## 2019 Budget Presentation

Employes' Retirement System October 10, 2018



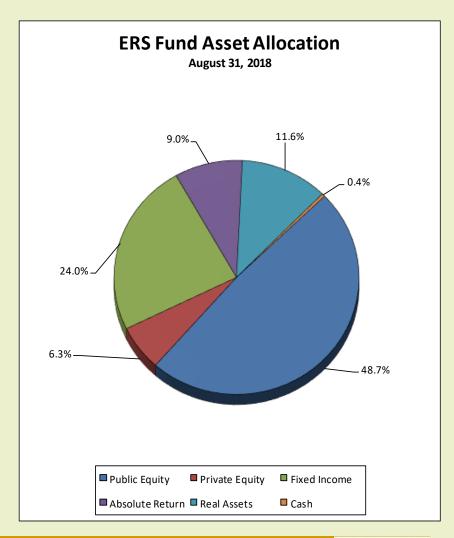
### **General Pension Statistics**

- Fund Value: \$5.42 billion (as of August 31, 2018)
- Membership Breakdown (per 2018 valuation):

Actives: 10,845Deferred: 3,135

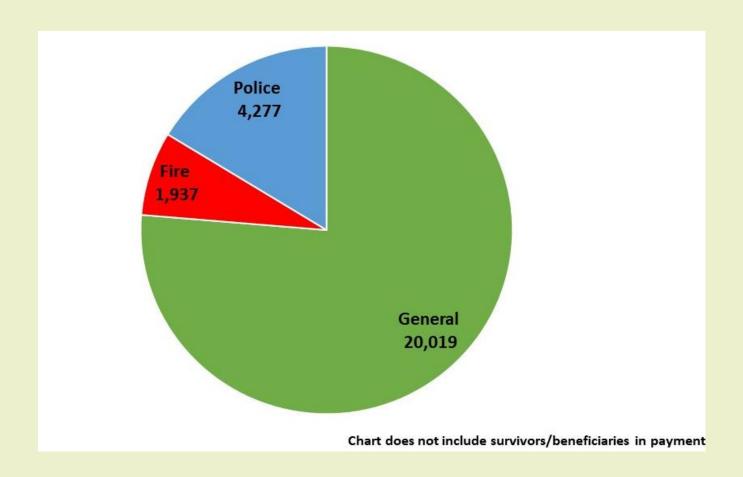
Retirees / Beneficiaries: 13,196

- Actuarial Funded Status: 89.9% (per 2018 actuarial valuation; 92.7% based on market value)
- Total Annual Pension Payroll: \$374.0
   million (est. for 2018 based on actuals through Aug. 2018)
- Total Annual Pensionable Wages: \$540.8 million (est. for 2018 based on YTD actuals through Aug.)
- Total Annual Member Contributions:
   \$31.2 million (est. for 2018 based on YTD actuals through Aug.)





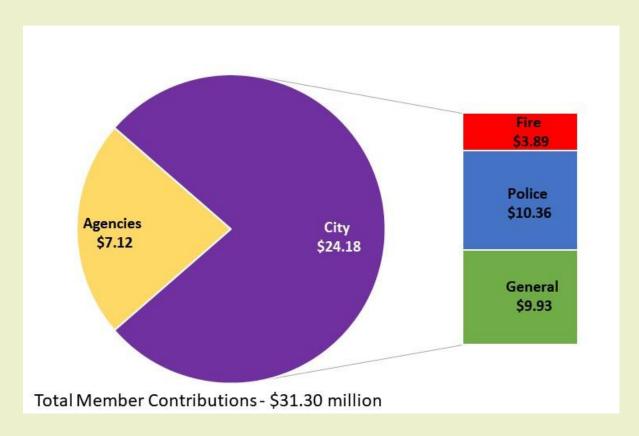
# CMERS Participant Headcount (Active, Deferred and Retired) as of July 31, 2018





### **Total Annual Member Contributions**

(in millions) (projected for 2018)





