intervention of which 6 currently remain open.
- January 1, 2019 through December 31, 2019 there were a total of 137 open records requests all of which were disposed of on or before December 31, 2019.
- We have 6 Disciplinary Appeals already scheduled for this year. Three in April, two in June and one in July



Nelson Soler Vice-Chair

Steven M. DeVougas

Raymond Robakowski Angela McKenzi Everett Cocrofi Fred Crouther Ann Wilson

Griselda Aldrete Executive Director

Jack McNally also works on this team and his primary focus is the ACLU Settlement Agreement and moving not only the FPC toward compliance but also the City as a whole.

- Jack has weekly calls with the CII consultant who is helping us with the settlement agreement.
- Jack works closely with the Auditor on the Risk Management Team to make sure that the sequired audits are being completed.
  - Specifically:
- o Tracking and organizing compliance efforts through constant contact with the CII (the monitoring agent), MPD, and the City
- for feedback, approval, or guidance. It should be noted that this type of document did not exist before Jack worked with CII to create one in with CII for feedback, approval, or guidance.

This is largely done through a tracking table document that is updated and revised as goals are accomplished and shared

- November of 2019, the first month he was here. Thave not seen anything to indicate that previous FPC management had thought to make such a tracking sheet or map progress towards compliance in any concerted way.
- Beyond organization, Jack is also often doing the actual tasks that he is organizing as a component of overall FPC compliance. For example: Q
- He worked with the investigator to deliver complaint materials to Milwaukee Public Libraries;
- He took a day to visit each district station, meet each captain, and supply them with complaint materials,
  - He works with the other units to compile materials to provide to CII as proof of compliance;
- He redacts sensitive information from materials that are sent to CII;
- And he works with administrative assistants to post quarterly stop data on the open portal
- The audits are becoming fack's pairnary focus now and he is working with the Risk Auditor and Risk Manager to plan, structure, and prepare documents for the audits of stop data and footage, and citizen complaints. o
- Jack has taken the lead in discussing access issues with MPD and trying to streamline the process by which the audits are



Nelson Soler

Steven M. DeVouga:

Angela McKenzi Everett Cocrof Fred Crouther Ann Wilson

Raymond Robakowsk

Griselda Aldrete Executive Director

Jack and the Risk/Audit team are essentially starting this process from nothing, as little to no progress was made during the first year of the Settlement Agreement

### Investigations

Diana Perez, is our bilingual investigator/auditor. She is bilingual in both Spanish and English. She is responsible for receiving and processing all incoming complaints against both the Police and Fire Departments (this includes telecommunications operations and school crossing guards).

- She also holds community hours several times a month at various locations in the community including community partners and Milwaukee Public Libraries.
- During these hours she meets with citizens to take incoming complaints and also answers any questions in regard to the work of
- number of complaints (including inquiries but excluding general requests) for 2020 are 43. Currently she has a total of 9 complaints She is currently handling all citizen complaints, inquiries and general requests for information that are received at the FPC. The
- She is also currently finding locations, scheduling and attending all community office hours (COH) for FPC. January and February we held 6 different COM events at the following locations:
  - January 14 Mitchell Street Library (2-4) lanuary 24 Mitchell Street Library (2-4

lanuary 30 Atkinson Library (11-1)

February 3 Zablocki Library (2-4)

February 20 Villard Square Library (11-1

February 27 Atkinson Library (1:30-3:30) o

For the months of March and April We have 5 COH events at the following: March 10 Tippecanoe Library (1:30-3:30)

March 24 East Library (1:30-3:30)

April 1 Capitol Library (1:30-3:30)



Nelson Sofer Vice-Chair

Steven M. DeVougas

Ann Wilson Fred Crouther Angela McKenzie Everett Cocroft Raymond Robakowski

> **Griselda Aldrete** Executive Director

April 14 Mitchell Street Library (1:30-3:30) April 29 Villard Square Library (1:30-3:30)

- In the month of January, Diana assisted in dispersing brochures and complaint forms in English, Spanish and Hmong to all Milwaukee Public Library locations.
- Prior to September, 2019, FPC investigators did not have a community presence with seemonthly community hours.

### COMMUNITY ENGAGEMENT

Ana Diaz is our NEW full-time Community Outreach Coordinator. Sheas also Dilingual in both English and Spanish.

- Ana was responsible for setting up the Chief Listening Sessions with Chief Morales.
- Ana has also planned the upcoming community listening session concerning Recruiting.
- Ana is also working with Alderman Murphy and his office as well as the Office of Violence Prevention to create a Reckless Driving Summit.
- She is working on community sessions relating to Domestic Violence, Gun Control, among other FPC and community related topics.

### TESTING & RECRUITING

This office will have a staffing services manager starting on March 9th. This section is responsible for recruiting and testing to establish the eligibility lists for Police Officer, Police Aide, Fire Cadet, Fire and Police Promotional examinations, HEO and 911 Operators.

- These tests include a written portion, medical and psychological testing, physical readiness test, background interview, oral board and a written sample.
  - recruiters, they attend various events within the City of Milwaukee to recruit for the above named positions. These events include but Williem Sampie. Recruiting – handled by Kischa Buford, Jordan Dickerson and Ana Diaz and in partnership with the Fire and Police Department are not limited to: college campuses; career fairs, high schools; and events that are directed toward our target demographic.



Neison Soler Vice-Chair

Steven M. DeVougas

. .

Ann Wilson Fred Crouther Angela McKenzie Everett Cocroft Raymond Robakowski Commissioners

> Griselda Aldrete Executive Director

Responsible for candidate retention by reaching out and updating the candidates on the process and the status of the

•

upcoming class. This is done via text, phone calls and emails.
The recruiting team also works with the Fire Department, Police Department and the Girl Scoutsto recruit campers to CampHERO. upcoming class. This is done via text, phone calls and emails.

he girls are able to train in various aspects of these This is a summer camp for girls to expose them to the protective services.

careers.

2019 Police Classes:

PO Class Actual	Actio # of DO
6/17/19	47
And the second s	
Police Aide Class	Actual # of PA

8/12/19

2019 Firefighter Class:

4.7	Actual # of FF	43
	FF Class	07/29/2019 43

2019 Fire Cadet:

Actual # of FC	08/26/2019 27	The state of the s
FC Class	08/26/2019	

The following pages contain are our current testing timelines that allow us to track our testing processes. There working documents and monitored on a daily basis.



Steven M. DeVougas Chair

> Griselda Aldrete Executive Director

Nelson Soler
Vice-Chair
Ann Wilson
Fred Crouther
Angela McKenzie
Everett Cocroft
Raymond Robakowski

FIRE CADET:

$\overline{}$	T	
Goal	Written Exam March 18th (South Side), March 21st (North Side)	
Comments	Casimir Pulaski HS (South): Cafeteria, March 18th Safety Academy (North): Sgt. Quinlan reserved Room 182 & 182A, March 21st	Sent to 569 qualified candidates (self-schedule) 51 scheduled for South side location 111 scheduled for North side location
DATE	<b>I</b>	February 28, 2020
ACTIVITY	(569 qualified candidates) Schedule date and obtain venues for writing exam	Written exam invite via JobAps

FIRE CAPTAIN:

Goal	MFD has list	
Comments	50 candidates for eligible list	
ACTIVITY	Eligible list approved Feb. 6 <sup>th</sup>	



Griselda Aldrete Executive Director

Steven M. DeVougas
Chair
Nelson Soler
Vice-Chair
Ann Wilson
Fred Crouther
Angela McKenzie
Everett Cocroft
Raymond Robakowski
Commissioners

FIRE FIGHTER:

ACTIVITY CONTROLLED	DATE	Comments	Goal
Career Review Board	February 26, 2020	35 Backgrounds for review	Career Review Board Pane 2/26/20 Gerard Washington (retiree) - Jeff Gauthier - Kendria Donaldson
	February 27, 2020	3 candidates have requested an appeal	, in the state of
background Appear Requests	TBD	Request sent for commissioners to hear appeats week of March 9	Appeal nealings

FIRE LIEUTENANT:

	Goal	MFD has list	
	Comments	48 candidates for eligible list	
. See \$	DATE		20 7 7 7 1 1 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2
	ACTIVITY	Eligible list approved Feb. 6 <sup>th</sup>	



Griselda Aldrete Executive Director

Steven M. DeVougas
Char
Nelson Soler
Vice-Char
Ann Wilson
Fred Crouther
Angela McKenzie
Everett Cocroft
Raymond Robakowski

	1
Щ	Į
>	þ
F	
┝	۰
C	١
Щ	ĺ
⊨	
u	ľ
7	١

W. N. Caller	Goal			Oral Boards March 23-27						
	Comments	Written exam on Jan 22 <sup>nd</sup> : ************************************	* 203 took exam; 43 no shows; 1	will take makeup exam due to mandated court	PSf will be sending a final version of	the Oral Board Instructions to send	to the candidates by March 2nd.			
	DATE		i		February 28,	2020				
	ACTIVITY	Oral Board Preparation								



Steven M. DeVougas Chair

> Griselda Aldrete Executive Director

Nelson Soler
Vice-Chair
Ann Wilson
Fred Crouther
Angela McKenzie
Everett Cocroft
Raymond Robakowski

POLICE SERGEANT:

		an Serb
	Goal	the America
		Written Exam at the American Serb
		Writte Hall.
₹	nents	Jidates — 1 o
	Comments	aliffi leav le fr ()
		(327 qualifie Military leave (Timeline fro pending)  Staff: -April (-Jasmine -5 PSI staff = 10 MPD staff = 10 M
	DATE	February 27, 2020
י וויין טרוטר סרוטר	ACTIVITY	kam
10		Written Exam



Steven M. DeVougas Chair

> Griselda Aldrete Execuive Director

Nelson Soler
Vice-Char
Ann Wilson
Fred Crouther
Angela McKenzie
Everett Cocroft
Raymond Robakowski

### POLICE LIEUTENANT:

Comments	-Timeline from PSI currently pending  Staff: -April -2 PSI staff (Police Aides)  -4 MPD staff (Police Aides)	
DATE	February 28, 2020	
ACTIVITY	Written Exam	



Griselda Aldrete Executive Director

Steven M. DeVougas
Chair
Nelson Soler
Vice-Chair
Ann Wilson
Fred Crouther
Angela McKenzie
Everett Cocroft
Raymond Robakowski

POLICE OFFICER:			4	
ACTIVITY		DATE	Comments	Coal
On-going:			Short Shirt lious feitig	
	,	January 27, 2020	Commissioners	Get availability of Commissioners
		January 29, 2020	No responses; follow-up email sent	and/or Feb. 17th
		February 4, 2020	Follow-up emails sent	Sixteen (16) appeal hearings
		-	Scheduling of commissioners	scheduled for Feb. 21st.
Background Appeals		February 10,	confirmed (DeVougas, Wilson	
-		2020	(afternoon), Robakowski, Cocroft	
			(Day))	
		February 17, 2020	Background fail notices were sent	
		February 21, 2020	Appeals fleard	
MMPI	- <del>100</del>		Still receiving MMPI and medical results	MMPIs scheduled Jan. 28 <sup>th</sup> – Feb.
New Activity:				
Preference Points		February 28,	Spreadsheet will be started to capture preference points for ALL	Obtain accurate calculated preference points that will be added
,		0.20.20	PO candidates.	to the final scores.



Griselda Aldrete Executive Director

Steven M. DeVougas
Chair
Nelson Soler
Vice-Chair
Ann Wilson
Fred Grouther
Angela McKenzie
Everett Gocroft
Raymond Robakowski

POLICE OFFICER (Additional 50 Candidates):

PULICE UPFICER (Additional 50 Candidates):	al 50 candidates):	<i>5</i> 2	
ACTIVITY STATES	S DATE	Comments	Goal
		50 invited, 41 responded, 9 no shows, 32 actual participants	Constitution of the state of th
		21 passed WSE	scoring of Oral boards from Feb. 10th.
Oral Boards	February 21, 2020	Scores from Oral Boards should be released to FPC (will follow up Feb. 24th if	
		results not received yet)	
		PSI will confirm how additional candidates	
	February 28, 2020	ranked in comparison to the big group. Will follow up on results March 2nd.	
		22 candidates	Pettit Center:
		Staff Goal (20):	12 pass
		-April Ana	3 fail
PRT	February 24, 2020	-Kischa ⇒Jasmine	1 medical hold
		-Jordan -Mike	1 intent to take at WCTC
		-Tammy -Jack	
		-10 MPD Instructors/staff	*Candidates have until 3/2/20 to successfully
			complete the PRT and provide certificates.
Preference Points		Spreadsheet will be started to capture	Obtain accurate calculated preference points
		preference points for ALL PO candidates.	that will be added to the final scores.
62.5	100		



Steven M. DeVougas

Griselda Aldrete Executive Director

Nelson Soler
Vice-Chair
Ann Wilson
Fred Crouther
Angela McKenzie
Everett Cocroft
Raymond Robakowski

### **FPC COMMISSIONERS**

Name: Angela McKenzie Email: amcken@milwaukee.gov Phone:

Name: Anna Wilson Email: anwils@milwaukee.gov Phone: opted out Name: Everett Cocroft
Email: ecocroft@milwaukee.gov
Phone:

Name: Fred Crouther
Email: fcrout@milwaukee.gov
Phone:

Name: Nelson Soler

Email: nsoler@milwaukee.gov Phone: opted out

Name: Raymond Robakowski
Email: rayrob@milwaukee.gov
Phone:

Name: Steven DeVougas Email: sdevou@milwaukee.gov

\*FPC ISSUED CITY EMAILS AND PHONES TO COMMISSIONERS ON FEBRUARY 6, 2020.

