Ald. Milele Coggs, Chair Offers the Following:

Finance & Personnel Committee
Amendments to the 2017 Proposed Budget



## **2017 APPROVED AMENDMENTS**

**Common Council Meeting of November 4, 2016** 

## AMENDMENTS TO THE PROPOSED 2017 EXECUTIVE BUDGET APPROVED BY THE FINANCE AND PERSONNEL COMMITTEE

**BUDGET** 

**LEVY** 

RATE

2017 PROPOSED EXECUTIVE BUDGET 6.872.029 408.029 0.016 Agenda Number BUDGET LEVY RATE AMENDMENT DESCRIPTION **EFFECT EFFECT EFFECT** VOTE Create a special fund in the Department of Administration funded at \$750,000 to conduct a community disparity study. Offset by eliminating a 2B Business and Development Liaison position in DCD and by shifting certain 698,538 (1,462)(0.001)4:1 DCD and DOA capital projects from cash levy funding to general obligation borrowing Add funding, position authority, an FTE, and 59,040 for a Diversity Recruiter 7A in the Department of Employee Relations. Partially offset by reducing salary 34.725 34.725 0.001 4:1 of a vacant position in the Department to the recruitment level. Add \$100,000 for recruitment advertising by the Fire and Police Commission. Offset by eliminating funding, position authority and FTEs for 3 Police 0.000 0 0 3.2 Services Investigator positions in the Police Department. Provide \$150,000 in funding for the Health Department to distribute water filters to households with lead service lines and children 6 years old or younger. Also provide \$14,000 to Health Department for a gun-safety 0.007 164,000 164,000 5:0 program for households with children ages 3 to 10. Offset with additional Local Street Aids revenue recently recognized by the Comptroller. Provide \$50,000 to the Health Department for a sexually-transmitted 12 infection clinic. Offset with additional Local Street Aids revenue recently 50.000 50,000 0.002 5:0 recognized by the Comptroller. Create a new Police Department special fund titled "Neighborhood Block Watch" and funded at the level of \$150,000 for cameras, signage and street (0.001)23A (21,234)(21.234)5:0 lighting in 15 neighborhoods. Offset by reducing funding for Police Department patrol vehicles by \$171,234. Add footnote to various budget accounts stating that a resolution will be drafted to require projects related to water service replacment and 25A 0 0.000 5:0 0 foreclosure rehabilitation, demolition and deconstruction be implemented according to a workforce development plan. Create a new Keeping the Promise Special Purpose Account funded at the 27 level of \$472,000. Reduce DPW-Operations Division's Other Operating 172,000 172,000 0.007 4:1 Supplies account by \$300,000 (i.e., reduce salt budget). Create a new Midnight Basketball Special Purpose Account funded at the 32A 10.000 10.000 0.001 3:2 level of \$10,000. The intent is to offset the tax levy impact with the additional Local Street Aids revenue recently recognized by the Comptroller. Use \$200,000 in revenues from the extension of TID Nos. 17 (Curry Pierce), 27 (Clarke Square) and 18 (New Covenant) to increase funding for the 34A 0 0 0.000 5:0 Housing Trust Fund capital improvement account by \$200,000. Offset by decreasing the in rem Property Management Program. Increase funding for the DCD Commercial Investment Program capital 36A account by \$500,000. Offset by corresponding reduction in DPW-0 0 0.000 4:1 Infrastructure Services Division's Street Lighting capital account. Increase funding for DPW-Infrastructure Services Division's Alley 3:1:1 38 Reconstruction Program capital account by \$200,000. Reduce funding for its 0 0 0.000 (Excused) Street Lighting capital account by the same amount. Add \$600,000 of special assessment borrowing authority to the DPW-Infrastructure Services Division's Lead Service Line Replacement Program 0.000 40 0 5:0 600,000 capital account to fund the property owner portion of lead water service line replacements in 2017. Correct a fund imbalance for the Parking Fund. 5,000,000 0 0.000 5:0 Increase funding for the MPS Driver's Education Special Purpose Account by \$50,000. Offset by eliminating \$50,000 in funding for the Children's Savings O 0.000 43 0 3.2 Accounts Special Purpose Account Increase the appropriation authority for potential new Business Improvement Districts (BIDs) to account for changes in operating plans of various BIDs 0.000 164.000 0 5:0 and NIDs.

## SPONSOR(S): FINANCE & PERSONNEL COMMITTEE AMENDMENT 2B

DEPARTMENT	BUDGET EFFECT	TAX LEVY EFFECT	TAX RATE EFFECT PER \$1,000
DEPARTMENT OF ADMINISTRATION, DEPARTMENT OF CITY DEVELOPMENT, CAPITAL IMPROVEMENTS, BORROWING AUTHORIZATIONS	\$+698,538	\$-1,462	\$+0.001

## **AMENDMENT INTENT**

This amendment creates a special fund in the Department of Administration, funded at \$750,000, to conduct a community disparity study.

## **BACKGROUND**

- 1. The community disparity study will determine the extent to which minority- and womenowned business enterprises participate in the procurement of contracts with the City in construction, professional services, and goods and services.
- 2. In 2010, the City contracted with D. Wilson Consulting Group to conduct a disparity study for the City to determine whether there was a legal basis to establish a race- and gender-based business enterprise program for the procurement of goods and services by the City. The study found that a statistically significant disparity existed between the number of minority-owned and women-owned business enterprises that were ready and able to provide goods and services, including construction, to the City and the number of those businesses that were providing such goods and services. The consultant's recommendations were subsequently implemented through ordinance changes. The ordinance was challenged in court. The lawsuit claimed that the ordinance was based on a statistically invalid disparity study.
- **3.** In February 2013, the City suspended enforcement of those portions of the ordinance that included race- or gender-based participation goals through a cooperative settlement negotiation process with the parties in the lawsuit.

#### **DISCUSSION**

- 1. This amendment creates a Special Purpose Account under the Department of Administration for \$750,000 to conduct a community disparity study.
- **2.** The funding for this study comes from the following sources:
  - a. \$300,000 Capital Improvements DOA IT Upgrades (2017 funding changed from cash levy to borrowing authority).
  - \$400,000 Capital Improvements DCD Century City Site Improvements funding from Tax Levy to Borrowing Authority (funding changed from cash levy to borrowing)

- c. \$58,462 funding, position authority and FTE for DCD Business and Development Liaison (line 140.3-19 in 2017 Proposed Budget)
- d. Bonded debt (6 months of interest expense is moved to borrowing)
- e. Tax levy savings.

## **EFFECT**

1. The budget effect of this amendment is \$+698,538.

**2.** The tax levy effect of this amendment is \$-1,462.

ORIGINAL SPONSOR(S): Ald. Stamper

**COMMITTEE VOTE** (4-1): In Favor: Coggs, Lewis, Witkowski, Stamper

Opposed: Murphy

Prepared by: Tea B. Norfolk

Legislative Reference Bureau Revised: October 31, 2016

By Ald. Stamper Page 1 of 2

Item 2B

DEPARTMENT OF ADMINISTRATION, DEPARTMENT OF CITY DEVELOPMENT, CAPITAL IMPROVEMENTS, BORROWING AUTHORIZATIONS

Create a special fund in the Department of Administration funded at \$750,000 for a community disparity study. Offset this cost by eliminating funding, position authority and FTE for the Business and Development Liaison position in the Department of City Development. Further offset by shifting \$300,000 for the DOA IT Upgrades and \$400,000 for the DCD Century City Site Improvements capital projects from tax levy to general obligation borrowing.

BUDGET TAX LEVY TAX RATE EFFECT EFFECT (PER \$1,000 A.V.)

