

# City of Milwaukee Meeting Minutes

200 E. Wells Street Milwaukee, Wisconsin 53202

# HOUSING TRUST FUND ADVISORY BOARD

ALD. MICHAEL MURPHY, CHAIR
Bethany Sanchez, Vice Chair
Heather Dummer Combs, Cecelia Gore, Craig Kammholz, Cathie Madden, Ald.
Michael McGee, Jr., Ray Schmidt, Mike Soika, Michael Van Alstine

Staff Assistant, Terry MacDonald
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File Specialist, Joanna Polanco, E-mail: jpolan@milwaukee.gov

Wednesday, May 2, 2007

1:30 PM

Room 301-B, City Hall

Meeting convened: 1:37 P.M.

#### 1. Roll Call

Present 10 - McGee, Murphy, Soika, Kammholz, Van Alstine, Sanchez, Madden, Dummer Combs, Gore and Schmidt

Also present: Brian Peters, Chris Laurent, Emma Stamps-Legislative Reference Bureau, Jeff Osterman-Legislative Reference Bureau, Steve Mayhan-Community Block Grant Director and Garry Werra-DOA-Community Block Grants Admin.

# 2. Approval of the minutes of the April 18, 2007 meeting

Ms. Sanchez moved approval of the minutes, Mr. Soika seconded. There were no objections.

# 3. Discussion and approval of the Application Funding Process

Ald. Murphy directed the members to the draft application (Exhibit 1) that was provided by Mr. Werra and asked if anyone had any suggested changes to the application.

Ald. McGee referred to page one under "Funding Guidelines" and asked for clarification on the percentages used and what type of programs would use those funds.

Ald. Murphy replied that his interpretation of the funding guidelines is that they want to make sure they aren't duplicating any other programs in the city and that they want to make sure they are complementing existing programs. Ald. Murphy further said that his recollection on the discussion at the Housing Trust Fund Task Force was that 25% of the funds would for be for programs and 15% would be used by this Board as discretionary funds.

Ms. Gore asked for clarification on whether an individual or just organizations could apply, because the way it reads in the applications, it can be interpreted that an individual could also apply.

Mr. Kammholz said he had similar questions, such as who would be eligible for funding and said that it should be enterprises that are fiscally capable of carrying out what they propose to do and that have accounting procedures in place.

Ms. Dummer Combs replied that in the first paragraph it does say for non-profit and

for-profit developers and governmental entities.

Ald. Murphy said that a sentence should be added in the first paragraph that clearly says this isn't for individuals and that it also makes it clear that this is for organizations only.

Ald. Murphy replied to the questions asked by Mr. Kammholz and said that Mr. Mahan and himself met and discussed those concerns. He further said that they do have a provision in place that makes it clear on the minimum standards.

Mr. Mahan explained that the administration has a clear-cut process as to who is an eligible applicant and it requires particular accounting principles.

Ald. Murphy said one of the suggestions at his meeting with Mr. Mahan was to create a Technical Review Subcommittee that will review the applications and weed out the ones that are not sustainable.

A motion was made by Ms. Gore and seconded by Mr. Schmidt, to create a Technical Review Subcommittee. There were no objections.

A motion was made by Ald. McGee and seconded by Ms. Sanchez to appoint Mr. Soika, Mr. Kammholz, Ms. Sanchez as the members to the Technical Review Subcommittee and to have Mr. Mahan as a representative from the DOA-Community Block Grant Administration and a representative from the City Attorney to be advisors to the Technical Review Subcommittee. The Technical Review Subcommittee will be responsible for the financial and technical review of applicant information. There were no objections.

Ald. Murphy asked if there are any other offered changes to the application form.

Ms. Sanchez said that they need to specify that they are not going to duplicate existing housing projects that concern City of Milwaukee residents. She said that some wording should be added to say that if there is something out there, within the city for resident, whether if is county, state or federal funding, that the Housing trust funds will not duplicate or take the place of the program, but that it would enhance those programs.

Ald. Murphy said that they could add some wording in the narrated area at the beginning of the application to expressed that these funds will not duplicate other program funding. He also said that the Technical Review Subcommittee would help to weed out any duplication.

Mr. Peters asked if a program would overlap and doesn't have enough funding, could this funding be used to cover the interim to fill the gap?

Ald. Murphy said that would be considered leverage not duplication.

Ald. Murphy said that for information purposes, he reminds and encourages all the HTFAB members to seek Ethics Board opinions on whether or not they should abstain from voting on issues that relate to funding for their own organizations. He said he would talk to the Ethics Board to get some direction on how to handle this kind of issue.

Mr. Mahan referred back to the newly created Technical Review Subcommittee and asked if they could also have a representative from the Department of City Development at the subcommittee meetings.

Ald. Murphy replied in the affirmative.

Ms. Gore asked several questions related to sole source funding, such as if there are time limits for organizations and will this funding be considered the "last dollars" used?

Mr. Kammholz replied that the intent is that this funding would be used to fill in the gaps and as the last resort and that this intent would be stated in the term sheet.

Ald. Murphy replied that this funding should be considered the "last dollars" and depending on the nature of the request this funding would be considered the missing gap.

Mr. Kammholz asked if they need to clarify in the application that this is for gap funding and to also say they encourage leveraging of other layers of subsidy.

Ms. Gore asked if a commitment would leverage other money for an organization. She than said that if the organization has a commitment from the HTF, then other lenders would have more confidence in committing funds to that organization.

Ms. Sanchez said that is her take as well and that often other lenders or funders are looking for that local support. She said she thinks that there is a difference between last in and last committed. She further said that if the applicant had a HTF commitment, can show that all the other funds are being applied for; can get the commitment from the other funders, and it's clear the project is going forward, then the money can actually flow."

Mr. Soika said that he agrees with Ms. Sanchez that these funds should be the last dollars out, just to make sure the project would come to fruition.

Mr. Mahan said that there would be some limitation on how long the dollars that are committed would sit and that there has to be a time limit on the commitment.

Ald. Murphy said he doesn't want any confusion on an organization's part when applying for the funding as it relates to a timeline. He then asked if they want to set a timeline on organizations, because they don't want the funding sitting around for a year. He said that a deadline could also be part of the term sheet, such as 60 or 90 days.

Ald. Murphy asked if they want to see something in the narrative area, say within the first two paragraphs, that states this intent of the award would be "last dollar ou".

Ms. Madden said that it could be put under "Funding Guidelines" in the last paragraph where it talks about the leveraging. Mr. Werra asked if it would be appropriate to add the question to the application, as a footnote that would indicate a timeline and that could says funds must be expanded by x number of days from the commitment award.

Ald. Murphy asked how members felt about putting it in both the application and term sheet. Mr. Van Alstine said that as long as it's something that could be brought back to the committee, as opposed to something that says in the application that the award has to be used in a certain amount of time, so that there is some flexibility. He said he would want to make sure that if there was an award and the actual funds were delayed in being released, and because the organization would have to use up other funds first, they would be able to come back to the committee with that announcement that funds have been guaranted but they weren't available to them. Particularly if the HTF funds are going to be "last out" they would need to access other funds first.

Ald Murphy asked how would they incorporate that as part of the process, in the application or the term sheet?

Mr. Mahan replied that it would leave the dollars open-ended, because there will be a lot of groups that are not ready to take these dollars, such as if the organization doesn't have a firm commitment to its HUD set-asides or its Section 202 hasn't come through or hasn't sold its tax credits, it might have to actually come back to the committee. He further said that putting it in the term sheet and the application would make it very clear and the organization will understand what its timeline is, if funds are awarded.

Mr. Kammholz said it could be possible to set up a timetable, so that it isn't open-ended. He said they could also setup a way that the organization could come back to committee for say a 60 days extension.

Ald. Murphy suggested a clause be added in the application, that would say that an extension could be granted, only by the approval of the HTFAB.

Ald. McGee said he has concerns that the funds could end up being used like Block Grant funds are and that the funds could come back to them next year, because the awards aren't being used. He said he would want to make sure that doesn't happen.

Mr. Mahan said that due to the nature of these funds, we shouldn't see much of that happening. He said that the responsibility of the Technical Review Subcommittee is to weed out applications, so that should prevent that from happening.

Ald. McGee asked if there is a tracking measure in place.

Mr. Mahan replied that carryover will always be a problem, but the term sheet should prevent some of those problems.

Ms. Gore said that the way she reads the application, it wouldn't be a pay for performance activity but more for support services.

Mr. Mahan replied that there are so many activities that could be funded, it would be up to this committee to determine which ones to fund and that they will need to deal with that term sheet by term sheet.

Mr. Mahan said that scrutiny on these funds is going to be very high and every wannabe academic will want to look at this to review the number and see an outcome measurement.

Mr. Soika asked if there is support by this committee to have for the first round of funds be in place as a policy decision and as the highest priority, on bricks and mortar projects and only after they look at those they would than look at applications for other activities.

Ms. Dummer asked would that be to establish a track record?

Mr. Soika replied in the affirmative.

Ald. Murphy said that would be a good idea, because of the limited financial resources.

