

Fire and Police Commission

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28 March 2001

To:

Honorable Members of the Public Safety Committee

City of Milwaukee Common Council

From: Joseph J. Czarnezki, Executive Director

Joan Dimow, Research Analyst-Senior

Re:

Analysis of Milwaukee Police Department Quality of Life Statistics

Attached are the report and analysis for the fourth quarter of 2000, requested in Resolution 990670, relating to enforcement of "quality of life" ordinances, and a summary report for the full year 2000. The analysis was prepared by Fire and Police Commission Senior Research Analyst Joan Dimow.

The full-year analysis shows that although the proportion of reported citations issued to persons of each race and sex remained constant from the fourth quarter of 1999 through the fourth quarter of 2000, the actual number of citations, particularly traffic citations, decreased substantially over that period.

The Milwaukee Police Department (MPD) provides a cross-tabulation by race and sex of person cited, by issuing District or unit, for each of the included offenses. However, the MPD is at this time unable to provide a geographic location for those citations - a third of the total - issued by personnel of the Criminal Investigation Bureau, Special Operations, and other units which are not based in Police Districts.

As a result of this limitation, the analysis remains descriptive rather than statistical, and it is difficult to draw conclusions without further information. We will continue to provide this report on a quarterly basis, and expect to be able to provide a more complete analysis when the new MPD computer system is operational and able to provide full location data.

Attachments

cc: Mayor John O. Norquist Board of Fire and Police Commissioners Chief of Police Arthur L. Jones

Report to the Public Safety Committee Milwaukee Common Council

Relating to the Enforcement of "Quality of Life" Ordinances For the year 2000

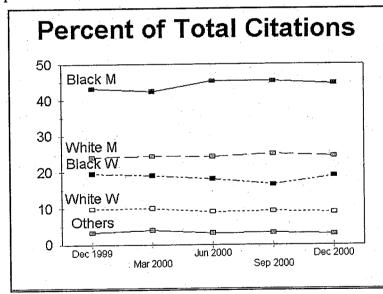
by
The Milwaukee Board of Fire and Police Commissioners
Research Services Section

March 2001

Introduction

Data were provided each quarter by District or assignment of citing officer. Therefore, citations issued by non-District personnel are not counted in the District where they were issued.

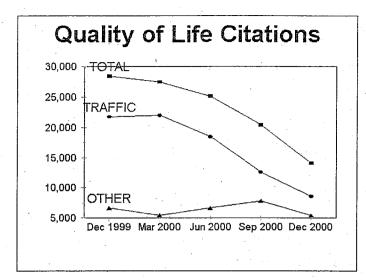
Distribution by race of persons cited is shown here. Men of all races account for the preponderance of offenses (71.5% for the full year), and African-Americans account for almost two-thirds (62.5%). The percentage of total citations by race was constant over the five reporting periods.



The Discussion and tables compare the race distribution for all Quality of Life offenses in each District with the distribution for the highest volume offenses.

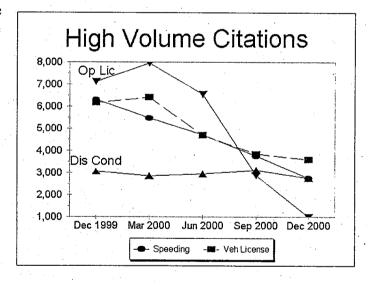
The second and third figures show the number of citations issued each quarter. "Quality of Life Citations" shows that Total citations decreased 50%, from 28,418 in the first reporting period (ending December 1999) to 14,079 in the fifth reporting period (ending December 2000).

Since the proportion of citations by race and sex did not change over the five report periods, the decrease is not due to a change in "racial profiling". While it is not the primary purpose of this analysis to look at number of citations, this large decrease will be addressed in the discussion of each reporting unit.



The third figure shows the highest-volume citation categories. Speeding tickets decreased from 6,295 in the fourth quarter of 1999 to 2,753 in the fourth quarter of 2000, a decrease of 56%. Operator License citations decreased 86%, from 7,122 to 1,016, and Vehicle License citations decreased 42%, from 6,169 to 3,602 over the same period. Only Disorderly Conduct had consistent numbers over the five report periods.