Operating Budget \$+691,538 \$+691,538 \$+0.028 Capital Improvements Budget \$+0 \$-700,000 \$-0.028 City Debt Budget \$+7,000 \$+7,000 \$+0.001 Total \$+698,538 \$-1,462 \$-0.001

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	SECTION I.A1. BUDGETS FOR GENERAL CITY PURPOSES				
	DEPARTMENT OF ADMINISTRATION -				
	BUDGET AND MANAGEMENT DIVISION				
	SPECIAL FUNDS				
	Immediately following the line:				
110.7-6	"ADA Compliance - Independent Licensed Architect*"				
	Insert the following line and amount:				
	"Community Disparity Study*"				\$+750,000
	DEPARTMENT OF CITY DEVELOPMENT-				
	GENERAL MANAGEMENT & POLICY				
	DEVELOPMENT DECISION UNIT				
	SALARIES & WAGES				
140.3-19	Business & Development Liaison	1	-1	\$58,462	\$-58,462
	0.4.3.4.7977710				
140.6-24	O&M FTE'S	51.72	-1.00		
140 7 10	ECTIMATED EMBLOVEE EDINICE DEVICEITO			¢1 44E 90E	ф <b>э</b> с 200
140.7-10	ESTIMATED EMPLOYEE FRINGE BENEFITS			\$1,445,897	\$-26,308
380.1-3	FRINGE BENEFIT OFFSET			\$-185,768,325	\$+26,308
360.1-3	TRINGE DENEFIT OFFSET			φ <b>-</b> 100,/00,323	<b>⊅</b> ∓∠ʊ,ऽ∪ठ

Ref: 2017 BF, 7-C

By Ald. Stamper

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Item	2B	

# DEPARTMENT OF ADMINISTRATION, DEPARTMENT OF CITY DEVELOPMENT, CAPITAL IMPROVEMENTS, BORROWING AUTHORIZATIONS CONT'D

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	SECTION I.C.1. BUDGETS FOR CAPITAL IMPROVEMENTS				
	DEPARTMENT OF ADMINISTRATION				
	IT Upgrades				
450.4-8	New Borrowing				\$+300,000
450.4-9	Cash Levy			\$300,000	\$-300,000
	DEPARTMENT OF CITY DEVELOPMENT				
	Century City Site Improvements				
450.10-3	Cash Levy			\$400,000	\$-400,000
450.10-5	Casii Levy			φ400,000	φ-400,000
	Immediately following the line:				
450.10-3	"Cash Levy"				
450.10-5	Cash Levy				
	Insert the following line and amount:				
					\$+400,000
	"New Borrowing"				\$+400,000
	SECTION I.C.2. SOURCE OF FUNDS FOR CAPITAL IMPROVEMENTS BUDGET				
	General Obligation Borrowings**				
450.33-13	New Authorizations - City Share			\$88,920,000	\$+700,000
450.33-22	Cash Levy			\$1,000,000	\$-700,000
	SECTION I.D.1. BUDGET FOR CITY DEBT				
460.1-8	Bonded Debt (Interest - expense)			\$40,233,105	\$+7,000
	SECTION II. BORROWING AUTHORIZATIONS				
	A. Demonder d Development D. C.				
F50.4	A. Renewal and Development Projects			<b>#</b> ₩ 0 <b>=</b> 0 000	# : 100 0 = =
570.1	Subtotal Renewal and Development Projects.			\$7,950,000	\$+400,000
	B. Public Improvements				
570.1	1. Public buildings for housing machinery and equipment.			\$24,532,000	\$+300,000

Ref: 2017 BF, 7-C

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DEPARTMENT	BUDGET EFFECT	TAX LEVY EFFECT	TAX RATE EFFECT PER \$1,000
DEPARTMENT OF EMPLOYEE RELATIONS	\$+34,725	\$+34,725	\$+0.001

## **AMENDMENT INTENT**

Add position authority and \$59,040 in funding for a Diversity Recruiter position in the Department of Employee Relations-Office of Diversity and Outreach. Funding for the position will be partially offset by reducing the salary of a vacant position to the recruitment level.

## **BACKGROUND**

The City is committed to increasing its workforce diversity to better reflect the diversity of the City's residents; accordingly, a dedicated position is required to focus and improve the City's outreach to diverse communities for employment with the City. This position shall be located within the Department of Employee Relations – Office of Diversity and Outreach.

## **DISCUSSION**

- 1. This amendment adds funding, position authority and FTEs for a Diversity Recruiter position in the Department of Employee Relations Office of Diversity and Outreach. The annual salary for the position will be \$59,040.
- 2. The tax-levy impact of this amendment is partially offset by reducing the salary funding for a vacant Human Resources Representative position in the Department of Employee Relations to the recruitment level (\$-24,765).

## **EFFECT**

- 1. The budget effect of this amendment on the 2017 Budget is \$+34,725.
- 2. The tax-levy effect of this amendment is \$+34,725, resulting in a tax rate impact of \$+0.001 per \$1,000 assessed valuation.

ORIGINAL SPONSOR(S): Ald. Stamper, Coggs, Lewis

**COMMITTEE VOTE (4-1):** In Favor: Ald. Coggs, Lewis, Witkowski, Stamper

Opposed: Ald. Murphy

Prepared by: Dana J. Zelazny

Legislative Reference Bureau Revised: November 1, 2016 DER-Diversity Recruiter position

By Ald. Stamper, Coggs, Lewis

Page 1 of 1

Item

7A

## DEPARTMENT OF EMPLOYEE RELATIONS

Add position authority and \$59,040 in funding for a Diversity Recruiter position in the Department of Employee Relations-Office of Diversity and Outreach. Funding for the position will be partially offset by reducing the salary of a vacant position to the recruitment level.

BUDGET TAX LEVY EFFECT EFFECT

TAX RATE EFFECT (PER \$1,000 A.V.)

Operating Budget \$+34,275 \$+34,275 \$+0.001

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	SECTION I.A.1. BUDGETS FOR GENERAL CITY PURPOSES				
	DEPARTMENT OF EMPLOYEE RELATIONS				
	ADMINISTRATION DIVISION				
	SALARIES & WAGES				
	SALANIES & WAGES				
	Immediately following the line:				
180.3-16	"Human Resources Compliance Officer (Y)"				
	•				
	Insert the following titles and amounts:				
	"Diversity Recruiter"		+1	\$0	\$+59,040
180.4-8	O&M FTE'S**	2.94	+1.00		
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180.4-14	ESTIMATED EMPLOYEE FRINGE BENEFITS			\$122,575	\$+26,568
	OPERATIONS DIVISION				
	SALARIES & WAGES				
180.12-5	"Human Resources Representative"			\$73,765	\$-24,765
180.13-17	ESTIMATED EMPLOYEE FRINGE BENEFITS			\$732,058	\$-11,144
200.1.2	EDINICE DENIEUR OFFCET			ф 10E E/0 22E	ф 1E 4O4
380.1-3	FRINGE BENEFIT OFFSET			\$-185,768,325	\$-15,424

Ref: 2017 BF, 7-C

## SPONSOR(S): FINANCE & PERSONNEL COMMITTEE AMENDMENT 9

DEPARTMENT	BUDGET EFFECT	TAX LEVY EFFECT	TAX RATE EFFECT PER \$1,000
FIRE AND POLICE COMMISSION, POLICE DEPARTMENT	\$+0	\$+0	\$+0.000

## **AMENDMENT INTENT**

This amendment eliminates 3 Police Service Specialist-Investigators from the Police Department and transfers the cost savings of \$100,000 to the Fire and Police Commission. This funding would be placed into a Special Fund for targeted recruitment of firefighters and police officers.

## **BACKGROUND**

- 1. The Common Council desires more targeted recruitment for the entry-level positions in both the Fire and Police Departments.
- 2. The Police Service Specialist-Investigators position is part-time and responsible for performing background checks on recruit firefighters and police officers.

## **DISCUSSION**

- 1. The Common Council desires more targeted recruitment for the entry-level positions in both the Fire and Police Departments.
- 2. In 2017, the Fire and Police Commission is planning to hire for Firefighters, Fire Cadets, Police Officers, Police Aides, Police Ambassadors, Community Service Officers, and Emergency Communications Operators.
- 3. The transfer of these positions is levy-neutral.

## **EFFECT**

- 1. The budget effect of this amendment is \$+0.
- 2. The tax-levy effect of this amendment is \$+0, resulting in a tax rate impact of \$+0.000 per \$1,000 assessed valuation.

**ORIGINAL SPONSOR(S)**: Ald. Kovac, Perez, Stamper

**COMMITTEE VOTE** (3-2): In Favor: Coggs, Lewis, Stamper

Opposed: Murphy, Witkowski

Prepared by: Adam Wickersham

Legislative Reference Bureau Revised: October 31, 2016

By Ald. Kovac Page 1 of 1

FIRE AND POLICE COMMISSION AND POLICE DEPARTMENT

Operating Budget

BUDGET TAX LEVY TAX RATE EFFECT **EFFECT EFFECT** (PER \$1,000 A.V.)

Item

9

\$+0.000

Add \$100,000 for recruitment advertising to the Fire and Police Commission offset this cost by eliminating funding, position authority and FTEs for three Police Services Investigators in the Police Department.