### **Annual Member Contributions**

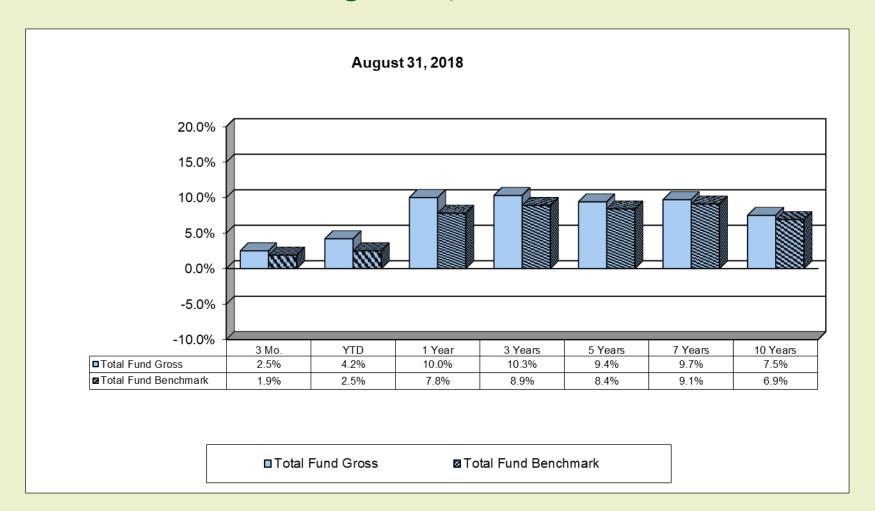
(projected for 2018)

Unit		Collected Throug	h PP18-2018*			Straightline Pro	ojection for 2018	
Offit	Payroll Size	Employer Paid	Employee Paid	Total	Payroll Size	<b>Employer Paid</b>	<b>Employee Paid</b>	Total
City - General	134,659,898	•	6,871,583	6,871,583	194,508,741	-	9,925,620	9,925,620
City - Police	102,480,670	•	7,170,431	7,170,431	148,027,634	•	10,357,289	10,357,289
City - Fire	38,540,657	•	2,696,274	2,696,274	55,669,839	•	3,894,618	3,894,618
City - Total	275,681,225	•	16,738,288	16,738,288	398,206,214	•	24,177,527	24,177,527
Agencies	98,298,547	74,852	4,834,340	4,909,192	142,610,429	114,480	7,009,366	7,123,847
Total	\$ 373,979,772	\$ 74,852	\$ 21,572,628	\$ 21,647,481	\$ 540,816,643	\$ 114,480	\$ 31,186,893	\$ 31,301,374

<sup>\*</sup>For certain agencies, information is only available through PP17-2018



### CMERS Investment Performance History Periods Ending August 31, 2018





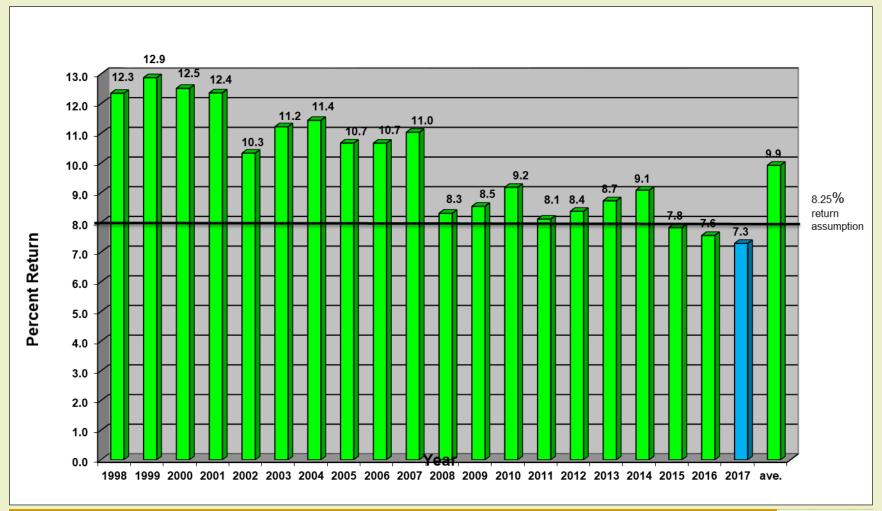
### Investment Performance Compared to Public Fund Peers Periods Ending June 30, 2018