200 East Wells Street, Room 706, Milwaukee, Wisconsin 53202 • Phōne (4) 298-5000 Fax (414) 286-5050 • Testing Fax (414) 286-5059 E-mail fpc@milwaukee.gov • www.milwaukee.gov/mp.waukee



Griselda Aldrete Executive Director

### Fire and Police Commission

Steven M. DeVougas Chair Notons Satur

Nelson Soler Vice-chair Ann Wilson Fred Crouther Angela McKenzie Everett Cocroft Raymond Robakowski

# STANDING COMMITTEES AND ASSOCIATED SUBCOMMITTES (C) SIGNIFIES CHAIR (VC) SIGNIFIES VICE CHAIR

- Research this committee was formed as a follow up to the Police Satisfaction Survey conducted by the University of Wisconsin-Milwaukee in 2014. This committee could recommend follow upsurveys on an annual or bi-annual basis. This committee would explore more areas in detail and follow up on some of the issues and problem areas that emerged from the last survey. (3/27/2015 Meeting Minutes)
- Cocroft (VC), Crouther, DeVougas (C), Wilson
- FPC Rules Subcommittee (NEWLY CREATED 1/9/2020)
- Committee of the Whole
- Testing and Recruiting-select members of the full board to provide deeper research and analysis of any issue that pertains to Testing and Recruiting. Recommendations of the committee are then brought to the full board.
  - Cocroft, DeVougas, McKenzie (VC), Soler (C), Robakowski
- Complaints and Disciplines- select mambers of the full board to provide deeper research and analysis of any issue that pertains to Complaints and Disciplines. Recommendations of the committee are then brought to the full board. m
- a. Cocroft, Crouther, DeVougas, Wilson
- i. ACLU Subcommittee (NEWLY CREATED 1/9/2020)
- 1. Cocroft, Crouther, DeVougas, McKenzie, Wilson
- Policies and Standards- select members of the full board to provide deeper research and analysis of any issue that pertains to Policies and Standards. Recommendations of the committee are then brought to the full board.
- a. Cocroft (VC), DeVougas, McKenzie, Robakowski, Soler (C)

208 East Wells Street, Room 706, Milwaukee, Wisconsin 53202 • Phone (4) 286-5000
Fax (414) 286-5050 • Testing Fax (414) 286-5059
E-mail fpc@milwaukee.gov • www.milwaukee.gov/fina.waukee



Steven M. DeVougas

Griselda Aldrete Executive Director

Raymond Robakowski Commissioners Angela McKenzie Everett Cocroft Fred Crouther Nelson Soler Ann Wilson Vice-Chair

### In 2019:

44 Regular meetings were noticed, 1 cancelled = 43 meetings

7 Testing and Recruiting meetings were noticed, 3 cancelled = 4 meeting

Fax (414) 286-5050 • Testing Fax (414) 286-5059 E-mail fpc@milwaukee.gov • www.milwaukee.gov/fmp.x 200 East Wells Street, Room 706, Milwaukee, Wisconsin 53202 • Phon

### Appendix E

### **VENDOR SERVICE CONTRACT**

CITY OF MILWAUKEE Department of Administration Business Operations Division Procurement Services Section



CONTRACT NO.	B0000015001			
DATE OF AWARD:	JUNE 29, 2017			
PURCHASING AGENT: KAREN JEFFRIES, CPPB				
REQUISITION #	0000015001			
ESTIMATED CONTRACT AMOUNT:				
DEPARTMENT:	FIRE AND POLICE COMMISSION			

DESCRIPTION:	VENDOR SERVICE CONTRACT FOR FIRE DEPARTMENT ENTRY-LEVEL AND PROMOTIONAL SELECTION PROCESSES					
CONTRACTOR:	INDUSTRIAL/ORGANIZATIONAL SOLUTIONS, INC.					
CONTRACT PERIOD:	JUNE 30, 2017 THROUGH JUNE 29, 2020 WITH TWO (2) ONE (1)-YEAR OPTIONS TO EXTEND UPON MUTUAL CONSENT					
RFP NO.	15001					
INSURANCE REQUIRE	EMENTS?	X	YES	NO		
	•			·		
				٧.		
		L				

<u>CITY APPROVING OFFICER</u>: RHONDA U. KELSEY, CITY PURCHASING DIRECTOR

TOTAL ESTIMATED AMOUNT OF CONTRACT: MAXIMUM AMOUNT OF CONTRACT NOT TO EXCEED AMOUNT:

THIS AGREEMENT, ENTERED INTO BY AND BETWEEN INDUSTRIAL/ORGANIZATIONAL SOLUTIONS, INC. HEREINAFTER REFERRED TO AS THE "CONTRACTOR"), AND THE CITY OF MILWAUKEE, A MUNICIPAL CORPORATION OF THE STATE OF WISCONSIN (HEREINAFTER REFERRED TO AS THE "CITY").

DURING THE TERM OF THIS CONTRACT, SCOPE CHANGES, MODIFICATIONS OR ADDITIONAL SERVICES MAY BE IDENTIFIED. ANY SUCH CHANGES IN THE SERVICES AND THE PRICES THEREFORE WILL BE AGREED TO IN WRITING BY THE PARTIES VIA AN AMENDMENT PRIOR TO PERFORMANCE.

Original: DOA-BOD-Procurement Services

Copies: Contractor, Comptroller, User Department

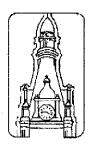
MILWAUKEE

### Appendix F

### Guide to the City of Milwaukee's Testing and Selection Process



### City of Milwaukee



Department of Employee Relations 200 E. Wells Street, Room 706 Milwaukee, WI 53202-3554

General Office: 414-286-3751

TDD: 414-286-2960

Job Information Hotline: 414-286-5555 E-Mail: staffinginfo@milwaukee.gov Web site: www.milwaukee.gov/jobs

R. 08/11/2010

### INTRODUCTION

The purpose of this Guide is to orient you to the City's employee selection procedures and to improve your test-taking skills. The Department of Employee Relations uses job-related tests to measure an individual's ability to perform the job. Tests are competitive: higher scoring applicants have a greater chance of being selected because the knowledge, skills and abilities required to do well on the test are the same as those needed to perform successfully on the job.

The kinds of tests used to select City employees depend on the nature of a given job. For example, applicants for an accountant job may be rated on their training and experience and then take the written test. Applicants for an office assistant job take a written test and then a "performance" test in typing. Other applicants may be given oral tests by a panel of experts, while others must weld steel--it just depends on the job for which the opening exists. So there are four kinds of tests:

- > Training and Experience
- ➤ Written
- Performance
- Oral

Both test questions and answers reflect the input of job incumbents, supervisors, managers, testing specialists and other people knowledgeable about the job and test construction (sometimes called "subject matter experts"). The kind of information these experts provide include the right and wrong ways of doing a task, the procedures and methods used, the technologies involved, critical aspects of the work, and the identification of tasks for which training is provided after a person is hired.

Written tests generally take from two to four hours to complete—this is to allow ample time to complete the entire test. If there is an additional test component such as a performance test, it is usually necessary to come back on another day to complete that part.

The Department of Employee Relations tries to provide test results within about 3-4 weeks—for some tests with large numbers of applicants, the time may be a little longer. If you pass the test(s), your name will be placed on an eligible list: you are eligible to be hired, but not guaranteed a position. Eligible lists are valid for at least 1 year and list candidates in order from highest to lowest passing score. Because of scheduling interviews and physical examinations, processing paperwork etc., the earliest a person may be hired after taking a test is about 3 weeks. If you change your address or phone number, please call our office at 414-286-3751 and let us know your new information; or send an email with the details to staffinginfo@milwaukee.gov.

### FILLING OUT THE APPLICATION

Once you find a job that interests you and seems to fit your background, the next step is to fill out the application. You must apply for a specific job title that is open at the time when you complete the application. Since an application is the first part of the hiring process, it is important that you take the time to fill it out accurately and completely.

- 1. **Follow directions carefully** on the application so that your answers are correct and in the proper places. *Writing "See Resume" is NOT acceptable*.
- 2. Take the application home if necessary, as some questions on the application may take more time for you to answer or require information that you have at home.
- 3. Print or type the information NEATLY.
- 4. **Answer all questions**, even if it means using, "Does not apply," or "N/A." Attach all required information, such as college transcripts. For example, if you are a veteran, make sure your <u>Form DD214</u> is attached and the "Military Service" section of the application is completed.
- 5. Check all questions and answers for correctness and completeness, then sign the application.
- 6. Return the application <u>before</u> the filing deadline listed on the announcement sheet to guarantee consideration.

### RATINGS OF TRAINING AND EXPERIENCE

In ratings of training and experience, the background of the applicant is reviewed. Training and experience are evaluated in terms of their relationship to the job. This review provides a score that is used to determine a final ranking.

The information needed for the review is taken from the application and the training and experience questionnaire. It is important to fill out all of your application materials accurately and completely, but it is especially important when the test is a rating of training and experience. Remember that THE APPLICATION MATERIALS ARE PART OR THE ENTIRE TEST. Also, keep a copy of the application materials as a reference.

### **BEFORE TAKING A TEST**

### You will be notified of:

- The time, date and place of the test
- The required materials to bring to the test (picture identification, calculator, etc.)
- ➤ How long you will be given to complete the test

Although our tests are job-related, the Department of Employee Relations has no study materials.

Ensure that you know how to get to the test site, have adequate transportation (correct fare for the bus or money for parking if you're driving), and arrive early at the test site. Check to see what you must bring/may bring to the testing session. Please bring a form of picture identification in order to be admitted to the test.

As long as it will not be a distraction, bring a watch to keep track of the time. Also, if you have a question before or during a test, ask the monitor (the person in charge of the test). Asking another examinee might be interpreted as cheating. Persons who receive unauthorized help will be disqualified. Monitors are not allowed to give the meaning of test questions or words.

### TAKING A WRITTEN TEST

### WRITTEN TEST READING REQUIREMENTS

The written tests administered by the City of Milwaukee are from a type known as "job knowledge tests." For example, you might be required to read and answer questions about written passages that are taken from materials that you would come across on the job. By basing the test on job knowledge and job materials, the reading level of the test matches that required on the job.

### There are typically three different types of questions used on City tests:

### Multiple Choice

Multiple choice test items are usually comprised of a short phrase or question, called a <u>stem</u>, followed by 3-5 choices (words, phrases, numbers, etc.) which might complete the stem. Only one of the choices is correct for a <u>particular question</u>: the "best" answer. We stress "particular question" because a given choice may be incorrect for one question, yet the best answer for another. The other choices, which are incorrect for a particular question, are called <u>distracters</u>.

Related test question types are matching (a list of stems is matched with a list of choices) and true/false. Since these types of questions are similar to multiple choice, they will not be treated separately.

Good strategies include <u>READING ALL THE CHOICES</u>, even if you think you know the correct answer – sometimes the question is looking for the "most correct" answer. Similarly, do not eliminate a choice because you are unfamiliar with the wording. One of the best tips we can give you is that...

If you do not know the answer to a question on a multiple choice test, try to eliminate as many of the distracters as you can, as this will increase your chances of getting the correct answer.

Some examinees benefit by looking over the entire test and completing the easiest questions first. In this way, they may be able to avoid wasting time on a more difficult question that has the same point value as an easier one. However, skipping around may encourage clerical errors, frustration if several questions remain after an initial run-through, etc. Regardless, it is important to manage your time, to keep progressing and to maintain a positive attitude.

Do not "read into" the questions. Each question and choice for answer must be evaluated on its own

merit: the correct choice is the one that is most workable for the situation described. Analyze questions as if you were the employee. Even if two answers seem the same to you, MARK ONLY ONE CHOICE ON YOUR ANSWER SHEET; otherwise, you will not receive any credit for the question. **Erase completely if you change an answer**: do not cross out answers.

Finally, DO NOT LEAVE ANY QUESTIONS BLANK--GUESS IF YOU MUST, but only after making an honest attempt to answer the question. The vast majority of our tests is not speeded, and thereby has no penalty for guessing.

### **Completion/Short Answer Questions and Essay Questions**

When you are required to provide short answers or write an essay on your test, read each question carefully to make sure you are interpreting it correctly. If you were required to read a longer section, it sometimes helps to refer back to the section for specific information relating to the question.

