



# MEMORANDUM

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## LEGISLATIVE REFERENCE BUREAU

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**To:** Ald. Michael Murphy  
**From:** Amy E. Hefter – Legislative Fiscal Analyst-Lead, ext. 2290  
**Date:** April 11, 2014  
**Subject:** Sex Offender Open Records Request Analysis

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This memo is in response to your request for analysis of the response received to an open records request made by the City Clerk to the Wisconsin Department of Correction – Sex Offender Program.

The DOC provided only current date information for sex offenders residing in Milwaukee County required to register under s. 301.45, Wis. Stats. Records were requested, under the state's Open Records Law, s. 19.31-39, Wis. Stats., for the period from January 1, 2007 to January 1, 2014. The Wisconsin Sex Offender Registry is updated regularly on a daily/weekly basis, and the DOC reported that it does not retain a historical report of the registry. The DOC provided an electronic Microsoft Excel spreadsheet dated February 20, 2014, of all registered sex offenders in the state.

There were numerous errors and inconsistencies contained within the Sex Offender Registry spreadsheet provided by the DOC. Examples include: incomplete records for certain sex offenders including offenders identified by an initial, missing county or state of conviction and address of current residence. There were also spelling errors under the current city of residence "Milwaukee" was spelled 3 different ways. Municipalities were also entered inconsistent; examples would be St. Francis and South Milwaukee. In some instances these municipalities were listed as "Saint Francis" and S Milwaukee." In addition there were also numerous instances where the current county of residence was incorrect. One example is the City of New Berlin being listed as within Milwaukee County when it should have been Waukesha County.

An attempt was made to acquire the requested historical information via a research request to the LRB Library. Eileen Lipinski, LRB Library Supervisor, was unable to locate historical information via secondary source material or reports produced by the DOC.

Coincidentally, a memo was produced by the LRB on December 12, 2007, relating to this subject matter. LRB memo, *The number of registered sex offenders in the 14<sup>th</sup> Aldermanic District*, although unable to provide historical data for the entire city or county, does provide partial historical data. For this request the postal Zip Codes located within the 14<sup>th</sup> aldermanic district were searched, as the State of Wisconsin Sex Offender Registry was (and is) searchable by offender name or location. A list of sex offenders for each of the 2 Zip Codes located within the 14<sup>th</sup> Aldermanic District boundaries was reviewed. These postal Zip Code lists were retained by the LRB and have been compared to the current sex offender registrants residing within these 2 postal Zip Codes provided by the DOC.

The total number of registered sex offender residing within the 53207 and 53215 Zip Codes in 2007 was 161. In February 2014 the total number of registered sex offenders residing within both Zip Codes was 233, an increase of 44.72% from the number of registered sex offenders residing within these Zip Codes in 2007. Please see Table 1.

**Table 1. Number of registered sex offenders residing within zip codes 53207 and 53214, 2007 and 2014.**

ZIP Code	Number of registered sex offenders 2007	Number of registered sex offenders 2014	Change
53207	49	66	17 or 34.69%
53215	112	167	55 or 49.10%
Total	161	233	72 or 44.72%

Regarding current date sex offender residency information for Milwaukee County, the open records request asked the DOC the following 3 questions:

1. The number of sex offenders placed in Milwaukee County including the address of the permanent residence of each identified sex offender.
2. The number of sex offenders placed in the city of Milwaukee who were convicted in Milwaukee County but were not residing in the city of Milwaukee at the time of conviction.
3. The number of sex offenders placed in the city of Milwaukee who were not convicted in Milwaukee County.

From the information provided by the DOC as of February 20, 2014, there were 21,669 offenders on the registry. 2,399 sex offenders were residing in Milwaukee County and 2,138 were residing in the City of Milwaukee (Table 2). There were 4,326 offenders total convicted in Milwaukee County, 1,937 residing in Milwaukee County were convicted in Milwaukee County (Table 3). Please see Appendix A for detailed listing of sex offenders convicted in Milwaukee County.