#### Performance vs Callan Public Fund Sponsor Database (Gross)



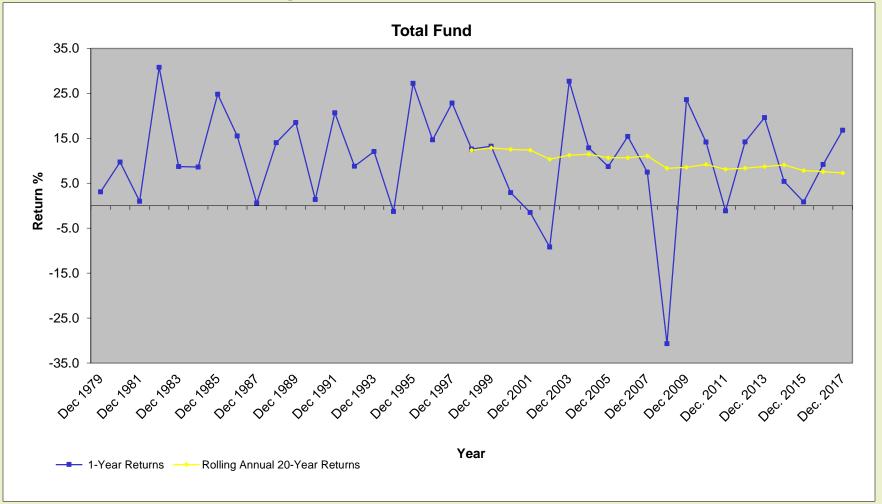


# ERS 20 Year Rolling Ave. Investment Returns 1978-2017





### Rolling Fund Returns 1979 - 2017





#### History of U.S. Bear & Bull Markets Since 1926

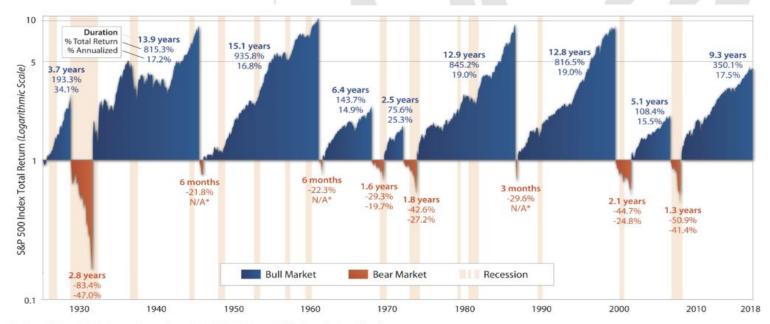
This chart shows historical performance of the S&P 500 Index throughout the U.S. Bull and Bear Markets from 1926 through June 2018. Although past performance is no guarantee of future results, we believe looking at the history of the market's expansions and recessions helps to gain a fresh perspective on the benefits of investing for the long-term.

- The average Bull Market period lasted 9.1 years with an average cumulative total return of 476%.
- The average Bear Market period lasted 1.4 years with an average cumulative loss of -41%.

Bull

From the lowest close reached after the market has fallen 20% or more, to the next market high. Bear

From when the index closes at least 20% down from its previous high close, through the lowest close reached after it has fallen 20% or more.



Source: First Trust Advisors L.P., Morningstar. Returns from 1926 - 6/29/18. \*Not applicable since duration is less than one year.

The S&P 500 Index is an unmanaged index of 500 stocks used to measure large-cap U.S. stock market performance. Investors cannot invest directly in an index. Index returns do not reflect any fees, expenses, or sales charges. This chart is for illustrative purposes only and not indicative of any actual investment. These returns were the result of certain market factors and events which may not be repeated in the future. Past performance is no guarantee of future results. The information presented is not intended to constitute an investment recommendation for, or advice to, any specific person. By providing this information, First Trust is not undertaking one give advice in any fiduciary capacity within the meaning of ERISA and the Internal Revenue Code. First Trust has no knowledge of and has not been provided any information regarding any investor. Financial advisors must determine whether particular investments are appropriate for their clients. First Trust believes the financial advisor is a fiduciary, is capable of evaluating investment risks independently and is responsible for exercising independent judgment with respect to its retirement plan clients.

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## Active Management versus Passive Analysis 23-Years

1/1/95 - 12/31/17

		Time	e Weighted Re	turns	Dollar	Weigl	hted	Estimat	es (Net	of fees)
			MERS Asset	Annualized Index		e of a	-	ar	Mana	ctive agement npact
MERS Asset Class	Index	Gross	Net of fees	Net of fees	MERS As		lr	ndex	\$M	illions
Domestic Equity	Russell 3000	10.47%	10.20%	10.09%	\$ 9	9.34	\$	9.12	\$	127.1
International Equity*	MSCI EAFE	7.70%	7.29%	4.89%	\$ 4	1.57	\$	2.81	\$	371.5
Global Equity **	MSCI World / ACWI	9.65%	9.27%	9.58%	\$ 1	1.99	\$	2.03	\$	(2.6
Fixed Income	Barclays Aggregate	7.03%	6.92%	5.67%	\$ 4	1.66	\$	3.55	\$	271.0
	Estimat	e of Fund's benef	fit from its decis	ion to hire active	managers o	over pa	st 23	3 years	\$	767.1
Manager Fees for indices are assume	ed to be:									
Russell 3000 Index - 2 basis points										
MSCIEAFE Index - 5 basis points										
M SCI World / A CWI Index - 5 basis	points									
Barclays Aggregate Index - 2 basis	points									
Value estimates are based on monthl	ly ERS asset class balances.									
* Inception Date for International Equi	ity Composite is May 1, 1996									
** Inception Date for Global Equity Co	mposite is April 1, 2010									