Be sure to take special notice of questions that have negatives or qualifiers in them such as "One step not found in this procedure is to..." or, "The statistics used most often for this purpose are..." When a question has more than one part, be sure to answer ALL of the parts. For example, you might be asked to "identify the problem..." and then to "suggest two ways to solve it." Present solid information and supporting facts for any of your conclusions.

You are not expected to write answers worthy of a Pulitzer Prize, but answers full of incomplete ideas, spelling errors, etc., will not be scored as highly. Some people find it helpful to think about longer answers before beginning to write. Also, it may be helpful to outline or jot down notes about your response before beginning to write the essay/answer itself. Experts maintain that the best way to prepare for an essay test is to write essays. Also remember that longer answers are not necessarily better answers—there will often be a limit on how much you can write (e.g., one side of a page). Do not write up until the time limit: SET ASIDE TIME TO PROOFREAD YOUR ANSWER.

### TEST WISENESS

"Test Wiseness" refers to the idea that by taking many types of tests over time and/or receiving training on how to take tests, some people can answer questions correctly on a test (typically, multiple choice tests), by using information other than knowing the correct answer. Being test-wise may improve your chances of identifying a correct choice and aid in guessing. Note that the Department of Employee Relations designs tests to measure job ability, not test-taking ability. However, we have provided you with hints that will help for answering questions you may be struggling with to find answers.

The Department of Employee Relations makes no guarantees about the following clues/hints. These clues/hints come from several sources, and probably work best with classroom tests developed by less-than-careful teachers. Test-wise clues/hints, in no particular order, include:

- Look at the relationship between the stem and choices--sometimes, distracters don't "match" the stem grammatically, or have no relationship to the stem.
- There may be words that mean the same in the stem and a choice—this may be the correct answer.

- Choices which have these words in them are often wrong (i.e., are distracters): always, never, no, none, all, every, merely, solely, impossible, necessarily, only and must.
- > Choices that have these words in them are often <u>correct</u> answers: generally, may, often, perhaps, seldom, usually, most likely, probably.
- > If two answer choices are the same, you might assume that they are both wrong and eliminate them.
- > If two choices are opposites, one of them is probably the correct answer.
- > Look for choices that are longer/more precise in meaning.
- > Sometimes one item "gives away" the answer to another that comes later in the test.
- > If the answer choices include a series of numbers, dates, lengths, sizes, etc., choose the middle value.
- ➤ If you have no idea about the correct answer for a number of questions, or are about to run out of time and have a number of blanks, consider picking one choice (A or B or C, etc.) and marking all of the remainder of the test using this one choice.

It is important that you understand that we provided the test-wiseness hints/clues above because several people already know them. WE MAKE NO GUARANTEES THAT THEY WILL WORK, especially on City tests. We DO recommend that you:

- 1. Listen to/read directions and follow them carefully.
- 2. Read ALL of the questions and answer each question on its own merit.
- 3. Budget your time.
- 4. Guess if you must: answer all questions unless wrong answers are penalized.
- 5. Check your answer sheet often to avoid clerical errors.
- 6. Do not write in the test booklet unless told to do so.
- 7. Allow time to check your answers for correctness and completeness one last time at the end of the session.

Few people correctly answer all of the questions in our tests, so do not get upset if you do not know some of the answers or if others finish before you. Budgeting your time well will allow you to work at your best pace.

### A NOTE ON MATHEMATICS QUESTIONS

The math problems that appear on City tests reflect the mathematics required to perform the job. In the vast majority of cases, the applicant should have the ability to add, subtract, multiply and divide whole numbers, fractions and decimals. Most often the mathematics questions are written to reflect job situations, such as having carpenters determine the correct length of a board that must be cut.

There are certain jobs where higher-level mathematics such as calculus or statistics may be tested, but these additional requirements will be listed on the job announcement. Often, more advanced mathematics knowledge is tested in the Training and Experience Ratings mentioned earlier. The Exam Date Letter will indicate if you may use/must bring a calculator.

The best way to prepare for mathematics questions is to practice doing mathematics problems, much like the drills in elementary education. Converting fractions to decimals and vice versa seems to be a problem area for several examinees, so take care to learn these skills. Additionally, it helps to:

- Learn how to interpret tables, graphs, charts, maps, etc. if they are used on the job for which you are applying.
- > Draw diagrams, graphs, etc. on scratch paper to help yourself determine the answer to questions.
- > Keep track of the position of numbers--many mistakes occur by marking the correct number in the wrong place.
- > Use the units of measurement consistently--you can derive the correct numbers, but still make errors by not paying attention to whether you are dealing with inches, ounces, minutes, etc.
- ➤ CHECK YOUR WORK!

If you are pressed for time, you may consider estimating an answer. For example,  $209 \times 392 = ?$  may take too long to multiply, but 209 x 392 is:

- > ROUGHLY the same as 200 x 400 which equals 80,000, AND
- You know that 2 x 9 = 18, (The last two digits, multiplied), SO
- > The correct answer is around 80,018+

So, check to see if there is an answer close to that (the actual answer is 81,928). Finally, even if you are permitted to use a calculator on your particular test, it is good practice to check your work because it is easy to press the wrong button on the calculator's keypad.

### TAKING PERFORMANCE TESTS

While written tests measure your knowledge of a job, performance tests are used to measure a person's ability or skill to perform a job. Examples of performance tests are typing/word processing tests for clerical jobs and building/woodworking tests for carpenters. You should carefully consider your physical condition before you participate in a performance test. Remember that reasonable accommodations requested by qualified individuals with disabilities will be made in accordance with the Americans with Disabilities Act (ADA) of 1990.

In performance tests, the required skill or ability demonstrated in a realistic setting, using the actual techniques, materials, equipment and personnel involved in the job. A performance test closely resembles parts of the job itself.

Job incumbents, supervisors and other subject-matter experts develop tests. Performance tests are no exception. Subject matter experts help decide the content, administration guidelines, time limits and so on. They often observe and "grade" the performance of the applicant. In a performance test, you may be judged not only by the end product of your work, but also by the way in which you go about doing your work. You will be informed of the test location, time, required materials, etc. Most often, the performance test is administered a few weeks after the written test.

Be sure to dress appropriately for the performance test. In the exam date letter, you will be told if you are required to wear a certain type of clothing, shoes, gloves, etc. to the performance test.

The best way to prepare for a performance test is to prepare for the job. Some skills, such as typing, may be improved with daily practice on a typewriter or computer. Others, such as turning stock on a lathe may need more time to improve, as well as some rather expensive equipment. As with written tests, some performance tests take a number of hours to complete, so allow enough time in your daily schedule to finish the entire test.

### TAKING ORAL TESTS

Oral tests are administered when the job requirements indicate that certain communications and interpersonal skills are particularly important for successful performance. These skills are often as important as specific technical knowledge and are commonly evaluated by measures other than written tests. The kind of oral test used most often is the "oral board." In this test, a person is "interviewed" before a panel of special examiners who are authorities in their field, and often not employed by the department in which the job opening occurs.

However, an oral test is more than a job interview. There is more structure in that all candidates are asked the same questions in the same order, answers/rating scales are provided in advance and ratings are made independently by a panel of raters and combined later. You will receive a grade in the oral test just as you would in a written test. Oral tests are usually recorded simply to keep a record of the examination.

### Preparing for an Oral Test

Following are a few tips on preparing for and completing oral tests. Your goal is to be **prepared** for the test and to present yourself in a **positive manner**.

- > Know your qualifications. The oral board members will be asking you some questions about former jobs and experiences. What skills, experience, training or talents help qualify you for this job? Which of the job duties listed on the announcement have you performed on previous jobs? Which personal attributes make you interested in or qualified to do this job? It's a good idea to write these types of things down as you think of them so that you can review this information.
- Anticipate questions related to the job that might be asked. Types of questions include knowledge of the job, solving problems, organizational (How would you do this?), pressure-handling (If this accident/error occurred, what you would do?), and situational (You are the supervisor and an employee refuses to complete an assignment...).
- > Dress neatly and appropriately. You do not get a second chance to make a good first impression--you do not want to distract the board with your appearance.
- Arrive for the test early/on time.

While you are waiting to be called to the oral exam room, try to relax. If you have extra time, take a few deep breaths, review your "short list" of notes, etc.

### **During the Oral Test**

The examiners want to know your good points and how you are qualified for the job. The chances are that they probably don't know much about you and have only briefly seen your application. Therefore, it is imperative that you answer all of their questions completely.

- **Sell yourself.** Concentrate on the positive things you have to offer, not the negative. Avoid the common mistake of saying negative things about former jobs, co-workers, supervisors, etc.
- Listen carefully to the questions and think before answering. Do not feel that you must start talking immediately after the question to fill the silence. Among other things, the interviewers are judging if you can present a point of view and defend it, so they appreciate a well-conceived answer.
- Answer each question completely and clearly. The board is limited to asking a certain set of questions, so it is up to you to give them all the information they need to see if you are qualified for the job. Your ability to communicate is a major factor in oral tests—if the board cannot hear or understand you, your co-workers probably will not either.
- **Be complete and clear, BUT NOT LONG-WINDED.** A long, wordy answer is not better than a short, complete and concise answer. Explain any technical jargon you might use. Let the board lead the discussion.
- Ask questions when appropriate. Such as when you do not understand a question or need clarification of a statement. The interviewers usually take turns asking questions, so be prepared for different voices, inflections, etc.
- Be alert, cheerful and interested in the interview and job. Avoid questions on benefits, vacations, etc. which will be explained to you at a later time.
- Maintain good eye contact. If you are uncomfortable about looking people in the eye, try focusing on the interviewer's nose or forehead.

### After the Oral Test

The board will let you know when the test is over. You may still have the chance to aid your cause, especially if they ask if you have any final questions or comments.

- Indicate your interest in the position again. This is your golden opportunity to recap your qualifications, indicate your interest in the job, and add important information that may have been missed earlier.
- > Thank the board when finished. They have volunteered their time to help with the evaluation of candidates. Let them know that you appreciate their efforts.

## AFTER ALL OF THE TESTS

After you have completed all of the tests, you will be notified by mail as to how you did on the examination. You will receive your test score at this time: a passing score on most civil service examinations is a grade of 70 or higher. The names of applicants who pass are placed on an eligible list, which lists the applicants based on the order of their scores, from highest to lowest. If the job for which you are applying required more than one test component (e.g., written <u>and</u> performance), you must <u>pass all components separately</u> and receive an overall combined grade of 70 or more.

**NOTE:** If an applicant successfully completes the process just described, the applicant's name will be placed on an eligible list. Unfortunately, there is no guarantee that you will be selected because there will be a number of people eligible to be hired for any given vacancy.

## **GOOD LUCK IN YOUR JOB SEARCH!**

## Department of Employee Relations 200 E. Wells Street, Room 706 Milwaukee, WI 53202-3554

General Office: 414-286-3751

TDD: 414-286-2960

Job Information Hotline: 414-286-5555 E-Mail: staffinginfo@milwaukee.gov Web site: www.milwaukee.gov/jobs

# Appendix G

AMENDMENT NO.	3	to Contract No.	E0000012849	dated	10/30/2013	between the CITY	OF MILWAUKEE
and			EB JACOBS LL	.C, a PS	BUSINESS		
			· (CON	RACTO	OR)		

THE AGREEMENT, identified in the above caption by number is hereby amended, modified, altered and changed in the following respects only:

- 1. INCREASE THE ESTIMATED CONTRACT TOTAL BY FROM FROM TO TO THE STATE OF THE STATE
- 2. EXTEND THE CONTRACT TERM BY THREE (3) YEARS FROM 12/20/2019 THROUGH 12/19/2022, EXERCISING THE OPTION TO EXTEND UPON MUTUAL CONSENT.
- 3. INCORPORATE NAME CHANGE FROM EB JACOBS LLC, a PSI BUSINESS TO PSI SERVICES LLC.
- 4. IMPLEMENT A CONTRACT NUMBER CHANGE FROM E0000012849 TO E0000012849-A.
- 5. ALL OTHER TERMS AND CONDITONS OF THE ORIGINAL CONTRACT AND AMENDMENTS ONE (1) AND TWO (2) REMAIN UNCHANGED.

This Amendment is made in consideration of the payments, performances, promises, and covenants and obligations which are set forth in the original Agreement and as set forth herein.

This Amendment shall in no way act as a waiver of the price, terms, and conditions, not herein amended, imposed on the parties by the original Agreement heretofore executed by them and identified in the above caption. Any rights or obligations which either of the parties has by virtue of the original Agreement shall remain in full force and effect except as is expressly and specifically amended, modified, altered or changed herein.

This agreement constitutes the entire agreement between the parties relating to the subject matter of this Amendment. All prior understandings, agreements, correspondence and discussions of the parties are merged into and made a part of this agreement,

IN WITNESS WHEREOF, this Agreement was executed by the undersigned officers as of the dates hereinafter specified for and on behalf of the parties hereto.

THE PROVISIONS OF THIS AMENDMENT HAVE BEEN REVIEWED AND APPROVED BY THE OFFICE OF THE CITY ATTORNEY.

