Aldermanic Amendments to the Proposed 2024 Executive Budget

Presented Under Article IV, Section 7, Subsection 2 Of the Common Council Procedures and Rules



# 2024 24-HR AMENDMENT PACK

Common Council Meeting November 3, 2023

CITY OF MILWAUKEE
COMMON COUNCIL

## COMMON COUNCIL AMENDMENTS TO THE PROPOSED 2024 EXECUTIVE BUDGET

nber		BUDGET	<u>LEVY</u>	<u>RATE</u>	
Nur	2024 PROPOSED EXECUTIVE BUDGET	\$ 1,919,638,715			
Agenda Number	AMENDMENT DESCRIPTION	BUDGET <u>EFFECT</u>	LEVY <u>EFFECT</u>	RATE <u>EFFECT</u>	<u>VOTE</u>
6	DOA, DNS - Eliminate funding for one Neighborhood Services Operations Director in the Department of Neighborhood Services. Use funding to increase the Equity Inclusion special fund in the Department of Administration.	\$+0	\$+0	\$+0.000	Withdrawn
23	CITY CLERK - Create a Special Fund for Participatory Budgeting in the Common Council - City Clerk's office for \$500,000.	\$+500,000	\$+500,000	\$+0.015	Withdrawn
28B	HEALTH, CAPITAL - Reduce \$500,000 of American Rescue Plan Act funds in the Health Department. Intent is to use funding for to the Office of Equity and Inclusion in the Office of the Director in the Department of Administration. Offset by reducing cash levy for Joint Public Safety Radio upgrade project. Allocation of ARPA funds will require a resolution to be adopted by the Common Council.	\$+500,000	\$+500,000	\$+0.015	Withdrawn
32	POLICE, SPA-MISC Add \$1 million to the Police Department to increase squad car replacements. Offset by reducting the the One Milwaukee Citizen-led Transformational Fund.	\$+0	\$+0	\$+0.000	Withdrawn
37	SPA-MISC Create a miscellaneous Special Purpose Account (SPA) to be administered by the Community Development Grant Administration in the Department of Administration for the purpose of Housing Authority Maintenance Support. This amendment repurposes \$2,400,000 from the One Milwaukee Citizen-Led Transformational Fund for this program.	\$+0	\$+0	\$+0.000	0-5
42	SPA-MISC Reduce the Citizen-Led Transformational Fund by \$2 million. The intent is to reduce the street lighting fee to reduce street lighting revenue by \$2 million. The Common Council will need to adopt separate legislation to implement the intent of the amendment. If legislation passes, the Comptroller will reduce street lighting revenue. If legislation fails to pass, the impact of the amendment will be as stated.	\$-2,000,000	\$-2,000,000	\$-0.060	2-3
47A	DCD - Add a footnote instructing NIDC to direct any unused Community Improvement Funds to staffing and maintenance for Healing Spaces. Footnotes are informational only. The Common Council must adopt legislation to implement the intent of the footnote.	\$+0	\$+0	\$+0.000	Withdrawn
49	CAPITAL - Add \$228,087 to the sidewalk replacement program and \$228,087 to the Housing Preservation program. Offset 100% of these costs by reducing the Materials Recycling Facility Repair program by \$456,174.	\$+0	\$+0	\$+0.000	0-5

SPONSOR: ALD. COGGS	AMENDMENT 6
	WITHDRAWN

			EFFECT	
DE	EPARTMENT(S)	BUDGET	TAX LEVY	TAX RATE PER \$1,000
SERVICE ADMINIST	NT OF NEIGHBORHOOD ES, DEPARTMENT OF FRATION – OFFICE OF TY AND INCLUSION	\$0	\$0	\$0

## AMENDMENT INTENT

Eliminate funding for one Neighborhood Services Operations Director in the Department of Neighborhood Services. Use funding to increase the Equity Inclusion special fund in the Department of Administration.