## Stable Employer Contribution Policy



	General	Police	Fire
Stable Employer Contribution Policy	8.48%	22.63%	24.83%
Prior Contribution requirement			
2013	10.60%	25.87%	27.18%
2014	8.36%	22.60%	22.86%
2015	6.96%	19.93%	19.98%
2016	6.89%	20.81%	20.80%
2017	6.75%	21.35%	20.87%
Average	7.91%	22.11%	22.34%

When the rates are reset in late 2017, the funded ratio in 2017 will factor heavily in rate setting. The table here shows that for the last four out of five years the contribution rate has been higher under the stable rate than would have been under the previous policy.



## Stable Employer Contribution Policy



- An amendment to the MCC was adopted by the Common Council on April 30, 2013 to establish the Stable Employer Contribution Policy.
- As part of this policy, rates as a percent of payroll as of the beginning of the year were reset in 2018 to be used for calendar years 2018 through 2022:
  - General Employees 7.48%
  - Policemen 25.22%
  - Firemen 26.83%
- The Prior Contribution Requirement funding policy served as the basis for re-setting the contribution rates for the Stable
  Employer Contribution Policy in 2018. Conduent set the Stable Employer Contribution Rates at a level which is expected to
  result in the funded ratio in 2023 being at least as good as the Prior Contribution Requirement.
- As part of the Stable Employer Contribution Policy, these rates are scheduled to be reset after the next five year experience study to be performed in 2022 and to be used for calendar years 2023 through 2027.

June 25, 2018



## Stable Employer Contribution Policy



	Emplo	oyer Rate base	ed on:
	Stable		Market Based
	Employer	Prior	Prior
	Contribution	Contribution	Contribution
Group	Policy	Requirement	Requirement
General	7.48%	7.46%	6.02%
Policemen	25.22%	25.13%	22.03%
Firefighter	26.83%	26.74%	23.38%

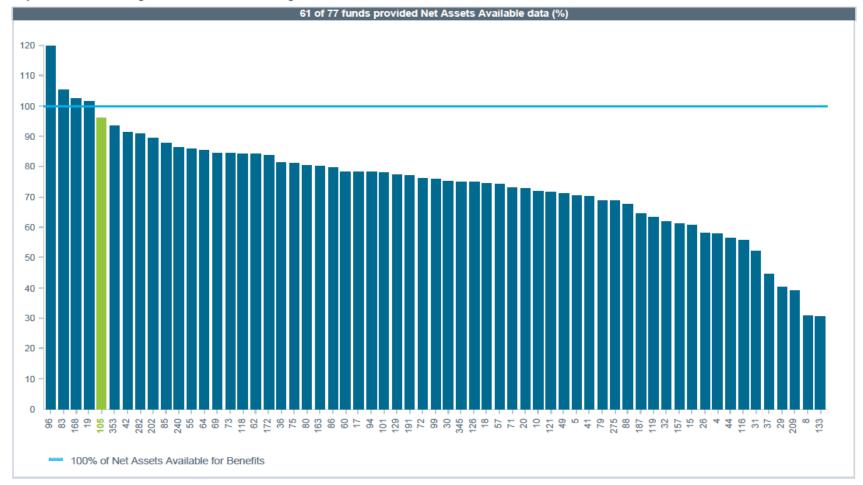
- The Prior Contribution Requirement would have provided for a smaller contribution this year
- The Stable Employer Contribution Policy rates are in line with the Prior Contribution rates, as this is the first year after the reset
  of these rates. The above expected market asset return in 2017 will be smoothed in over the next five years.
- The Market Based Prior Contribution Requirement is an indicator of where the contribution rates may trend to when they are
  reset again. This year may not be a good indicator because of the above expected market asset returns in 2017.
  - The Stable Employer rates are determined using actuarial assets, so account for prior gains and losses.

June 25, 2018 22



**Net Assets Available For Benefits** 

Expressed as a Percentage of the Pension Benefit Obligation



Funds that did not provide data will not appear in the chart.





### **Employees' Retirement System of the City of Milwaukee**



### Portfolio Geometric Average Return



#### Recommendation:

Could maintain current 8.5% assumption.

Consider lower rate for conservatism – possibly 8.0%.