Contractor  (Must be signed by persons authorized to legally bind your firm to this contract)
Firm: Address: City, State, Zip: E-mail: Signature: Title: Date: Printed Name: Signature: Title: Date: Printed Name: Witness Signature:



# Appendix H

# 2019-2020 Milwaukee Police - **DETECTIVE** Timeline

THE THE PROPERTY OF THE PARTY O	PATE	
Job Analysis	Early June 2018	All three positions completed in June 2018
Reading List DRAFT to FPC for Review	July 3, 2019	
Announcement/Reading List	Post September 20, 2019	Candidates must have the reading list 60 days prior to the test.
Candidate Preparation Guide for Written	Post November 21, 2019	Candidates must have the guide 60 days prior to the test.
Written-Test	January 22, 2020	—PSI will be on site
Candidate Preparation Guide for Oral Board Exam and CRB	By January 31, 2020	
Data and Appeals Received from FPC	10 days after Written Test (Feb.1)	
Appeal Packet sent to FPC for Review	14 days after Appeals received (Feb. 17)	(FPC will review PSI's recommendations)
Determine number of assessors/panels needed to begin assessor recruiting. If there are NO cuts, use the total # of candidates who took the Written Test.	ASAP after Written Test Administration	All candidates who took Written Test in 2015 were invited to the OB/CRB Exam, but the numbers are much higher this time (150 vs. 250)
Appeals Resolved	5 days after Appeal Packet sent to FPC (Feb. 24)	(FPC;makes final disposition)
Send Oral Board/Career Review Board Detailed Logistics Information to FPC	February 25	
SME Review of Oral Board/CRB	February 26	FPC reviews exercises
Candidates provide 3 copies of FACT SHEET to FPC	Three weeks prior to assessment center - February 28	· · · · · · · · · · · · · · · · · · ·
Assessor Training	March 22	FPC will secure testing facilities/hotel, PSI will recruit assessors and remain on-site
Oral Board Exam and Career Review Board Administration	March 23-27	
Final Eligibility List	2 weeks after data received (April 14)	FPC to receive list on or before April 14, 2020
Candidate Feedback and Score Reports	April 28, 2020	

# 2019-2020 Milwaukee Fire - FIRE CADET Timeline

ACTIVITY.	THE PATTERN OF THE PA	Comments
Job Announcement	Post September 20, 2019	Pest and date December 2, 2019
Written Prep Sessions	Jan. 18, Jan. 22, Jan. 25, Jan. 29, Feb. 1, Feb. 5, Feb. 8, Feb. 12, Feb. 22	Hosted by Fire: Community Outreach Firehouse
Milwaukee National Firefighter Selection Inventory (NFSI) standard study guide	Posted February 13, 2020	Guide provided 34 days prior to written exam.
Written Exam	March 18, 2020 (South Side- Casimir Pulaski HS) March 21, 2020 (North Side – Safety Academy)	IO Solutions provided materials – will not be on site (delivered Jan. 23)
PHQ Distribution	March 18th and March 21st	Given after the Written Exam. Due Date: April 21, 2020 (30 days)
Oral Interview Prep Sessions		Hosted by Fire
Oral Board Interview		
Physical Abilities Test (PAT) Practice Sessions		Hosted by Fire
Physical Abilities Test (PAT)		
MMPI-2 (Written)		
Pre-employment (psych & medical evaluations)		
Background appeal hearings		
Assess all preference points		
Presentation of eligible list to the Board of Commissioners	July 9, 2020	
Drug Test		
Fire Cadet Fit Camps		Hosted by Fire
Orientation		Hosted by Fire at Safety Academy
Fire Cadet Class Starts	August 10, 2020	Class No. ~35

# 2019-2020 Milwaukee Fire - FIRE FIGHTER Timeline

ACTIVITY OF THE SECTION OF THE SECTI		Comments Line The Comments
Eligible List Adopted	June 21, 2018	Expires May 3, 2020
MFD has to request an extension of the list	Notified January 14, 2020	Request has to be heard and approved prior to May 3, 2020
Review candidate status	Completed 1/30 April & Tammy	MMPI / Medical / CPAT
Send survey to candidates	Completed 2019	
Background completion	Week of February 17 – Absolutely have to have by February 19, 2020	Received Feb. 19th
Background Review Committee (BRC)	February 24 - 25, 2020	
Drug Test	February 24 - 25, 2020	
Send out appeal notices (5 days to appeal)	Send February 26, 2020	Returned by March 3, 2020
Appeal Hearings	Week of March 6, 2020	
MFD Letters to Commissioners	March 5, 2020	
Firefighter Class	March 16, 2020	PP 6, 2020

# 2019-2020 Milwaukee POLICE OFFICER Timeline

ACTIVITY		Gomments
PHQ (30-day window to complete)		
Written Exam (2-3 weeks for results)	Completed	
Notify Pass or Fail written exam		
Oral Boards (1-day testing; 1-day scoring)		
PRT (can take own have 7 days to do so)	Dec. 5 - Dec. 6, 2019	
Pre-Employment Screening		
MMPI written	January 24, 2020	
@ checkout receive psych & medical appointments		Appointments scheduled 1/28 – 2/17
Backgrounds		
Meet with investigators (can happen anytime during process)	Final ARC February 4, 2020	Rest complete
5-day appeal window from when they are notified of background fail	February 9, 2020	
Background Appeal	February 21, 2020	16 Appeals
Review and add preference points		To be completed as soon as possible
FPC Board reviews eligibility list for approval	March 5, 2020	
Class Starts	March 9, 2020	

# 2019-2020 Milwaukee 50 POLICE OFFICER Catch-Up Timeline

ACTIVITY	DATE	Comments
PHQ (30-day window to complete)	January 23, 2020	Review and change dates
Written Exam (2-3 weeks for results)	Completed	
Notify Pass or Fail written exam		
	- L	2 path
Oral Boards (1-day testing; 1-day scoring)	February 10 & 11 50 invited, 41 responded, 9 no shows,	Prep room where they all gather Divide into 2 groups
	32 actual participants, 11 WSE Fails	Send Group one on path 1 Send Group two on path 2
PRT (can take own have 7 days to do so)	February 21 21 remaining, 1 additional from leave	Pettit Ice Center
PHQ Due	February 24	MPD will be receiving PHQs to complete backgrounds as they are received.
Oral results back	February 21	
Add preference points	February 24	
MMPI written	March 6	Only for those who have successfully completed backgrounds
@ checkout receive psych & medical appointments	March 9 and 10	
5-day appeal window from when they are notified of background fail		
FPC Board reviews eligibility list for approval	March 5	
Class starts	March 9	

# Appendix I

DocuSign Envelope ID: CCE32874-34E0-4E29-8A62-F1D9C50D3301

AMENI	OMENT NO.	15	to Contract No.	B0000009127-1	dated	10/29/2010	between the	CITY	OF MILWAUKI	EE.
and		·	occ	UPATIONAL HEALT	H CEN	TERS OF THE	SW PA			
				(CON	RACTO	DR)	1.4		n talan and a state of the stat	

THE AGREEMENT, Identified in the above caption by number is hereby amended, modified, altered and changed in the following respects only:

8

- 1. EXTEND THE CONTRACT TERM FOR EIGHT (8) MONTHS FROM 07/01/2019 THROUGH 03/31/2020, TO BE USED ON AN AS NEEDED BASIS FOR PERSONNEL THAT ARE GOVERNED BY THE POLICIES AND RULES OF THE BOARD OF FIRE & POLICE COMMISSIONERS THROUGH MARCH 31, 2020, AND PERSONNEL GOVERNED BY THE RULES OF THE BOARD OF CIVIL SERVICE COMMISSIONERS UNTIL AUGUST 31, 2019.
- 2. ALL OTHER TERMS AND CONDITIONS OF THE ORIGINAL CONTRACT AND AMENDMENTS ONE (1) THROUGH FOURTEEN (14) REMAIN UNCHANGED.

This Amendment is made in consideration of the payments, performances, promises, and covenants and obligations which are set forth in the original Agreement and as set forth herein.

This Amendment shall in no way act as a waiver of the price, terms, and conditions, not herein amended, imposed on the parties by the original Agreement heretofore executed by them and identified in the above caption. Any rights or obligations which either of the parties has by virtue of the original Agreement shall remain in full force and effect except as is expressly and specifically amended, modified, altered or changed herein.

This agreement constitutes the entire agreement between the parties relating to the subject matter of this Amendment. All prior understandings, agreements, correspondence and discussions of the parties are merged into and made a part of this agreement.

IN WITNESS WHEREOF, this Agreement was executed by the undersigned officers as of the dates hereinafter specified for and on behalf of the parties hereto.

THE PROVISIONS OF THIS AMENDMENT HAVE BEEN REVIEWED AND APPROVED BY THE OFFICE OF THE CITY ATTORNEY.

City of Milwaukee		(Must be signed by	Contractor  persons authorized to legally bind your firm to this contract)
City Perchasing Director  Rhonda U. Kelsey  Printed Name  City Comptroller  Mathematical Mathematical Mathematical Name  VC.	9-20-20/9 Date 9 23 19 Date	Firm: Address: City, State, Zip: E-mail: Signature: Title: Date: Printed Name: Signature: Title: Date: Printed Name: Witness Signature: Witness Signature:	OCCUPATIONAL HEALTH CENTERS OF THE SW PA  5080 SPECTRUM DRIVE, SUITE 1200 WEST  ADDISON, TX 75001  Docusigned by:  86642600887142C.

# Appendix J

# 2019-2020 Milwaukee Police DETECTIVE Timeline

ACTIVITY	DATE	Comments
Job Analysis	Early June 2018	All three positions completed in June 2018
Reading List DRAFT to FPC for Review	July 3, 2019	
Announcement/Reading List	Post September 20, 2019	Candidates must have the reading list 60 days prior to the test.
Candidate Preparation Guide for Written	Post November 21, 2019	Candidates must have the guide 60 days prior to the test.
Written Test	January 22, 2020	PSI will be on-site
Candidate Preparation Guide for Oral Board Exam and CRB	By January 31, 2020	
Data and Appeals Received from FPC	10 days after Written Test (Feb.1)	
Appeal Packet sent to FPC for Review	14 days after Appeals received (Feb. 17)	(FPC will review PSI's recommendations)
Determine number of assessors/panels needed to begin assessor recruiting. If there are NO cuts, use the total # of candidates who took the Written Test.	ASAP after Written Test Administration	All candidates who took Written Test in 2015 were invited to the OB/CRB Exam, but the numbers are much higher this time (150 vs. 250)
Appeals Resolved	5 days after Appeal Packet sent to FPC (Feb. 24)	(FPC makes final disposition)
Send Oral Board/Career Review Board Detailed Logistics Information to FPC	February 25	
SME Review of Oral Board/CRB	February 26	FPC reviews exercises
Candidates provide 3 copies of FACT SHEET to FPC	Three weeks prior to assessment center - February 28	
Assessor Training	March 22	MPD will secure testing facilities/hotel, PSI will recruit assessors and remain on-site
Oral Board Exam and Career Review Board Administration	March 23-27	
Final Eligibility List	2 weeks after data received (April 14)	FPC to receive list on or before April 14, 2020
Candidate Feedback and Score Reports	April 28, 2020	

# Appendix K

# **FPC Community Partners List**

Below is an updated list (as of March 30th, 2020) of community partners the FPC is currently engaged with and has engaged with in the past.

Organization 1	Type of Orga Focus	Focus	Partnership History
All 4 Kidz	Non-profit	Youth Programming	Partner in Reckless Driving Summit Planning Committee
Bader Philanthropies F	Private	Philanthropy	Space to hold community sessions, share marketing materials
Boys & Girls Club of Milwaukee	Non-profit	Youth Programming	Previously partnered with FPC, discussed holding community sessions there in the future
Gerald L. Ignace Indian Health Center   N	Non-profit	Healthcare	Hosted FPC Recruiting Roundtable
Greater Milwaukee Foundation F	Private	Philanthropy	Space to hold community sessions, share marketing materials
Journey House	Non-profit	Community Center	Space to hold community sessions, share marketing materials
MA'RUF Center	Non-profit	Youth Programming	Partner in Reckless Driving Summit Planning Committee, space to hold community session
Milwaukee Police Department C	Government	Government Protective Services	Partner in Reckless Driving Summit Planning Committee
Milwaukee Public Libraries	Government	Government Education/Learning	Space to hold community hours for complaints, house complaint brochures
Office of Violence Prevention	Government	Government Violence Prevention	Co-Chair in planning of Reckless Driving Summit
Running Rebels	Non-profit	Youth Programming	Partner in Reckless Driving Summit Planning Committee
S.M.I.L.E., Inc.	Non-profit	Social Services	Partner in Reckless Driving Summit Planning Committee
Safe & Sound	Non-profit	Youth Programming	Partner in Reckless Driving Summit Planning Committee
Silver Spring Neighborhood Center N	Non-profit	Community Center	Space to hold community sessions, share marketing materials
UMOS, Inc.	Non-profit	Community Center	Hosted FPC community listening session
United Community Center	Non-profit	Community Center	Space to hold community sessions, share marketing materials
Unity Gospel House of Prayer F	Faith	Ministry	Hosted FPC community listening session
YMCA	Non-profit	Community Center	Previously partnered with FPC
YWCA	Non-profit	Eliminating racism and empowering women	Discussed holding community sessions at location, having YWCA staff moderate sessions focused on race & policing
Zeidler Group N	Non-profit	Public Discussion	Previously partnered on the Reckless Driving Summit possible partner for next summit

# Appendix L



Official Website of the City of Milwaukee

CALL for Action (414) 286-CITY | Click for Action

Directory

Residents

**Business** 

Visitors

## Milwaukee Police Department

About MPD

District Web Pages

Information & Services

Police Districts

Police Units & Partners

Contact MPD

Citizen Complaints

The following information is provided to you by the Milwaukee Police Department to inform you of the citizen complaint process.