\$+0

\$+0

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	SECTION I.A1. BUDGETS FOR GENERAL CITY PURPOSES				
	FIRE AND POLICE COMMISSION				
	OPERATING EXPENDITURES				
190.3-21	Other Operating Services			\$43,950	\$+100,000
	POLICE DEPARTMENT				
260.17-25	Police Services Specialist - Investigator	8	-3	\$265,864	\$-100,000
260.36-5	O&M FTE'S	2,729.27	-3.00		
260.38-3	ESTIMATED EMPLOYEE FRINGE BENEFITS			\$91,779,722	\$-48,000
380.1-3	FRINGE BENEFIT OFFSET			\$-185,768,325	\$+48,000

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DEPARTMENT	BUDGET EFFECT	TAX LEVY EFFECT	TAX RATE EFFECT PER \$1,000
HEALTH DEPARTMENT	\$+164,000	\$+164,000	\$+0.007

#### **AMENDMENT INTENT**

This amendment provides funding to the Health Department in the amount of \$150,000 for water filters to be distributed to households with lead-service lines and children six-years old and younger. This amendment provides \$14,000 in funding to the Health Department for a gun-safety program for children ages three to ten years old and their parents. The intent is to offset the tax levy impact with additional Local Street Aids revenue recently recognized by the Comptroller.

## **BACKGROUND**

- 1. The City has committed to replace the lead water-service lines of approximately 70,000 homes over the course of approximately 50 years. Water filters meeting the NSF/ANSI 53 standard have the capability of removing lead from drinking water. While homes await replacement of lead water-service lines, the city's most vulnerable population, children ages 6 and under, should have access to lead-free drinking water.
- 2. Every year, children in Milwaukee are killed by guns from their hands or by the hands of other children or adults. While child deaths from firearms take place across the state, children in Milwaukee County are more likely to die from firearms than children in other counties, accounting for 41% of such deaths occurring in Milwaukee County.

The City is committed to keeping Milwaukee children safe and reducing childhood deaths from firearms.

## **DISCUSSION**

- 1. This amendment provides \$150,000 to fund NSF/ANSI 53 water filter procurement and distribution to households with lead water-service lines having children ages 6 years and younger living in the home.
- 2. This amendment provides \$14,000 to the Health Department's Office of Violence Prevention for a gun safety education program for 3 to 10-year old children.

#### **EFFECT**

- 1. The budget effect of this amendment is \$+164,000.
- 2. The tax-levy effect of this amendment is \$+164,000 resulting in a tax-rate impact of \$+0.007 per \$1,000 assessed valuation.

**ORIGINAL SPONSOR(S):** Ald. Coggs, Lewis, Stamper

**COMMITTEE VOTE** (5-0): In Favor: Coggs, Lewis, Murphy, Witkowski, Stamper

Opposed: None

Prepared by: Tea B. Norfolk / Ted Medhin

Legislative Reference Bureau Revised: October 31, 2016

By Ald. Coggs Page 1 of 1

HEALTH DEPARTMENT

BUDGET TAX LEVY TAX RATE EFFECT

EFFECT EFFECT (PER \$1,000 A.V.)

Item

11

Provide funding in the Health Department of \$150,000 for water filters to be distributed to households with lead service lines and children six years old and younger. Provide \$14,000 in funding in the Health Department for a gun safety program for children 3-10 years old and their parents. The intent is to offset the tax levy impact with additional Local Street Aids revenue recently recognized by the Comptroller.

Operating Budget \$+164,000 \$+164,000 \$+0.007

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	HEALTH DEPARTMENT				
210.10.25	SPECIAL FUNDS			фор оро	Ф.:14.000
210.18-25	Task Force on Domestic Violence & Sexual Assault*			\$80,000	\$+14,000
	Immediately following the line.				
210.19-5	Immediately following the line: "Facility Maintenance*"				
210.19-3	racinty Maintenance				
	Insert the following line and amount:				
	"Water Filters*"				\$+150,000
	water riners				ψ 150,000

Ref: 2017 BF, 7-C 11 - Health - filters guns

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DEPARTMENT	BUDGET EFFECT	TAX LEVY EFFECT	TAX RATE EFFECT PER \$1,000
HEALTH DEPARTMENT	\$+50,000	\$+50,000	\$+0.002

## **AMENDMENT INTENT**

Provide funding in the Health Department of \$50,000 for the sexually-transmitted infection clinic. The intent is to offset the tax-levy impact with the additional Local Streets Aid revenue recently recognized by the Comptroller.

## **BACKGROUND**

- 1. According to the Centers for Disease Control, Milwaukee has one of the highest rates of specific STD incidences in the country.
- 2. STDs disproportionately affect low-income individuals. High rates of poverty and unemployment contribute to the high rates of STDs in Milwaukee.
- 3. The Keenan Health Center offers client and partner counseling, screening and referral services. The Center provides clinical examination and treatment services for approximately 6,000 uninsured or under-insured clients who are high-risk for transmission of sexually-transmitted infections in the community.

## **DISCUSSION**

- 1. This amendment provides \$50,000 to the Health Department to augment funding for its efforts against sexually-transmitted infections.
- 2. The tax-levy impact will be offset with the additional Local Streets Aid revenue recently recognized by the Comptroller.

#### **EFFECT**

- 1. The budget effect of this amendment is \$+50,000.
- 2. The tax-levy effect of this amendment is \$+50,000, resulting in a tax-rate impact of \$+0.002 per \$1,000 assessed valuation.

ORIGINAL SPONSOR(S): Ald. Lewis

**COMMITTEE VOTE** (5-0): In Favor: Coggs, Lewis, Murphy, Witkowski, Stamper

Opposed: None

Prepared by: Ted Medhin

Legislative Reference Bureau Revised: October 31, 2016

By Ald. Lewis Page 1 of 1

Item 12

HEALTH DEPARTMENT

Provide funding in the Health Department of \$50,000 for the sexually transmitted infection clinic. The intent is to offset the tax levy impact with the additional Local Street Aids revenue recently recognized by the Comptroller.

BUDGET TAX LEVY TAX RATE EFFECT

<u>EFFECT</u> <u>(PER \$1,000 A.V.)</u>

Operating Budget \$+50,000 \$+50,000 \$+0.002

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	SECTION I.A.1. BUDGETS FOR GENERAL CITY PURPOSES				
	HEALTH DEPARTMENT				
	OPERATING EXPENDITURES				
210.17-25	Professional Services			\$660,000	\$+50,000

Ref: 2017 BF, 7-C 12 - Health - STI clinic SPONSOR(S): FINANCE & PERSONNEL COMMITTEE AMENDMENT 23 A

DEPARTMENT	BUDGET EFFECT	TAX LEVY EFFECT	TAX RATE EFFECT PER \$1,000
POLICE DEPARTMENT	\$-21,234	\$-21,234	\$-0.001

## AMENDMENT INTENT

This amendment will create a new Special Fund titled "Neighborhood Block Watch" in the Police Department. It will provide \$150,000 for the distribution of signage, cameras and additional street lighting to 15 neighborhood areas experiencing high frequency of automobile-based drug trade. It will also reduce funding for Police Department Equipment patrol vehicles by \$171,234.

## **BACKGROUND**

- Milwaukee has a number of struggling neighborhoods that experience high crime rates, high unemployment, and many households with incomes below the poverty line.
- 2. In the recent past, enterprising retail drug dealers have adapted their distribution outlets from fixed sites such as residential dwellings to automobiles. Meetings are arranged over-the-phone for random sites in an effort to avoid apprehension.
- Certain neighborhoods experience greater frequency of mobile drug-dealing. Often, deals are transacted well before police are able to respond to residents' calls for service.
- **4.** The Police Department has approximately 893 vehicles. Of those, 80 squads have over 150,000 miles.

## DISCUSSION

- Residents are frustrated with the frequent occurrence of mobile drug deals in their neighborhoods. Deals are conducted quickly and bring criminals and their customers into residential areas with families and children present.
- 2. Passive measures, such as additional street lighting and surveillance cameras, have deterred drug-dealing and provide police with information to apprehend drug dealers and customers.
- **3.** To be eligible for this program, at least 8 neighbors must form a block watch, be trained by the Police District's Community Liaison Officer, designate a block watch captain and agree to installation of signage, cameras and street lights. Residents would contribute 5% of the cost of materials and installation.

- **4.** The national standard for squad car replacement is 4 years based on two-to three-shift use. At 4 years, MPD should be replacing 223 patrol vehicles each year. If the replacement interval was doubled to 8 years, 110 should be replaced annually.
- **5.** From 2013 to 2015, adopted budgets authorized replacement of 22 vehicles each year. In 2016, the budget authorized 25 replacement vehicles.
- 6. 21 Squads were totaled in accidents in 2015.
- **7.** Each year, between 10 and 15 squads are sold whole or for parts because they are worn beyond economical repair.
- **8.** As a result, the number of operational vehicles is declining.

## **EFFECT**

- 1. The budget effect of this amendment is \$-21,234.
- 2. The tax-levy effect of this amendment is \$-21,234.

