July 6, 2007

To The Honorable Finance and Personnel Committee Common Council City of Milwaukee

Dear Committee Members:

Over the past few years the Department of Employee Relations has been conducting a specific review of compensation and pay practices for employees in the City's Management Pay Plan. This review has included an analysis of pay practices in effect since 1988 when the original pay plan was created and further amendments implemented in 1995 when the City reverted to a step system. Since then, the primary emphasis for determining pay for management employees has been time on the job instead of performance, competence or skills.

Changes in the City's organizational structure, reductions in the number of management positions, changes in employee demographics, and shifts in the labor market have prompted the need for changes to the Management Pay Plan. It is important to understand that an organization's compensation philosophy drives its ability to attract, retain, and motivate employees. Labor unions have the ability to negotiate wages and other terms and conditions of employment for its members. Policy makers and elected officials have the authority and responsibility for establishing the same for employees in the Management Pay Plan. While making changes to pay plans in general is often challenging and controversial, we believe that the time is right for the City's Management Pay Plan to be updated in a way that will enhance our ability to attract and retain qualified talent, increase managerial accountability, and shift the emphasis for determining pay from time on the job to employee contributions.

In reviewing the Pay Plan, the Department of Employee Relations established a number of benchmarks derived from discussions with the primary stakeholders including department heads and appointing authorities, policy makers, elected officials, and management employees. The following goals were established to drive the recommendations for change:

- Increased managerial accountability with a stronger emphasis on performance and contributions and reduced emphasis on time on the job for purposes of determining pay.
- 2. Increased emphasis on professional development and exceptional achievement/performance, and employee recognition.

- 3. Increased flexibility in pay practices for recruitment and adjustments needed to respond to shifts in the labor market.
- 4. Greater retention incentives to encourage transfers and promotions for employees within the Pay Plan.
- 5. Streamlined classification and re-classification processes.

The attached table summarizes the critical provisions of the current plan and the proposed changes for management employees. These recommendations are being presented at the July 9th meeting of the Finance and Personnel Committee for information only. It is anticipated that a file seeking Committee action will be scheduled for the July 25th meeting. While the new Pay Plan, if approved, will not go into effect until Pay Period 1 of 2008, the Department of Employee Relations will have to develop administrative policies and procedures, conduct training sessions and, and develop documentation forms to ensure a smooth implementation prior to the end of 2007.

Sincerely,

Maria Monteagudo

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Employee Relations Director

Attachments:

Table Summarizing Critical Provisions of New Management Pay Plan Comparison of Current vs Proposed Salary Structures

C: Patrick Curley, Chief of Staff Mark Nicolini, Budget and Management Dir Marianne Walsh, Research & Analysis Mgr

Attachment A

		ity of Milwaukee Management Pay Plan it of Employee Relations July 2007
	Current Plan	Proposed Plan
Accountability through performance reviews	No consistent administration City-wide.	Performance management/review processes being established in 2007 for implementation in 2008 on a City-wide basis.
Managerial Classification	None	All positions in the Management Pay Plan will fall in one of three categories: Professional: Non-supervisory positions requiring specialized training or formal education.
		Managerial: Entry-level supervisors to Program and Division Managers Leadership: Cabinet/Dept Heads and Deputies
Pay Structure and Pay Progression	20 salary grades	11 Salary Grades Note: SGs 1, 2, 3 are not covered by this proposal. Professional: P1: Current SGs 4, 5, 6 P2: Current SGs 7, 8, 9 P3: Current SGs 10, 11, 12 Managerial: M1: Current SGs 4, 5, 6 M2: Current SGs 7, 8, 9 M3: Current SGs 10, 11, 12 M4: Current SGs 13, 14, 15 Leadership: L1: Current SGs 12, 13, 14 L2: Current SGs 15 & 16 L3: Current SGs 17 & 18 L4: Current SG 19
	12 steps from min to max 3.1% increments on employees anniversary date 40% spread from min to max	7 Steps + open range after Step 7 3.1% increments on anniversary date up to Step 7 1.5% increments after Step7 up to the maximum of the range Up to 60% spread from min to max