## **BACKGROUND**

- 1. Currently, DNS has two Neighborhood Services Operations Director positions. This amendment eliminates funding, but not position authority for one position, and adds those funds to the Dept. of Administration's Equity and Inclusion special fund. The Operations Director funding that will be eliminated is for the position that oversees DNS's enforcement divisions and has a salary of \$113,322.40.
- 2. The Neighborhood Services Operations Director position was first created as part of the 2015 Budget, replacing the Neighborhood Services Operations Manager position.
- **3.** The second Neighborhood Services Operations Director position was created as part of the 2017 Budget.
- **4.** The Neighborhood Services Operations Director works under the supervision of the Commissioner of Neighborhood Services, oversees the operations of the Development Center, Trades Inspection, and Neighborhood Improvement Project Divisions and serves as a technical adviser to the Commissioner.
- **5.** In addition, the Neighborhood Services Operations Directors perform all acts required by law in the absence of the Commissioner of the Department of Neighborhood Services, and serve as the Commissioner's deputies, at times exercising supervision over the Department's nearly 300 employees.
- **6.** The Neighborhood Services Operations Director salary is set at Pay Range 1LX, which is \$93,232 \$130,521.
- **7.** The Proposed 2024 Budget allocates \$224,423 for both positions combined, a decrease of a little under \$3,000 from the previous year.
- 8. Currently, both Neighborhood Services Operations Director positions are filled.

- **9.** The salary budget for the Office of Equity and Inclusion in the Proposed 2024 Budget is \$893,746.
- **10.** In addition to the salaries, OEI also has one special fund with a proposed \$256,254 in funding.
- **11.**OEI's Equity and Inclusion special fund is used for a number of purposes, including City staff training and development of DEI standards for the City.

## **DISCUSSION**

- **1.** This amendment would eliminate funding, but not position authority, for one Neighborhood Services Operations Director position in DNS. Specifically, the amendment eliminates funding for the Operations Director responsible for overseeing the Department's enforcement divisions.
- **2.** The amendment would add \$113,322.40 in funding to OEI's Equity and Inclusion special fund, bringing to total funding to \$369,576.40.
- 3. The additional OEI funding would be put towards training for City staff and legislative leaders on racial equity and inclusion and gender equity, and develop standards of equity and inclusion through an automated score card system as directed in CCFN 221278.

## **EFFECT**

- 1. The budget effect of this amendment is \$0
- 2. The tax-levy effect of this amendment is \$0, for a tax-rate impact of \$0 per \$1,000 assessed valuation.

Prepared by: Christopher Hillard

Legislative Reference Bureau Revised: October 26, 2023

#### OBJECTIVE, OVERALL BUDGET LEVY EFFECT OF THIS POSSIBLE AMENDMENT TO THE 2023 PROPOSED BUDGET

By Ald. Coggs
Page 1 of 1
Item 6

DEPARTMENT OF ADMINISTRATION, DEPARTMENT OF NEIGHBORHOOD SERVICES

Eliminate funding for one Neighborhood Services Operations Director in the Department of Neighborhood Services. Use funding to increase the Equity Inclusion special fund in the Department of Administration.