**Table 2. The Number of Sex Offenders Residing within Milwaukee County Municipalities, 2014.**

Municipality	Supervision Status		Total		Residency Restriction
	Terminated	Active	#	%	
Bayside	0	0	0	0%	2,000 ft. (adopted May 2007)
Brown Deer	4	3	7	0.3%	1,500 ft. (adopted November 2007)
Cudahy	19	8	27	1.1%	500 ft. (adopted September 2007)
Fox Point	2	1	3	0.1%	1,500 ft. (adopted November 2010)
Franklin*	10	4	14	0.6%	2,000 ft. (adopted January 2007)
Glendale	4	0	4	0.2%	2,000 ft. adopted January 2007)
Greendale	4	1	5	0.2%	1,000 ft. (adopted September 2008)
Greenfield	26	4	30	1.3%	1,000 ft. (adopted January 2009)
Hales Corners	1	1	2	0.1%	No Restriction
Milwaukee	1,475	663	2,138	89.1%	No Restriction
Oak Creek	16	3	19	1.0%	2,000 ft. (adopted April 2009)
River Hills	0	0	0	0%	No Restriction

Municipality	Supervision Status		Total		Residency Restriction
	Terminated	Active	#	%	
Shorewood	1	0	1	0.04%	No Restriction
South Milwaukee	23	7	30	1.3%	1,000 ft. (adopted August 2007)
St. Francis	15	3	18	1.0%	2,000 ft. (adopted August 2007)
Wauwatosa	17	2	19	1.0%	500 ft. (adopted July 2007)
West Allis	58	14	72	3.0%	1,500 ft. (adopted July 2007)
West Milwaukee	6	1	7	0.3%	1,000 ft. (adopted May 2011)
Whitefish Bay	0	3	3	0.1%	No Restriction
County Total	1,681	718	2,399	100%	

\*25 Offenders residing at the House of Correction omitted; 11 Offenders supervision terminated and 14 offenders under active community supervision.

**Table 3. The Location of Residency of Sex Offenders Convicted in Milwaukee County.**

Residency Location	Supervision Status		Total	
	Terminated	Active	#	%
Living In Milwaukee County	1,330	607	1,937	45.0%
Living in Other Wisconsin Counties	188	42	230	5.3%
Living Out of State	291	36	327	7.6%
Incarcerated (No Address Provided)	N/A	N/A	1,471	34.0%
Under DHFS Supervision (Supervised Living Facility)	N/A	N/A	104	2.4%
House of Correction (Franklin, WI)	10	14	24	0.6%
No Address Provided	148	85	233	5.4%
Total	1,967	784	4,326	100%

81% of sex offenders residing in Milwaukee County were convicted in Milwaukee County. 12.5% of sex offenders residing in Milwaukee County were convicted in a Wisconsin County other than Milwaukee County (Table 4). Please see Appendix B for a detailed listing of sex offenders residing in Milwaukee County.

**Table 4. The Location of Conviction of Sex Offenders Residing in Milwaukee County.**

Conviction Location	Supervision Status		Total	
	Terminated	Active	#	%
Convicted in Milwaukee County	1,330	607	1,937	81.0%
Convicted in other Wisconsin Counties	200	101	301	12.5%
Convicted Out of State	118	9	127	5.2%
Federal Conviction	29	1	30	1.2%
Incomplete Conviction Location	4	2	6	0.2%
Total	1,681	720	2,401	100%

399 sex offenders residing in the City of Milwaukee were not convicted in Milwaukee County (Table 5). 69% of those sex offenders residing in the City not convicted in Milwaukee County were convicted in other Wisconsin Counties. Please see Appendix C, for a detailed listing of sex offenders residing in the City of Milwaukee.