We have no immediate explanation for the decrease in traffic citations, which will be shown to occur in all Police Districts, as well as in the Special Operations unit, which includes motorcycle traffic officers. In total, traffic citations decreased 60%, from 21,747 in the fourth quarter of 1999, when traffic accounted for 76% of all Quality of Life citations, to 8,624 in the fourth quarter of 2000, 61% of all Quality of Life citations in that period.



Report to the Public Safety Committee Milwaukee Common Council

Relating to the Enforcement of "Quality of Life" Ordinances During the Fourth Quarter of 2000

by
The Milwaukee Board of Fire and Police Commissioners
Research Services Section

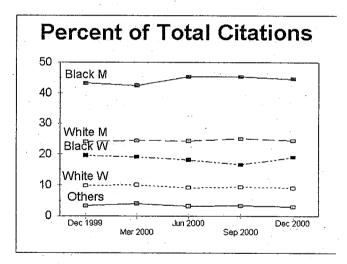
March 2001

Introduction

Data were provided as for the previous quarters, by District or assignment of citing officer. Therefore, citations issued by non-District personnel, including more than one-quarter of traffic citations, are not counted in the District where they were issued. Traffic offenses were almost two-thirds of all those counted in the Quality of Life report.

Distribution by race of persons cited is similar to previous quarters, as shown here. Men of all races account for the preponderance of offenses (71% in this quarter), and African-Americans account for two-thirs (64% in this quarter).

The Discussion and tables compare the race distribution for all Quality of Life offenses in each District with the distribution for the highest volume offenses. Tabulations provided by the Milwaukee Police Department are attached.



Discussion

The first table shows the race breakdown for all Quality of Life offenses and for the highest volume categories. Less than half of persons cited in this quarter for Speeding or Operator License violations were African-American; in other categories, between two-thirds and three-quarters were African-American. Tables for Districts, Special Operations, and other units follow the discussion.

As in previous reports, Special Operations cited more offenses than any District, including almost one-quarter of all traffic offenses. (The four traffic categories were almost two-thirds of Quality of Life offenses.) However, total number of citations was down for most units, as discussed in the separate full-year report.

CITY TOTAL	All QL	Dis. Cond	Speed	Op Lic	Veh Lic	Oth Traf	Loiter
Asian	0.5%	0.3%	1.8%	0.1%	0.3%	0.4%	0.0%
Black	63.6%	71.3%	47.1%	47.9%	68.3%	69.1%	74.7%
Indian	0.4%	0.3%	0.3%	0.3%	0.2%	0.2%	0.4%
Unknown	2.0%	1.4%	2.1%	7.6%	1.3%	2.7%	0.6%
White	33.5%	26.6%	48.6%	44.1%	29.8%	27.6%	24.4%
TOTAL	14,079	2,766	2,753	1,016	3,602	1,253	1,047

Tables and comments for Police Districts and other units follow.

Conclusion

Results of the 2000 Census will provide useful information for further analysis, as will sorting by geographic location, when the new Police Department computer system is operational.

District One	All QL	Dis. Cond	Speed	Op Lic	Veh Lic	Oth Traf	Loiter
Asian	0.8%	0.0%	2.6%	0.0%	0.4%	0.0%	0.0%
Black	54.5%	45.1%	32.3%	41.3%	63.8%	77.3%	73.3%
Indian	0.3%	1.1%	0.0%	1.6%	0.2%	0.0%	0.0%
Unknown	1.5%	1.1%	1.3%	11.1%	0.4%	0.0%	0.0%
White	43.0%	52.7%	63.8%	46.0%	35.1%	22.7%	26.7%
			-				
TOTAL	1,010	91	232	63	470	22	45

Police District One had the fewest Quality of Life citations issued by District personnel. Among high-volume categories, less than half the citations for Disorderly Conduct, Speeding, and Operator License, but more than three-quarters of Other Traffic and Loitering citations were issued to African-Americans. Public Drinking, with 31 citations, accounted for more than Other Traffic. This District includes the downtown shopping areas and government buildings; many more people are present during business hours than live in the area.