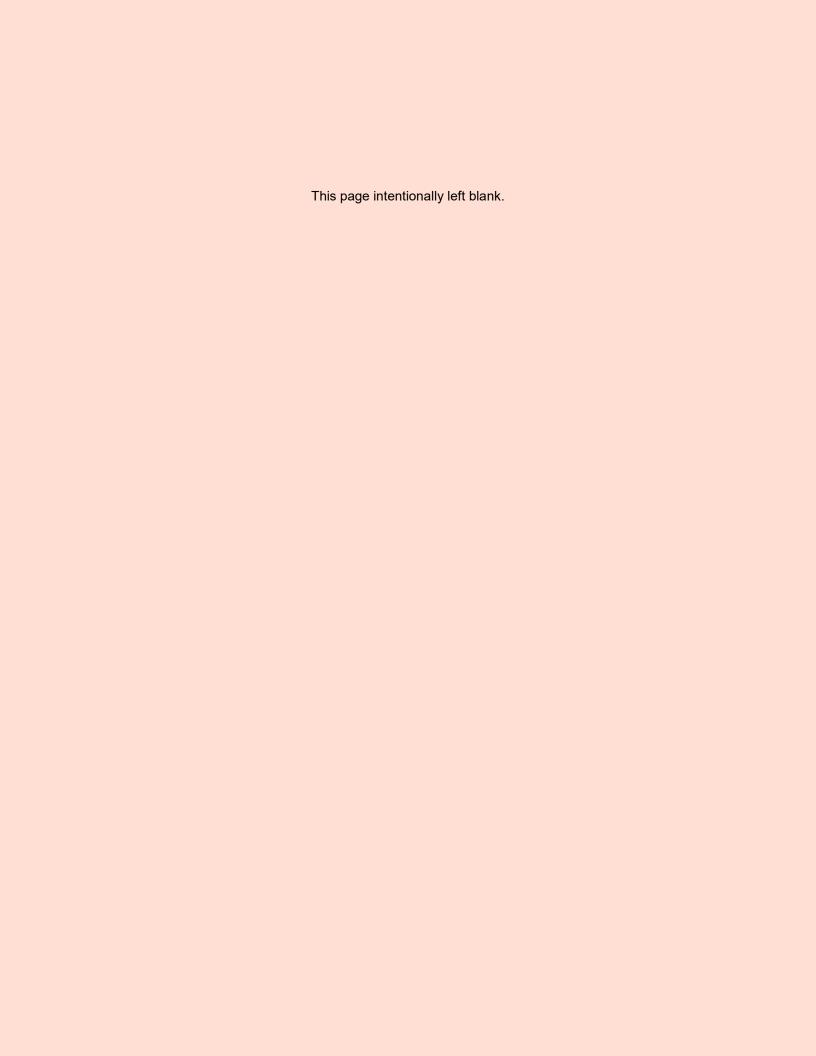
BUDGET TAX LEVY TAX RATE EFFECT

EFFECT (PER \$1,000 A.V.)

Operating Budget \$+0 \$+0 \$+0.000

		CHANG	E IN 2024		
BMD-2		POSITIONS OR		CHANGE IN 2024	
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		CHANGED	CHANGE	CHANGED	CHANGE
	SECTION I.A.1. BUDGETS FOR GENERAL CITY PURPOSES				
	DEPARTMENT OF ADMINISTRATION- OFFICE OF THE DIRECTOR				
	SPECIAL FUNDS				
110.7-17	Equity and Inclusion*			\$256,254	\$ <b>+</b> 113,322
	1. 9			,, -	
	DEPARTMENT OF NEIGHBORHOOD SERVICES				
	SALARIES & WAGES				
270.1-9	Neighborhood Services Ops. Dir. (X)(Y)			\$224,423	<b>\$-113,322</b>
270.10-17	ESTIMATED EMPLOYEE FRINGE BENEFITS			\$2,074,547	\$-50,995
390.1-2	FRINGE BENEFIT OFFSET			\$-179,312,379	\$+50,995

Ref: 2023 BF, 5-A 6 (T-37) DNS - OEI - Coggs



SPONSOR: ALD. COGGS

AMENDMENT 23

WITHDRAWN

		EFFECT	
DEPARTMENT(S)	BUDGET	TAX LEVY	TAX RATE PER \$1,000
COMMON COUNCIL – CITY CLERK	\$+500,000	\$+500,000	\$+0.015

## **AMENDMENT INTENT**

Create a Special Fund for Participatory Budgeting in the Common Council – City Clerk's office for \$500,000.

## BACKGROUND

**1.** This amendment creates a Participatory Budgeting special fund in the office of the Common Council – City Clerk.

## DISCUSSION

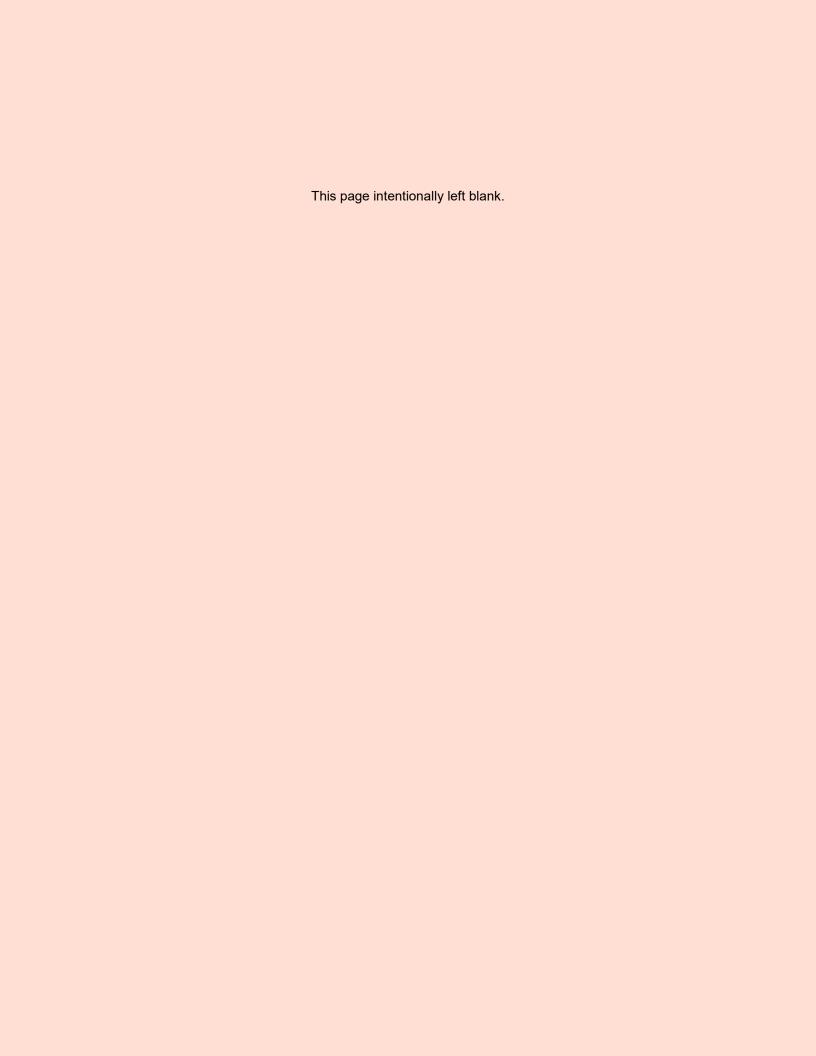
- **1.** This amendment creates a special fund in the office of the Common Council City Clerk funded at \$500,000 for participatory budgeting.
- 2. This amendment is funded with the levy.