Ald. Murphy further said that they want to get this to be a recurring trust fund and that way they can get a good track record.

Ms. Sanchez said that she has concerns with the bricks and mortar proposal, because of the high foreclosure rate at this time this, it would preclude homeowners.

Mr. Kammholz asked if they are only going to be looking at bricks and mortar projects or are they going to start with bricks and mortar and than go to support services?

Mr. Soika said his proposal doesn't exclude support services.

Ald. McGee said in response to Mr. Soika proposal on the prioritizing of bricks and mortar projects, that he feels that support services are just as important and that a lot of times during the block grant cycles there aren't enough homebuyer counseling dollars to go around and that some of these funds could be use as leverage to allow more opportunities for first-time homebuyers to purchase a home.

Mr. Schmidt said he appreciates the comments made by Ald. McGee, but he hadn't imagined the housing trust funds could be used as a supplement to CDBG funds.

Mr. Schmidt said that at the last meeting there was a reference to evaluation guidelines being developed at a later date and asked if guidelines are in fact the scoring in this latest version application or if there is going to be further detailed development. Mr. Schmidt recommended that they look at the FHLB of Chicago scoring method.

A motion was made Mr. Schmidt and seconded my Ms. Sanchez to make the "Federal Home Loan Bank of Chicago – Affordable Housing Program - applications and scoring guidelines" a part of the record. (Exhibit 2)

A motion was made by Mr. Soika and seconded by Ms. Madden that in the first round of funding they set as the highest priority, those projects that are under the bricks and mortar category. The motion prevailed. (9-1). Ald. McGee voting no.

Ms. Sanchez asked if rental rehab would fall under bricks and mortar category.

Mr. Sioka replied in the affirmative.

Ms Sanchez asked if someone was to propose a homeless development with services would the services not be funded under the trust fund because it includes services.

Mr. Soika said that a decision like that would most likely come back before this committee and he would assume that Technical Review Committee would move that forward.

Ms. Gore asked if they is any data on the greatest need and feels that the greatest need would be for services.

Mr. Soika replied that according to HUD Grants and Policy Affordable Study, the City of Milwaukee need 28,000 new affordable housing, so the physical need was the greatest.

Mr. Schmidt suggested that another way to this approach this would be to establish priorities in the funding categories that would be included in the application scoring and that the priorities could change each year.

Ald. Murphy said we could incorporate both in the application.

Ms. Stamps said there has been discussion on a term sheet that would guide the application and said that there are affordability requirements that require the recording of documents to insure the standards is met. She asked if the recording would be done with the term sheet or the application.

Ald. Murphy replied that it would be done with the term sheet.

Ald. Murphy said that evaluation is an extremely important. He said he would like to have the Technical Review Subcommittee create an evaluation scoring sheet and to than bring it back to this committee for review.

A motion was made by Mr. Schmidt and seconded by Mr. Soika, to have the Technical Review Subcommittee meet and create an evaluation scoring sheet. There were no objections.

Ms. Dummer Combs said that in the first paragraph on page one of the application, it gives an example of support services and she feels that there should be either more then one example or no examples used at all.

A motion was made by Ms. Dummer Combs and seconded by Mr. Soika, to remove the example (e.g., Home-purchasing counseling) in the first paragraph on page one of the application. There were no objections.

Ms. Madden left at 2:45 P.M.

Ms. Sanchez asked if they could revisit the issue on RFP's that was discussed briefly at the last meeting. She asked if they should put out an RFP's for all of the \$2.5 million at once or stage them in close succession. She said she has concerns on be inundated with a bunch of applications at one time.

Mr. Soika replied that he would love to be inundated and that it would be a mistake to issue in succession. He said that the best thing they could do right now is to show that there is a pent up demand for this funding.

Mr. Peters asked how they will keep track of how much money is being spent on accessibility. He suggested that they add one line on the application, where an organization could note how much is being spent on accessibility, and that it can be an estimate.

Ms. Sanchez asked if that implies that all applicants will need to have accessibility as part of their proposal. Mr. Peters replied in the negative, and said it would be easier for them to make sure they are meeting the 100%.

Ald. Murphy said they will take that as a suggestion.

Ms. Dummer Combs referred to several of the comments Mr. Werra put on the draft applications. She said that in response to comment number two regarding why they use 65% as the income guidelines and explained why the Housing Trust Fund Task Force decided on 65% verses 30, 50 or 80. She than moved on to comment number three and said this is a great point on putting in the rent limits and asked if it should be put in the application or should it be done internally.

Mr. Werra suggested that as they go through the process of completing the application they could include the rent and income limits.

Ms. Dummer Combs asked if the standard program income limits are 30%.

Mr. Peters said that it might be simply to follow what other guidelines that are already out there. Mr. Mahan said his understanding is that this committee is looking at just above the guidelines.

Ms. Dummer Combs referred to page eight under item two and recommended that the example be removed.

A motion by Ms. Dummer Combs and seconded by Ald. McGee to remove the example on page eight, under item two. There were no objections.

Ms. Dummer Combs asked if someone could clarify the difference between creating housing for homeless and new construction facility, on page 8, in the chart, under activity.

Mr. Garry replied that they could delete create housing and just leave in rehab or new construction.

Ald. Murphy said that they will take these suggested changes and revise the draft applications. He then said to the members, if they have additional changes after reviewing the draft application again, they could send those to Ms. MacDonald to be heard at the next meeting.

# 4. Next meeting date and time

Next meeting date: May 22, 2007 at 1:30 P.M.

Meeting adjourned: 3:07 P.M.

Terry J. MacDonald Staff Assistant



APPLICATION FOR FUNDING FY2007

DRAFT FOR DISCUSSION PURPOSES ONLY

EXHIBIT



# APPLICATION FOR FUNDING

#### **BACKGROUND:**

The City of Milwaukee Housing Trust Fund was created by the Common Council on September 9, 2006 for the purpose of improving housing conditions for low-income persons in the City and to provide support for non-profit and for-profit developers and governmental entities in the acquisition, construction, rehabilitation and accessibility modification of affordable housing for low-income households in Milwaukee. The Housing Trust Fund was also created to fund supportive services (e.g., home-purchase counseling) that assist low-income households in obtaining and maintaining affordable housing.

A diverse 13-member advisory board, serving staggered, 2-year terms, provides oversight of the Housing Trust Fund, as well as final funding recommendations to the City of Milwaukee Common Council. The Community Development Grants Administration (CDGA) Division of the City's Department of Administration administers the Housing Trust Fund.

The Housing Trust Fund Board is responsible for evaluating requests for funding from the Housing Trust Fund after those requests have been submitted to and reviewed by CDGA. In making funding-allocation decisions, the board will also consider a report on Milwaukee's housing needs that is prepared annually by the Community Development Grants Administration Division and the Department of City Development.

#### **FUNDING GUIDELINES**

- A <u>minimum</u> of 25% of Housing Trust Fund dollars must be used to develop housing and provide services for people who are homeless.
- A minimum of 35% must be used to develop or rehabilitate rental housing.
- A minimum of 25% must be used to create and maintain home ownership opportunities.
- The remainder of the Fund (15% or less) is available for "flexible" use to respond to any other housing needs identified by the advisory board, subject to the requirements of the Housing Trust Fund.
- In any of these categories, Housing Trust Fund dollars may be used to fund accessibility or visitability
  improvements or modifications. However, at least 2% of available Housing Trust Fund dollars or
  \$100,000, whichever is less, must be used to fund accessibility improvements or modifications in any of
  the 3 funding categories (homeless, rental and home ownership) annually.

Trust Fund dollars must always be used to leverage and complement other sources of financing and to close funding gaps. Housing Trust Funds may not be used as the primary source of funds for any project.

### AFFORDABILITY REQUREMENTS

Rental Housing: Rental Housing funded with Housing Trust Fund dollars shall remain affordable for a
minimum of 30 years, with a review of the affordability requirement at 15 years. The advisory board
shall have discretion to remove a particular housing development from the Housing Trust Fund program

2. Owner-Occupied Housing and Homeownership: Housing Trust Fund dollars used for the acquisition, new construction or rehabilitation of an owner-occupied dwelling, will be forgiven if the owner lives in the home for at least 5 years. The requirement to live in the home for at least 5 years will be enforced through a deed restriction or other comparable security instrument approved by the Board. If the owner

City of Milwaukee Housing Trust Fund Application Page 2 of 11 Revised April 2007



# APPLICATION FOR FUNDING

sells the home before the end of the 5-year period, the owner will be required to reimburse the Housing Trust Fund the entire loan amount unless the property is sold to another income-eligible household.

Housing Trust Fund dollars are available for home-buying counseling. Homebuyer counseling agencies must demonstrate that they serve low- and moderate-income clients. In addition, any organization that receives Housing Trust Fund money for this purpose must demonstrate that it has the ability to assist disabled individuals (e.g., the location is accessible and the organization offers translation services, materials in Braille, etc.).

3. Housing and Services for the Homeless: All Housing developed for the Homeless must remain as homeless housing for a minimum of 50 years.