District Two	All QL	Dis Cond	Speed	Op Lic	Veh Lic	Oth Traf	Loiter
Asian	0.2%	0.3%	0.0%	0.0%	0.3%	0.9%	0.0%
Black	19.1%	31.7%	13.0%	6.3%	11.7%	13.6%	33.0%
Indian	0.8%	1.2%	0.0%	0.0%	0.5%	0.0%	1.1%
Unknown	1.9%	3.3%	1.0%	4.2%	0.3%	1.8%	0.0%
White	78.0%	63.5%	86.0%	89.6%	87.2%	83.6%	66.0%
TOTAL	1,395	334	100	192	367	110	94

Police District Two had the lowest proportion of citations to African-Americans, followed by District Six, as would be expected based on population patterns. Of high-volume categories in District Two, only Disorderly Conduct and Loitering had more than one-third of citations by District personnel issued to African-Americans.

District Three	All QL	Dis. Cond	Speed	Op Lic	Veh Lic	Oth Traf	Loiter
Asian	0.1%	0.5%	0.0%	0.0%	0.0%	0.0%	0.0%
Black	78.5%	81.8%	55.6%	81.6%	85.9%	80.6%	88.5%
Indian	0.2%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Unknown	1.1%	0.7%	1.4%	5.3%	0.5%	3.2%	0.6%
White	20.1%	17.0%	43.0%	13.2%	13.6%	16.1%	10.9%
TOTAL	1,425	440	207	76	198	31	165

In Police Districts Three and Four, more than half of Speeding tickets, and three-quarters or more of other high-volume category citations issued by District personnel, went to African-Americans. In District Three, Public Drinking accounted for more citations than Operator License or Other Traffic, and three-quarters of those cited were African-American.

District Four	All QL	Dis. Cond	Speed	Op Lic	Veh Lic	Oth Traf	Loiter
Asian	0.4%	0.0%	1.4%	0.0%	0.6%	0.0%	0.0%
Black	82.1%	85.5%	65.9%	85.3%	82.6%	85.5%	85.3%
Indian	0.2%	0.2%	0.9%	0.0%	0.0%	0.0%	0.0%
Unknown	0.4%	0.5%	0.0%	0.0%	0.4%	0.9%	0.0%
White	17.0%	13.8%	31.8%	14.7%	16.4%	13.6%	14.7%
TOTAL	1,670	594	214	68	488	110	68

District Five	All QL	Dis. Cond	Speed	Op Lic	Veh Lic	Oth Traf	Loiter
Asian	1.9%	0.7%	4.6%	0.0%	0.6%	0.0%	0.0%
Black	60.5%	75.5%	30.4%	87.5%	76.1%	77.4%	80.8%
Indian	0.4%	0.0%	0.4%	0.0%	0.6%	0.0%	0.0%
Unknown	1.9%	1.0%	4.0%	1.8%	1.7%	0.0%	0.0%
White	35.3%	22.8%	60.5%	10.7%	21.1%	22.6%	19.2%
TOTAL	1,502	294	496	56	180	31	177

In Police District Five, less than a third of Speeding tickets, but three-quarters or more of other high-volume category citations issued by District personnel, went to African-Americans. Public Drinking accounted for more citations than Operator License or Other Traffic, and almost three-quarters of recipients were African-American.

District Six	All QL	Dis. Cond	Speed	Op Lic	Veh Lic	Oth Traf	Loiter
Asian	0.9%	0.8%	2.3%	0.0%	0.5%	1.4%	0.0%
Black	28.7%	43.7%	19.2%	7.1%	27.4%	11.4%	38.6%
Indian	1.2%	0.8%	0.6%	0.8%	1.6%	1.4%	2.6%
Unknown	3.8%	4.1%	1.9%	11.1%	1.6%	4.3%	2.6%
White	65.3%	50.5%	76.0%	81.0%	68.9%	81.4%	56.1%
TOTAL	1,304	366	308	126	190	70	114

In Police District Six, almost half of Disorderly Conduct charges and more than a third of Loitering citations issued by District personnel, went to African-Americans. This District had fewer Quality of Life counts than any other except District One.