**ORIGINAL SPONSOR(S):** Ald. Coggs, Stamper, Rainey, Lewis

**COMMITTEE VOTE** (5-0): In Favor: Coggs, Lewis, Murphy, Witkowski, Stamper

Opposed: None

Prepared by: Kathleen Brengosz

Fiscal Planning Specialist Legislative Reference Bureau

(414) 286-3926 October 25, 2016 November 1, 2016

Revised: November 1, 2016

By Ald. Stamper Page 1 of 1

POLICE DEPARTMENT

BUDGET TAX LEVY TAX RATE EFFECT EFFECT (PER \$1,000 A.V.)

Item

23A

Create a new Special Fund titled "Neighborhood Block Watch" in the Police Department. Provide \$150,000 for distribution of signage, cameras and additional street lighting to 15 neighborhood areas experiencing high frequency of automobile-based drug trade. Offset cost by reducing Police Department Equipment patrol vehicles by \$171,234.

Operating Budget \$-21,234 \$-21,234 \$-0.001

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	SECTION I.A.1. BUDGETS FOR GENERAL CITY PURPOSES				
	POLICE DEPARTMENT				
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	EQUIPMENT PURCHASES				
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	Replacement Equipment				
260.39-8	Autos	35	-3	\$1,134,000	\$-97,200
260.39-9	Light Bars	37	-3	\$59,200	\$-4,800
260.39-11	Siren	37	-3	\$18,500	\$-1,500
260.39-13	Vehicle Partitions	37	-3	\$51,800	\$-4,200
260.39-14	Siren Speaker	37	-3	\$7,400	\$-600
260.39-16	Rear Seats	37	-3	\$18,500	\$-1,500
260.39-17	Window Armor	37	-3	\$8,880	\$-720
260.39-18	Free-standing rifle & shotgun rack	37	-3	\$37,000	\$-3,000
260.39-19	Mobile Data Computers	37	-3	\$244,570	\$-19,830
260.39-20	MDC Vehicle Consoles	37	-3	\$40,700	\$-3,300
260.39-21	Digital Video Recorders	37	-3	\$233,470	\$-18,930
260.39-22	Digital Radio	37	-3	\$193,066	\$-15,654
	SPECIAL FUNDS				
	Immediately following the line:				
260.40-7	"Computer Replacement Program*"				
	Insert the following line and amount:				
	"Neighborhood Block Watch*"				\$+150,000

#### **AMENDMENT 25A**

DEPARTMENT	BUDGET EFFECT	TAX LEVY EFFECT	TAX RATE EFFECT PER \$1,000
DPW – OPERATIONS, CAPITAL IMPROVEMENTS, DEPT. OF NEIGHBORHOOD SERVICES, WATER WORKS	\$+0	\$+0	\$+0.000

## **AMENDMENT INTENT**

This amendment adds a footnote stating a resolution should be drafted requiring a workforce development plan from the Department of Public Works, Department of Neighborhood Services, Department of City Development, and Milwaukee Water Works. This requirement would apply to the following City work: water service lateral replacement, foreclosure rehabilitation, demolition, and deconstruction.

## **BACKGROUND**

- 1. This amendment adds a footnote following a resolution requiring a workforce development plan to be developed by the Department of Public Works, Department of Neighborhood Services, Department of City Development, and Milwaukee Water Works.
- **2.** This requirement applies to the following City work: water service lateral replacement, foreclosure rehabilitation, demolition, and deconstruction.

## **DISCUSSION**

 The resolution directs the Department of Public Works, Department of Neighborhood Services, Department of City Development, and Milwaukee Water Works to jointly formulate a workforce development plan for work related to water-service line replacement and rehabilitation, demolition, and deconstruction of City-owned properties.

## **EFFECT**

- 1. The budget effect of this amendment is \$+0.
- 2. The tax levy effect of this amendment is \$+0.

**ORIGINAL SPONSOR(S)**: Ald. Coggs, Stamper, Lewis

**COMMITTEE VOTE** (5-0): In Favor: Coggs, Lewis, Murphy, Witkowski, Stamper

Opposed: None

Prepared by: Tea B. Norfolk

Legislative Reference Bureau Revised: October 31, 2016

Page 1 of 2 By Ald. Coggs 25A

DPW - OPERATIONS, CAPITAL IMPROVEMENTS, DEPT. OF NEIGHBORHOOD SERVICES, WATER WORKS

BUDGET TAX LEVY TAX RATE EFFECT **EFFECT EFFECT** (PER \$1,000 A.V.)

Item

Add a footnote to various budget accounts that involve water service lateral replacement, foreclosure rehabilitation, demolition and deconstruction. The footnote states that these projects will be implemented in accordance with a workforce development plan from the Department of Public Works, Department of Neighborhood Services, Department of City Development, and Milwaukee Water Works. It is necessary for the Common Council to adopt the legislation necessary to implement the intent of this amendment.

Operating Budget \$+0 \$+0 \$+0.000

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	SECTION I.A.1. BUDGETS FOR GENERAL CITY PURPOSES				
	DPW - OPERATIONS DIVISION				
	SPECIAL FUNDS				
310.15-24	Insert the footnote designator "(W)" on the following line: "In-house Demolition Program*"				
310.15-24	Immediately following the line: "In-house Demolition Program*"				
	Insert the following footnote:				
	"(W) Workforce development plan required on water service lateral replacement, foreclosure rehabilitation, demolition and deconstruction work"				-
	SECTION I.C.1. BUDGETS FOR CAPITAL IMPROVEMENTS				
	DEPARTMENT OF CITY DEVELOPMENT				
450.10-15	Insert the footnote designator "(W)" on the following line: "Vacant Lot Loan Program"				
	Immediately following the line:				
	"Vacant Lot Loan Program"				
450.10-16	Cash Revenues				
	Insert the following footnote:				
	"(W) Workforce development plan required on water service				
	lateral replacement, foreclosure rehabilitation, demolition and				
	deconstruction work"				

Ref: 2017 BF, 7-C

By Ald. Coggs

Page 2 of 2

Item 25A

DPW - OPERATIONS, CAPITAL IMPROVEMENTS, DEPT. OF NEIGHBORHOOD SERVICES, WATER WORKS CONT'D

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	DEPT. OF NEIGHBORHOOD SERVICES				
450.18-14	Insert the footnote designator "(W)" on the following line: "Conversion of Anderson Tower Garage"				
450.18-15	Immediately following the line: "Conversion of Anderson Tower Garage" New Borrowing				
	Insert the following footnote:  "(W) Workforce development plan required on water service lateral replacement, foreclosure rehabilitation, demolition and deconstruction work"				
	SECTION I.J.1. BUDGET FOR WATER WORKS  DPW - WATER WORKS - DISTRIBUTION  ORGANIZATION (6414)				
	OPERATING EXPENDITURES				
510.20-23	Insert the footnote designator "(W)" on the following line: "Reimburse Other Departments" $\label{eq:continuous}$				
510.20-23	Immediately following the line: "Reimburse Other Departments"				
	Insert the following footnote:  "(W) Workforce development plan required on water service lateral replacement, foreclosure rehabilitation, demolition and deconstruction work"				

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DEPARTMENT	BUDGET EFFECT	TAX LEVY EFFECT	TAX RATE EFFECT PER \$1,000
DEPARTMENT OF PUBLIC WORKS – OPERATIONS DIVISION AND SPECIAL PURPOSE ACCOUNTS – MISCELLANEOUS	\$+172,000	\$+172,000	\$+0.007

## **AMENDMENT INTENT**

This amendment creates a new "Keeping the Promise" Miscellaneous Special Purpose Account funded at the level of \$472,000 to intensively target seven neighborhoods in need of public safety intervention, employment opportunities, and educational achievement by permanently assigning beat patrol officers to specific neighborhoods to patrol on foot from May through October 2017, conducting resident surveys in March and November, building personal relationships with residents and business owners to promote public safety, employing Running Rebels for various jobs related to neighborhood improvement.

## **BACKGROUND**

- 1. In November 2010, the Common Council adopted File Number 100884, the "Charter of the Milwaukee Promise," directing City staff to cooperate in its implementation.
- 2. By amendment to the 2011 Proposed Budget, the Common Council adopted the "Milwaukee Promise," a commitment by the City to be responsible and accountable in all expenditures related to the reduction of poverty, disparity, and inequality in Milwaukee.
- 3. This amendment targets the following seven neighborhoods, six of which are in Promise Zones, with intensive efforts to improve public safety intervention, employment opportunities, and educational achievement: Silver City, Clark Square, Kosciuszko Park, Amani, Harambee, Garden Homes, and Woodland/ Meadows. These neighborhoods were selected specifically because they are densely-populated neighborhoods with concentrated populations having low median household income, relatively low educational achievement, and a high proportion of the population living at less than the poverty level.