#### **INCOME ELIGIBLITY**

Owner-Occupied Housing: Financial assistance from the Housing Trust Fund for the acquisition, new
construction or rehabilitation of owner-occupied housing is limited to households with incomes at or
below 100% of the County Median Income, where "income" is calculated using the Census Bureau Long
Form method.

The maximum income for homeowners seeking financial assistance for rehabilitation projects is limited 10.65% of County Median Income (currently \$43,680) for substantial work (e.g., work valued at more than \$5,000) and 100% of County Median Income for more modest projects (e.g., work valued at \$5,000 or less). Income limits are subject to change annually.

 Rental Housing and Housing for the Homeless: Financial assistance from the Housing Trust Fund for rental housing and projects for the homeless (acquisition, new construction or rehabilitation) is limited to projects that serve households/individuals at or below 50% of the County Median Income (currently \$33,600). Comment [GMW1]: Venfy whether counseling funds will come from the homeownership pot on the "fleroble" pot???

Comment [GMW2]: Why 65%? This makes sense for tax credit projects, but not homeownership. Can we be consistent with HUD income limits and use either 30, 50, or 80%?

Comment [GMW3]: What about rent limits? Will there be any and do we identify them in the application?

#### APPLICATION SCORING

The advisory board will give weighted consideration to applications that will:

- · Leverage other funds (private and/or public).
- Serve the lowest-income segment of the population.
- Extend the term of affordability beyond the minimum required by the Housing Trust Fund.
- Use workers from the neighborhood and/or give priority to emerging business enterprise contractors.
- · Encourage more neighborhood diversity and increase housing choices within the neighborhood.
- Use green building principles.
- Coordinate with and enhance the work of other entities in the neighborhood, such as employers, business
  improvement districts, schools, job training agencies or social service agencies.
- Facilitate the movement of persons from institutions into the community.
- Use contractors who pay family-supporting wages.

# DRAFT FOR DISCUSSION PURPOSES ONLY

City of Milwaukee Housing Trust Fund Application Page 3 of 11 Revised April 2007



# APPLICATION FOR FUNDING

#### OTHER REQUIREMENMTS

The following accessibility standards apply to all new construction or substantial rehabilitation of housing supported by Housing Trust Fund dollars:

- Section 504 of the Rehabilitation Act of 1973.
- Fair Housing Act as amended.
- Americans with Disabilities Act (with respect to marketing-office and common areas).
- Wisconsin Open Housing Act.
- Architectural Barriers Act.
- The design principles of any one of the following:
  - a. "Aging in place"
  - b. "Universal design".
  - Any other accessible and/or adaptable design criteria approved by the Housing Trust Fund Advisory Board.
- For new housing units in one- to 3-unit structures, each ground-floor unit shall be constructed to the following "visitability" standards:
  - One zero-step entrance to the dwelling unit that will permit a visitor using a wheelchair to enter the main-level floor of the dwelling unit through a doorway entrance that has a minimum 32" clear passage opening.
  - A usable path of travel throughout the interior main-level floor of the dwelling unit that is no narrower than 36" at any point except for interior doorway openings with a minimum 32" clear passage opening.
  - A powder room (half bath) on the main-level floor that has:
    - a. A doorway entrance with a minimum 32" clear passage opening;
    - b. Sufficient space to close the entrance door while the room is occupied;
    - c. A minimum 30" by 48" floor space clearance; 4) reinforced walls for future installation of grab bars to provide access to the toilet if necessary.
- Any of these standards (except standards imposed by federal or state law) may be waived or reduced by
  the Housing Trust Fund's advisory board, upon consultation with appropriate City staff, if project site
  conditions are unsuitable, but any such waiver does not exempt the project from all other applicable
  requirements regarding accessibility and visitability.

# DRAFT FOR DISCUSSION PURPOSES ONLY

City of Milwaukee Housing Trust Fund Application Page 4 of 11 Revised April 2007



### APPLICATION FOR FUNDING

#### INSTRUCTIONS FOR COMPLETING THE APPLICATION

Submission of an application does not guarantee funding. For all projects financed by the Housing Trust Fund, Trust Fund dollars must be used to leverage and complement other sources of financing and to close funding gaps. Housing Trust fund dollars may not be used as the sole source of funding.

Completed applications and required attachments must be received at the Community Development Grants Administration office no later than (1997) on (1997). No extensions will be granted. Submit the original and fonr(4) copies to:

Mr. Steven L. Mahan, Director Community Development Grants Administration 200 East Wells Street, Room 606 Milwaukee, Wisconsin 53202

Questions may be directed to the office of Community Development Grants Administration at (414) 286-3647.

Your application will begin when your complete application has been received, including the items indicated below:

A fully completed application. If a question doe not apply, indicate this on the application.

- Corporate applicants should include financial statements for three years (balance sheets, cash flow statements, and profit and loss statements).
- Tax returns for three years (Individual 1040, Corporate 1120 and Partnership 1065).
- Project or Business plan
- Project description with emphasis on the impact the project is expected to have on the neighborhood
- Location map identifying neighborhood amenities.
- Site photos showing front and rear of building (if applicable). If vacant land, pictures from the north, south, east and west.
- Market analysis for projects containing twelve or more residential units.
- Resumes and qualifications of the development team.
- Project cost analysis including acquisition, construction, rehabilitation, renovation and other applicable
  costs.
- Source of funding. Provide copies of any financial commitments obtained for acquisition, construction and permanent loans.
- · A 5-year projected pro-forma
- An affordability analysis indicating the income level household that can afford the proposed housing at current interest rates or rent levels.
- Post rehabilitation or new construction appraisal
- Reserved for additional requirements
- Reserved for additional requirements

# DRAFT FOR DISCUSSION PURPOSES ONLY

City of Milwaukee Housing Trust Fund Application Page 5 of 11 Revised April 2007 Comment [GMW4]: Is this a true/complete list of what is needed for review?



## APPLICATION FOR FUNDING

#### NOTICES

The City of Milwaukee reserves the right to reject any or all proposals. Contract awards based on submitted proposals shall further be subject to actual availability of sufficient Housing Trust Funds. Should the availability of Housing Trust Funds be reduced, the City of Milwaukee Common Council can modify and reduce the award. In the event of such a modification or reduction, the recipient shall be notified in advance of the pending Common Council meeting where such action shall take place.

All materials submitted shall become public records retained by the City of Milwaukee, with the following exceptions: late and/or incomplete applications or requests for funding for projects that are not a part of this solicitation, will be returned to the applicant without further review, and materials not requested as part of the application packet will be discarded.

If Applicant makes a false statement or misrepresentation in this Application to obtain Housing Trust Funds and funds are awarded, the funds and contract will be in default and the City may declare all of any part of the funds paid out immediately due and repayable to the City and the contract voided.

#### **FUNDING DECISION**

The actual decision to award funds is considered first by the City of Milwaukee Housing Trust Fund Advisory Board and forwarded to the Common Council for final review and approval. Funding recommendations by CDGA staff are advisory to the Housing Trust Fund Board. Applicants that are not recommended for funding, will be notified by mail.

In addition, the Housing Trust Fund Board may designate a non-profit agency to act as a subrecipient in any manner it deems appropriate to carry out an eligible activity, per the Housing Trust Fund regulations.

# DRAFT FOR DISCUSSION PURPOSES ONLY

City of Milwaukee Housing Trust Fund Application Page 6 of 11 Revised April 2007



# APPLICATION FOR FUNDING

A li t (Our-reiti) Na			
Applicant (Organization) Name:			
Organization Address:		City	Zip
Contact Person:		Title	<del></del>
Telephone Number:	Fax:	E-Mail:	
Federal Employer Identification Number			•
Executive Director/CEO:			
Indicate the amount requested in the approaches the category being requested.	ropriate categ		
Activity		2007 Funds Available	Amount Requested
Homelessness (25% Minimum)  - Create Housing for the Homeless	22	\$625,000	
- Rehabilitation of Existing Facility			
- New Construction of Facility			
- Provide Supportive Services			
ental Housing (35% Minimum)	<del>****</del>	\$875,000	esantamining energy and service and any constraint of
Rehab of Existing Structure			
- New Construction			
Home Ownership (25% Minimum)		30	
- Rehab of Existing Structure(s)			
- New Construction		areanaire in the water fill	
- Owner-Occupied Rehabilitation		<b>在1997年前中的</b>	
- Homebuyer Counseling Services			
- Post-Purchase counseling Services	18		
Other Needs as Identified (15% Maxim	um)	<b>\$</b> 375,000	
	TOTAL	\$2,500,000	
NOTE: At least 2% of available Housing	Trust Fund o		er is less, must be used to fund
accessibility improvements or modification			
Ownership) annually.	<del>-</del>	• - •	·

Proposals must be authorized and signed by the Chief Executive officer or an official of the Board of Directors.