District Seven	All QL	Dis. Cond	Speed	Op Lic	Veh Lic	Oth Traf	Loiter
Asian	0.3%	0.0%	0.9%	1.0%	0.4%	0.0%	0.0%
Black	87.7%	90.6%	75.0%	89.4%	91.8%	93.1%	86.6%.
Indian	0.1%	0.0%	0.2%	0.0%	0.4%	0.0%	0.0%
Unknown	0.7%	0.7%	0.7%	0.0%	0.8%	0.0%	0.9%
White	11.2%	8.6%	23.1%	9.6%	6.6%	6.9%	12.6%
TOTAL	2,195	555	424	104	497	144	231

Police District Seven had more Quality of Life offenses than any other district, and had the highest proportion to African-Americans — 88%. This is not unexpected given demographics in that District.

Special Oper	All QL	Dis. Cond	Speed	Op Lic	Veh Lic	Oth Traf	Loiter
Asian	0.3%	0.0%	0.9%	0.0%	0.0%	0.4%	0.0%
Black	69.1%	79.2%	54.3%	59.2%	74.4%	77.4%	85.2%
Indian	0.1%	0.0%	0.0%	0.5%	0.0%	0.0%	0.0%
Unknown	3.7%	0.0%	3.8%	13.1%	2.8%	3.1%	0.0%
White	26.8%	20.8%	41.0%	27.2%	22.8%	19.1%	14.8%
TOTAL	2,392	48	558	213	811	455	108

Special Operations personnel gave more Quality of Life citations than any District. The proportion issued to African-Americans ranged from just over half of speeding tickets to 85% of Loitering citations. The number of Loud Music citations was greater than the number for Disorderly Conduct; three-quarters went to African-Americans.

CIB & Other	All QL	Dis. Cond	Speed	Op Lic	Veh Lic	Oth Traf	Loiter
Asian	0.3%	0.0%	0.5%	0.0%	0.0%	0.4%	0.0%
Black	66.7%	77.3%	57.5%	44.1%	74.1%	70.4%	77.8%
Indian	0.3%	0.0%	0.5%	0.0%	0.0%	0.4%	0.0%
Unknown	3.2%	0.0%	0.9%	12.7%	2.0%	4.6%	0.0%
White	29.6%	22.7%	40.7%	43.2%	23.9%	24.3%	22.2%
TOTAL	1,186	44	214	118	401	280	45

CIB and other non-District personnel gave more Quality of Life citations than District One. Less than half of Operator License citations, but thre-quarters or more of Vehicle License, Disorderly Conduct, and Loitering citations, went to African-Americans.

Quarterly report for the Month of October - December 2000 - District One

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Quarterly report for the Month of October - December 2000 - District Two

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Quarterly report for the Month of October - December 2000 - District Three

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QUALITY OF LIFE STATISTICS - By Race and Sex of Offender nher 2000 - TOTAI

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Discussion

The first table shows the race breakdown for all Quality of Life offenses and for the highest volume categories. Less than half of persons cited for Speeding, but almost three-quarters of those cited for Loitering were African-American. Tables for Districts, Special Operations, and other units follow the discussion. Special Operations cited more offenses than any District, including one-third of traffic offenses.

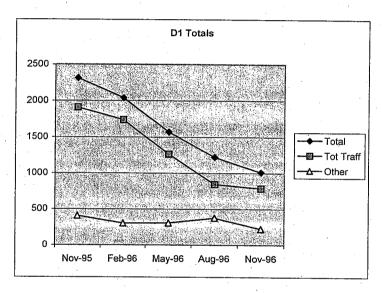
CITY TOTAL	All QL	Dis. Cond	Speed	Op Lic	Veh Lic	Other Traf	Loiter
Asian	0.7%	0.5%	1.6%	0.4%	0.5%	0.8%	0.5%
Black	62.5%	66.9%	47.0%	67.1%	65.3%	64.8%	72.9%
Indian	0.4%	0.6%	0.2%	0.3%	0.2%	0.1%	: 0.8%
Unknown	2.5%	1.1%	2.5%	3.9%	2.1%	3.9%	0.6%
White	34.0%	31.0%	48.6%	28.3%	31.8%	30.4%	25.2%
		<u>.</u>					
TOTAL	87,091	11,713	16,682	18,389	18,556	8,018	4,382

Conclusion

Results of the 2000 Census, and the ability to sort by geographic location, rather than assignment, when the new Police Department computer system is operational will provide useful information for further analysis of possible racial profiling.