**Table 5. Sex Offenders Residing in the City of Milwaukee, not convicted in Milwaukee County.**

Conviction Location	Supervision Status		Total	
	Terminated	Active	#	%
Convicted in Other Wisconsin Counties	163	88	251	63.0%
Convicted Out of State	107	9	116	29.0%
Federal Conviction	25	1	26	6.5%
Incomplete Conviction Location	4	2	6	1.5%
Total	299	100	399	100%

**Appendix A**  
**Detailed Listing of Sex Offenders Convicted in Milwaukee County.**

**Table A-1. Sex Offenders Convicted in Milwaukee County, Living in Milwaukee County, Municipalities Identified.**

Municipality	Supervision Status		Total Number of Sex Offenders
	Terminated	Active	
Bayside	0	0	0
Brown Deer	3	2	5
Cudahy	11	7	18
Fox Point	2	0	2
Franklin	8	3	11
Glendale	2	0	2
Greendale	3	1	4
Greenfield	20	3	23
Hales Corners	0	1	1
Milwaukee	1,176	566	1,742
Oak Creek	7	2	9
River Hills	0	0	0
Shorewood	0	0	0
South Milwaukee	19	4	23
St. Francis	13	3	16
Wauwatosa	12	2	14
West Allis	49	9	58
West Milwaukee	5	1	6
Whitefish Bay	0	3	3
<b>Total</b>	<b>1,330</b>	<b>607</b>	<b>1,937</b>

**Table A-2. Sex Offenders Convicted in Milwaukee County,  
Living in Other Wisconsin Counties.**

Wisconsin County	Supervision Status		Total Number of Sex Offenders
	Terminated	Active	
Adams	1	0	1
Ashland	1	0	1
Brown	8	3	11
Chippewa	1	0	1
Dane	13	4	17
Dodge	7	2	9
Door	1	2	3
Eau Claire	1	1	2
Fond Du Lac	8	1	9
Grant	2	0	2
Green Lake	2	1	3
Jefferson	3	0	3
Juneau	2	1	3
Kenosha	3	1	4
La Fayette	1	0	1
Langlade	1	2	3
Lincoln	1	0	1
Manitowoc	1	0	1
Marathon	4	2	6
Marinette	3	1	4
Marquette	1	0	1
Monroe	2	1	3
Oconto	0	1	1
Oneida	1	0	1
Outagamie	8	1	9
Ozaukee	8	0	8
Portage	1	1	2
Price	1	0	1
Racine	23	3	26
Rock	7	1	8
Rusk	1	0	1
Sauk	2	0	2
Shawano	4	0	4
Sheboygan	3	2	5
Vilas	2	0	2
Walworth	6	2	8
Washington	9	0	9
Waukesha	32	4	36
Waupaca	3	1	4
Waushara	2	1	3
Winnebago	6	3	9
Wood	2	0	2
Total	188	42	230

**Table A-3. Sex Offenders Convicted in Milwaukee County Living Out of State/Country.**

State or Country	Supervision Status		Total Number of Sex Offenders
	Terminated	Active	
Alabama (AL)	4	0	4
Arizona (AZ)	11	1	12
Arkansas (AR)	9	3	12
California (CA)	14	0	14
Colorado (CO)	4	0	4
Connecticut (CT)	1	0	1
Costa Rica	1	0	1
District of Columbia	1	0	1
Florida (FL)	14	1	15
Georgia (GA)	6	1	7
Honduras	1	0	1
Illinois (IL)	56	3	59
Indiana (IN)	20	1	21
Iowa (IA)	2	0	2
Kansas (KA)	3	0	3
Kentucky (KY)	3	0	3
Louisiana (LA)	6	0	6
Maryland (MD)	1	0	1
Massachusetts (MA)	1	0	1
Mexico	2	1	3
Michigan (MI)	8	0	8
Minnesota (MN)	12	2	14
Mississippi (MS)	18	7	25
Missouri (MO)	6	2	8
Nevada (NV)	6	1	7
New Jersey (NJ)	2	1	3
New Mexico (NM)	1	1	2
New York (NY)	4	0	4
North Carolina (NC)	6	3	9
North Dakota (ND)	2	0	2
Ohio (OH)	8	0	8
Oklahoma (OK)	2	0	2
Oregon (OR)	5	0	5
Pennsylvania (PA)	2	1	3
Philippines	2	0	2
Puerto Rico (PR)	7	2	9
Rhode Island (RI)	1	0	1
South Carolina (SC)	4	1	5
South Dakota (SD)	2	0	2
Tennessee (TN)	11	2	13
Texas (TX)	16	2	18
Virginia (VA)	2	0	2
Washington (WA)	3	0	3
West Virginia (WV)	1	0	1
Total	291	36	327