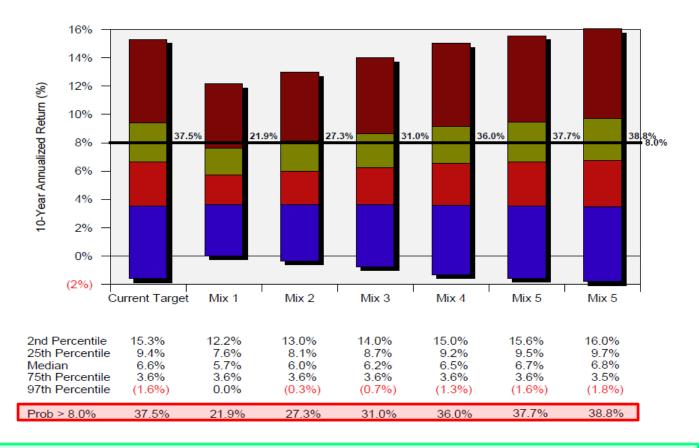
Note that these gross rates of return do not reflect investment manager fees.

Portfolio Geometric A	verage Return														
	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031
95th percentile	24.0%	18.8%	17.4%	15.8%	15.1%	14.6%	14.1%	14.1%	13.9%	13.9%	13.9%	13.9%	13.6%	13.5%	13.6%
75th percentile	13.6%	11.7%	10.9%	10.8%	10.7%	10.6%	10.7%	10.4%	10.5%	10.5%	10.3%	10.5%	10.7%	10.8%	10.7%
50th percentile	7.1%	7.2%	7.2%	7.2%	7.3%	7.7%	7.7%	7.8%	7.9%	8.1%	8.2%	8.2%	8.4%	8.4%	8.5%
25th percentile	0.2%	1.9%	2.8%	3.7%	4.0%	4.2%	4.6%	4.9%	5.2%	5.3%	5.5%	5.5%	5.6%	6.0%	6.2%
5th percentile	-11.2%	-8.5%	-5.7%	-3.2%	-1.9%	-1.3%	-0.5%	0.3%	0.7%	1.0%	1.7%	1.8%	2.0%	2.2%	2.5%

	2032	2033	2034	2035	2036	2037	2038	2039	2040	2041	2042	2043	2044	2045	2046
95th percentile	13.5%	13.3%	13.2%	13.4%	13.5%	13.6%	13.5%	13.5%	13.6%	13.7%	13.6%	13.5%	13.5%	13.5%	13.4%
75th percentile	10.8%	10.8%	10.8%	10.8%	10.8%	10.7%	10.8%	10.8%	10.9%	10.9%	10.9%	10.8%	10.8%	10.8%	10.8%
50th percentile	8.6%	8.7%	8.7%	8.8%	8.9%	8.9%	9.0%	9.0%	9.0%	8.9%	9.0%	9.0%	9.0%	9.1%	9.1%
25th percentile	6.2%	6.3%	6.5%	6.5%	6.6%	6.7%	6.8%	6.9%	7.0%	7.0%	7.1%	7.3%	7.3%	7.5%	7.5%
5th percentile	2.7%	3.0%	3.2%	3.2%	3.4%	3.6%	4.0%	4.1%	4.2%	4.4%	4.5%	4.5%	4.7%	4.8%	4.9%

ERS Employes' Retirement System

### Probability of Achieving An 8.0% Return



 The above chart illustrates the probability of achieving an 8.0% over the next 10 years in anticipation of lowering the assumed investment return in the Fall, 2017.

Callan

Knowledge. Experience. Integrity.

CMERS Asset Allocation and Liability Study: Phase 2



### **Alternative Mixes: 30-Year Return Expectations**

	Current Target	Min	Max	Mix 1	Mix 2	Mix 3	Mix 4	Mix 5	Mix 6
Global Equity	55%	0%	52%	26%	33%	39%	46%	49%	52%
Private Equity	5%	0%	8%	8%	8%	8%	8%	8%	8%
Fixed Income	22%	0%	100%	41%	33%	26%	18%	14%	10%
Real Assets	10%	0%	100%	7%	8%	9%	10%	11%	12%
Absolute Return	<u>8%</u>	0%	18%	<u>18%</u>	<u>18%</u>	<u>18%</u>	<u>18%</u>	<u>18%</u>	<u>18%</u>
Total	100%			100%	100%	100%	100%	100%	100%
Total Equity	60%			34%	41%	47%	54%	57%	60%
10-Year Expected Return	6.4%			5.7%	5.9%	6.2%	6.4%	6.5%	6.6%
30-Year Expected Return	7.4%			6.6%	6.9%	7.1%	7.3%	7.5%	7.5%
Return Difference	1.0%			1.0%	1.0%	1.0%	1.0%	1.0%	1.0%