## **EFFECT**

- **1.** The budget effect of this amendment is \$500,000.
- **2.** The tax-levy effect of this amendment is \$500,000, for a tax-rate impact of \$0.015 per \$1,000 assessed valuation.

Prepared by: Tea B. Norfolk

Legislative Reference Bureau Revised: October 26, 2023



#### OBJECTIVE, OVERALL BUDGET LEVY EFFECT OF THIS POSSIBLE AMENDMENT TO THE 2023 PROPOSED BUDGET

By Ald. Coggs
Page 1 of 1
Item 23

COMMON COUNCIL-CITY CLERK

BUDGET TAX LEVY TAX RATE EFFECT
Create a Special Fund for Participatory Budgeting in the Common Council 
City Clerk's office for \$500,000.

BUDGET TAX LEVY TAX RATE EFFECT

EFFECT (PER \$1,000 A.V.)

Operating Budget \$+500,000 \$+500,000 \$+0.015

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160.8-13	SECTION I.A.1. BUDGETS FOR GENERAL CITY PURPOSES  COMMON COUNCIL-CITY CLERK  SPECIAL FUNDS  Immediately following the line: "Big Clean*"  Insert the following line and amount: "Participatory Budgeting"	CHANGED		TO BE CHANGED	OF CHANGE \$+500,000

Ref: 2023 BF, 5-A

SPONSORS: ALD. CHAMBERS

AMENDMENT 28B

WITHDRAWN

		EFFECT	
DEPARTMENTS	BUDGET	TAX LEVY	TAX RATE PER \$1,000
HEALTH DEPARTMENT	\$+0	\$+0	\$+0.000

## AMENDMENT INTENT

This amendment will reduce \$500,000 of American Rescue Plan Act funds in the Health Department. The intent is to reallocate the funding to the Office of Equity and Inclusion in the Department of Administration. The reduction will be offset by reducing cash levy funding for the Joint Public Radio upgrade project by \$500,000.

Allocation of ARPA funds will require a resolution to be adopted by the Common Council.

## **BACKGROUND**

- **1.** 2023 Wisconsin Act 12 established a number of requirements for 1<sup>st</sup> class cities in the state of Wisconsin, with a particular focus on the provision of fire and police services and projects relating to diversity, equity, and inclusion.
- **2.** Act 12 limits the City's ability to fund diversity, equity, and inclusion related projects with levy funding. These limits do not apply to grant-funding.
- **3.** The City of Milwaukee received over \$394 million in grant funding from the federal American Rescue Plan Act (ARPA). This funding must be encumbered by Dec. 31, 2024 and spent by Dec. 31, 2026.
- **4.** CCFN 211910 created the American Rescue Plan Act Funding Allocation Task Force to oversee the apportioning of ARPA funds. The Task Force was directed to do so in accordance with guidance issued by the US Department of Treasury, while balancing community needs with the City's budgetary needs.
- **5.** The 2024 Proposed Budget apportions the City's remaining \$92.7 million in ARPA funding, and reallocates an additional \$17.5 in already allocated ARPA funding, to fund a combined \$110.2 million of City salaries in 2024.
- **6.** The 2024 Proposed Budget establishes the One Milwaukee Citizen-Led Transformational Fund Special Purpose Account with \$5,000,000 in funding. This funding is intended to be allocated by the Common Council for programs that uplift the residents of Milwaukee and transform the community by strengthening support to residents most in need.