Name and Title:

Signature: DRAFT FOR DISCUSSION PURPOSES ONLY

City of Milwaukee Housing Trust Fund Application

Page 7 of 11 Revised April 2007



# APPLICATION FOR FUNDING

	PART 1: PROJECT DESCRIPTION  A. Describe the Project: Identify the project location and the specific activity to be completed.		
Α.			
•			
	1.	If project involves construction, include photos of the site and sketches or drawings of the proposed project.	
	2.	If the project involves the provision of supportive services for the homeless, briefly describe the specific services to be provided.	
B.	incom	<u>cholds/Clients Served</u> : Describe the specific population to be served, including target the level and special needs populations, as applicable. Indicate the number of units/household served	
		<u>DO NOT WRITE BELOW</u> (For City of Milwaukee Use Only)	
Commo	ents:		
	•	DRAFT FOR DISCUSSION PURPOSES ONLY	

City of Milwaukee Housing Trust Fund Application Page 8 of 11 Revised April 2007



# APPLICATION FOR FUNDING

P	ART 2: PROJECT SITE CONTROL, ZONING, & ENVIRONMENTAL ISSUES
· A.	Site Control is in the form of:
	Deed
	Purchase Agreement
	Option (Expiration Date)
	Other
	Attach Written Verification of Site Control
В.	Site is currently zoned
C.	Is the zoning appropriate for your project?
	Yes
	No If no, is rezoning currently in process and when will this issue be resolved?
	Date
	Attach Written Verification of Zoning Designation
<b>D.</b>	Environmental Concerns: Describe what, if any, environmental assessment activities have been conducted.
	Attach a copy of any environmental findings/reports received.
	DO NOT WRITE BELOW
C	(For City of Milwaukee Use Only)
Comments:	
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City of Milwaukee Housing Trust Fund Application Page 9 of 11 Revised April 2007



# APPLICATION FOR FUNDING

	PART 3: PROJECT FINANCING	
A.	Have the project secured a firm commitment from a construction lender?  Yes No	
B.	Have you received a conditional commitment from a construction lender?  Yes No	
C.	Provide the following information and attach written verification of any commitment received. If you do not have any commitments, provide the name of the lender you are working with.	
	Lender NamePhone number  Contact Person Address	
	Address Rate/Term	
	ATTACH COPIES OF THE FOLLOWING DOCUMENTS:	
	1. Sources and Uses of all funds	
	2. Specific use of Housing Trust Fund dollars	
	Development Budget     Project 5 Year Pro-Forma	
	5. Cash Flow Statement	
	<u>DO NOT WRITE BELOW</u>	
	(For City of Milwaukee Use Only)	
Comments:	RAFT FOR DISCUSSION PURPOSES ONLY	

City of Milwaukee Housing Trust Fund Application

Page 10 of 11 Revised April 2007



# APPLICATION FOR FUNDING

#### PART 4: XXX OF HOUSING TRUST FUND GOALS

- Will the project leverage other funds (private and/or public)?
- Will the project serve the lowest-income segment of the population?
- Does the project affordability period exceed the minimum period required by the Housing Trust Fund?
- Will the project utilize workers from the neighborhood and/or give priority to emerging business enterprise contractors?
- Will the project encourage more neighborhood diversity and increase housing choices within the neighborhood?
- Will the project use green building principles?
- Will the project coordinate with and enhance the work of other entities in the neighborhood, such as employers, business improvement districts, schools, job training agencies or social service agencies?
- Will the project facilitate the movement of persons from institutions into the community?
- Will the project use contractors who pay family-supporting wages

DO NOT WRITE BELOW (For City of Milwaukee Use Only)

Comments:

DRAFT FOR DISCUSSION PURPOSES ONLY

City of Milwaukee Housing Trust Fund Application

Page 11 of 11 Revised April 2007

# Affordable Housing Program Application Instructions and Scoring Guidelines for 2007 Round A

Applications must be received in our office by 5:00 p.m. on Thursday, March 15, 2007.

# **General Instructions**

- 1) Provide an original application and three copies. The application must be signed by an authorized signer for both the member and sponsor applicants.
- 2) All pages should be single sided, securely stapled or clipped, and preferably 8 1/2 x 11.
- Required exhibits and other attachments must be labeled and placed in numerical order behind the application using index tabs with corresponding exhibit numbers.
- 4) All parts of the application and all required exhibits must be fully completed to be considered in the competition. Late applications will not be considered for purposes of scoring.

The application is available on the Community Investment web site (at <a href="http://ci.fhlbc.com">http://ci.fhlbc.com</a>) of the Federal Home Loan Bank of Chicago (the "Bank"). Click on Affordable Housing Program; Application Process; then link to the application.

# **Eligibility Requirements**

Prior to scoring, applications will be evaluated to determine that they meet the eligibility requirements per section 951.5(c) of the AHP Regulations and the Bank's AHP Implementation Plan (the "Implementation Plan"). Eligibility requirements include, but are not limited to, the following items:

- 1) AHP subsidy must be used for purchase, construction or rehabilitation costs that are integral or essential to the housing unit(s).
- 2) Income Targeting requirements:
  - a) At least 20% of the units in a rental project must be occupied by and affordable to households with incomes less than 50% of the area median income per HUD income guidelines.
  - b) Households in owner-occupied projects must earn less than or equal to 80% of the area median income per HUD income guidelines.
- 3) AHP assisted owner-occupied units must be retained as affordable for a minimum of 5 years.
- 4) AHP assisted rental units must be retained as affordable for a minimum of 15 years.
- 5) Project readiness must be demonstrated. Critical pieces of financing must be committed, and projects involving new construction must include evidence of site control and zoning.
- 6) There must be a need for the AHP subsidy (see Section II.B.2 of the Implementation Plan). Development and operating costs should be within feasibility guidelines (as further outlined in Exhibit I to the Implementation Plan, the "Feasibility Guidelines"). If they are not, applicant must provide an explanation.
- 7) Project feasibility: Evaluation of project feasibility, as further outlined in the Feasibility Guidelines, will be based on the following:
  - a) Local market need and demand for the proposed development
  - b) Development experience, management experience and capacity of the development team
  - c) Financial feasibility and project readiness. The Bank's review will include an analysis of the sources and uses of funds, project costs, and operational feasibility.
- 8) Project must comply with federal and state fair housing laws and regulations.



- 9) Member institution must be a member of the Bank at time of application and at time of AHP disbursement.
- 10) The amount of AHP subsidy any single member may receive may not exceed 25% of the subsidy awarded or the subsidy announced for each application period, whichever is greater.
- 11) The maximum amount of AHP subsidy per project to \$500,000. Consortium and multi-member projects where the AHP funds are broadly distributed over multiple government jurisdictions may request a waiver from this requirement,

An application failing to meet eligibility requirements will be deemed ineligible and will not be considered for funding.

# **AHP Regulations**

The Affordable Housing Program (AHP) regulations, 12 CFR, Part 951, can be found at <a href="https://www.access.gpo.gov">www.access.gpo.gov</a>. Select GPO Access, Online Federal Information, Code of Federal Regulations, 12 CFR 951.

# **Application Instructions**

These instructions are meant to clarify sections of the application where questions commonly arise. The identifying numbers and letters on the instructions correspond with the identifying numbers and letters on the application.

Detailed information regarding the Bank's scoring guidelines are included under Section IV-Scoring, starting on page 5.

#### I. Contact Information

Sponsor Information: Please be sure that the sponsor entity is appropriate for the structure of your project. Organizations using tax credits should consult a tax attorney and tax accountant prior to applying for AHP funding to determine the impact of the AHP subsidy to the project, and to confirm that the appropriate party is named as the project sponsor.

Requests for a subsequent change or modification of the project sponsor is at the bank's discretion, and may not be approved.

# II. Type of Subsidy

Check either Direct Subsidy or Subsidized Advance. A Direct Subsidy is a grant that involves a cash outlay that must be repaid if the property is sold before the end of the retention period.

If you are applying for a Subsidized Advance, contact Community Investment staff prior to submitting your application to ensure that the subsidy is delivered in the most appropriate manner. Also, please be aware that AHP awards for subsidized advances are for a subsidy amount only; the Bank does not commit to a rate at the time of approval. Prepayment of advance and/or sale of the property prior to the end of the retention period may result in a repayment of the AHP subsidy.

# III. Project Information and Eligibility Requirements

#### A. Name and Location

Enter the project site location or the project site address. For scattered site projects, please attach a listing of sites if known; if unknown state that "sites are to be determined." Do not list the sponsor's address, unless the sponsor address is the same as the project address.

## B. Type of Project

- 1. The application must be for either an owner-occupied or a rental project. If the project includes both owner-occupied and rental segments, you must submit two separate AHP applications.
- 2. Single family properties include buildings of 1-4 units whether owner-occupied or rental; Multifamily properties are buildings with 5 or more units. For group home rental projects with more than one independent household residing in a unit, you should consider each separate household as a unit.
- 3. If the project is lease-to-purchase ("LTP"), please explain the conditions of the program in Section III. C., Project Description. In most instances, LTP projects will be scored as rental projects; therefore, please include corresponding documents for rental projects. Existing LTP projects that will use the AHP subsidy for downpayment assistance to purchase units during the upcoming 12 months are an exception, and will be scored as owner-occupied projects. Please consult with Community Investment staff to ensure you are submitting proper documentation.
- 4. Though the project may include commercial or non-housing space, the costs associated with developing the commercial/non-housing space of the project are not an eligible use of AHP funds. The application must clearly show that no AHP funds are being used for the development of the commercial/non-housing space and that the housing segment of the project will not be used to subsidize the operation of the commercial/non-housing space.
  - Applications including commercial/non-housing space must submit separate Development Budgets, 15-Year Operating Budgets and Sources and Uses Statements (Exhibits III and V respectively) for the commercial/non-housing space and the housing space.
- 6. Though the project may include supportive services, the costs associated with the provision of services are not an eligible use of AHP funds. Applications including supportive services must submit a separate, self-sustaining 15-Year Operating Budget (Exhibit III) for services.