## **DISCUSSION**

- 1. This amendment provides \$472,000 "Keeping the Promise" Miscellaneous Special Purpose Account controlled by the Common Council City Clerk to provide intensive efforts in seven targeted neighborhoods (Silver City, Clark Square, Kosciuszko Park, Amani, Harambee, Garden Homes, and Woodland/ Meadows) to do the following:
  - a. Provide beat patrol officers (two each) from May through October 2017 permanently assigned to patrol on foot and to build personal relationships with residents and business owners to promote public safety;
  - b. Conduct surveys of residents regarding their perceptions of and specific needs in terms of public safety efforts;
  - c. Use Community-Based Organizations in each neighborhood: Running Rebels for neighborhood cleanup crews, churches for neighborhood cleanup crews and

senior citizen homeowner assistance, McDonald's for contribution to the City's management trainee program, Library neighborhood branch circulation interns, water lateral replacement laborer trainees, and high-impact streets labor trainees.

- 2. The salt budget will be reduced by \$300,000 to reflect better than anticipated bid prices.
- **3.** The program also includes funding sources from CDBG and TANF (Employ Milwaukee and UMOS) for employment programs and other purposes.

## **EFFECT**

- 1. The budget effect of this amendment is \$+172,000.
- **2.** The tax levy effect of this amendment is \$+172,000.

ORIGINAL SPONSOR (S): Hamilton, Coggs, Lewis, Stamper, Donovan, Perez, Borkowski,

Rainey

**COMMITTEE VOTE** (4-1): In Favor: Coggs, Lewis, Witkowski, Stamper

Opposed: Murphy

Prepared by: Tea B. Norfolk / Ted Medhin

Legislative Reference Bureau Revised: October 31, 2016

By Ald. Hamilton, Coggs, Stamper, Rainey, Donovan, Perez, Borkowski and Lewis

Page 1 of 1

Item 27

DEPARTMENT OF PUBLIC WORKS - OPERATIONS DIVISION AND SPECIAL PURPOSE

**ACCOUNTS - MISCELLANEOUS** 

Reduce the salt budget by \$300,000 to reflect better than anticipated bid prices. Create a "Keeping the Promise" miscellaneous special purpose account that will be controlled by the Common Council City Clerk's Office. Seven neighborhoods (Silver City, Clarke Square, Kosciuszko Park, Amani, Harambee, Garden Homes and Woodland/Meadows) will receive intensive efforts which will include: Beat patrol officers, two per district from May to October 2017 (at no cost as the Police Chief will redeploy officers), funding for Running Rebels and six churches to provide neighborhood clean up and senior citizen homeowner assistance, McDonald's management training program, Library circulation interns, lead service line replacement job training and a high impact service program.

BUDGET TAX LEVY TAX RATE EFFECT **EFFECT EFFECT** (PER \$1,000 A.V.)

\$+172,000 \$+172,000 \$+0.007 Operating Budget

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	SECTION I.A.1. BUDGETS FOR GENERAL CITY PURPOSES				
	DPW-OPERATIONS DIVISION				
	OPERATING EXPENDITURES				
310.20-7	Other Operating Supplies			\$2,925,507	\$-300,000
	SPECIAL PURPOSE ACCOUNTS- MISCELLANEOUS				
320.3-13	Immediately following the line: "Job Scan, Industry Assessment & Evaluation"				
	Insert the following line and amount:				
	"Keeping the Promise"				\$+472,000

Ref: 2017 BF, 7-C 27 - keeping promise amend

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DEPARTMENT	BUDGET EFFECT	TAX LEVY EFFECT	TAX RATE EFFECT PER \$1,000
SPECIAL PURPOSE ACCOUNTS- MISCELLANEOUS	\$+10,000	\$+10,000	\$+0.001

## AMENDMENT INTENT

Create a new Special Purpose Account (SPA) with \$10,000 of funding. The SPA will support a Midnight Basketball League. Corporate sponsorships of league teams and operating costs will be encouraged. The intent is to offset the levy impact with the additional Local Street Aids revenue recently recognized by the Comptroller.

## **BACKGROUND**

- 1. A midnight basketball league called "In the Paint at One-Two" was active in 1992 and 1993 fully-funded by corporate sponsors. The league had 16 teams each playing three games a week for 10 weeks. Coaches were volunteers. Participants were initially young men from 18 to 25 years-old. Teams played at Hillside Boys and Girls Club.
- **2.** The league expanded to a South-Side location. A league of young women of the same ages was also organized.
- 3. The participants were required to meet with mentors or guest speakers for one-half hour after every game to discuss their careers, educational and life aspirations. More than 100 mentors from government, the private sector, law enforcement, community organizations and the clergy participated in these sessions. The sessions focused on job skills, drug abuse and life skills. Participants were encouraged to work with mentors to chart their future plans.

## DISCUSSION

- 1. The 1992 and 1993 leagues cost \$70,000 to organize and operate. Corporate sponsors ranged from the Milwaukee Journal to law firms and radio stations.
- 2. The \$10,000 SPA would be used as "seed money" to organize a new league. Corporate sponsorships and mentors would be solicited from the greater Milwaukee community.
- **3.** As in the 1990s, after establishing a successful program in one location, expansion to other areas of the city is anticipated.

## **EFFECT**

- 1. The budget effect of this amendment is \$+10,000.
- 2. The tax-levy effect of this amendment is \$+10,000, resulting in a tax rate impact of \$+0.001 per \$1,000 of assessed value.

ORIGINAL SPONSOR(S): Ald. Rainey

**COMMITTEE VOTE** (3-2): In Favor: Stamper, Lewis, Coggs

Opposed: Murphy, Witkowski

Prepared by: John Ledvina

Legislative Reference Bureau Revised: November 1, 2016 32A - SPA – Midnight Basketball

By Ald. Rainey Page 1 of 1
Item 32A

SPECIAL PURPOSE ACCOUNTS - MISCELLANEOUS

Create a new Special Purpose Account (SPA) with funding of \$10,000. The SPA will support a Midnight Basketball League. Corporate sponsorships of league teams and operating costs will be encouraged. The intent is to offset the tax levy impact with the additional Local Street Aids revenue recently recognized by the Comptroller.

BUDGET TAX LEVY TAX RATE EFFECT

EFFECT EFFECT (PER \$1,000 A.V.)

Operating Budget \$+10,000 \$+10,000 \$+0.001

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	SECTION I.A.1. BUDGETS FOR GENERAL CITY PURPOSES				
	SPECIAL PURPOSE ACCOUNTS-				
	MISCELLANEOUS				
	Immediately following the line:				
320.3-22	"Memberships, City"				
	Insert the following line and amount:				
	"Midnight Basketball League"				\$+10,000

Ref: 2017 BF, 7-C 32A - SPA - Midnight Basketball SUB A

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DEPARTMENT	BUDGET EFFECT	TAX LEVY EFFECT	TAX RATE EFFECT PER \$1,000
CAPITAL IMPROVEMENTS	\$+0	\$+0	\$+0.000

## AMENDMENT INTENT

This amendment applies \$200,000 from the extension of Tax Incremental Districts Nos. 17 (Curry Pierce), 27 (Clarke Square) and 18 (New Covenant) to the Housing Trust Fund by shifting this amount from the *In Rem* Property Maintenance Program capital account to the Housing Trust Fund capital account.

## **BACKGROUND**

- 1. The City's Housing Trust Fund (("HTF") was established in 2006 to "support developers and governmental entities in the acquisition, construction, rehabilitation and modification of affordable and accessible housing for low-income households, and to finance support services that assist low-income households in obtaining and maintaining affordable housing." (s. 316-1, Code of Ordinances)
- 2. The Housing Trust Fund is overseen by a 13-member Advisory Board, which evaluates requests for funding from the HTF and makes recommendations to the Common Council concerning allocation of HTF dollars.
- **3.** Staff support for the HTF comes primarily from DOA-Community Development Grants Administration Division, which reviews applications for HTF funding and makes recommendations to the Advisory Board.
- **4.** Pursuant to s.316-7 of the Code, funding sources for the HTF include general obligation bonds, surplus Potawatomi Bingo casino revenues, post-closure tax incremental district revenues, excess payments in lieu of taxes and other funding sources that may be identified by the Advisory Board and the Common Council.
- 5. As permitted by state law, s. 304-96 of the Code provides that, after a tax incremental district has paid off all of its project costs, the life of the district shall be extended by one year if the Common Council adopts a resolution specifying how the City will use the additional tax incremental revenues to improve its housing stock. At least 75% of the increments shall be used for the benefit of affordable housing, with the remaining portion used to improve the City's housing stock generally.