**Table A-4. Sex Offenders Convicted in Milwaukee County, No Address Provided.**

<b>No Address Provided</b>	<b>Supervision Status</b>		<b>Total Number Of Sex Offenders</b>
	<b>Terminated</b>	<b>Active</b>	
	148	85	233

**Appendix B**

**Detailed Listing Of Sex Offenders Residing in Milwaukee County.**

**Table B-1. Sex Offenders Residing in Milwaukee County  
Convicted in Other Wisconsin Counties.**

Wisconsin County	Supervision Status		Total Number of Sex Offenders
	Terminated	Active	
Adams	1	0	1
Ashland	0	1	1
Brown	7	4	11
Columbia	1	2	3
Dane	12	6	18
Dodge	3	3	6
Door	1	0	1
Eau Claire	2	0	2
Fond Du Lac	2	4	6
Forest	1	0	1
Grant	1	0	1
Jefferson	4	0	4
Kenosha	10	6	16
Kewaunee	1	0	1
La Crosse	2	2	4
Langlade	2	1	3
Lincoln	1	3	4
Manitowoc	2	2	4
Marathon	3	1	4
Marinette	3	0	3
Marquette	1	0	1
Oneida	1	1	2
Outagamie	6	0	6
Ozaukee	8	7	15
Portage	2	1	3
Racine	17	8	25
Rock	4	2	6
Sauk	1	0	1
Sawyer	1	0	1
Shawano	1	4	5
Sheboygan	10	1	11
Taylor	1	0	1
Vernon	1	1	2
Walworth	7	2	9
Washington	5	7	12
Waukesha	69	26	95
Waupaca	1	1	2
Waushara	0	1	1
Winnebago	3	4	7
Wood	2	0	2
<b>Total</b>	<b>200</b>	<b>101</b>	<b>301</b>

**Table B-2. Sex Offenders Residing in Milwaukee County  
Convicted Out of State.**

State	Supervision Status		Total Number of Sex Offenders
	Terminated	Active	
Arizona (AZ)	1	0	1
Arkansas (AR)	1	0	1
California (CA)	6	1	7
Colorado (CO)	4	0	4
Connecticut (CT)	2	0	2
District of Columbia	1	0	1
Florida (FL)	5	1	6
Georgia (GA)	2	1	3
Hawaii (HI)	1	0	1
Illinois (IL)	32	6	38
Indiana (IN)	4	0	4
Iowa (IA)	2	0	2
Kentucky (KY)	1	0	1
Louisiana (LA)	4	0	4
Massachusetts (MA)	1	0	1
Michigan (MI)	3	0	3
Minnesota (MN)	16	0	16
Mississippi (MS)	3	0	3
Missouri (MO)	1	0	1
Nebraska (NE)	2	0	2
Nevada (NV)	1	0	1
New York (NY)	2	0	2
Ohio (OH)	4	0	4
Oklahoma (OK)	1	0	1
Oregon (OR)	1	0	1
Pennsylvania (PA)	1	0	1
South Carolina (SC)	1	0	1
Tennessee (TN)	4	0	4
Texas (TX)	8	0	8
Utah (UT)	1	0	1
Washington (WA)	1	0	1
Wyoming (WY)	1	0	1
Total	118	9	127

**Table B-3. Sex Offenders Residing in Milwaukee County, Federal Conviction.**

Location of Federal Conviction	Supervision Status		Total Number of Sex Offenders
	Terminated	Active	
California (CA)	1	0	1
Florida (FL)	1	0	1
Michigan (MI)	1	0	1
New Mexico (NM)	1	0	1
Ohio (OH)	2	0	2
Texas (TX)	1	0	1
Wisconsin (WI)	19	1	20
United States (US)	3	0	3
Total	29	1	30