- Extending capital market projections out to 30 years results in a +1.0% annualized return over the 30-year forecast horizon.
- Callan believes that 10 years is an appropriate planning horizon for many strategic decisions including asset allocation
  - 10 years allows for a complete business cycle
- Shorter periods are more tactical and much longer periods (i.e. 30 years) rely on meanreversion to elevate projections; we find that 10 years is largely appropriate
  - The focus of strategic planning should be on understanding the short term while positioning the fund for success in the long term



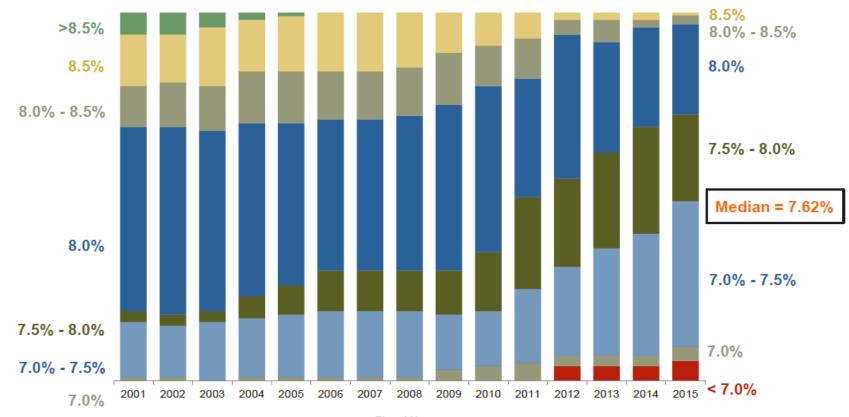
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#### **Public Fund Actuarial Discount Rates**



Source: Compiled by NASRA based on Public Fund Survey

Fiscal Year

 An industry consensus on low return expectations going forward has led to a steady decline in actuarial discount rates over the last few years.



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### 2018 COM Contribution - \$69.164 Million

Table 1c Allocation of Total 2018 Contributions to Employee Groups for Combined Fund

Employer Contribution based on Stable Employer Contribution Policy

	Active	Covered	Employer				D	ollar Amount Payable***						
Group	Members	Compensation	Rate**	January 1, 2018	June 1, 2018	July 1, 2018	August 1, 2018	September 1, 2018	October 1, 2018	November 1, 2018	December 1, 2018	January 31, 2019		7 400/ 04
General City *	3,289	\$ 179,888,160	7.48%	\$ 13,455,634	\$ 10,004,110	40,000,000							_	7.48% of Pay
Water Department	314	17,616,811	7.48%	1,317,737	1,360,678	1,369,433	1,378,244	1,387,112	1,396,036	1,405,018	1,414,058	1,432,313	П	Тау
School Board****	4,115	124,086,032	7.48%	9,281,635	9,584,094	9,645,758	9,707,819	9,770,280	9,833,142	9,896,409	9,960,083	10,088,662		
Milwaukee Technical College			7.48%											
Sewerage Commission	223	18,649,602	7.48%	1,394,990	1,440,448	1,449,716	1,459,044	1,468,431	1,477,879	1,487,388	1,496,958	1,516,283		
Veola	32	2,625,812	7.48%	196,411	202,811	204,116	205,429	206,751	208,081	209,420	210,768	213,488		
Wisconsin Center District	77	4,231,336	7.48%	316,504	326,818	328,921	331,037	333,167	335,310	337,468	339,639	344,024		25.22%
Housing Authority	160	9,495,583	7.48%	710,270	733,415	738,134	742,883	747,663	752,473	757,315	762.187	770.000		of Pay
Redevelopment Authority	8	700,682	7.48%	52,411	54,119	54,467	54,818	EE 470	Mines	50,882	56,242	56,968		
Policemen	1,854	157,759,603	25.22%	39,786,972	41,005,502	41,347,834	41,613,867	41,881,612	42,151,080	42,422,281	42,695,227	43,246,399		
Firemen	701	59,340,058	26.83%	15,920,938	46,450,760	46 545 504	16 651 679	16 759 117	16,866,946	16 975 468	17.084.689	17.305.243	_	00.000/ -
TOTAL  Includes Flected Officials	10,773	\$ 574,393,679		\$ 82,433,502	\$ 85,119,745	\$ 85,667,408	\$ 86,218,595	\$ 86,773,328	\$ 87,331,629	\$ 87,893,524	\$ 88,459,034	\$ 89,600,992		26.83% o Pay