#### DISCUSSION

1. In 2015, \$600,000 was awarded from the Housing Trust Fund for 8 projects in the categories of homelessness, rental housing, homeownership, and mortgage/credit counseling services.

- 2. The 2016 Proposed Budget provides \$400,000 in capital improvements funding (new borrowing) for the Housing Trust Fund, the same level of funding as the 2016 Adopted Budget. Actual 2015 expenditures totaled \$486,818.
- 3. Common Council File Numbers 160744, 160745 and 160746 (currently in committee) extend the terms of Tax Incremental Districts 17 (Curry Pierce), 27 (Clarke Square) and 18 (New Covenant), respectively, by 12 months, with the resulting incremental revenues to be used to benefit affordable housing in the city and improve the city's housing stock.
- **4.** The predicted one-year incremental revenues from these districts are \$30,000 (Curry Pierce), \$260,000 (Clarke Square) and \$30,000 (New Covenant).
- 5. The 2017 Proposed Budget applies these funds to the Department of City Development-administered *In Rem* Property Maintenance Program capital account, which funds various programs to rehabilitate City-owned in rem properties (Challenge Grant, Lease-to-Own, Homebuyer Assistance, etc.). Total funding for this Program for 2017 is \$1,550,000, up from \$1,330,000 in the 2016 Adopted Budget.
- **6.** This budget amendment provides that \$200,000 of the \$320,000 in anticipated revenues from the extension of these 3 tax incremental districts shall be designated for the Housing Trust Fund, rather than the *In Rem* Property Maintenance Program, bringing the total capital funding for the Housing Trust Fund to \$600,000 and reducing the *In Rem* Property Maintenance Program to \$1,350,000.

## **EFFECT**

This amendment has no effect on the budget or tax levy.

ORIGINAL SPONSOR(S): Ald. Murphy

**COMMITTEE VOTE (5-0):** In Favor: Coggs, Lewis, Witkowski, Murphy, Stamper

Opposed: None

Prepared by: Jeff Osterman

Legislative Reference Bureau Revised: October 31, 2016

By Ald. Murphy Page 1 of 1

CAPITAL IMPROVEMENTS 1tem 34a

BUDGET TAX LEVY TAX RATE EFFECT
Shift \$200,000 of funds from In Rem Property Program to the Housing Trust Fund.

BUDGET TAX LEVY TAX RATE EFFECT

Shift \$200,000 of funds from In Rem Property Program to the Housing Trust Fund.

EFFECT (PER \$1,000 A.V.)

Capital Improvements Budget \$+0 \$+0 \$+0.000

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	SECTION I.C.1. BUDGETS FOR CAPITAL IMPROVEMENTS				
	SPECIAL CAPITAL PROJECTS OR PURPOSES				
450.3-3	Immediately following the line: "Housing Trust Fund"				
	Insert the following line and amount: "Cash Revenues"				\$+200,000
	DEPARTMENT OF CITY DEVELOPMENT				
450.9-20	In Rem Property Maintenance Program Cash Revenues			\$350,000	\$-200,000

Ref: 2017 BF, 7-C

lee	AMENDMENT 36A
TAX LEVY EFFECT	TAX RATE EFFECT PER \$1,000
ΦO	<b>#0.000</b>
\$0	\$0.000

## AMENDMENT INTENT

**DEPARTMENT** 

CAPITAL IMPROVEMENTS -DEPARTMENT OF CITY **DEVELOPMENT &** 

DEPARTMENT OF PUBLIC WORKS - INFRASTRUCTURE

Shift \$500,000 of borrowing authority from DPW-Infrastructure's Street Lighting Program to the Department of City Development's Commercial Investment Program.

**BUDGET** 

**EFFECT** 

\$0

## **BACKGROUND**

The capital account for the Commercial Investment Program (formerly the Façade Program) was created in 2012. Since 2012, \$1.75 million has been budgeted in the account.

The Department of City Development requested \$1,000,000 for the Commercial Investment Program. The 2017 Proposed Budget includes \$1.1 million for this program.

The Department of Public Works requested \$12.2 million for the Street Lighting Program. The 2017 Proposed Budget includes \$7 million.

## DISCUSSION

The Department of City Development has several capital accounts which can be used for the improvement of commercial properties and corridors. Expenditures from many of these accounts decreased significantly during the recession which followed the collapse of the housing market in 2008. The Department of City Development has engaged in greater outreach to the business community to encourage the use of available funds to improve commercial properties and expenditures have increased.

The Commercial Investment Program provides funds to assist business owners with façade improvements. It also funds the Retail Investment Fund (RIF) and the City-wide White Box Program and other programs.

The Street Lighting capital account funds 4 separate programs. It provides funding to make street lighting adjustments in conjunction with paving programs, it repairs and upgrades substations and control circuits, it makes improvements in neighborhood

lighting, and it funds general engineering services for street lighting throughout the City. Typically, about half of the budget for street lighting is used for paving-related projects.

This amendment will reduce funding for these street lighting activities by 14%. The reduction will not eliminate any specific program. However, reductions or delays could be seen in substation repair and maintenance, the replacement of control circuits, the series circuit-conversion project, alley-lighting improvements, and in the allowance for uncollectible knockdowns.

## **EFFECT**

1. The budget effect of this amendment is \$0.00.

2. The tax levy effect of this amendment is \$0.00

ORIGINAL SPONSOR(S): Ald. Murphy

**COMMITTEE VOTE** (4-1): In Favor: Lewis, Murphy, Witkowski, Stamper

Opposed: Coggs

Prepared by: Kathleen Brengosz

Fiscal Planning Specialist Legislative Reference Bureau

(414) 286-3926 October 28, 2016

Revised: November 1, 2016

By Ald. Murphy Page 1 of 1

CAPITAL IMPROVEMENTS

BUDGET TAX LEVY TAX RATE EFFECT

Shift \$500,000 of borrowing authority from DPW-Infrastructure's Street Lighting Program to the Department of City Development's Commercial Investment Program.

EFFECT (PER \$1,000 A.V.)

Item

36A

Capital Improvements Budget

\$+0 \$+0 \$+0.000

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	SECTION I.C.1. BUDGETS FOR CAPITAL IMPROVEMENTS				
	DEPARTMENT OF CITY DEVELOPMENT				
450.9-10	Commercial Investment Program New Borrowing			\$1,100,000	\$+500,000
	DPW-INFRASTRUCTURE SERVICES DIVISION				
450.26-20	Street Improvements- Street Lighting New Borrowing			\$7,000,000	\$-500,000
	SECTION II. BORROWING AUTHORIZATIONS  A. Renewal and Development Projects				
	A. Renewai and Development Projects				
570.1	Subtotal Renewal and Development Projects.			\$7,950,000	\$+500,000
	B. Public Improvements				
570.1	8. Street improvements and construction.			\$32,931,000	\$-500,000

Ref: 2017 BF, 7-C

ΓEE	AMENDMENT 38
TAX LEVY EFFECT	TAX RATE EFFECT PER \$1,000
\$0	\$0.000

DEPARTMENT	BUDGET EFFECT	EFFECT	PER \$1,000
CAPITAL IMPROVEMENTS – DEPARTMENT OF PUBLIC WORKS - INFRASTRUCTURE SERVICES	\$0	\$0	\$0.000

## AMENDMENT INTENT

This amendment will increase funding for alley reconstruction by \$200,000 and decrease funding for street lighting by \$200,000.

## **BACKGROUND**

The City maintains approximately 4,000 alleys with a total length of about 400 miles. Approximately 125 miles of alleys are past their life expectancy of 50 years.

Alley construction is funded by a combination of general obligation borrowing and special assessments charged to the property owners adjacent to the alley.

Until April of 2008, the special assessment for alleys was equal to 90% of the cost of the work done adjacent to the property, with provisions made for properties that have construction on more than one side. With the passage of the Motor Vehicle Registration Fee (Common Council file # 080034) the recovery rate was reduced to 60%. The 2012 Budget reduced the cost recovery rate to 30%.

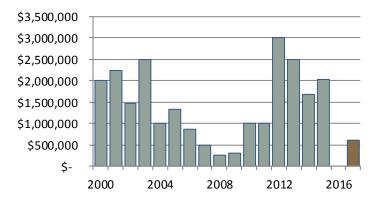
The current assessment rate for a 20-foot wide alley is \$19 per frontage foot.