# D. Subsidy Description

- 2a. AHP subsidies <u>must</u> be used for one of two broad purposes:
- to finance the purchase, construction and/or rehabilitation of owner-occupied housing for households with incomes at or below 80% of area median income (AMI); or
- to finance the purchase, construction and/or rehabilitation of rental housing, of which at least 20% of the units will be occupied by, and affordable to, households with incomes at or below 50% of AMI.

Eligible uses include, but are not limited to:

- downpayment assistance
- hard construction costs
- soft costs
- land acquisition, in connection with new construction

- gap financing
- homeownership counseling costs, provided that such costs are incurred in connection with counseling
  for homebuyers who actually purchase an AHP assisted unit and the cost of the counseling has not
  been covered by another funding source, including the member.

The AHP subsidy may not be used to capitalize operating or other reserves, to directly or indirectly fund services, or to fund commercial or unrelated non-housing space.

The application must specify what eligible uses the AHP award will be used for as it relates to the project. For example, if the application indicates that the award will be used for downpayment assistance, the project sponsor must obtain the approval of the Bank if they wish to change the project so that funds are used for land acquisition or any other eligible use.

# E. Sponsor Capacity

If the sponsor does not have experience with projects of similar size and scope, indicate who the sponsor will partner with (consultant, developer, etc.) to bring the project to fruition. Provide qualifications and experience for all parties, including the project sponsor in Exhibit XIV.

## F. Prior AHP Subsidy

Please provide requested information.

# G. Application to more than one Federal Home Loan Bank

Please provide requested information.

#### H. Project Readiness

Some or all of the AHP subsidy approved under the Bank's competitive application program must be likely to be drawn down or used by the project to procure other financing commitments within one year of the date of approval of the application for AHP funding.

Project readiness is assessed based on the firm commitment of all sources of critical financing. Development projects must also submit evidence of site control and zoning.

### I. Interest in Project

In the case of real estate that is sold to a project by a member that is providing the AHP subsidy to the project, or property sold to the project upon which the member holds a mortgage or lien, an appraisal completed by a state certified or licensed appraiser must be included with the application. The appraisal must be performed within six months prior to the date the Bank disburses the AHP subsidy to the project.

#### J. Fair Housing

AHP regulations require that projects must comply with applicable Federal and State laws on fair housing and housing accessibility, including, but not limited to, the Fair Housing Act, the Rehabilitation Act of 1973, the Americans with Disabilities Act of 1990, and the Architectural Barriers Act of 1969 and must demonstrate how the project will be affirmatively marketed. We urge you to contact legal counsel or an organization with expertise on these laws. Refer to the HUD website at <a href="www.hud.gov">www.hud.gov</a> for information on fair housing.

#### K. Local Market Conditions

The application must include a market analysis that describes local market conditions and illustrates market demand for the type of housing being developed. Include data and other relevant facts that sufficiently demonstrate the need for and viability of the proposed project. Rental projects involving new construction should provide a third party market study completed within the last 18 months. Owner-occupied projects should provide information on the availability of homes in the targeted locations and at the targeted price points identified in the application. Attach such market analysis as Exhibit XII.

# L. Long-Term Retention and Repayment

#### Retention

AHP regulations require that owner-occupied projects retain the units as affordable for five (5) years from the closing date of the purchase of the home. For rental projects, the units must be retained as affordable for fifteen (15) years from the date of project completion. Projects that do not meet the minimum retention period will not be considered for funding.

Some examples of acceptable types of retention documentation include deed restrictions, land covenants, and junior mortgages. All retention documents must be recorded.

#### Repayment

Specific language must be contained within a document such as a soft second mortgage, an Affidavit of Interest, a Deed Restriction, or a third party agreement between the member and the sponsor, ensuring that funds will be returned to the Bank in the event that repayment is required. All repayment documents must be recorded.

#### IV. Scoring Criteria

Projects meeting all eligibility requirements will be reviewed and scored based on nine scoring criteria that equal a maximum of 100 points. The applications receiving the highest overall scores will be recommended to the Affordable Housing Committee of the Bank's Board of Directors for award approval. Such Committee will approve applications sufficient to exhaust the AHP funds available for the applicable round.

Each of the nine scoring criteria has been assigned a maximum point value, and is designated as either a fixed point or variable point scoring item. Fixed point criteria (i.e., pass/fail) are those that cannot be satisfied in varying degrees ("Fixed"). Applications meeting a fixed point criterion will receive the maximum number of points allocated to that category. Variable point criteria are those where there are varying degrees by which an application can satisfy the criteria ("Variable"). The application(s) best achieving each variable point criterion shall receive the maximum point score available for that category, with the remaining applications scored on a declining scale.

# 1. Donated / Discounted Government or Other Properties (5 points - Variable)

Projects that can document the financing of housing using a significant proportion, defined as a minimum of 20% of the total land or units, of (1) land or units donated or conveyed to the project by the Federal government or any agency or instrumentality thereof, or (2) land or units donated or conveyed by any other party, for an amount that is at least 20% below the fair market value ("FMV") of the units or land conveyed. FMV must be supported by a third-party appraisal completed within 12 months prior to the AHP application date.

Applicants must indicate what is being donated or sold to the project at a discount, and include addresses if multiple land parcels or buildings are involved.

Evidence of donation or conveyance must be included as an attachment to the application to receive credit for donated properties. For properties conveyed at a discount to FMV, an appraisal completed within 12 months prior to AHP application date and evidence of conveyance cost are required to receive credit. The discount is calculated by subtracting the actual cost of all land or units in the project from the FMV of all the land or units in the project, and dividing the result by the FMV.

Rehabilitation-only projects that do not involve the acquisition of land or buildings are not eligible to receive points in this category.

Points will be awarded as follows:

5 points	If property or units are fully donated by a non-affiliated third party.
4 points	If conveyed by a non-affiliated third party and discount is between 80-99.99% of FMV per appraisal.
3 points	If conveyed by a non-affiliated third party and discount is between 60-79.99% of FMV per appraisal.
2 points	If conveyed by a non-affiliated third party and discount is between 40-59.99% of FMV per appraisal.
1 point	If at least 20% of (1) the land or units are donated or conveyed by the federal government; or (2) land or units donated or conveyed by a third party are discounted between 20-39.99% of FMV per appraisal. A maximum of I point will be awarded for the conveyance of land or units with a discount of at least 20% by a subsidiary or affiliate of the ownership entity, or other entity with an ownership interest in the project.

#### 2. Project Sponsorship (5 points - Variable)

Project-sponsorship by a not for profit organization, a state or political subdivision of a state, a state housing agency, a local housing authority, a Native American Tribe, an Alaskan Native Village, or the government entity for Native Hawaiian Home Lands that:

- has any ownership interest in a rental project; or
- is integrally involved in an owner-occupied project, by exercising control over the development or management of the project, by providing homebuyer/homeowner counseling, or by qualifying borrowers and providing or arranging financing for the owners of the housing.

Demonstrated sponsor capability and past track record will also be taken into consideration. Attach evidence of sponsor capacity as Exhibit XIV for sponsors and co-sponsors.

	Rental Projects
1 point	Criteria 1: Sponsor must have non-profit status (or be a state or political subdivision of a state, a state housing agency, a local housing authority, Native American Tribe, an Alaskan Native Village, or the government entity for Native American Home Lands) and ownership interest in the project.
l point	Criteria 2: If Criteria 1 is met and if ownership interest by non-profit sponsor exceeds 50% of the managing member or general partner.
1 point	Criteria 3: If Criteria 1 and 2 are both met and the non-profit sponsor plays an integral role in the project by directly exercising operational control over the development or property management of the project or by directly providing supportive services to residents of the project.
1-2 points	Criteria 4: If Criteria 1, 2 and 3 are all met and non-profit sponsor has related experience in the completion or operation of at least 2 projects of similar size and scope, applicants will receive 1 point. If Criteria 1, 2 and 3 are all met and non-profit sponsor has related experience in the completion or operation of at least 3 projects of similar size and scope, applicants will receive 2 points.