- **7.** The Joint Public Safety Radio Upgrade project is a multi-year project to replace the Open Sky radio system with a P25 Phase II system. Departments included in the project include Police, Fire and Public Works.
- **8.** P25 is a suite of standards for interoperable, digital, two-way radio products. P25 was developed by public safety professionals in North America and has gained acceptance for public safety, security, public service, and commercial applications worldwide.
- 9. The Joint Public Safety Radio Upgrade project received \$5.5 million of general obligation borrowing authority and \$6 million of tax levy funding in 2023. The 2024 Proposed Budget provides \$6.5 million of general obligation borrowing authority, \$10.4 million of tax levy funding and, \$3 million of grant funding. Total funding proposed for 2024 is \$19.9 million. Additional funding is expected to be allocated in 2025 to complete the project.

## **DISCUSSION**

- **1.** This amendment will reduce the amount of ARPA funding provided to the Health Department for salaries and wages in 2024 by \$500,000.
- 2. This reduction of ARPA funding for Health Department salaries will be offset by reduction of \$500,000 in cash levy funding for the Joint Public Radio upgrade project.
- 3. It is the intent of this amendment to redirect the ARPA funding to the Office of Equity and Inclusion in the Department of Administration in 2024 by \$500,000. However, the allocation of ARPA funds requires a resolution adopted by the Common Council.

#### **EFFECT**

- 1. The budget effect of this amendment is +\$0
- **2.** The tax-levy effect of this amendment is +\$0, for a tax-rate impact of \$0.000 per \$1,000 assessed valuation.

Prepared by: Gunnar Raasch, Legislative Fiscal Analyst – Lead

Kathleen Brengosz, Fiscal Planning Specialist

Legislative Reference Bureau Revised: November 1, 2023

#### OBJECTIVE, OVERALL BUDGET LEVY EFFECT OF THIS POSSIBLE AMENDMENT TO THE 2024 PROPOSED BUDGET

By Ald. Chambers Page 1 of 1

Item 28B

HEALTH DEPARTMENT, CAPITAL IMPROVEMENTS

Reduce \$500,000 of American Rescue Plan Act funds in the Health Department. Intent is to use funding for to the Office of Equity and Inclusion in the Office of the Director in the Department of Administration. Offset by reducing cash levy for Joint Public Safety Radio upgrade project. Allocation of ARPA funds will require a resolution to be adopted by the Common Council.

BUDGETTAX LEVYTAX RATE EFFECTEFFECTEFFECT(PER \$1,000 A.V.)

 Operating Budget
 \$+500,000
 \$+500,000
 \$+0.015

 Capital Improvements Budget
 \$-500,000
 \$-500,000
 \$-0.015

 Total
 \$+0
 \$+0
 \$+0.000

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	LIE A LTIL DED A DTMENIT				
	HEALTH DEPARTMENT CLINICAL SERVICES DIVISION				
	CLINICAL SERVICES DIVISION				
	SALARIES & WAGES				
	SALARIES & WAGES				
230.34-19	American Rescue Plan Act Salary Deduction			\$-1,000,000	\$+500,000
200.0117	- Increase receive ranning between			ψ 1/000/000	φ σοσμούο
230.34-23	O&M FTE'S	36.52	+7.92		
230.34-24	NON O&M FTE'S	55.58	-7.92		
230.39-12	ESTIMATED EMPLOYEE FRINGE BENEFITS			\$1,037,871	\$+225,000
390.1-2	FRINGE BENEFIT OFFSET			\$-179,312,379	\$-225,000
	SECTION I.C.1. BUDGETS FOR CAPITAL IMPROVEMENTS				
	POLICE DEPARTMENT				
460.04.10	Joint Public Safety Radio Upgrade			¢10,400,000	ф <b>F</b> 00 000
460.24-19	Cash Levy			\$10,400,000	\$-500,000