## **DISCUSSION**

The cost of individual alley projects varies depending on the length and configuration of the alley. The addition of \$200,000 to the alley reconstruction budget would allow for the reconstruction of less than one-half mile of additional alleys. It would have no significant impact on the alley replacement cycle.

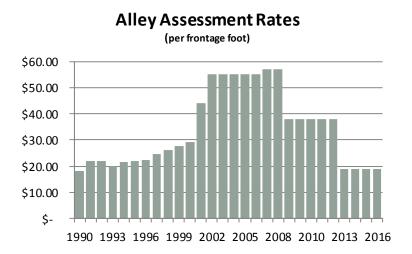
The current assessment rate of \$19 per frontage foot is lower than

**Alley Reconstruction- Budgeted Funding** 



the assessment rate in the early 1990s. If the assessment rate for the years 1990 through 1999 were adjusted for inflation, the current assessment rate would be between \$30 and \$40 per frontage foot. The average nominal assessment rate for the years 2002 through mid-2008 was \$51.35.

Property-owner objections to alley projects began to increase after 2000 when a policy change significantly increased the assessment rate per frontage foot. The number of alley projects deleted at public hearings declined after the recovery rate was reduced to 60% early in 2008, but it did not return to pre-2000 levels. Property-owner resistance may have been held artificially high by the downturn in the economy. Since 2012, virtually all alley projects that have had a public hearing have been approved.



# **EFFECT**

- 1. The budget effect of this amendment is \$0.00.
- 2. The tax-levy effect of this amendment is \$0.00

**ORIGINAL SPONSOR(S):** Ald. Murphy

**COMMITTEE VOTE (3-1):** In Favor: Murphy, Witkowski, Stamper

Opposed: Coggs

Excused: Lewis

Prepared by: Kathleen Brengosz

Fiscal Planning Specialist Legislative Reference Bureau

(414) 286-3926 October 28, 2016 November 1, 2016

Revised: November 1, 2016

By Ald. Murphy Page 1 of 1

Item 38

CAPITAL IMPROVEMENTS

BUDGET TAX LEVY TAX RATE EFFECT Increase Alley Reconstruction by \$200,000 and decrease Street Lighting by \$200,000.

BUDGET TAX LEVY TAX RATE EFFECT (PER \$1,000 A.V.)

Capital Improvements Budget

\$+0 \$+0 \$+0.000

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	SECTION I.C.1. BUDGETS FOR CAPITAL IMPROVEMENTS				
	DPW-INFRASTRUCTURE SERVICES DIVISION				
	C. ALLEY RECONSTRUCTION PROGRAM				
450.25-10	New Borrowing			\$500,000	\$+200,000
450.26-20	Street Improvements-Street Lighting New Borrowing			\$7,000,000	\$-200,000
450.20-20	New Bollowing	-	_	\$7,000,000	\$-200,000

Ref: 2017 BF, 7-C

SPONSOR(S): FINANCE & PERSONNEL COMMITTEE AMENDMENT 40

DEPARTMENT	BUDGET EFFECT	TAX LEVY EFFECT	TAX RATE EFFECT PER \$1,000
CAPITAL IMPROVEMENTS – DEPARTMENT OF PUBLIC WORKS - INFRASTRUCTURE	\$+600,000	\$+0	\$+0.000

### **AMENDMENT INTENT**

This amendment adds \$600,000 of Special Assessment borrowing authority to the Capital Budget for the property owner's portion of costs related to lead service line replacement in 2017.

#### **BACKGROUND**

Lead water service lateral pipes must be replaced. The City will replace its pipe from the main to the curb stop water valve. The property owner is responsible for the lateral pipe from the curb stop water valve to the inlet to the dwelling.

Currently, the City has over 70,000 lead service lines in use by residents for the distribution of clean water.

The City estimates that it will take over 30 years to replace all the lead service lines.

### **DISCUSSION**

- **1.** The estimated average cost to replace lead service lines is \$11,000; \$6,000 for the utility side and \$5,000 for the private side.
- 2. The utility side will be funded through revenues from water sales.
- **3.** The private side will be funded with a combination of City subsidy and special assessment financing.
- **4.** One to 4 unit residential properties meeting certain criteria will be eligible for a subsidy of 2/3 of the cost of replacing the private portion.
- **5.** The property owner's portion will be charged as a special assessment that can be paid in full or added to the property tax bill over a number of years.
- **6.** Currently special assessments added to property tax bills are paid over 6 six year. The 2017 Proposed Budget would change to a 10-year payment schedule.

#### **EFFECT**

- 1. The budget effect of this amendment is \$+600,000.
- 2. The tax-levy effect of this amendment is \$+0, resulting in a tax rate impact of \$+0.000 per \$1000 assessed valuation.

ORIGINAL SPONSOR(S): Ald. Coggs

**COMMITTEE VOTE** (5-0): In Favor: Coggs, Lewis, Murphy, Witkowski, Stamper

Opposed: None

Prepared by: Kathleen Brengosz

Fiscal Planning Specialist Legislative Reference Bureau

(414) 286-3926 October 25, 2016

Revised: November 1, 2016

By Ald. Coggs  $\begin{array}{ccc} \text{Page 1 of 1} \\ \text{Item} & 40 \end{array}$ 

**CAPITAL IMPROVEMENTS** 

BUDGET TAX LEVY TAX RATE EFFECT

<u>EFFECT</u> <u>EFFECT</u> (PER \$1,000 A.V.)

This amendment adds \$600,000 of Special Assessment borrowing authority to the Capital Budget for the property owner's portion of costs related to lead service line replacement in 2017.

Capital Budget \$+600,000 \$+0 \$+0.000

BMD-2		CHANGE IN 2017 POSITIONS OR		CHANGE IN 2017	
PAGE		UNITS COLUMN		AMOUNT COLUMN	
AND LINE	DETAILED AMENDMENT	NUMBER	AMOUNT	AMOUNT	AMOUNT
NUMBER		TO BE	OF	TO BE	OF
		CHANGED	CHANGE	CHANGED	CHANGE
	SECTION I.C.1. BUDGETS FOR CAPITAL IMPROVEMENTS				
	DPW-INFRASTRUCTURE SERVICES DIVISION				
450.27-9	Immediately following the line: "New Borrowing"				
	Insert the following titles and amount:  "Lead Service Line Replacement Program"  "Assessable"		-		\$+600,000
	SECTION I.C.2. SOURCE OF FUNDS FOR CAPITAL IMPROVEMENTS BUDGET				
450.33-19	Proceeds from Borrowing to Finance Assessable Projects- Total			\$917,000	\$+600,000
	SECTION II. BORROWING AUTHORIZATIONS				
570.1	<ul><li>E. Borrowing for Special Assessments</li><li>2. General City</li></ul>			\$917,000	\$+600,000

SPONSOR(S): FINANCE & PERSONNEL COMMITTEE AMENDMENT 41

DEPARTMENT	BUDGET EFFECT	TAX LEVY EFFECT	TAX RATE EFFECT PER \$1,000
PARKING FUND	\$+5,000,000	\$+0	\$+0.000

#### **AMENDMENT INTENT**

This amendment corrects a fund imbalance for the Parking Fund.

# **BACKGROUND**

Chapter 304 requires that a Permanent Improvement Reserve Fund be created for Parking pursuant to s. 65.07(1), Wis. Stats.

## **DISCUSSION**

The expenditure entry for this purpose was omitted from the 2017 Proposed Budget. This amendment corrects the omission using retained earnings.

#### **EFFECT**

- 1. The budget effect of this amendment is \$+5,000,000.
- 2. The tax-levy effect of this amendment is \$0.

**ORIGINAL SPONSOR(S):** Ald. Coggs

**COMMITTEE VOTE (5-0):** In Favor: Coggs, Lewis, Murphy, Witkowski, Stamper

Opposed: None

Prepared by: Kathleen Brengosz

Fiscal Planning Specialist Legislative Reference Bureau

(414) 286-3926 October 28, 2016

Revised: November 1, 2016

By Ald. Coggs Page 1 of 1
Item 41

PARKING FUND

BUDGET TAX LEVY TAX RATE EFFECT

EFFECT EFFECT (PER \$1,000 A.V.)

This amendment corrects a fund imbalance for Parking. Chapter 304 requires that a Permanent Improvement Reserve Fund be created for Parking pursuant to s. 65.07(1), Wis. Stats. The expenditure entry for this purpose was omitted from the proposed budget. This amendment corrects the omission using retained earnings.