**Table B-4. Sex Offenders Residing in Milwaukee County, Incomplete Location of Conviction.**

Incomplete Conviction Location	Supervision Status		Total Number of Sex Offenders
	Terminated	Active	
	4	2	6

**Appendix C**

**Detailed Listing of Sex Offenders Residing in the City of Milwaukee.**

**Table C-1. Sex Offenders Residing in the City of Milwaukee  
Convicted in Other Wisconsin Counties.**

Wisconsin County	Supervision Status		Total Number of Sex Offenders
	Terminated	Active	
Adams	1	0	1
Brown	6	4	10
Columbia	1	2	3
Dane	11	6	17
Dodge	3	2	5
Eau Claire	1	0	1
Fond Du Lac	2	4	6
Forest	1	0	1
Grant	1	0	1
Jefferson	4	0	4
Kenosha	9	6	15
Kewaunee	1	0	1
La Crosse	2	2	4
Langlade	2	1	3
Lincoln	1	2	3
Manitowoc	2	2	4
Marathon	2	1	3
Marinette	2	0	2
Marquette	1	0	1
Oneida	0	1	1
Outagamie	6	0	6
Ozaukee	8	6	14
Portage	1	1	2
Racine	11	7	18
Rock	4	1	5
Sauk	1	0	1
Sawyer	1	0	1
Shawano	1	2	3
Sheboygan	9	1	10
Taylor	1	0	1
Vernon	1	1	2
Walworth	5	2	7
Washington	5	4	9
Waukesha	51	21	72
Waupaca	1	1	2
Waushara	0	1	1
Winnebago	3	7	10
Wood	1	0	1
<b>Total</b>	<b>163</b>	<b>88</b>	<b>251</b>

**Table C-2. Sex Offenders Residing in the City of Milwaukee  
Convicted Out of State.**

State	Supervisions Status		Total Number of Sex Offenders
	Terminated	Active	
Arizona (AZ)	1	0	1
Arkansas (AR)	1	0	1
California (CA)	5	1	6
Colorado (CO)	3	0	3
Connecticut (CT)	2	0	2
District of Columbia	1	0	1
Florida (FL)	4	1	5
Georgia (GA)	2	1	3
Hawaii (HI)	1	0	1
Illinois (IL)	28	6	34
Indiana (IN)	4	0	4
Iowa (IA)	2	0	2
Kentucky (KY)	1	0	1
Louisiana (LA)	4	0	4
Massachusetts (MA)	1	0	1
Michigan (MI)	3	0	3
Minnesota (MN)	15	0	15
Mississippi (MS)	3	0	3
Missouri (MO)	1	0	1
Nebraska (NE)	2	0	2
Nevada (NV)	1	0	1
New York (NY)	1	0	1
Ohio (OH)	4	0	4
Oklahoma (OK)	1	0	1
Pennsylvania (PA)	1	0	1
Tennessee (TN)	4	0	4
Texas (TX)	8	0	8
Utah (UT)	1	0	1
Washington (WA)	1	0	1
Wyoming (WY)	1	0	1
<b>Total</b>	<b>107</b>	<b>9</b>	<b>116</b>

**Table C-3. Sex Offenders Residing in the City of Milwaukee, Federal Conviction Location.**

Location of Federal Conviction	Supervision Status		Total Number of Sex Offenders
	Terminated	Active	
California (CA)	1	0	1
Florida (FL)	1	0	1
Michigan (MI)	1	0	1
New Mexico (NM)	1	0	1
Ohio (OH)	2	0	2
Texas (TX)	1	0	1
United States (US)	2	0	2
Wisconsin (WI)	16	1	17
Total	25	1	26

**Table C-4. Sex Offenders Residing in the City of Milwaukee, Incomplete Conviction Location.**

Incomplete Conviction Location	Supervision Status		Total Number of Sex Offenders
	Terminated	Active	
	4	2	6