Citizens, who wish to express dissatisfaction with members or policies of this department, should adhere to the following guidelines to ensure that a complete and proper investigation is conducted. As a citizen, if you believe you have been mistreated or have not received adequate service, you have a moral and legal right to express dissatisfaction with your police department. This will not only make you a responsible citizen, but your input will help to improve the department. If you believe a member of this Department has acted improperly or has violated a Department Code of Conduct, a federal or state law, or an ordinance of the City of Milwaukee, you may file a written complaint. However, false complaints will be reviewed by the District Attorney's Office. No member of the Milwaukee Police Department will attempt to interfere or influence your right to complain about the service this department provides to you. Your complaint will be thoroughly and impartially investigated.

Because of the responsibilities imposed on all parties involved in the Citizen Complaint Process, the Milwaukee Police Department must inform you that Wisconsin State Statute, 946.66(2), False Complaints of Police Misconduct, states in part: "Whoever, knowingly makes a false complaint regarding the conduct of a law enforcement officer is subject to a Class A forfeiture."

## INSTRUCTIONS FOR FILING YOUR COMPLAINT

## What is a complaint?

A complaint is a belief that a member of the Milwaukee Police Department has violated a Department Code of Conduct, a federal or state law, an ordinance of the City of Milwaukee, or dissatisfaction with a policy or procedure of the Milwaukee Police Department.

In most cases, a complaint can be filed by any citizen or agent representing an aggrieved or injured party. However, the agent shall be limited to an attorney representing the aggrieved citizen; the parent or guardian of a minor child; or a translator representing a non-English speaking complainant, Agents can obtain a Citizen Complaint Form for the aggreed or injured party and assist with its completion. A citizen complaint can be filed at any police district, bureau, or division. All complaint reports are confidential,

You may file your complaint:

Using our online complaint submission form

By email at MPDIAD@milwaukee.gov

By going to a district station;

By calling the department and asking for a supervisor to meet with you;

By calling the Internal Affairs Division at 414-935-7942; With the Milwaukee Fire and Police Commission; or

By downloading the Citizen Complaint Form, which is available in English, Hmong, and Spanish, You may return the completed Citizen Complaint Form to any Milwaukee Police Department district station or mail it to the following address:

Milwaukee Police Department

Internal Affairs Division

6680 North Teutonia Avenue Room 325

Milwaukee, Wisconsin 53209

When you file your complaint, please provide the following information to the supervisory officer (or investigator) writing your complaint or on the complaint form you are filing yourself:

Your personal information (full name, date of birth, address, phone number)

The date and time of the incident

The nature of the incident

All parties involved, witnesses, records, photographs and other evidence

In most cases, when a complaint is filed, a narrative of the complaint will be written by a supervisory officer on the Citizen Complaint Form. The citizen or agent will sign the Citizen Complaint Form and a copy will be provided. However, if more convenient for the citizen, the Citizen Complaint Form can be completed at a later time, and returned to the Milwaukee Police Department. If the Citizen Complaint Form is returned by mail, it should be sent to the following address:

Milwaukee Police Department Internal Affairs Division 6680 North Teutonia Avenue Room 325 Milwaukee, Wisconsin 53209

## WHAT HAPPENS WITH YOUR COMPLAINT

The Department will conduct a thorough investigation to include Interviews of all available witnesses.

Supervisors and/or detectives, under the direction of the Internal Affairs Division, will conduct all complaint Investigations. Their duty is to gather all the facts and present these facts for

## Length of Investigation

Most investigations will be completed within a timely manner, Complex investigations may take several months to complete.

## THE FINAL DISPOSITION OF COMPLAINT

## The Completed Investigation

Once the initial complaint has been thoroughly investigated and all of the facts have been gathered, the completed investigation will be reviewed. This review will determine if there was compliance with the department Code of Conduct, federal or state laws, ordinances of the city of Milwaukee, or the policies and procedures of the Milwaukee Police Department.

## Decision of the Chief of Police

If the Chief of Police determines there is a violation of department Code of Conduct, federal or state laws, ordinances of the city of Milwaukee, or policies and procedures of the Milwaukee Police Department, criminal charges will be sought, disciplinary action, and/or a change of policy may result.

## Notification

When the final disposition has been made, a notification letter will be sent informing the complaining party of the outcome of the investigation.

## Complaint Review

Citizens have the option of having their complaints reviewed by the Fire and Police Commission. For further information regarding this procedure, contact the Milwaukee Fire and Police Commission.

Fire and Police Commission 200 East Wells Street, Room 706, Milwaukee, Wisconsin 53202 Phone Number 414-286-5000

The Mllwaukee Police Department cannot make monetary awards or provide legal assistance. Information obtained during these investigations is considered confidential and will not be divulged except in accordance with State Statute (103.13) governing the release or inspection of personnel records.

For further information on the Citizen Complaint Process, please contact the Milwaukee Police Department Internal Affairs Division at 414-935-7942.



Milwaukee Police Department Internal Affairs Division 6680 N. Teutonia Av. Room 325 (414) 935-7942

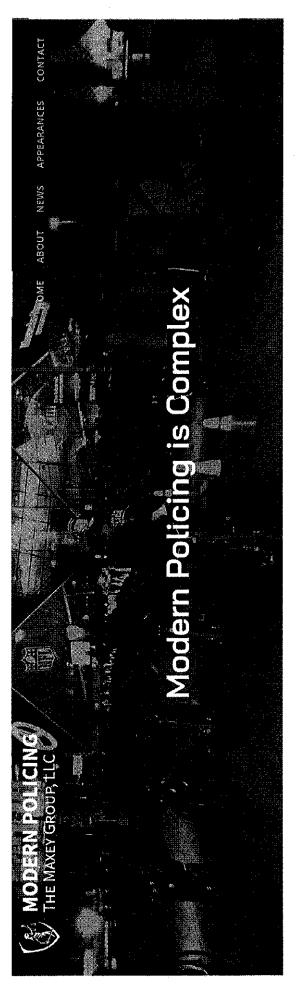
> Mayor Tom Barrett Common Council

Departments
Directions, Hours & Directory
Calendar

Residents Business Visitors Web & Email Policies
Web Accessibility Policy & Information
Web Contact Us

Design by City of Milwaukee

# Appendix M



# Policing in the 21st Century brings a host of new challenges

Developing technologies, changing community expectations, civilian engagement, accountability and transparency all compete for resources and focus.

We offer:





CONTACT

ABOUT NEWS APPEARANCES

- Critical incident after-action reviews
- Policy drafting and review
- · Use of Force, Search and Seizure, and Internal Affairs review
- Training development and review
- Technology implementation and business processes
- Civilian oversight and engagement



## Appendix N

## DEPARTMENT OF EMPLOYEE RELATIONS

January 13, 2020

## **Separation Checklist**

**Employee Name: Separation Date:** 

Department/Division: Employee Job Title:

**Immediate Supervisor Name:** 

## **VOLUNTARY SEPARATIONS** - Resigning from Title only or from City Employment:

- 1. Ask employee to complete Resignation Form, obtain all signatures, distribute copies accordingly
- 2. Determine what property needs to be returned
- 3. Make contact with ITMD and the appropriate Department building security and prepare to remove access to system(s) and building(s)
- 4. Schedule meeting and conduct exit interview
- 5. Provide "Benefit Information for Employees Separating from City Service For Reasons OTHER than Retirement" to employee
- 6. After the separation, remove email access and building access, coordinate forwarding of calls and emails
- 7. Notify payroll and ensure payroll records are completed.

## INVOLUNTARY SEPARATIONS

- 1. If the separation is a termination during probation, complete Termination notice and the Report of Probationary Service and notify the employee.
- 2. If the separation is a discharge, conduct pre-disciplinary meeting, analyze evidence, prepare discharge documentation and notify the employee.
- 3. Notification in person is preferred but mailing of the paperwork may be necessary in some cases. When mailing the paperwork, please send both certified mail and regular mail to the employee's home address.
- 4. Distribute copies accordingly.
- 5. Provide "Benefit Information for Employees Separating from City Service For Reasons OTHER than Retirement" to employee
- 6. Receive property, remove access, and set up forwarding as needed
- 7. Notify payroll and ensure payroll records are completed.

## **PROPERTY**

listed l	Property varies by department, division, and position. Not all positions have all property below. DER suggests that departments create specific checklist of property, including onic access.
	ID Badge – should be deactivated and forwarded to employee's Supervisor
	Contact Building Security immediately for deactivation of badge
	All security and IT access (all electronic logins specific to the position) should be immediately deactivated
	Pro Card should be taken
	Car Keys, Parking Card Access Badge, Gas Card
	Cell phone and/or pager
	Desk Keys/Office keys/File Cabinet Keys
	All Equipment & Tools/Protective Gear/Clothing
	Laptops/Cameras
	Notify ITMD to set up e-mail forwarding or permanent out of office message
	Set up phone forwarding and/or appropriate voicemail: change password on phone

# Appendix O

## DEPARTMENT OF EMPLOYEE RELATIONS



December 26, 2019

## Protecting Personal and Private Information Policy Department of Employee Relations

This policy defines and describes the expectations associated with the handling of personal and private information by all DER employees. It is the responsibility of every DER employee to respect and protect the confidentiality of information used in the performance of assigned responsibilities in accordance with applicable federal and state employment laws, including but not limited to Genetic Information Nondiscrimination Act (GINA), Americans with Disabilities Act (ADA), Health Insurance Portability and Accountability Act (HIPAA), Family and Medical Leave Act (FMLA), Workers Compensation, Wisconsin Privacy Laws and Wisconsin Public Records laws.

DER plays a key role in several city-wide functions that create the need access to personal and private information of all employees, applicants, and employee spouses and dependents. DER employees will unavoidably receive and handle personal and private information about employees and their immediate family. This policy establishes the requirements and expectations to be followed to ensure that all personal and private information is well protected.

Personal and Private Information includes the following categories of information as related to current and former employees, employee spouses and dependents, and applicants

- 1. Personal (social security number, address, date of birth, personal e-mail, personal home or cell phone number)
- 2. Hiring (employment application, interview notes and results, background checks, I-9 forms)
- Performance (performance reviews, performance improvement plans, warnings and disciplinary notices, grievance and appeals, employee assessments, reports on probationary services)
- 4. Personnel files of DER employees
- 5. Employment files of all City employees
- 6. Compensation and benefits (salary or rate of pay information, benefit selection and status, unemployment insurance claims, long term disability claims, tuition reimbursement usage)
- 7. Payroll (pay stubs, direct deposit forms, tax forms)
- 8. Workers' compensation records
- Medical, dental and drug utilization information, including drug test results/pre-placement medical evaluation results, FMLA medical certifications, and ADA requests for accommodations and related medical certifications or information
- 10. Information in computer systems, including all third party websites with personal and private

information, records, or data (i.e. third party administrators, claims management systems, regulatory administrative sites, human resource management system, financial management system)

11. Any other information that a reasonable person would consider private

## All employees must adhere to the following standards:

## I. Protecting Personal and Private Information

- A. Personal and private information must be stored in an appropriate secured format when not in use.
- B. Personal and private information must not be displayed or left unattended in a place where it can be easily viewed by others (e.g., printer, copier, desktop, or computer screens). Fax machines in common areas should be checked on a regular basis by a designated group of people for incoming faxes containing personal and private information. If a DER employee sees an incoming fax or other documents on the printer, that employee should hand deliver it to the person it was addressed to or leave it in the person's mailbox.
- C. Personal and private information should not be discussed in open areas where the confidentiality of the information cannot be assured. This includes using speaker phone in an open area.
- D. Upon separation from employment in DER, all departmental information must be returned securely to the custody of DER administration and copies must be deleted from any personal devices.
- E. Personal and private information should not be sought, accessed, reviewed, duplicated or distributed for purposes that are not related to a specific assignment. Employees must have a legitimate reason as it relates to associated job responsibilities to seek, access, duplicate and/or review personal and private information.
- F. Personal and private information should not be accessed for personal use no matter how well intentioned the use of information (i.e., looking up home addresses for sending a greeting card).
- G. When disposing of personal and private information in compliance with DER's record retention schedules, it must be destroyed under supervision. Personal and private information is not to be deposited into the trash or recycling bins.
- H. Personal and private information should only be viewed on secure devices that are in compliance with the technology security polices set forth by DOA-ITMD.
- I. When traveling with personal and private information outside of DER, employees must take all appropriate precautions to safeguard the information.