Includes Elected Officals



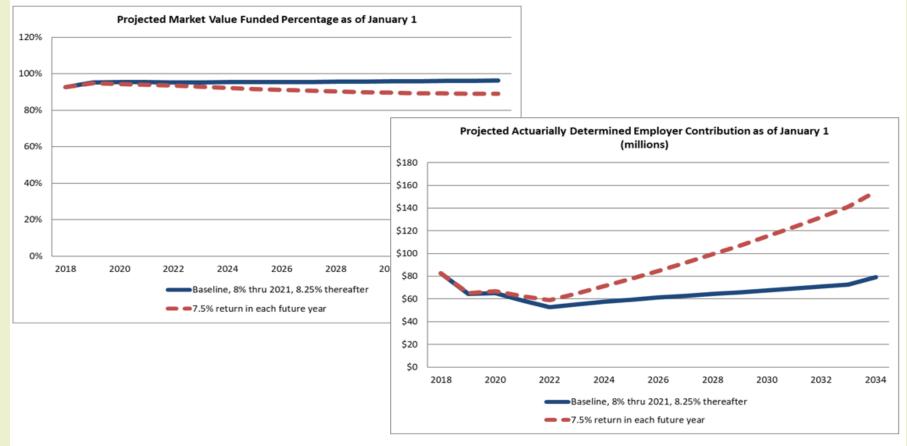
<sup>\*\*</sup> Rates apply to Covered Compensation as of the beginning of the year then credited with interest to payable date

<sup>\*\*\*</sup> Actual contribution requirement will be adjusted for the actual payment date of the contribution.

<sup>\*\*\*\*</sup> Breakdown of contributions for MPS by normal cost and past service portion as follow:

#### **Deterministic Stress Test**

- Scenario: alternative returns in all future years
  - Returns at 7.5% in each future year result in a declining funded ratio



★ Segal Consulting 13



# A Look Ahead Five Years to Future Employer Contributions Beginning in 2022

#### 5. NET PENSION LIABILITY OF PARTICIPATING PLANS (cont.)

Sensitivity of the ERS employer contributions to changes in the discount rate: The following presents the annual employer contributions as of January 1, 2018 using the discount rate of 8.24 percent, a discount rate that is 1-percentage-point lower (7.24 percent), and a discount rate that is 1-percentage-point higher (9.24 percent) (in thousands):

	1%	% Decrease	Cur	rent Discount	1% Increase
	_	(7.24%)	_	(8.24%)	(9.24%)
Annual employer contributions	\$	142,403	\$	82,144	\$ 27,069



## **Appendix**



### Impact on Employer Contribution to Combined Fund

Baseline

Funding Method Changes - EAN and Method

Amortization Method + All Assumption Changes except Amortization interest rate

Amortization Method+All Assumption Changes +Interest rate=8.00%

Amortization Method +All Assumption Changes +Interest rate=7.50%

EAN and Amortization Amortization Method +All Method +All Assumption Assumption Changes Changes Select & Select & Ultimate -Ultimate -8.0% for 5 8.0% for 5 years, then years, then 8.5% 8.25%

CONDUENT EAN and Amortization Method +All Assumption Changes Select & Ultimate -7.75% for 5 years, then 7.98%