	Owner-Occupied Projects
2 points	Criteria 1: Sponsor must have non-profit status (or be a state or political subdivision of a state, a state housing agency, a local housing authority, Native American Tribe, an Alaskan Native Village, or the government entity for Native American Home Lands) and the sponsor plays an integral role in the project, by exercising control over the development or management of the project, by providing homebuyer/homeowner counseling, or by qualifying borrowers and providing or arranging financing for the owners of the housing units.
1 point	Criteria 2: If Criteria 1 is met and if non-profit sponsor plays more than one integral role, as defined in the preceding cell above, in the project.
1-2 points	Criteria 3: If Criteria 1 is met and non-profit sponsor played an integral role, as defined above, in the successful completion and administration of at least 2 projects of similar size and scope, applicants will receive 1 point. If Criteria 1 is met and the non-profit sponsor has played an integral role, as defined above, in the successful completion and administration of more than 3 projects of similar size and scope, applicant will receive 2 points.

# 3. Targeting (20 points - Variable)

The Bank will consider the extent to which the project creates housing for very low, low or moderate income households. For purposes of this scoring criterion, applications for owner-occupied and rental projects will be scored separately.

# Owner-Occupied Projects

Points will be awarded to projects that finance the purchase, construction and/or rehabilitation of owner-occupied homes for low and moderate income households in that priority order. For owner-occupied projects, incomes cannot exceed 80% of the Area Median Income ("AMI") and units must be retained as affordable for a minimum of 5 years.

Owner-occupied projects will be awarded points on a declining scale. Those with the greatest percentage of households with low incomes (60% of AMI) or less) and moderate incomes (61%-80% of AMI), in that order, will receive the most points. A weighted average is calculated with the greater weight given to low income households. The following formula is used to determine the score:

$$20\left[\frac{B}{A}\right] + 12\left[\frac{C}{A}\right] = SCORE$$

Where:

A = Total Number of Units

B = Number of Units <= 60% of AMI

C = Number of Units 61% - 80% of AMI

### Rental Projects

Points will be awarded to projects that finance the purchase, construction, and/or rehabilitation of rental housing, of which at least 20% of the units in the project will be occupied by, and affordable to, very low income households with incomes at or below 50% of AMI. For rental projects, units must be retained as affordable for a minimum of 15 years.

- a. Rental projects where 60% or more of the total units will be occupied by, and affordable to, very-low income households (at or below 50% of AMI) will receive 20 points.
- b. Rental projects that do not meet the 60% very low income criteria will be awarded points on a declining scale based on the percentage of units in a project that are reserved for very-low income households and on the percentage of remaining units reserved for moderate income households. Rental projects will be scored using the following formula:

$$25 \left\lceil \frac{B - (.20(A))}{.80(A)} \right\rceil + 15 \left[ \frac{C}{.80(A)} \right] + 3 \left[ \frac{D}{.80(A)} \right] + 0 \text{ [E]} = \text{VALUE}$$

Where:

A = Total Number of Units

B = Number of Units <= 50% of AMI

C = Number of Units 51% - 60% of AMI

D = Number of Units 61% - 80% of AMI

E = Number of Units >80% of AMI

In addition to indicating the number of units in the project committed to each income group, please indicate the number of Family, SRO (single room occupancy units) and Group Bed Units. Group Bed Units are defined as two or more independent households residing in a unit where each separate household is considered a unit for AHP purposes. This is generally seen in group homes or similar projects.

# 4. Promotion of Empowerment (5 points - Variable)

Up to 5 points are available for projects that empower residents by providing housing in combination with empowerment program(s) as identified in the application.

Sponsors must provide a service plan (Exhibit XV-A) to receive points. The sponsor must explain how each service will economically empower and benefit the residents and indicate the plan to deliver services, if services will not be available on site. Such service plan(s) should indicate how sponsor will track, monitor, and demonstrate that the empowerment services listed are provided.

In addition to Exhibit XV-A, to receive points for sponsor-provided activities or services, the application must include a brochure or annual report detailing the services to be provided to the tenants or homebuyers. If these materials are not available, an expanded service plan including detailed descriptions of services the sponsor will directly provide to the residents will be acceptable. Applicants must also indicate the source of funding for each of the activities the sponsor will provide. These attachments should be included under tab XV-A of the application.

To receive points for services provided by organizations other than the sponsor, a Commitment to Provide Services (pre-printed form included with the application) should be completed by each service provider, and included as Exhibit XV-B. Exhibit XV-A must also be completed. If there is insufficient room on the exhibit to provide a complete description of services, the service provider should provide documentation on all services to be offered to the project on their letterhead in addition to completing and signing Exhibit XV-A.

Points will not be awarded for commitments dated more than one year prior to the AHP application date.

Applications will be scored in the following manner, based on information contained in the Commitments to Provide Services and sponsor-provided documentation.

	Rental Projects
1 point	Employment services and/or job training programs to assist residents with procuring employment. These services must include at least one of the following: welfare to work programs, on- or off-site job opportunities, or job search assistance including career counseling.
1 point	Training/Education services to residents that include one of the following: adult accredited education programs, vocational training, youth* education programs, saving and budgeting education, or computer classes. *Youth programs qualify, only if they serve as a substitute for childcare.
1 point	Comprehensive case management services, mental and behavioral health services, substance abuse prevention and treatment programs, or residential support services. Services provided must promote economic betterment by supporting residents' ability to find or sustain employment or be self-sufficient.

1 point	Resident involvement in decision-making affecting the creation or operation of the project via resident council or resident participation on the board.
1 point	Donated/discounted day care services.

1410161	Owner-Occupied Projects
1 point	Pre-purchase homebuyer counseling if counseling is mandatory for all AHP-assisted homebuyers.
½ - 1 point	1 point will be awarded for post-purchase homebuyer counseling if counseling is mandatory for all AHP-assisted homeowners. ½ point will be awarded if counseling is available, but not mandatory.
1 point	Financial literacy training, if mandatory for all AHP-assisted homebuyers. Course content must include budgeting, credit topics, and a predatory lending component.
1 point	Sweat equity if mandatory for all homebuyers/homeowners. Applicants must submit program description that clearly notes sweat equity to receive points.
1 point	One-on-one homebuyer or homeowner counseling, if mandatory for all homebuyers/homeowners.

# 5. Housing for Homeless Households (5 points - Fixed)

Projects that (i) create rental housing, excluding overnight shelters, reserving at least 20% of the units for homeless households, (ii) create transitional housing for homeless households permitting a minimum of six months occupancy, or (iii) create permanent owner-occupied housing reserving at least 20 percent of the units for homeless households, are eligible to receive 5 points, if referral source(s) and source of funding for specialized services (if provided) are identified, and an acceptable supportive service plan for homeless residents has been provided. Units designated as "reserved" must be used only for homeless households throughout the retention period. If qualified homeless households are not available, the unit(s) must remain vacant until a homeless household is found to occupy the unit.

## A homeless household is defined as:

A household made up of one or more individuals, other than individuals imprisoned or otherwise detained pursuant to state or federal law, who:

- 1. lack a fixed, regular, and adequate nighttime residence; or
  - 2. have a primary nighttime residence that is:
    - a supervised publicly or privately operated shelter designed to provide temporary living accommodations (including welfare hotels, congregate shelters, and transitional housing for the mentally ill);or
    - b. an institution that provides a temporary residence for individuals intended to be institutionalized; or
    - c. a public or private place not designed for, or ordinarily used as, a regular sleeping accommodation for human beings.

# 6. District Priority 1 (24 points - Variable)

## a. Member Financial Participation (5 points-Variable)

This scoring criterion measures the extent to which a member participates financially in a project, excluding pass-through of the AHP subsidy. Attach a Commitment of Member Financial Involvement as *Exhibit XVII* to receive points in this category.

	Rental Projects
3 points	If member applicant provides long-term financing to the project (i.e., permanent financing, letter of credit for credit enhancement or tax credit equity), which constitutes at least 20% of total project costs. Points will also be awarded to consortium projects providing long-term financing to the project if member participation constitutes at least 20% of total project costs. To receive points, the minimum loan term must be 15 years.
1 point	If member is providing <i>only</i> intermediate or short-term financing to the project (i.e., construction loan, bridge loan, letters of credit for credit enhancement) or permanent financing which constitutes less than 20% of total project costs.
1 point	If member is providing concessionary rates or fees, fee waivers or donations to the project.
1 point	If member provides both short-term and long-term financing.

	Owner-Occupied Projects
4 points	If member applicant(s) will definitively provide financing (with a minimum loan term of 5 years) to at least 50% of all qualified homebuyers/homeowners.
2 points	If member applicant(s) will provide only short-term financing to the project (i.e., construction loan or bridge loan), or will definitively provide financing with a minimum 5 year loan term to at least 20% of homebuyers/homeowners.
I point	If member applicant(s) will provide financing with a minimum 5 year loan term to 10% - 20% of homebuyers/homeowners.
1 point	If member will provide concessionary rates or fees, fee waivers or donations to the project.

# b. Community Involvement (3 points-Variable)

The Bank will consider the extent to which the application demonstrates support for the project by local government, other than as project sponsor, in the form of property tax deferment or abatement, zoning changes or variances, infrastructure improvements, fee waivers or other similar forms of non cash assistance or demonstrated support for the project by community organizations or individuals, other than as project sponsors, through their commitment of donated goods and services, or volunteer labor. Points are allocated to the extent the application includes documentation of active support for the project by local government, community organizations or individuals, other than the project sponsors. Commitments must be documented by those organizations and attached as Exhibit XV to receive points. Letters of support that simply endorse the project as being good or necessary for the community will not garner any points.