## II. Sharing Personal and Private Information

A. Personal and private information should be discussed with others in DER only on a need to know basis. Employees of DER may only share personal and private information with other DER employees as it relates to the assignment and associated job responsibilities. For example, labor relations does not need to know the details of a health insurance claim from

medical benefits.

- B. All requests for personal and private records of the employee from third parties or other departments shall be referred to the Human Resources Compliance Officer. The employee shall not make any personal and private records available to third parties or other departments without the express, written consent of the Human Resources Compliance Officer. This section does not apply to section II (C) (F) of this policy, which govern the permissible sharing of personal and private information by the Employee Benefits Division.
- C. Worker's Compensation may share information with the Department in which the employee works on a need to know basis, such as 1) return to work information, including restrictions; 2) the notice of loss and accompanying documents; and/or 3) information related to a fact-finding investigation. If there is a legitimate business purpose related to an incident, claim, or potential litigation, and it is allowed by regulations, Worker's Compensation may also share personal and private information with EAP, DER Benefits, City Attorney's Office, ERS, and other outside entities.
- D. The Employee Assistance Program may share information with the Department in which the employee works on a need to know basis, as long as it is limited to the information allowed by a signed authorization consenting to the disclosure of certain information.
- E. The Employee Benefits Division (including Employee Assistance, Worker's Compensation, and Benefits) may share personal and private information with third-party vendors, the employee, and the employee representative with written permission as it pertains to specific benefits and claims administration and resolution. The Employee Benefits Division is responsible for administering the secured transmission of such personal and private information to third-party vendors.
- F. When personal and private information is provided to or received from third-party vendors, it must be transmitted in a secured manner, such as encryption, secure e-mail, password protected, or via a secured FTP site.

## III. Public Records Requests

- A. Personal and private information may be disclosed as a result of a public records request and/or a personnel records request made by the employee or the employee's representative as long as an appropriate release has been received.
- B. Any public records or personnel record request must be forwarded to the Human Resources Compliance Officer for review and to ensure that documents are redacted to be in compliance with this Policy and to ensure that only records that are subject to disclosure under the public records law are provided to the request.
- C. Nothing in this policy shall prevent the disclosure of information that a requestor is entitled to by law.

## IV. Reporting Disclosures of Personal and Private Information

A. Employees are required to report violations of this Policy without regard to the relationship between the individual who initiates the prohibited behavior and the individual reporting it. An employee who believes that another employee may be in violation of this policy should report the alleged violation to the Human Resources Compliance Officer and/or the reporting employee's immediate supervisor or manager.

B. Employees are required to self-disclose violations of this Policy. An employee who believes he/she may have disclosed personal and private information should report the incident to the Human Resources Compliance Officer and/or the reporting employee's immediate supervisor or manager.

## V. Enforcement

- A. Deliberate efforts to disclose personal and private information or to access information not required by an employee's assignment and associated job responsibilities will be considered a violation of this Policy.
- B. Violation of this Policy is considered a serious offense. Any abuse, misuse, or dissemination of personal and private information will result in disciplinary action up to and including discharge from employment.
- C. No employee may retaliate against an employee who has reported a possible violation of this policy.
- D. All employees must sign the Pledge of Confidentiality. The signed Pledge is to be kept in the employees personnel file.
- E. Any questions on the confidentially of a record or information should be directed to the Human Resources Compliance Officer.

## STATEMENT OF ACKNOWLEDGEMENT PROTECTING PERSONAL AND PRIVATE INFORMATION POLICY

I have read and understand the department's requirements and expectations as established in the DER Protecting Personal and Private Information Policy.

Dated:		_	
Signed:		<u>.</u>	
Name:		<u>.</u>	
Employee ID Num	ber:		

## Appendix P

## **Mobile Device Management Policy**

## **Purpose**

Mobile devices are commonly being used in almost all departments to increase performance in the field and extend communications beyond the office. The City is committed to provide and promote this technology as appropriate to add value to the community by delivering high quality services at the lowest possible cost.

## Scope

This Policy establishes the rules and conditions for City-supplied cell phones and privately-owned mobile devices being used to conduct City business. Mobile devices are defined as any electronic device with the ability to transmit or receive data, text, and/or voice, via a cellular network. This includes but is not limited to smartphones, cellular equipped tablets, laptops, and mobile hot-spots.

All City employees and contractors issued and accepting City mobile devices and services from the Information and Technology Management Division will be expected to maintain compliance with this policy. Public Safety (MPD & MFD) and the following elected officials' departments (City Clerk/Common Council, City Treasurer, City Comptroller and City Attorney) maintain their own vendor contracts and are therefore excluded from this policy. However, these department should review and consider including in their departmental work rules items #1-6 below or other pertinent items under 'General Policy'.

## **General Policy**

- Employees may use a City device for incidental personal use, however a City mobile
  device is intended for business use. Employees should be cautious about the merging
  of personal and work activities on their devices. See other policies that may apply such
  as Email Use Policy and the City of Milwaukee Internet Use guidelines.
- If an employee elects to use his or her personal device for City business they should be aware that they could be required to share their usage in an open records request or in the event of litigation. The City does not offer per-call reimbursement or provide stipends for personal monthly cellular service or data usage.
- 3. Mobile devices that access email and other City services must be secured using a passwords or pin. Devices may not be "rooted" or "jailbroken" or have any software/firmware installed which is designed to gain access to functionality not intended to be exposed to the user.
- 4. Employees must not load pirated software or illegal content onto their devices. If you are unsure about any specific application, contact ITMD.

- 5. Any non-City of Milwaukee e-mail, instant messaging, social media, or other accounts must not be used to conduct City-related business. If an official record is received or generated using text-messaging or any other third-party service, the employee must save the record to City systems that are routinely backed up and archived to comply with open records laws.
- 6. In situations where job responsibilities include regular driving and acceptance of business calls, hands-free equipment may be provided to facilitate the provisions of this policy. Under no circumstances are employees required to place themselves at risk or break the law to fulfill business needs. Employees who are charged with traffic violations resulting from the use of their phone while driving will be responsible for all financial liabilities and associated penalties that result from such actions.
- 7. Department or division telecommunications coordinators will recommend who qualifies for a City issued cellular device based on department needs.
- 8. With proper authorization, a City employee may be issued multiple mobile devices with enabled cellular service. Employees needing to connect multiple devices to either the Internet or a cellular service provider should work with ITMD for alternative solutions and technologies. Such technologies may include smart phone tethering or a temporarily assigned Mi-Fi access point.
- 9. All City device service usage records produced by assigned mobile devices are property of the City and managed by the City. Usage summary reports (i.e. number of minutes or GB of data used) are distributed to department telecommunications coordinators regularly and are periodically reviewed by ITMD. Detailed usage reports, including call history, are available to any supervisor upon request by contacting ITMD.
- 10. Mobile device management software is used to enforce mobile device security requirements for ITMD-issued mobile devices and personal devices that access City resources. This software may include the ability to require passwords, limit installation of software, push security updates, locate the device, and remotely wipe (erase all data and reset to factory defaults) mobile devices. A wipe removes everything on the device. The City of Milwaukee is not responsible for any personal data on the device lost in this process.
- 11. Employees in possession of ITMD-issued mobile devices are expected to secure the equipment from loss or damage. If the cellular device is lost or damaged, the employee should report this to ITMD. ITMD will remotely reset the cell phone to factory defaults (remote wipe the device) and the device will be replaced with a device that is capable of performing similar City business as the original device. There is no guarantee that such a replacement device will be the same make or model device that was lost or damaged. Under circumstances where it is determined that the employee is responsible for damage to, or misuse of, their issued mobile device, disciplinary action may be taken.

12. Purchase of and billing for mobile devices and services will be coordinated by ITMD with the department or division telecommunications manager. Purchases without the knowledge and involvement of ITMD is not allowed for ITMD-supported departments.

## Compliance

ITMD or the Department Telecommunications Coordinator will notify the Employee if there is a compliance concern, so the Employee may rectify any inadvertent breaches of policy expeditiously. Any continued or serious compliance concerns will be immediately referred to the Employee supervisor for potential disciplinary action.

City records are prohibited from being permanently stored on a mobile device. Only copies of documents may be stored on a mobile device for extended periods. City records (including documents, photos, videos, or any other City record) created on a mobile device are to be transferred by the user as soon as practical to City systems that are routinely backed up and archived.

City-issued mobile devices are City owned property. If the device is no longer needed for City business, it is to be returned to ITMD. Mobile devices deemed excess property are re-sold through the City's established excess property disposal procedures and methods. Departments or Divisions may not sell, trade-in, or give-away new or used City cellular or communication devices.

Upon resignation or termination of employment, employees are expected to promptly return the mobile device. Employees who separate from employment without returning City equipment or who incur charges after separation may be subject to legal action for recovery of the loss.

Individual departments may have additional restrictions, based on specific needs or policies of the department.

## **Enforcement**

Any employee who is found to have violated this policy may be subject to disciplinary action, up to and including termination of employment.

# Appendix Q

## PURCHASES MADE WITHOUT A CONTRACT 2013 TO 3/31/2020

	Convine	Vandar	Data Barras	V
	Service Rottories for EBC machine times	<u>Vendor</u> Batteries Plus	<u>Date Range</u>	<u>Year</u>
	Batteries for FPC meeting timer Flash drives			2016
	and the second s	B&H Photo Video		2016
	Business cards	BCT	2013-2020	
•	Printed recruitment posters, flyers, brochures	Milwaukee Co. House of Correction		2017
	Printed answer sheets from Scantron	Harland Technology Services		2014
	Printed envelopes	BCT/Primus	2013, 2019	
	Printed envelopes	Milwaukee House of Correction		2015
	Printed PO PHQ Booklets	Digital Edge		2014
	Printed annual & mid-year reports	Digital Edge		2013
	Printed courtroom hearing signs	Digital Edge		2015
	Printed job announcement bulletin paper	Digital Edge		2015
	Online subscription	Jsonline	2013-2020	
	Online subscriptionTesting/Recruiting	TextCarrier.com	2017-2020	
	Online subscription	Business Journal		2019
	Postage	Dept. of Administration	2013-2019	
	WI Statutes book	State Bar of Wisconsin		2013
	Public Records/Open Meetings book suppl.	State Bar of Wisconsin	2015-2019	2013
	Law book	Public Agency Training Council	2013 2013	2013
	Weighted vests for FC PAT	Sports Authority & unknown vendor	2013, 17, 19	2013
	Headsets for dispatcher exam	Amazon	2013, 17, 13	2018
	·	, ,	2015 2019	2018
	Padlocks for off-site testing cabinets	Unknown vendor, Lowes	2015-2018	2042
	Photo lamination for recruitment stall display	Digital Edge		2013
	Fines WI evidence book	Juris Publishing Inc	2013-2014	
	Employment discrimination law book	State Bar of Wisconsin	2013, 2016-19	
	Fan for vault ventilation	Home Depot?		2014
	Heater for Clifton's office	Home Depot?		2018
	Key duplicates for academy office, etc.	Whitlow Security	2014, 2019	
	Document stands for ECO test	Ünknown vendor		2016
	Projector bulb replacement	B&H Photo Video		2018
	DVD/CD duplicator	B&H Photo Video		2018
	Digital recorder/batteries/charger	B&H Photo Video	2014, 2018	
	Digital recorder transcription kit	B&H Photo Video		2014
	Fax machine replacement	Unknown vendor		2016
	Carry cases for laptops	Best Buy	2016-17, 2019	
	Hand cart, hand trucks for recruiter, testing	Lowes		2016
	Rolling file cart for FPC meetings	Hobby Labby?		2017
	Measuring wheel for PAT exam	Unknown vendor		2016
	Tandem sport vertical challenger jump tester	Amazon		2016
	Stopwatches	Accusplit		2017
	Timer clocks	Amazon		2019
	Tote bags for recruiter	Hobby Lobby/Joann Fabrics/Lands End	2014, 2018	
	Chairs & foldable table for recruiter	Sam's Club	,	2016
	Table skirt with FPC logo	Tentcraft		2020
	Cooler box for FPC meeting beverages	Unknown vendor		2015
	Television replacement & cable	Best Buy		2019
	File cabinets for managers	Amazon		2019
	<del>-</del>			2019
	Shredders for managers	Unknown vendor		
	Refrigerator replacement (Room 605)	Best Buy		2019
	FPC logo cups	Lands End		2015
	FPC logo lapel pins	Hog Eye Inc.	2010 0020	2017
	FPC logo shirts	Lands End	2018-2020	
	Laminated signs	Digital Edge		2014
	Archival boxes for old minutes books	Unknown vendor		2014
	Picture frames	Unknown vendor		2016
	Pocket badges for commissioners	Walter Curtis Co.	2016, 2018	
	Wireless phone headsets for staff	T&R Personnel, Metroline	2015, 2017-18	
	Scantron scanner annual maintenance fee	Harland Technology Services/Scantron Corp.	2016-2019	
	Recruitment canopies (tent) & wheeled bags	Tentcraft	2015, 2017	
	Color mobile duplex scanner	B&H Photo Video		2018
	Job fair fee	Dane County	2013-2014	