Item		Total														
1. Active Members		11,004		11,004		11,004		11,004		11,004		11,004		11,004		11,004
2. Covered Compensation	\$	580,902	\$	580,902	\$	580,902	\$	580,902	\$	580,902	\$	580,902	\$	580,902	\$	580,902
3. Normal Cost a. Total b. Estimated Member Contributions c. Employer Normal Cost (a) - (b), not less than zero	_	88,135 36,274 51,861	_	77,894 36,274 41,620	_	78,535 36,274 42,261		86,940 36,274 50,666		97,130 36,274 60,856	_	80,518 36,274 44,244		82,948 36,274 46,674	_	86,363 36,274 50,089
4. Active Actuarial Accrued Liability		1,625,630		1,748,508		1,772,941		1,902,909		2,047,870		1,803,443		1,853,982		1,930,489
Assets     Actuarial value     Market value     (Net of Inactive Liabilities)		1,400,097 1,231,634		1,400,097 1,231,634		1,338,312 1,169,849		1,185,786 1,017,323		1,011,826 843,363		1,325,804 1,157,341		1,257,427 1,088,964		1,170,051 1,001,588
Unfunded Accrued Liability     Actuarial value     Market value     (4) - (5)		225,533 393,996		348,411 516,874		434,629 603,092		717,123 885,586		1,036,044 1,204,507		477,639 646,102		596,555 765,018		760,438 928,901
7. Amortization of UAL a. Actuarial value b. Market value (Closed Amortization Years)		19,476 34,023		24,273 36,009		31,674 43,951		50,076 61,840		69,236 80,494		34,173 46,225		42,170 54,079		52,067 63,600
8. Full Funding Limit* a. Actuarial value b. Market value (3) + (6), not less than zero, with interest to 1/31/2018		302,269 485,840		425,007 608,577		519,656 703,225		836,640 1,020,211		1,195,264 1,378,835		568,683 752,252		700,911 884,480		883,211 1,066,781
Annual Contribution     Payable January 31, 2018     Actuarial value	\$	77,734	\$	71,802	\$	80,566	\$	109,777	\$	141,757	\$	85,448	\$	96,811	\$	111,317
(3) + (7), with interest to 1/31/2018, but not more than (8)	Э	93,585	9	84,590	9	⊌ <b>ઝ,</b> ⊌ <b>∓</b> ઝ	Э	122,595	3	194,029	9	98,983	A	109,788	Э	123,884
Employer rate as of January 1, 2017 based on     Stable Employer Contribution Policy     Prior Contribution Requirement     Market Based Prior Contribution Requirement		14.13% 12.28% 14.78%		14.13% 11.34% 13.36%		14.13% 12.73% 14.84%		14.13% 17.34% 19.37%		14.13% 22.39% 24.33%		14.13% 13.50% 15.57%		14.13% 15.29% 17.34%		14.13% 17.59% 19.57%

October 23, 2017

Impact shown is as if the assumption changes were effective with the January 1, 2017 valuation



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As of December 31, 2017

Fund Number: 105

**Total Fund Fee Summary in Basis Points** 

City of Milwaukee ERS vs. Average by Asset Range 59 of 77 funds provided fee data for this time period

Administrative Expenses	City of Milwaukee ERS	Under \$500 Million	\$500mm - \$1 Billion	\$1 - \$5 Billion	\$5 - \$10 Billion	\$10 - \$20 Billion	Over \$20 Billion
Internal Inv. Div. Staff	1.02	0.00	0.44	0.85	0.96	0.71	1.80
Actuary	0.23	2.73	1.75	0.46	0.33	0.10	0.12
Legal	0.28	0.22	1.52	0.53	0.25	0.21	0.24
Consultant	0.00	0.17	0.06	0.52	0.38	0.16	0.27
Audit	0.16	0.63	0.66	0.24	0.10	0.07	0.06
Other Professional	0.12	0.02	4.00	1.32	0.48	0.79	0.67
General Administrative	0.35	3.91	9.20	4.90	6.29	3.28	3.37
Total Administrative Expenses	2.16	7.68	17.63	8.81	8.79	5.32	6.52
Investment Expenses	City of Milwaukee ERS	Under \$500 Million	\$500mm - \$1 Billion	\$1 - \$5 Billion	\$5 - \$10 Billion	\$10 - \$20 Billion	Over \$20 Billion

Investment Expenses	City of Milwaukee ERS	Under \$500 Million	\$500mm - \$1 Billion	\$1 - \$5 Billion	\$5 - \$10 Billion	\$10 - \$20 Billion	Over \$20 Billion
Custodial	0.56	2.55	2.11	1.13	0.73	0.49	0.29
Investment Consulting	0.45	1.92	2.64	1.98	1.06	0.60	0.36
US Equity	5.41	8.73	5.90	6.44	6.67	4.15	2.67
International Equity	8.24	5.82	5.32	7.48	6.36	6.18	4.12
Global Equity	1.91	5.35	2.09	2.27	2.56	0.35	1.09
Fixed Income	2.40	5.63	4.55	5.85	3.18	2.33	3.93
Real Estate	13.31	10.57	6.27	5.87	8.99	5.42	6.54
Other Investment Management	0.07	0.00	0.01	1.06	4.23	3.02	1.42
Total Investment Expenses (ex. Alt Inv)	32.36	40.58	28.90	32.09	33.78	22.55	20.43
Alternative Investments	34.32	7.36	6.23	14.51	26.26	12.90	20.52
Total Investment Expenses	66.67	47.94	35.13	46.60	60.04	35.45	40.95
Total Expenses	68.84	55.61	52.76	55.41	68.83	40.77	47.47

Expressed in basis points on total fund assets. Funds that did not provide fee data will not appear in the table.