Professional Development and Exceptional Achievement Awards	None	Lump sum, non-base building awards for professional development (limited to job related professional designations or certifications) and exceptional achievement in open portion of salary range only (including employees at the max). These awards must be approved by DER after reviewing documentation prepared by the requesting department. Exceptional achievement must be measurable and consistent with the mission and objectives/outcomes established by policy makers for the departments.
Appointment Rate	Up to 7th step with approval of Chair of F&P and DER.	Up to "midpoint' of the new ranges with approval of Chair of Finance and Personnel and DER.
Salary Adjustments for Promotions and Transfers	 Promotions are at least 3% over prior total pay Lateral transfers never result in salary adjustment. 	 Promotion to a higher grade within group (P1 to P2): 3% Initial Promotion into Professional Classification: 3% Initial Promotion into Management Classification: 5% Initial Promotion into Leadership Classification: 7% Lateral transfer to different job within the same grade may result in a 3% adjustment as determined by DER.
Reclassifications	Positions are reclassified to higher salary grades based on significant changes in scope of responsibility. This requires a thorough analysis of the changes by DER and approval from the CSC, Finance Committee, Council and the Mayor.	 Pay adjustments of 3% within grade may be authorized by DER after administrative review. Departments must demonstrate significant changes in duties and responsibilities. When changes are such that a position must be upgraded from a professional position to a managerial or leadership position, process should remain the same and changes must be approved per current system.
Reallocations	Positions are upgraded to higher salary grades based on labor market and/or pay compression considerations.	Pay adjustments of 3% may be authorized via administrative review by DER in response to pay compression/labor market considerations. Higher adjustments would require Finance and Personnel Committee approval.
Across-the-Board Pay Increases	As approved by Common Council and Mayor.	As approved by Common Council and Mayor

Management Pay Plan Review Comparison of Current Vs. Proposed Salary Grades

50% Spread—16 employees 50% Spread—19 employees L4 SG 019 \$110,616 - \$154,857 40% Spread—4 employees 60% Spread—5 employees *Capped by Mayor's salary \$97,360 - \$145,289* \$85,699 - \$127,883 L2 SG 015-SG 016 L3 SG 017-SG 018 L1 SG 012-SG 014 \$70,767 - \$112,571 Leadership 60% Spread—117 employees 60% Spread—143 employees \$62,288 - \$99,074 60% Spread—77 employees 60% Spread—28 employees M3 SG 010-SG 012 M4 SG 013-SG 015 \$75,421 - \$119,976 M2 SG 007-SG 009 M1 SG 004-SG 006 \$42,478 - \$67,566 \$51,440 - \$81,824 Management 60% Spread—128 employees 60% Spread-76 employees 60% Spread-33 employees P3 SG 010-SG 012 P1 SG 004-SG 006 P2 SG 007-SG 009 \$42,478 - \$67,566 \$62,288 - \$99,074 \$51,440 - \$81,824 Professional 40% Spread—50 employees 40% Spread--7 employees 40% Spread—7 employees SG 003 \$39,848 - \$55,783 SG001 \$35,090 - \$49,121 SG 002 \$37,392 - \$52,341 001, 002, & 003 Salary Grades SG 018 \$103,781 - \$145,289 SG 020 \$117,900 - \$165,066 SG 019 \$110,616 - \$154,857 SG 015 \$85,699 - \$119,976 SG 016 \$91,340 - \$127,883 SG 017 \$97,360 - \$136,308 SG 013 \$75,421 - \$105,598 SG 014 \$80,405 - \$112,571 SG 007 \$51,440 - \$72,013 SG 008 \$54,814 - \$76,736 SG 010 \$62,288 - \$87,205 SG 011 \$66,407 - \$92,966 SG 012 \$70,767 - \$99,074 SG 006 \$48,257 - \$67,566 SG 009 \$58,448 - \$81,824 SG 003 \$39,848 - \$55,783 SG 004 \$42,478 - \$59,468 SG 005 \$45,280 - \$63,396 SG 001 \$35,090 - \$49,121 SG 002 \$37,392 - \$52,341 40% Spread Current

Elected Officials—6 titles—22 incumbents (Alderman, City Attorney, City Treasurer, Comptroller, Mayor, Municipal Judge) 2006 Rates of Pay