Job fair fee	Fresh Coast Classic Marquette University MATC South Sub. Chamber of Comm-MATC UW-Milwaukee	2013-2017
Job fair fee Job fair fee Job fair fee Job fair fee Job fair fee	MATC South Sub. Chamber of Comm-MATC UW-Milwaukee	
Job fair fee Job fair fee Job fair fee Job fair fee	South Sub. Chamber of Comm-MATC UW-Milwaukee	
Job fair fee Job fair fee Job fair fee	UW-Milwaukee	
Job fair fee Job fair fee		2013, 15, 17
Job fair fee	UW-Waukesha	2013, 13, 17
	Concordia University	
	Social Development Foundation	
Job fair fee	Lakefront Communications/WJMR	2014-17, 19-20
Job fair fee	LULAC National Women's Conf.	2027 27, 23 20
Job fair fee	Milwaukee Career Expo (DER paid half)	
Job fair fee	Mitchell Street Bid #4 Sun Fair	
Job fair fee	Garfield Avenue Blues Festival	•
Job fair fee	Alverno College	
Job fair fee	United Negro College Fund	2018-2019
Job fair fee	Latino Family Expo	2018-2019
Job fair fee	WI Private Colleges Career Consortium	
Job fair fee	Puerto Rican Festival	
Job fair fee	Black Arts Fest MKE	
Recruitment event (practice written & info session)	Milwaukee Public Schools	
Exam venue rental fee	Wisconsin Center District	2014, 2017-19
Exam venue rental fee	Milwaukee Public Schools	2013, 2015-19
Exam venue rental fee	Serb Hall	2016, 2020
Exam venue rental fee	Intercontinental Milwaukee Hotel	
Safety costs for exam rentals	Milwaukee Public Schools	2014-16, 19
Police/youth listening circles & dialogue report	Ziedler Center for Public Discussion	
Sponsorship of LEN Entrepreneurial Boot Camp	Latino Entrepreneurial Network SE WI Inc.	
Sponsorship of table at Exito Awards	Latino Entrepreneurial Network SE WI Inc.	
Auto allowance for approved positions	City positions ordinance	2013-2019
Parking costs for management employees	Imperial Parking (1000 N. Water St.)	2017-2020
Audio/visual rental for appeal hearing	Studio Gear	0045 46 2040
Chair rental for exams	Area Rental & Sales Co. & unknown	2015-16, 2018
EMT exam vouchers for Firefighters	National Registry of EMTs	2013-2014
Notary Public filing fee	WI Dept. of Financial Institutions	2014-15, 2018
Notary Public bond renewal fee Ethics Instructor Certification course	Milwaukee Court Bond Agency Neal Trautman PhD Inc.	2014-15, 2018
Travel advance for ethics course	La'Neka Horton	
Deliveries to testing consultants	FedEx	2013-2020
Delivery of mis-directed package to rightful owner	FedEx	2013-2020
Delivery of meeting materials to Commissioners	Quicksilver Express Courier of WI	
Witness fee	Kerry Flowers	
Witness fees	State Process	
Witness fees	Von Briesen & Roper SC	
Process server delivery	SACCO Process & Inspections LLC	
Process server delivery	State Process Service	2016-17, 2019
Fax machine maintenance	Blue & Koepsell	
Annual dues & conference registration	NACOLE	2013-2019
APCO membership dues for DeHaan	APCO International	2017-2018
Reimburse expenses for NACOLE attendee	Executive Director	2013, 2015
Webinar registration	NACOLE	•
WEMA annual membership	WI Emergency Management Association	
State Bar dues	State Bar of Wisconsin	2013-2019
Police Citizen Academy shirts for Commissioners	Lark Uniform Company	2017, 2019
CPAT preparation classes	Milwaukee Brotherhood of Firefighters	
Court reporter appearance fees & transcripts	Susan Taylor	2013-2020
Mediation services	WI Community Services Inc	2013, 2017
Communications consulting	Regalis Management	2019-2020
Payment to contractor in lieu of grant money	Diamond Hanson	
Refund to State for grant funds which closed early	State of WI Dept. of Military Affairs	
FC/FF/FED background caregiver check Outreach/surveyingLindsay Heights	WI Dept. of Justice	2013-16, 2018

	OutreachMilwaukee County Parks	Peppnation Sports Leadership Camps Inc.	2018-2019	
	OutreachMidnight League coaches pay	MPS Recreation Dept.		2018
172.0	Mental health supportreckless driving summit	Alfonzo Watkins MSE LPC		2019
	OutreachMy Brother's Keeper Youth Summit	Ziedler Center for Public Discussion		2019
	DOJ interview recording, marketing, promotion	Pwr Fwd Media		2018
	Photographs of Commissioners and staff	Lila Aryan Photography		2019
	Replace artwork damaged at Manney hearing	Unknown vendor		2015
	Criticall licensing, software, maintenance	Biddle Consulting Group	2014-17, 2019	
	JobAps annual fee	Dept, of Employee Relations	2014-2019	
	SPSS annual fee	IBM Corporation	2103, 2015-19	
	AIM annual tech support fee	On Target Performance Systems Inc.	2015-2019	
	Cell phone for Homeland Security	Verizon		2013
**	Maintenance on testing laserjet printer	Sentinel Technologies Inc		2015
	Reimbursement to exam raters	various vendors	2013, 2015-19	
	Food for outside exam raters	various vendors	2013-14, 2017	
	Food for consultants	various vendors		2013
	Food for test development meeting	various vendors		2013
	Food for exam raters and monitors	various vendors	2013-2015-20	
	Food for background/oral/WSE raters	various vendors	2018-2020	
	Food for interview panel	Waterfront Deli		2018
	Food for recruiting/open house event	various vendors	2013, 2015-18	
	Food for discip, appeal panel (incl. parking)	various vendors	2015-2020	
	Food for CampHero	Unknown vendor		2019
	Food for Chief reappointment ceremonies	Unknown caterer	2014, 2016	
	Food for community mtg, re Director appt.	Unknown vendor		2015
	Food for community breakfast mtgs (Oper.Mgr)	Coffee Makes You Black		2017
	Food for community events	Aramark, WI Voices Afr/Amer roundtable		2017
	Food for WI Voices/Pwr Fwr Media DOI mtg	Unknown vendor		2018
	Food/water for FPC meetings	various vendors	2016-2020	2046
	Train for exam rater with travel agent fee	Unknown vendor	0040 45 47 40	2016
	Airfare for exam raters with travel agent fee	Keystone Travel & airlines	2013, 15-17, 19	
	Lodging for consultants	Aloft/Pfister/Hilton/Intercontinental	2013, 2015-16	
	Lodging for raters	Aloft, Hyatt Place, Intercontinental	2013-14, 16-19	2010
	Lodging for EMCD interviewee	Hyatt Hotels		2019 2019
	Reimburse travel expense for EMCD interviewee	Delta Airlines FPC Risk Auditor		2019
	Reimburse relocation expenses	Interpark	2013-2018	2019
	Parking validations for raters Shuttles to exam venue	Go Riteway Transportation Group	2015-2018	
	Transportation of candidates to exam venue	Above & Beyond Services	2013-10, 2013	2017
	Transportation for field trip for Earn & Learn empl.	First Student Charter Buses		2017
	Job analysis training for testing analyst	IPAC Conference		2015
	Classconducting effective internal investigations	Waukesha County Technical College		2019
	Diversity conference registration for Buford	NAAAHR Milwaukee Inc.		2019
	Conference registration fee for Horton	IPMA		2017
	Conference airfare	IPMA		2017
	Conference lodging	IPMA		2017
	Conference registration fee for staff	Women Leaders Conference		2020
	Conference registration fee for Mirehouse	Governor's Conf. on Emerg. Mgt. & Home Sec.		2020
	Reimburse expenses for travel to seminar	Executive Director	2013, 2018	
	Reimburse expenses for travel to various seminars	Emergency Communcations Dir (DeHaan)	2017-2018	
	Reimburse expenses for meals at seminar	IPMA (Horton)		2017
	Reimburse for exam supplies purchased	FPC testing analyst	2013-2014	
	Reimburse for appeal hearing expenses	various vendors		2015
	Translationlive language interpretation	Jennifer Flamboe	2016-2017	
	Translationbrochure, draft DOJ report & findings	Jennifer Flamboe	2016-2018	
	Advertisementsbillboards/videos/copywriting/			
	posters/bus wraps & shelters/translation	CI Design	2017-2019	
	Advertisementsbillboards/bus shelters	Clear Channel Outdoor		2017
	Advertisementsbillboard	National Muffler & Food Mart Inc		2017
	Advertisementsbus posters	Vector Media Holding Corp		2019
	Advertisementsbus wraps	Direct Media USA		2017
	Advertisementsemail blast	Sinclair Broadcast Group		2019

AdvertisementsExecutive Director vacancy	NACOLE & WI City/County Mgt Assn		2014
AdvertisementsExecutive Director vacancy	NACOLE		2014
AdvertisementsFPC Staffing Services Mgr.	NACOLE		2016
AdvertisementsPolice Planning & Pol. Dir.	Dept. of Employee Relations		2016
AdvertisementsEMCD	Dept. of Employee Relations		2019
Advertisements Facebook	Facebook	2018-2019	
Advertisementstelevision	Geofencing Campaign (WDJT TV)		2018
Advertisementstelevision	WVTV		2019
Advertisementsmobile site	WDJT TV		2018
AdvertisementsMKECR Portal	Facebook		2018
Advertisementsnewspaper	El Conquistador	2014-17, 2019	
Advertisementsnewspaper	Milwaukee Community Journal	2014-2017	
Advertisementsnewspaper	Milwaukee Courier	2014-2015	
Advertisementsnewspaper	Milwaukee Times	2014-2017	
Advertisementsnewspaper	Spanish Journal	2015, 2017	
Advertisementsnewspaper	Wisconsin Gazette		2017
Advertisement4th annual dinner gala & awards	Pastors United Community Advocacy Inc		2017
Advertisementsradio	Unrecorded (Procard purchase)		2013
	Milwaukee Radio Group/Lakefront Commun-		
Advertisementsradio	icationsWJMR	2014-2019	
Advertisementsradio	Capstar Radio Operating Group (Iheart Radio)	2017, 2019	
Advertisementsradio	El Sol Broadcasting		2019
Advertisementsrecruitment flyers	Minuteman Press		2017
Advertisementsposters	Milwaukee Public Schools		2018
Advertisementsvideo	Media Circus International	2017-2018	
Recruitment materialshealth guides	Johnson Media Consulting LLC		2014
Recruitment materials for CampHero	Sirchie		2017
Recruitment materialsswag	Will Enterprises	2014-2015	
Recruitment materialsswag	Crestline Specialties Inc	2017-2019	
Audio installation at courtroom	Select Sound Service		2015
Mail services	Dept. of Administration/Central Records	2013-2018	
Paper (card stock, colored)	Dept. of Administration		2014
Remodeling	Dept. of Public works	2014-15, 2020	
Telephone services	Dept. of Administration	2013-2019	
Auxifiary program cost for employee	Dept. of Employee Relations	2013, 2017-18	
Temp PSSI salary & fringe costs (FF/FC backgrounds)	Milwaukee Police Department		2018
Pool vehicle/rental car	Dept. of Public works	2013-14, 17-20	
Chair replacements	National Business Furniture, Relax the Back	2013, 2016-17	
Sit-to-stand desks	National Business Furniture / Amazon	2017, 2019	
pads and Otterboxes for FPC meetings	Amazon		2019
lpad power adapters & USB cables	Apple		2020
Computer cable for foot switch	Best Buy		2020
Surface pens	Best Buy		2020
Power cord for laptop	Amazon		2020
•			
•			

## Appendix R

### City of Milwaukee - Purchasing at a Glance

	"It's in	Your Hands"
Purchasing Method	Dollar Amount	Purchasing Requirements
Petty Cash	Up to \$100	Solicitation of quotes is at the discretion of the user dept. Receipt is required for reimbursement.
	Up to \$5,000, excluding inventory	Procard purchases must be made with an emphasis on using Office of Small Business Development (OSBD)-certified SBE firms. The list of firms is posted on the OSBD website:  https://milwaukee.diversitycompliance.com/
Procard	items, items on a vendor contract, and professional services contracts (see Professional Services Contract section below)  Unacceptable Procard purchases list available on MINT.	"Green Purchasing": In addition, we encourage the purchase of sustainably-sourced, recycled, and recyclable materials, as outlined on Mint. Milwaukee. gov/Be-Green-at Work. In partnership with the efforts of the DOA-Environmental Collaboration Office, we encourage you to look for commonly known certificates that indicate that the product is "green"/sustainable as identified below in support of the environment.
Voucher in FMIS	Up to \$5,000, excluding inventory items, items on a vendor contract, and professional services contracts (see Professional Services Contract section below)	One or more written quotes at the discretion of the user department with an emphasis on using certified SBE firms through the OSBD.  Consider submitting a requisition for a vendor contract for repetitive purchases in excess of \$15,000 annually.