District One	All QL	Dis. Cond	Speed	Op Lic	Veh Lic	Other Traf	Loiter
Asian	0.7%	1.0%	1.9%	0.4%	0.4%	0.0%	0.9%
Black	61.6%	49.1%	42.1%	75.3%	63.2%	61.8%	78.2%
Indian	0.4%	0.8%	0.1%	0.6%	0.3%	2.9%	0.9%
Unknown	1.3%	0.6%	1.4%	1.8%	1.1%	0.7%	0.9%
White	36.0%	48.5%	54.5%	22.0%	34.9%	34.6%	19.0%
			·				
TOTAL	5,839	493	934	1,271	2,291	136	216

Police District One had the fewest Quality of Life citations issued by District personnel, and District Seven had the most. Among high-volume categories, half or fewer of the citations for Disorderly Conduct and Speeding, but three-quarters of Loitering and Operator License citations in District One were issued to African-Americans. This District includes the downtown shopping areas and government buildings; many more people are present during business hours than live in the area.

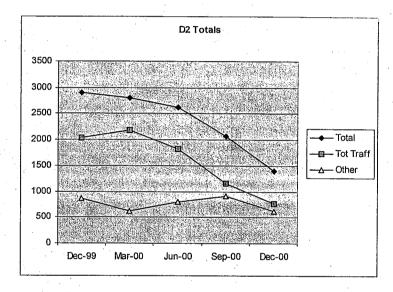


Traffic citations by District One personnel decreased by 59% from the fourth quarter of 1999 to the fourth quarter of 2000.

District Two	All QL	Dis Cond	Speed	Op Lic	Veh Lic	Other Traf	Loiter
Asian	0.6%	0.6%	1.3%	0.4%	0.5%	1.2%	0.3%
Black	18.7%	25.3%	9.8%	17.7%	19.6%	19.7%	21.6%
Indian	0.8%	1.4%	0.5%	0.5%	0.4%	0.0%	2.3%
Unknown	4.4%	2.5%	3.8%	6.8%	3.4%	9.6%	1.3%
White	75.5%	70.3%	84.6%	74.6%	76.1%	69.5%	74.6%
TOTAL	8,888	1,377	1,143	2,137	2,044	604	393

Police District Two had the lowest proportion of citations to African-Americans, followed by District Six, as would be expected based on population patterns. No high-volume category in District Two had more than one-quarter of citations by District personnel issued to African-Americans. Public drinking had more citations than Loitering, and almost as many as Other Traffic (527), with 14.4% going to African-Americans.

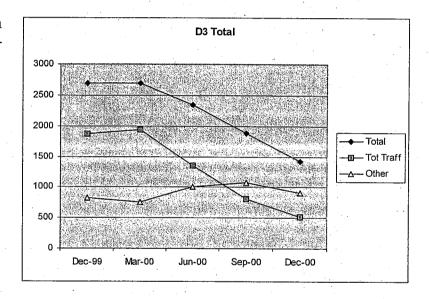
Traffic citations by District Two personnel decreased by 62% from the fourth quarter of 1999 to the fourth quarter of 2000.



District Three	All QL	Dis. Cond	Speed	Op Lic	Veh Lic	Other Traf	Loiter
Asian	0.7%	0.3%	1.7%	0.3%	0.6%	0.9%	0.0%
Black	77.6%	82.0%	52.1%	85.2%	84.2%	76.9%	86.5%
Indian	0.3%	0.2%	0.1%	0.4%	0.1%	0.5%	0.5%
Unknown	1.1%	0.4%	2.1%	1.2%	1.0%	2.4%	0.5%
White	20.3%	17.1%	44.0%	13.0%	14.2%	19.3%	12.4%
	-						
TOTAL	8,348	1,616	1,546	1,713	1,137	212	757

In Police District Three, more than half of Speeding tickets, and three-quarters or more of other high-volume category citations issued by District personnel, went to African-Americans. Public Drinking accounted for more citations than Other Traffic (589), and 76.2% of those cited were African-American.

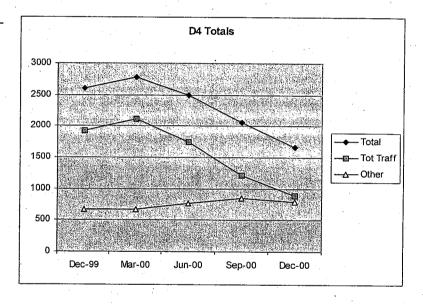
Traffic citations by District Three personnel decreased by 73% from the fourth quarter of 1999 to the fourth quarter of 2000.