I point	Demonstrated support for the project by a local government (other than as a project sponsor) in the form of property tax deferment or abatement, zoning changes or variances, infrastructure improvements, or fee waivers.
1 point	Donated or discounted materials, services or labor.
1 point	If multiple organizations, businesses, etc. provide donated or discounted services, materials, or labor.

#### c. Special Needs Housing (6 points-Fixed)

The financing of housing where at least 20% of the units are reserved for occupancy by households with special needs will receive 6 points.

Units designated as "special needs housing" may only be used for the identified population(s), and no other. If qualified tenants in the target population are not available, the units must remain vacant until an eligible household is found to occupy the housing unit. Special needs housing includes housing for:

- the elderly
- mentally or physically disabled persons

- persons recovering from physical, alcohol, or drug abuse
- persons with HIV/AIDS

Referral source(s) and source of funding for specialized services (if provided) must be identified.

# d. First-Time Homebuyer (5 points-Fixed)

Projects that provide financing of housing for first-time homebuyers will receive 5 points. 80% of the units must be reserved for, and sold to, first-time homebuyers to qualify for credit. A first-time homebuyer is defined as a household meeting any one of the following criteria:

- An unmarried individual or an individual and his or her spouse, who has/have not owned a home
  during the three-year period immediately prior to the date of purchase of a home with the AHP
  subsidy.
- A divorced or legally separated individual who has only owned a home with a (former) spouse.
- An unmarried individual or an individual and his or her spouse who has/have only owned a home
  that was not in compliance with State, local, or model building codes and which cannot be
  brought into compliance for less than the cost of constructing a permanent structure.

# e. Rural Housing (5 points-Variable)

Points will be awarded on a pro rata basis, based on the percentage of units that satisfies the criterion.

The Bank's definition of a rural area will be consistent with the Rural Housing Service, U.S. Department of Agriculture definition per 7 C.F.R. 3550.10. To determine if a particular location is designated as rural per 7 CFR 3550.10, please refer to

http://eligibility.sc.egov.usda.gov/eligibility/welcomeAction.do. Depending on the project type, click on "single Family" or "multifamily" and enter the property address.

If the property location is considered rural, but located in a county with ineligible areas, please submit a USDA map of that county as Exhibit XVIII, locating the property on the map. Contact information for Rural Development offices is as follows:

Wisconsin:

(715) 345-7620

Illinois:

(217) 403-6200

#### 7. District Priority 2 (6 points - Variable)

The creation of housing that satisfies one of the following second district priorities:	
At least of 20% of total housing units are located in Indian areas as defined by Native     American Housing Assistance and Self-Determination Act; or	Fixed
At least 20% of total housing units are located in state or federally declared disaster areas; or	Fixed
At least 20% of total housing units have 4 or more bedrooms (excludes group homes); or	Fixed
Project meets the definition of Mixed Income housing, as defined below:	·
Rental projects with at least 20 % unrestricted units; or	Fixed
<ul> <li>Housing located in census tracts where the median income exceeds 80% of median income for the county or metropolitan area that the project is located in.</li> </ul>	Variable
Applicants must provide information or statistics as evidence that the project meets the mixed income criterion. Census tract income information can be found on <a href="http://www.ffiec.gov">http://www.ffiec.gov</a> . Enter property address in the Geocoding Mapping System. Click on "Search", then "Get Census Demographic."	

The income for the census tract is divided by the HUD median income for the county. A Census Tract Median Family Income of greater than 80% of the median income for the county or metropolitan area is necessary to qualify for points under this criterion.

Note that results for the above calculation may differ from the FFIEC calculation, particularly in rural locations.

If project is located in an Indian area, state or federally declared disaster area or in a census tract that qualifies for District Priority 2 credit, supporting documentation must be submitted with the application (Exhibit XX) to receive points.

Scattered site projects, in which some of the properties qualify for mixed income credit, will be scored on a pro rata basis, based on the percentage of units in mixed income projects or mixed income locations.

# 8. AHP Subsidy per Unit (16 points - Variable)

The Bank will consider how effectively the project uses AHP subsidy dollars. Scoring is based on the extent to which the project proposes to use the least amount of AHP subsidy per AHP targeted unit (units <= 80% of AMI), i.e.:

Owner-occupied and Rental projects will be scored separately. Rental projects with 24 units or less will be scored the same as owner-occupied projects.

Owner-Occupied Projects &		
Rental Projects - 24 un	its or less	
\$ Subsidy per Unit	Points	
\$5,000 or less	16	
\$5,001 - \$6,000	15	
\$6,001 - \$6,500	14	
\$6,501 - \$7,000	13	
\$7,001 - \$7,500	12	
\$7,501 - \$8,000	11	
\$8,001 - \$8,500	10	
\$8,501 - \$9,000	9	
\$9,001 - \$9,500	8	
\$9,501 - \$10,000	7	
\$10,001 - \$10,500	6	
\$10,501 - \$11,000	5	
\$11,001 - \$11,500	4	
\$11,501 - \$12,000	3	
\$12,001 - \$12,500	2	
\$12,501 - \$13,000	1	
More than \$13,000	. 0	

Rental Projects				
25 or more un	its			
\$ Subsidy per Unit	Points			
\$4,000 or less	16			
\$4,001 - \$5,000	15			
\$5,001 - \$5,500	14			
\$5,501 - \$6,000	13			
\$6,001 - \$6,500	12			
\$6,501 - \$7,000	11			
\$7,001 - \$7,500	10			
\$7,501 - \$8,000	9			
\$8,001 - \$8,500	8			
\$8,501 - \$9,000	7			
\$9,001 - \$9,500	6			
\$9,501 - \$10,000	5			
\$10,001 - \$10,500	4			
\$10,501 - \$11,000	3			
\$11,001 - \$11,500	2			
\$11,501-\$12,000	1			
More than \$12,000	0			
ł	+			

In the case of an application for a project financed by a subsidized advance, the total amount of AHP subsidy used by the project shall be estimated based on the Bank's cost of funds as of the date on which all applications are due for the funding period in which the application is submitted.

# 9. Community Stability (14 points - Variable)

Points will be awarded as follows:

9 points	Demolition of distressed properties and replacement with new construction; major rehabilitation of vacant or abandoned buildings; or rehabilitation-only projects with costs exceeding \$40,000/unit, if no acquisition is involved.
8 points	New construction on vacant land; purchase of existing units with significant rehabilitation (>50% of total development costs); adaptive re-use; or rehabilitation-only projects with rehabilitation costs of \$25,001-\$40,000/unit if no acquisition is involved.
7 points	Purchase of existing units with rehabilitation (rehabilitation cost between 25%-50% of total development cost); or rehabilitation-only projects with rehabilitation cost between \$10,001 - \$25,000/unit, if no acquisition is involved.
6 points	Purchase of existing units with rehabilitation costs of less than 25% of total development cost; or rehabilitation-only projects with rehabilitation costs of \$1,500-\$10,000/unit, if no acquisition is involved.
5 points	Purchase of existing units with minimal rehabilitation (less than \$1,500/unit) or no rehabilitation.

#### Bonus points

1 point	Project meets housing needs defined in a neighborhood stabilization plan, documented by a statement from municipality, or excerpt from community stabilization plan.
1 point	Live Near Work Initiative or Employer Assisted Housing Programs, if documented.
2-3 points	Projects involving the preservation of existing affordable housing units with land use covenants that will expire within the next 3 years are eligible to receive 2 points, if documented. Projects with land use covenants and rent/operating subsidies expiring within the next 3 years are eligible to receive 3 points, if documented.

Applicants must indicate whether displacement will occur, and whether or not there is a resettlement plan. Any project that displaces residents must provide a plan for relocation of those to be displaced as Exhibit XVI.

Documentation for Live-Near-Work Initiatives must include certification from local employer(s) stating (i) the number of employees earning incomes at the level proposed by the project, which must equal or exceed the number of low-income units proposed, (ii) that the employer has difficulty attracting a quality workforce due to the lack of affordable housing within a 5 mile radius (ten for rural areas) of the worksite, and (iii) the employer supports construction of the proposed project. Jobs must be appropriate for the tenant population to be served. (For example, Supportive Living Facilities do not qualify for these points.) The employer(s) must indicate how they will advertise positions to project residents, and how the housing units will be advertised to their employees. Projects involving rehabilitation of existing units will be considered for points in this category, only if at least 50% of the units are unoccupied at the time of the application. More than one employer may be identified, as long as the aggregate number of positions equals or exceeds the number of low-income units indicated in the application.

# V. Certifications

The Bank will require applicants to certify that the named parties for the sponsor and member, for contact information and reporting, funding, and monitoring purposes are duly authorized to represent those organizations, and to make commitments on behalf of those organizations. Additionally, those parties signing the application are duly authorized to sign the application on behalf of the organization.

# VI. Exhibits

Capitalized terms used in the exhibit instructions below are defined within the exhibit(s) to which they refer.