Parking Fund \$+5,000,000 \$+0 \$+0.000

		CHANG	E IN 2017		1
BMD-2		POSITIONS OR		CHANG	GE IN 2017
PAGE		UNITS COLUMN			
AND LINE			AMOUNT	AMOUNT	AMOUNT
NUMBER	DETAILED AMENDMENT	NUMBER TO BE	OF	TO BE	OF
NOWIDER		CHANGED	CHANGE	CHANGED	CHANGE
		CHANGED	CHANGE	CHANGED	CHANGE
	SECTION I.G.1. BUDGET FOR PARKING				
	SECTION I.G.I. DODGET FOR LARRING				
	CAPITAL IMPROVEMENTS PROGRAM				
	Capital Improvements to be Financed				
	from Permanent Improvement Reserve				
480.8-24	Fund-Parking			\$0	\$+5,000,000
	SECTION I.G.2. SOURCE OF FUNDS FOR PARKING				
	Other Funding Sources				
480.11-4	Withdrawal from Retained Earnings			\$0	\$+3,390,000
	FINANCING OF PARKING CAPITAL IMPROVEMENTS				
480.11-13	From Fund 0450 Retained Earnings			\$0	\$+1,610,000

Ref: 2017 BF, 7-C

# SPONSOR(S): FINANCE & PERSONNEL COMMITTEE AMENDMENT 43

DEPARTMENT	BUDGET EFFECT	TAX LEVY EFFECT	TAX RATE EFFECT PER \$1,000
SPECIAL PURPOSE ACCOUNTS – MISCELLANEOUS	\$+0	\$+0	\$+0.000

#### **AMENDMENT INTENT**

This amendment increases funding for the MPS Driver's Education Special Purpose Account by \$50,000. It is offset by eliminating \$50,000 in funding for the Children's Savings Accounts Special Purpose Account.

# **BACKGROUND**

- 1. The 2017 Proposed Budget provides \$50,000 to continue the MPS Driver's Education Special Purpose Account, which supports an MPS pilot initiative to offer free driver's education to some students. The purpose of driver's education is to help youth avoid traffic violations that result in suspended driver's licenses. This project is anticipated to start at four MPS schools in 2016.
- 2. The Children's Savings Account (CSA) working group was formed in response to a Milwaukee Growing Prosperity Plan action item to investigate national children's savings account models that change aspirations of students of low-income families. The program will be launched in the 2017-18 school year, starting with MPS kindergartners. The goal is to offer every MPS child a \$25 seed deposit that families can contribute to and receive matches of comparable amounts. The intent of the program is to ensure that all children, especially the most vulnerable, have the opportunity to plan for a future that includes post-secondary education. Data provided in a 2016 Milwaukee Promise report on employment and income shows that students from high-income families are more likely to attend college than those from lower-income families; however establishing a CSA program can help to reduce this disparity. Research shows that children's with a small amount for college savings are three times more likely to enroll in college and four times more likely to graduate. The Milwaukee CSA program is a public-private partnership.
- **3.** The Children's Savings Account Special Purpose Account is a new SPA for 2017, funded at \$50,000.

### **DISCUSSION**

- 1. This amendment increases the funding for the MPS Drivers Education Special Purpose Account by \$50,000, bringing the SPA total to \$100,000.
- 2. This amendment decreases the funding for the Children's Savings Account Special Purpose Account by \$50,000, reducing the SPA total to \$0.

# **EFFECT**

**1.** The budget effect of this amendment is \$+0.

**2.** The tax levy effect of this amendment is \$+0.

ORIGINAL SPONSOR(S): Ald. Bohl

**COMMITTEE VOTE** (3-2): In Favor: Lewis, Murphy, Stamper

Opposed: Coggs, Witkowski

Prepared by: Tea B. Norfolk

Legislative Reference Bureau Revised: October 31, 2016

By Ald. Bohl Page 1 of 1

Item 43

SPECIAL PURPOSE ACCOUNTS MISCELLANEOUS

Increase funding for the MPS Driver's Education Special Purpose Account by \$50,000. Offset by eliminating \$50,000 in funding for the Children's Savings Accounts Special Purpose Account.

BUDGET TAX LEVY EFFECT EFFECT

TAX RATE EFFECT (PER \$1,000 A.V.)

Operating Budget \$+0 \$+0 \$+0.000

		CHANGE IN 2017				
BMD-2		POSITIONS OR			GE IN 2017	
PAGE		UNITS COLUMN		UNITS COLUMN AMOUNT COLUM		T COLUMN
AND LINE	DETAILED AMENDMENT	NUMBER	AMOUNT	AMOUNT	AMOUNT	
NUMBER		TO BE	OF	TO BE	OF	
		CHANGED	CHANGE	CHANGED	CHANGE	
	SECTION I.A.1. BUDGETS FOR GENERAL CITY PURPOSES					
	SPECIAL PURPOSE ACCOUNTS-					
	MISCELLANEOUS					
320.1-17	Children's Savings Accounts			\$50,000	\$-50,000	
320.4-3	MPS Driver's Education			\$50,000	\$+50,000	

# SPONSOR(S): FINANCE & PERSONNEL COMMITTEE

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DEPARTMENT	BUDGET EFFECT	TAX LEVY EFFECT	TAX RATE EFFECT PER \$1,000
SPECIAL REVENUE FUND – ECONOMIC DEVELOPMENT FUND	\$+164,000	\$+0	\$+0.000

### **AMENDMENT INTENT**

This amendment provides an additional \$164,000 to the Economic Development Fund to account for anticipated changes to operating plans of various business improvement districts and neighborhood improvement districts.

### **BACKGROUND**

- 1. The City of Milwaukee has 30 active business improvement districts ("BIDs") and 3 active neighborhood improvement districts ("NIDs"). Every year, each BID or NID must develop an operating plan and budget, which is submitted to the Common Council for approval.
- 2. The BID or NID operating plan and budget serve as the bases for the special assessments that are charged to property owners in the BID or NID area. The City collects these special assessments on behalf of the BIDs and NIDs, which do not have taxing authority.
- 3. The Economic Development Fund is the special revenue fund in the City Budget through which the City provides the special assessments it collects along with designated excess tax incremental district revenues -- to the BIDs and NIDs. Since the Fund serves as a pass-through vehicle, it has no effect on the City's tax levy.

#### **DISCUSSION**

- 1. The 2017 Proposed Budget provides \$11.4 million for the Economic Development Fund:
  - \$9,918,033 BID/NID special assessments
  - \$1,500,000 excess tax incremental district revenues
- 2. At the time the 2017 Proposed Budget was prepared, it was assumed that the \$11.4 million in funding for the Economic Development Fund would be sufficient to support the operating plans of the 30 existing BIDs and 3 existing NIDS, and would also provide \$1 million for potential new BIDs and NIDs. However, the proposed operating plans submitted since that time indicate a need for additional funding.
- 3. This amendment provides an additional \$164,000 for the Economic Development Fund special revenue account, increasing the funding for BID/NID special assessments from \$9,918,033 to \$10,082,033.

# **EFFECT**

1. This amendment increases the 2017 Budget by \$164,000.

2. This amendment has no effect on the 2017 tax levy.

ORIGINAL SPONSOR(S): Ald. Stamper

**COMMITTEE VOTE** (5-0): In Favor: Coggs, Lewis, Witkowski, Murphy, Stamper

Opposed: None

Prepared by: Jeff Osterman

Legislative Reference Bureau Revised: October 31, 2016

By Ald. Stamper Page 1 of 1
Item 44

SPECIAL REVENUE FUND - ECONOMIC DEVELOPMENT FUND

BUDGET TAX LEVY TAX RATE EFFECT

EFFECT EFFECT (PER \$1,000 A.V.)

Increase the appropriation authority for potential new Business Improvement Districts (BIDs) to account for changes in operating plans of various BIDs and NIDs. The changes in operating plans have been submitted and will be reviewed at a future Community and Economic Development Committee meeting. This amendment ensures that assessment authority is available to accommodate the proposed changes.

Economic Development Fund Budget \$+164,000 \$+0 \$+0.000

BMD-2 PAGE		CHANGE IN 2017 POSITIONS OR UNITS COLUMN		CHANGE IN 2017 AMOUNT COLUMN	
AND LINE	DETAILED AMENDMENT	NUMBER	AMOUNT	AMOUNT	AMOUNT
NUMBER		TO BE	OF	TO BE	OF
		CHANGED	CHANGE	CHANGED	CHANGE
	SECTION I.1. BUDGET FOR ECONOMIC DEVELOPMENT				
500.1-9	Business Improvement Districts (A)			\$9,918,033	\$+164,000
	SECTION I.2. SOURCE OF FUNDS FOR ECONOMIC DEVELOPMENT FUND				
500.3-5	Business Improvement District Assessment			\$9,918,033	\$+164,000

Ref: 2017 BF, 7-C