District Four	All QL	Dis. Cond	Speed	Op Lic	Veh Lic	Oth Traf	Loiter
Asian	0.7%	0.3%	1.3%	0.3%	0.5%	1.4%	3.6%
Black	78.8%	80.1%	63.8%	85.9%	82.6%	82.5%	78.0%
Indian	0.1%	0.1%	0.2%	0.2%	0.1%	0.0%	0.0%
Unknown	0.7%	0.5%	0.9%	1.0%	0.4%	0.9%	0.6%
White	19.6%	18.9%	33.8%	12.5%	16.4%	15.2%	17.8%
TOTAL	9,007	2,008	1,722	1,849	1,954	422	337

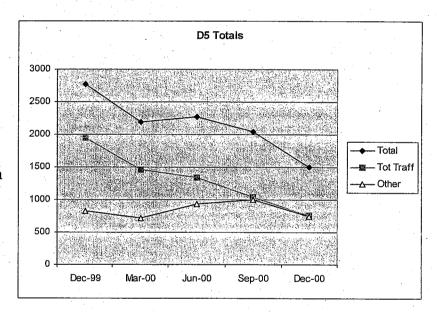
In Police District Four, almost twothirds of Speeding tickets, and more than three-quarters other high-volume category citations issued by District personnel, went to African-Americans.

Traffic citations by District Four personnel decreased by 54% from the fourth quarter of 1999 to the fourth quarter of 2000.



District Five	All QL	Dis. Cond	Speed	Op Lic	Veh Lic	Oth Traf	Loiter
Asian	0.9%	0.3%	2.7%	0.2%	0.4%	0.0%	0.0%
Black	64.2%	73.9%	34.9%	84.9%	73.4%	72.4%	79.4%
Indian	0.5%	0.4%	0.6%	0.3%	0.5%	0.0%	0.5%
Unknown	1.9%	0.8%	4.1%	1.7%	1.3%	2.7%	0.5%
White	32.5%	24.6%	54.7%	13.0%	24.3%	24.9%	19.6%
TOTAL	8,005	1,563	2,213	1,294	910	185	647

In Police District Five, about a third of Speeding tickets, and about three-quarters or more of other high-volume category citations issued by District personnel, went to African-Americans. Loud Music (301) and Public Drinking (426) accounted for more citations than Other Traffic, with 33.6% and 71.6% of citations going to African-Americans. There were almost as many Curfew violations (183) as Other Traffic, with 84.2% African-American.

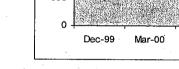


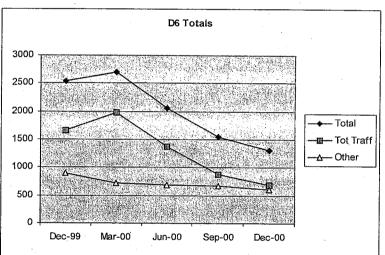
Traffic citations by District Five personnel decreased by 61% from the fourth quarter of 1999 to the fourth quarter of 2000.

District Six	All QL	Dis. Cond	Speed	Op Lic	Veh Lic	Oth Traf	Loiter
Asian	1.4%	0.9%	2.6%	0.7%	1.3%	2.3%	0.0%
Black	26.2%	41.2%	16.1%	21.8%	22.7%	19.1%	42.2%
Indian	1.2%	1.6%	0.4%	1.0%	0.9%	0.3%	1.8%
Unknown	3.8%	2.0%	4.4%	6.7%	2.3%	6.5%	1.3%
White	67.5%	54.4%	76.5%	69.9%	72.9%	71.8%	54.7%
-							
TOTAL	7,599	1,479	1,856	1,503	1,168	387	448

In Police District Six, more than a third of Disorderly Conduct and Loitering citations issued by District personnel went to African-Americans. This District had fewer Quality of Life counts than any other except District One. The proportion of persons cited whose race could not be determined by a District officer was highest in Districts Two and Six.

Traffic citations by District Six personnel decreased by 58% from the fourth quarter of 1999 to the fourth quarter of 2000.