#### 1. Exhibit I-A Owner-Occupied Project Worksheet

If the project area includes more than one county or metropolitan area with differing income guidelines, the sponsor should select a representative area and indicate the area used. Please use the HUD Income Guidelines' for the area indicated when completing the Maximum Annual Income at targeted income level. Monthly Income at targeted income level is calculated by dividing the Maximum Annual Income by 12.

For each of the income groups targeted, include a financing scenario for a typical owner-occupied transaction, showing cost of home including closing costs and any rehab costs; and total funding sources, including buyer's downpayment, amount of AHP subsidy, other grants, and other financing in addition to the first mortgage. Under Mortgage Information, please indicate the rate and term, the monthly principal and interest, monthly taxes and insurance, and any monthly condo association fees.

The total cost of the home, including closing costs, should equal the total funding sources. Total Cost for the average home multiplied by number of units in the project should coincide with Total Uses of Funds reflected on Exhibit V, the Sources and Uses Statement. Financing and mortgage information, should coincide with the Sources table on Exhibit V, the Sources and Uses Statement.

Housing Expense to Income Ratio is calculated by dividing the Total Monthly Housing Expense by Total Monthly Income.

# 2. Exhibit I-B Owner-Occupied Checklist

The Owner-Occupied Checklist requires an explanation of any cost or ratio outside of the Bank's Feasibility Guidelines.

Projects will not automatically be excluded from scoring if they fall outside of the ranges listed; however applicants must justify why the cost or ratio is appropriate. The Bank reserves the right to reduce requested subsidy amounts if the project fails to satisfy published financial feasibility guidelines and/or fails to adequately document a need for the subsidy requested. Additionally, projects failing to adequately explain items falling outside of the Bank's feasibility ranges may be deemed ineligible.

Depending on the project, explanations may also be requested for items falling within the ranges listed.

### 3. Exhibit II-A Rental Project Worksheet

The purpose of the Rental Project Worksheet is to insure that rents are affordable to households of the appropriate family size.

Project Area

If the project area includes more than one county or metropolitan area with differing income guidelines, list all counties or metropolitan areas. Use the HUD Income Guidelines for the area indicated when calculating Column E of the

table.

Column B & C

Fill in the number of units and number of bedrooms. Group homes and 1 person units without a separate bedroom (e.g. studio apartment, etc.) should indicate 0 bedrooms.

Income guidelines published annually by the Department of Housing & Urban Development (HUD) are located at http://ci.fhlbc.com under Administrative Information. Click on HUD Income Guidelines.

Column D

Field will populate with presumed household size for that type unit based on the

AHP Regulations (1.5 persons per bedroom).

Column E

Identify the targeted income group for those units.

Column F

Using the HUD Income Guidelines, fill in the "adjusted income limits" for each of the project areas that correspond to the household size in (D) and the targeted income group in (E).

To determine the half person family sizes calculate the average household income limit using the limit above and below the half size household (i.e., the qualifying income for 4.5 persons is the average of the four and five persons household income limits, as shown in the example on the first line of the table).

Corresponding income definitions are:

Exhibit IIA Column E

**HUD Income Guidelines** 

<=50% of AMI

**VERY LOW - INCOME** 

51-60% of AMI

**60% INCOME LIMITS** 

61-80% of AMI

LOW INCOME LIMITS

Actual tenant income may be less than the maximum amount, but cannot exceed it. If your targeted population has income below 50% of AMI, use the 50% limit.

Column G

Fill in the proposed monthly rent for that type of unit. (Tenant's Annual Rent should correlate with the Gross Residential Rents listed on the Operating Budget, Exhibit III.)

Column I

Fill in the tenant's share of the rent (rent less assistance payment). This will be the same as Column H unless a portion of the rent is subsidized.

Column J

Field will calculate, dividing the Tenant Rent Share by the target monthly income (Column I divided by 12 months). For all units, the ratio must be 30% or less.

# 4. Exhibit III Development Budget & Operating Pro forma for Rental Projects

Applications for rental projects must include a detailed Development Budget and a 15 year Operating Proforma.

The Development Budget should represent the actual outlay of cash needed to pay for materials, labor, and acquisition or other costs of completing such project. Do not include in-kind donations, voluntary professional labor or services, or sweat equity.

The developer fee should reflect developer overhead and profit only. All other project expenses should be appropriately detailed as either a hard or soft-cost line item.

Since AHP funds can be used to pay only for costs associated with the purchase, construction and/or rehabilitation of housing, projects involving non-housing related space (such as an exercise room, non-housing related office space, etc.) and/or services must demonstrate that the AHP subsidy will only be used for eligible purposes.

 Projects including commercial space must separate out development costs and operating costs associated with the commercial space. This can be done as separate columns on the development/operating budget or by submitting two separate budgets. The operating pro forma for commercial space must selfsustaining.

 Projects including on-site residential services provided by the sponsor/project owner (such as supportive services, case management, etc.) must submit separate operating budgets, including income and expenses, for housing and services. The service budget must be self-sustaining.

## 5. Exhibit IV-A Rental Project Checklist

The Rental Project Checklist requires an explanation of any cost or ratio outside of the Bank's Feasibility Guidelines, as reflected on the Rental Project Checklist and in the Bank's AHP Implementation Plan. Projects will not automatically be excluded from scoring if they fall outside of the ranges listed; however applicants must justify why the cost or ratio is appropriate.

Projects failing to adequately explain items falling outside of the Bank's feasibility ranges may be deemed ineligible. Additionally, the Bank reserves the right to reduce requested subsidy amounts if a project fails to satisfy the Feasibility Guidelines and/or fails to adequately document a need for the subsidy requested.

Depending on the location and type of project, explanations may also be requested for items falling within the ranges listed.

#### 6. Exhibit V Sources and Uses Statement

Total Sources must equal Total Uses of Funds.

If the project includes commercial space, a separate Sources and Uses Statement is required for the commercial space.

Projects involving new construction of owner-occupied projects should submit a Sources and Uses Statement that reflects the sale to the homebuyers.

#### Sources

List all Permanent Sources of Project Funding in the Source of Funds table. Name the specific financing source and the amount. Refer to the Description Code list to describe the type of financing; indicate one type code only per line item.

Verification of financing commitments must be attached as Exhibit XVII. Projects without documented commitments of critical financing sources may be deemed ineligible.

Owner-occupied projects should include the borrower's downpayment as an equity source so that the sources and uses balance.

#### Permanent Financing

Indicate the rate to be charged on any permanent financing. Projects seeking a spread exceeding 300 basis points over the Bank's CIP rate for a comparable term may be deemed ineligible and will not be considered for funding. If your project includes financing with a spread exceeding 300 basis points, you will be required to provide an explanation in a Clarification Request.

#### Interim Financing

Detail any interim financing, showing the amount, type of financing, rate, term, and spread to be charged. Projects seeking a spread exceeding 300 basis points over the Bank's CIP rate for a comparable term may be deemed ineligible and will not be considered for funding. If your project includes financing with a spread exceeding 300 basis points, you will be required to provide an explanation in a Clarification Request.

#### Tax Credits

If tax credits are used, indicate the amount of tax credits requested per year. Include the equity from the tax credits in the sources table and attach verification of your allocation and commitment from equity provider as Exhibit XVII.

#### Uses

Provide the amounts for each use of funds in the Uses Table. Uses should represent the actual outlay of cash needed to pay for materials, labor, and acquisition or other costs of completing such project. For multifamily projects, this table should summarize the more detailed Development Budget submitted as Exhibit III.

Non-cash costs should not be included as a use of funds. Do not include in-kind donations, voluntary professional labor or services or sweat equity.

# 7. Exhibit VI AHP Needs Analysis Summary

Completion of Exhibit VI is required for owner-occupied projects with sponsor-provided mortgage financing. The Excel spreadsheet containing Exhibit VI is available on our website. If you cannot access the Bank's Community Investment website or Excel, contact the Community Investment Group at (312) 565-5745 for assistance with the calculations.

#### A) Cash Required to Complete Project:

Enter Total Uses from Exhibit V (Sources & Uses of Funds). Note that Uses per Exhibit V should not include the value of any donated or discounted land, materials, labor, sweat-equity or any non-cash contributions.

#### B) Cash Sources Other than Sponsor:

Cash Sources other than Sponsor includes project-specific support, such as grants from foundations or corporations, CBDG or HOME funds. Please label sources and attach verification of committed funding as Exhibit XVII.

Total Cash Sources Other than Sponsor will calculate automatically.

#### C) Cash Contributions from Sponsor:

- Enter total downpayments from homebuyers for all homes included in the project.
- Enter Monthly principal and interest ("P& I") payments for all homes included in the project.
   (Multiply P&I for typical owner-occupied transaction reflected on Exhibit I-A (Owner-Occupied Project Worksheet) by number of homes included in the project.)
- Enter the term of loan(s) in number of months.
- The present value of monthly mortgage payments and Total Cash Contributions from Sponsor will automatically calculate.

#### AHP Needs Analysis Summary:

- Funding Gap will automatically calculate.
- Amount of AHP subsidy cannot exceed the Funding Gap.