#### SPONSOR: ALD. SPIKER AND MURPHY

AMENDMENT 32 WITHDRAWN

	EFFECT		
DEPARTMENT(S)	BUDGET	TAX LEVY	TAX RATE PER \$1,000
POLICE SPECIAL PURPOSE ACCOUNTS - MISC	\$+0	\$+0	\$+0.000

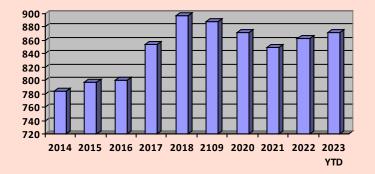
## **AMENDMENT INTENT**

Add \$1 million to the Police Department to increase squad car replacements. Offset by reducing the One Milwaukee Citizen-led Transformational Fund Special Purpose Account.

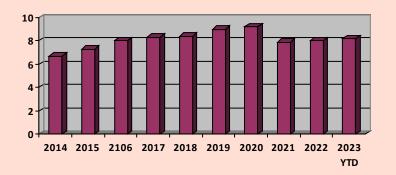
## **BACKGROUND**

- 1. According to the Fleet Manager for the Police Department, the ideal replacement cycle for marked patrol vehicles and prisoner wagons is 7 years or approximately 90,000 miles. For detective, unmarked, and other vehicles, the ideal replacement cycle is 10 years or 100,000 miles.
- 2. The Police Department currently has a total of 42 hybrid vehicles in service. There was an order placed for 42 additional hybrid vehicles, but that order was cancelled. The Police Department needed additional squad cars immediately, so it bought 40 non-hybrid vehicles to replace the cancelled order. The Department remains committed to increasing the number of hybrid vehicles in accordance with the Climate Equity plan.
- **3.** Over the last 10 years, the status of the fleet can be summarized as follows:

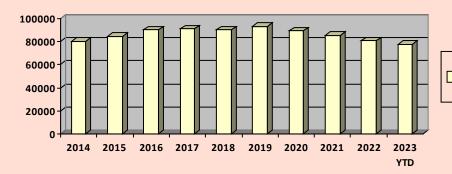
	Vehicle Unit Count	Average Vehicle Age	Average Odometer Reading	Vehicles Retired/ Lost
2014	784	6.7	80,148	18
2015	797	7.3	84,285	26
2016	801	8.0	90,032	21
2017	853	8.3	90,885	37
2018	897	8.4	90,085	60
2019	887	9.0	92,710	57
2020	871	9.2	89,206	93
2021	849	7.9	85,078	98
2022	862	8.0	80,494	80
2023 YTD	871	8.2	77,211	38