"Were in it together"

	· · · · · · · · · · · · · · · · · · ·	re in it together"
Purchasing Method	Dollar Amount	Purchasing Requirements
Jumpstart	Between \$5,000 and \$10,000	Dept. must submit a requisition and submit the following documents to Purchasing:  • Quotes from at least three vendors  • A signed Request for Pricing form  Forms should have valid pricing, delivery dates, and a binding signature from the selected vendor. Purchasing will create a P.O. or Vendor Contract.
Informal Bid, Request for Proposal (RFP), or Exception to Bid	Between \$10,001 and \$50,000	Dept. must enter a requisition. Purchasing will conduct an informal bid, RFP, or exception to bid.  If the purchase being requested is a sole source or single source, the Dept. must complete an Exception to Bid form.
Formal Bid, Request for Proposal (RFP), or Exception to Bid	Over \$50,000	Dept. must enter a requisition. Purchasing will conduct a formal bid, RFP, or exception to bid.  If the purchase being requested is a sole source, single source, or request for an RFP, the Dept. must complete an Exception to Bid form.
Professional Services Contract	Any Dollar Amount	All professional services contracts, regardless of dollar amount, must be processed by Purchasing.  Dept. must submit the following forms with the requisition:  Exception to Bid  Summary of Experience  Professional Services Contract Questionnaire  IT Requisition Questionnaire (for IT requisitions)  Purchasing will create a P.O. or service contract.
IT and/or IT Related Procurement	Any Dollar Amount	Requires the submission of a requisition

#### **Emergency Purchases**

An Emergency Purchase is defined as a situation that threatens life, health, safety or the continuation of work. Failure to plan for timely requisition submittal does not constitute a "rush" for the Purchasing Division.

Upon recognition of an emergency, immediately email (when possible) the City Purchasing Director for handling instructions. After obtaining approval, department must enter a confirming requisition. Include a note in the Line Comments with the name of the approver from Purchasing, the date of approval from Purchasing, and that it is a "confirming requisition".

# Appendix S

Request: Anything where we pay to receive a service or benefit **without** having it go through Purchasing regardless of the dollar amount. From 2020 – 2013. Names, services, date or date range since we worked with them and amount of money.

Record search result: The services/benefits procured without a contract are listed on the accompanying spreadsheet. Listed below are the services/benefits that were procured with a contract through Purchasing for context purposes and are not included in the spreadsheet.

#### Contracts set up by Purchasing for use by all departments:

Office supplies

Dell computers

Vanguard Storage & Recovery, LLC (Lenovo computers)

Adobe software

CDW-G software

SHI International Corp. (software)

Paper

Quick Acquisition (backgrounds)

ADECCO (personnel)

Manpower (personnel)

Personnel Specialists Ltd (personnel)

Time Warner Cable – contract set up by City Clerk (?) but we paid for cable for 3 months due to contract issues.

Occupational Health Centers of the SW PA (aka Concentra) (drug tests and physical exams)

#### **Contracts we requested from Purchasing:**

Board of Regents, UW system, St. Norbert College (survey)

Copier lease

EB Jacobs (police entry-level and promotional exams)

Edward Claughton III – presentation of audit findings, travel & expenses—can't remember if this was a contract or not. Could also have been paid for with Contingent Funds

I/O Solutions (fire entry-level and promotional exams)

Rudolph Konrad (later became plain vendor, but am considering him a contract for this audit)

Michael Skwierawski, Inc. (hearing examiner for Manney appeal)

Steven Brandl (use of force report)

West Allis Fire Dept. (CPAT testing)

Humber Mundie & McClary (psychological testing)

Winbourne Consulting (CAD consultant)

#### Notes:

CritiCall software & maintenance—we originally went through Purchasing to obtain the licenses, etc. but I do not believe it resulted in a contract. These costs are included on the spreadsheet.

IBM Corporation – We had a contract with them for several years, then decided it was more efficient to just pay them the annual fee without a contract. I will carry them on the spreadsheet throughout all of the years as if there was never any contract with them.

JobAps – This is a contract that DER sets up, not us; we just pay them our share every year. I'll include that cost in the spreadsheet since it's not our contract.

AIM – contract for FPC until 2017, then just plain vendor. Including all costs on spreadsheet.

DOJ Collaborative Committee – I did not include any of those costs on the spreadsheet as these expenses were incurred at the request of the committee.

Total number of outside exam raters:

2013 53

2014 0

2015 32

2016 54

2017 16

2018 6

2019 22

2020 0

**TOTAL 183** 

3/31/20

Michael Skwierawski, Inc. (hearing examiner for Manney appeal)

Steven Brandl (use of force report)

West Allis Fire Dept. (CPAT testing)

Humber Mundie & McClary (psychological testing)

Winbourne Consulting (CAD consultant)

#### Notes:

CritiCall software & maintenance—we originally went through Purchasing to obtain the licenses, etc. but I do not believe it resulted in a contract. These costs are included on the spreadsheet.

IBM Corporation – We had a contract with them for several years, then decided it was more efficient to just pay them the annual fee without a contract. I will carry them on the spreadsheet throughout all of the years as if there was never any contract with them.

JobAps – This is a contract that DER sets up, not us; we just pay them our share every year. I'll include that cost in the spreadsheet since it's not our contract.

AIM – contract for FPC until 2017, then just plain vendor. Including all costs on spreadsheet.

DOJ Collaborative Committee – I did not include any of those costs on the spreadsheet as these expenses were incurred at the request of the committee.

Total number of outside exam raters:

2013 53

2014 0

2015 32

2016 54

2017 16

2018 6

2019 22

2020 0

TOTAL 183

## Appendix T

Food & Forage  Building Rental  Administrative Charges  Other Professional Services  Travel & Subsistence  Advertising	ACCOUNT	ACCOUNT DESCRIPTION	EXPENSE DESCRIPTION  Food for 2 EPC community conversation breakfast meetings and 1	AMOUNT	SUB-TOTAL
Food for Men's Health & Community Fair and WI Voices African American round table town hall meeting Facilitation by Zeidler Center for Public Discussion of Police/Youth listening circles & dialogue report held at First Stage Theatre with Boys and Girls Club participants  Administrative Charges  Sponsorship of Latino Entrepreneurial Network Boot Camp  Sign language interpretation for FPC meeting (\$380 Southside Organizing Committee)  Spanish translation fee for draft DOJ Findings and Recommendations, and for answers to the draft - Jennifer Flamboe DBA Equa Lingua  Outreach and surveying work in Lindsey Heights and other targeted neighborhoods for FPC by CDMP SPA Holdings LLC Outreach to Sherman Park including food, field trips, daily activities, sports - PeppNation Sports Leadership Camps  Transportation of 3 FC candidates to exam site - Above and Beyond Services  Ad for Pastors United Community Advocacy 4th annual dinner gala Advertising  Advertising	630106		Lindsey Heights outreach meeting Coffee Makes You Black)	Š	
Facilitation by Zeidler Center for Public Discussion of Police/Youth Building Rental  Boys and Girls Club participants  Administrative Charges  Sponsorship of Latino Entrepreneurial Network Boot Camp  Sign language interpretation for FPC meeting (\$980 Southside Organizing Committee)  Spanish translation fee for draft DOJ Findings and Recommendations, and for answers to the draft - Jennifer Flamboe DBA Equa Lingua  Outreach not Sherman Park including food, field trips, daily activities, sports - PeppNation Sports Leadership Camps  Transportation of 3 FC candidates to exam site - Above and Beyond Services  Ad for Pastors United Community Advocacy 4th annual dinner gala & awards banquet			neeting	to.	
Administrative Charges  Sponsorship of Latino Entrepreneurial Network Boot Camp  Sign language interpretation for FPC meeting (\$980 Southside Organizing Committee)  Spanish translation fee for draft DOJ Findings and Recommendations, and for answers to the draft - Jennifer Flamboe DBA Equa Lingua  Outreach and surveying work in Lindsey Heights and other targeted neighborhoods for FPC by CDMP SPA Holdings LLC  Outreach to Sherman Park including food, field trips, daily activities, sports - PeppNation Sports Leadership Camps  Transportation of 3 FC candidates to exam site - Above and Beyond Services  Ad for Pastors United Community Advocacy 4th annual dinner gala & awards banquet	632502	Building Rental	Facilitation by Zeidler Center for Public Discussion of Police/Youth listening circles & dialogue report held at First Stage Theatre with Boys and Girls Club participants	\$	
Other Professional Services  Other Professional Services  Interpreting Services Inc.) and Spanish translation for FPC meeting (\$980 Southside Organizing Committee)  Spanish translation fee for draft DOJ Findings and Recommendations, and for answers to the draft - Jennifer Flamboe DBA Equa Lingua  Outreach and surveying work in Lindsey Heights and other targeted neighborhoods for FPC by CDMP SPA Holdings LLC  Outreach to Sherman Park including food, field trips, daily activities, sports - PeppNation Sports Leadership Camps  Transportation of 3 FC candidates to exam site - Above and Beyond Services  Ad for Pastors United Community Advocacy 4th annual dinner gala & awards banquet	634004	Administrative Charges	Sponsorship of Latino Entrepreneurial Network Boot Camp	S	
Outreach and surveying work in Lindsey Heights and other targeted neighborhoods for FPC by CDMP SPA Holdings LLC Outreach to Sherman Park including food, field trips, daily activities, sports - PeppNation Sports Leadership Camps Transportation of 3 FC candidates to exam site - Above and Beyond Services Ad for Pastors United Community Advocacy 4th annual dinner gala & awards banquet	634005	Other Professional Services	Sign language interpretation for FPC meeting mart Interpreting Services Inc.) and Spanish translation for FPC meeting (\$980 Southside Organizing Committee)  Spanish translation fee for draft DOJ Findings and Recommendations, and for answers to the draft. Jennifor Flambour		
Transportation of 3 FC candidates to exam site - Above and Beyond Services  Ad for Pastors United Community Advocacy 4th annual dinner gala & awards banquet			Outreach and surveying work in Lindsey Heights and other targeted neighborhoods for FPC by CDMP SPA Holdings LLC Outreach to Sherman Park including food, field trips, daily activities, sports - PeppNation Sports Leadership Camps	\$ \$	
Ad for Pastors United Community Advocacy 4th annual dinner gala Advertising & awards banquet	636501	Travel & Subsistence	Transportation of 3 FC candidates to exam site - Above and Beyond Services	4٨	
	636503	Advertising	Ad for Pastors United Community Advocacy 4th annual dinner gala & awards banquet	tr.	

This report does not include costs for general office supplies, postage, etc. used

Food & Forage  MATC)  Other Professional Services  Outreach and surveying work in Lindsey Heights and other targeted neighborhoods for FPC by CDMP SPA Holdings LLC  Outreach to Sherman Park including field trips and sport activities - PeppNation Sports Leadership Camps  Midnight League Spring and Summer Coaching Costs - Milwaukee  Public Schools Recreation Dept.  Sponsorship of table at Exito Awards (Latino Entrepreneurial \$  Network)	ACCOUNT	ACCOUNT DESCRIPTION	EXPENSE DESCRIPTION	AMOUN	AMOUNT SUB-TOTAL	TOTAL
Other Professional Services  Advertising		Food & Forman	Food for MATC law enforcement career workshop (shared cost with			
Other Professional Services Advertising	ŀ	rood & roidge	MATC)	\$		
Advertising	63/1005	Other Brofossional Sanisas	Outreach and surveying work in Lindsey Heights and other targeted			
Advertising	034000	Other Fromessional Services	neighborhoods for FPC by CDMP SPA Holdings LLC	15	F	
Advertising			Outreach to Sherman Park including field trips and sport activities -			
Advertising			PeppNation Sports Leadership Camps	Ş.		
Advertising			Midnight League Spring and Summer Coaching Costs - Milwaukee			
Advertising			Public Schools Recreation Dept.	·S		
Description (F		Advertising	Sponsorship of table at Exito Awards (Latino Entrepreneurial			
		0	Network)	\$		
	This report	does not include costs for general	This report does not include costs for general office supplies, postage, etc. used			

his report does not include costs for general office supplies, postage, etc. used

ACCOUNT	ACCOUNT DESCRIPTION	EXPENSE DESCRIPTION	AMOUNT SUB-TOT	SUB-TOTAL	TOTAL
632502	Building Rental	Rental of Milaukee Tech High School for Reckless Driving Summit	\$		
634005	Other Professional Services	Mental health support at Reckless Driving Summit  Program LLC), My Brother's Keeper Youth Summit			
		Outreach to Sherman Park including field trips and sport activities - PeppNation Sports Leadership Camps		,	
			a	GRAND TOTAL \$	
This report o	oes not include costs for general	This report does not include costs for general office supplies, postage, etc. used			