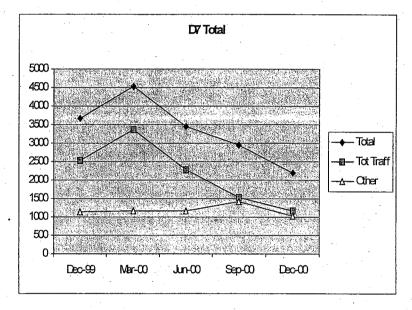




District Seven	All QL	Dis. Cond	Speed	Op Lic	Veh Lic	Oth Traf	Loiter
Asian	0.3%	0.2%	0.9%	0.2%	0.2%	0.1%	0.1%
Black	87.5%	88.0%	73.2%	92.8%	91.1%	91.6%	84.2%
Indian	0.2%	0.1%	0.1%	0.1%	0.1%	0.1%	0.7%
Unknown	0.6%	0.6%	0.7%	0.5%	0.7%	0.5%	0.3%
White	11.5%	11.1%	25.0%	6.4%	7.9%	7.6%	14.7%
тоти	10 110	2.260	0.140	2.021	0.524	700	0.67
TOTAL	13,113	2,369	2,148	2,931	2,534	728	967

Police District Seven had more Quality of Life offenses than any other district, and had the highest overall proportion to African-Americans. Neither is unexpected given demographics and a high police presence in response to District crime rates.

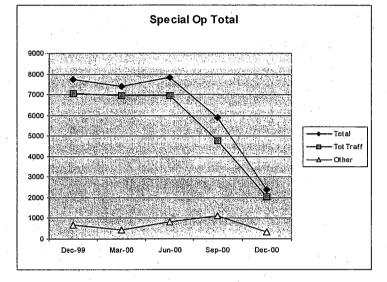
Traffic citations by District Seven decreased by 54% from the fourth quarter of 1999 to the fourth quarter of 2000.



Special Oper	All QL	Dis. Cond	Speed	Op Lic	Veh Lic	Oth Traf	Loiter
Asian	0.5%	0.4%	1.1%	0.3%	0.3%	0.6%	0.0%
Black	65.1%	54.1%	54.8%	68.0%	68.5%	67.7%	84.6%
Indian	0.2%	0.8%	0.0%	0.2%	0.1%	0.1%	0.0%
Unknown	4.0%	2.3%	2.5%	6.6%	3.7%	4.0%	0.0%
White	30.3%	42.4%	41.6%	25.0%	27.4%	27.6%	15.4%
TOTAL	23,483	481	4,756	5,181	5,831	4,950	475

Special Operations personnel gave more Quality of Life citations than any District. The proportion issued to African-Americans ranged from just over half of Speeding and Disorderly Conduct citations to 85% of Loitering citations. The number of Loud Music citations issued by Special Operations personnel (851) was greater than the number for Disorderly Conduct or Loitering; three-quarters (77.1%) went to African-Americans.

Traffic citations issued by Special Operations personnel decreased 71%



from 7,048 in the fourth quarter of 1999 (32% of all traffic citations), to 2,037 in the fourth quarter of 2000 (less than 10% of all traffic citations). This unit includes motorcycle traffic officers.

CIB & Other	All QL	Dis. Cond	Speed	Op Lic	Veh Lic	Oth Traf	Loiter
Asian	2.6%	4.0%	3.0%	1.8%	1.7%	1.5%	5.6%
Black	60.0%	61.8%	51.4%	56.1%	67.1%	63.5%	71.8%
Indian	0.2%	0.0%	0.3%	0.0%	0.1%	0.3%	0.0%
Unknown	3.0%	1.2%	2.5%	6.3%	2.0%	4.3%	1.4%
White	34.3%	33.0%	42.9%	35.9%	29.0%	30.5%	21.1%
TOTAL	2,809	327	364	510	687	394	142

For CIB and other non-District personnel, more than half of citations in all categories went to African-Americans. However, the total number is much smaller than other reporting units.

These units showed a decrease in traffic citations from 816 in the fourth quarter of 1999 to about 300 in the next three quarters, followed by an increase to 1,013 in the fourth quarter of 2000. This is more than were issued by personnel of any District except number Seven.