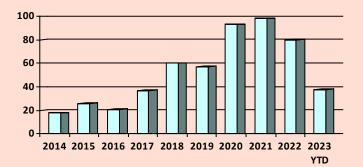
Vehicle Unit Count



■ Average Vehicle Age



☐ Average Odometer Reading



□ Vehicles Retired/ Lost

## **DISCUSSION**

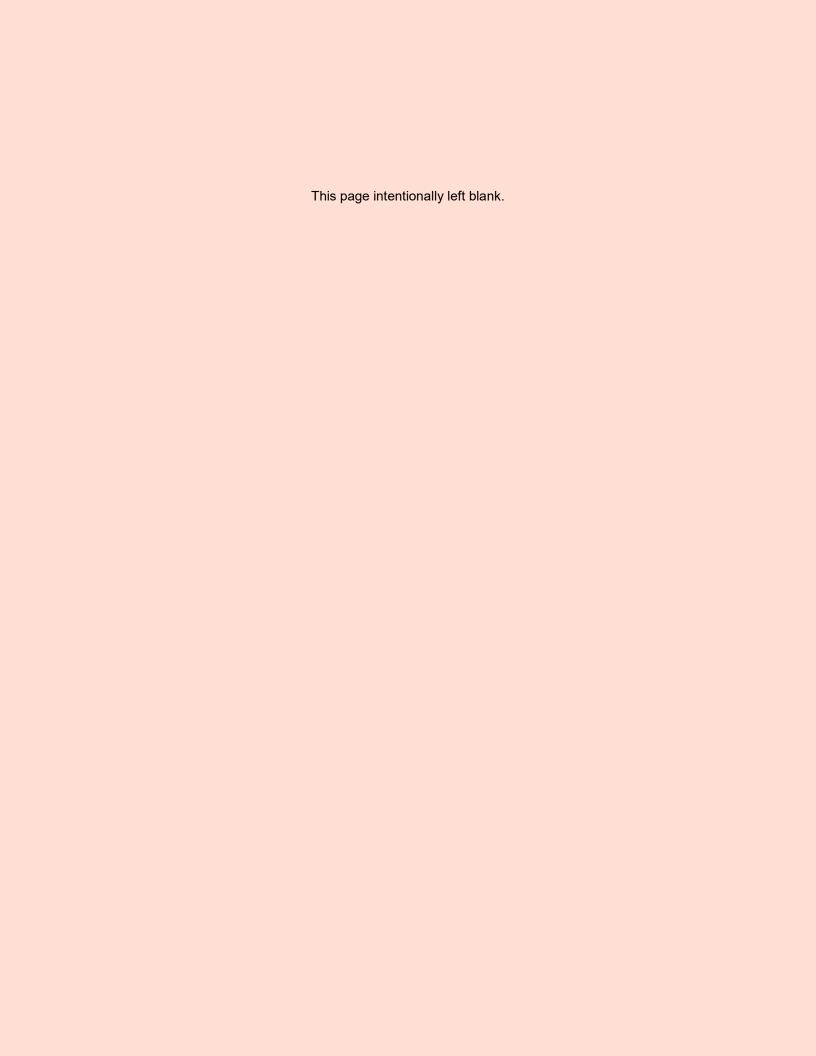
- **1.** This amendment adds \$1 million to the Police Department's budget to purchase approximately 15 additional squad cars.
- **2.** This amendment reduces the One Milwaukee Citizen-led Transformational Fund Special Purpose Account by \$1 million.
- **3.** This amendment is levy-neutral.

## **EFFECT**

- 1. The budget effect of this amendment is \$0.
- **2.** The tax-levy effect of this amendment is \$0, for a tax-rate impact of \$0.000 per \$1,000 assessed valuation.

Prepared by: Tea B. Norfolk

Legislative Reference Bureau Revised: October 26, 2023



#### OBJECTIVE, OVERALL BUDGET LEVY EFFECT OF THIS POSSIBLE AMENDMENT TO THE 2023 PROPOSED BUDGET

By Ald. Spiker and Ald. Murphy

Page 1 of 1

Item 32

POLICE DEPARTMENT, SPECIAL PURPOSE ACCOUNTS - MISCELLANEOUS

Add \$1 million to the Police Department to increase squad car replacements. Offset by reducting the the One Milwaukee Citizen-led Transformational Fund.

BUDGET EFFECT TAX LEVY EFFECT TAX RATE EFFECT (PER \$1,000 A.V.)

Operating Budget \$+0 \$+0 \$+0.000

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	SECTION I.A.1. BUDGETS FOR GENERAL CITY PURPOSES				
	POLICE DEPARTMENT				
	EQUIPMENT PURCHASES				
200.22.6	Deltas anno diagna	60	15	¢4,000,000	¢ +1 000 000
280.23-6	Police squad cars	60	15	\$4,000,000	\$+1,000,000
	SPECIAL PURPOSE ACCOUNTS-				
	MISCELLANEOUS				
	MISCELLINECO				
340.4-22	One Milwaukee Citizen-Led Transformational Fund			\$5,000,000	\$-1,000,000
				42,000,000	<del>+ -//</del>
				Ref:	2023 BF, 5-A

SPONSOR: ALD. BAUMAN

AMENDMENT 37

FAILED

		EFFECT	
DEPARTMENT	BUDGET	TAX LEVY	TAX RATE PER \$1,000
DEPT. OF ADMINISTRATION, SPECIAL PURPOSE ACCOUNTS - MISCELLANEOUS	\$+0	\$+0	\$+0.000

## AMENDMENT INTENT

Create a miscellaneous Special Purpose Account (SPA) to be administered by the Community Development Grant Administration in the Department of Administration for the purpose of Housing Authority Maintenance Support. This amendment repurposes \$2,400,000 from the One Milwaukee Citizen-Led Transformational Fund SPA for this program.

## **BACKGROUND**

- 1. The Housing Authority of the City Milwaukee (HACM) was chartered by the State of Wisconsin in 1944. HACM is governed by a 7-member board, whose members are appointed by the Mayor and confirmed by the Common Council.
- 2. HACM currently manages thousands of housing units. The majority of these are offered as subsidized rental units to low income residents and residents with disabilities, while roughly a thousand are rented as non-subsidized units.
- **3.** Tenants of properties owned and managed by HACM have reported significant issues with the condition of their homes in particular, that significant maintenance issues go unresolved for unacceptable periods of time.
- **4.** The Common Council recently passed CCFN 230571, an ordinance which allows the Department of Neighborhood Services to monitor and inspect HACM properties, and removes a provision in the City Code exempting HACM properties from municipal re-inspection fees.
- **5.** The City of Milwaukee received over \$394 million from the federal American Rescue Plan Act (ARPA). This funding must be encumbered by Dec. 31, 2024 and spent by Dec. 31, 2026.
- **6.** CCFN 211910 created the American Rescue Plan Act Funding Allocation Task Force to oversee the apportioning of ARPA funds. The Task Force was directed to do so in accordance with guidance issued by the US Department of Treasury while balancing community needs with the City's budgetary needs.

- **7.** The 2024 Proposed Budget apportions the City's remaining \$92.7 million in ARPA funding, and reallocates an additional \$17.5 in already allocated ARPA funding, to fund a combined \$110.2 million of City salaries in 2024.
- **8.** The 2024 Proposed Budget establishes the One Milwaukee Citizen-Led Transformational Fund Special Purpose Account with \$5,000,000 in funding. This funding is intended to be allocated by the Common Council for programs that uplift the residents of Milwaukee and transform the community by strengthening support to residents most in need.

#### DISCUSSION

- **1.** This amendment creates a "Housing Authority Maintenance Fund" Special Purpose Account, with \$2,400,000 in funding.
- **2.** The Housing Authority Maintenance Fund SPA is intended to provide an infusion of resources to enable HACM to accelerate maintenance and repair work, and to make other necessary improvements to HACM properties.
- **3.** The Housing Authority Maintenance Fund is to be administered by the Community Development Grant Administration within the Department of Administration, for the purposes of improving maintenance at HACM-owned and -managed properties.
- **4.** This amendment removes \$2,400,000 in funding from the One Milwaukee Citizen-Led Transformational Fund SPA.
- **5.** This amendment is levy-neutral.

#### **EFFECT**

- **1.** The budget effect of this amendment is \$0.00
- 2. The tax-levy effect of this amendment is \$0.00, for a tax-rate impact of \$0 per \$1,000 assessed valuation.

**COMMITTEE VOTE:** (0-5) In Favor: None.

Opposed: Ald. Dimitrijevic, Spiker, Murphy, Coggs, Chambers.

Prepared by: Gunnar Raasch, Legislative Fiscal Analyst - Lead

Legislative Reference Bureau Revised: October 27, 2023

#### OBJECTIVE, OVERALL BUDGET LEVY EFFECT OF THIS POSSIBLE AMENDMENT TO THE 2024 PROPOSED BUDGET

By Ald. Bauman Page 1 of 1
Item 37

SPECIAL PURPOSE ACCOUNT- MISCELLANEOUS

Item

Create a miscellaneous Special Purpose Account (SPA) with \$2.4 million of funding to be administered by the Community Development Grant Administration in the Department of Administration for the purpose of Housing Authority Maintenance Support. This amendment repurposes \$2,400,000 from the One Milwaukee Citizen-Led Transformational Fund for this program.

BUDGET TAX LEVY TAX RATE EFFECT EFFECT EFFECT (PER \$1,000 A.V.)

Operating Budget \$+0 \$+0.000

BMD-2 PAGE AND LINE NUMBER	DETAILED AMENDMENT	CHANGE IN 2024 POSITIONS OR UNITS COLUMN NUMBER AMOUNT TO BE OF		AMOUN' AMOUN'T TO BE	GE IN 2024 I COLUMN AMOUNT OF
	SECTION I.A.1. BUDGETS FOR GENERAL CITY PURPOSES	CHANGED	CHANGE	CHANGED	CHANGE
340.2-21	SPECIAL PURPOSE ACCOUNTS-MISCELLANEOUS  Immediately following the line: "Group Life Insurance Premium"				
	Insert the following line and amounts: "Housing Authority Maintenance Support Fund"				\$+2,400,000
340.4-22	One Milwaukee Citizen-Led Transformational Fund			\$5,000,000	\$-2,400,000

SPONSOR(S): ALD. MURPHY	AMENDMENT 42
	FAILED

	EFFECT		
DEPARTMENT(S)	BUDGET	TAX LEVY	TAX RATE PER \$1,000
SPECIAL PURPOSE ACCOUNT - MISC	\$-2,000,000	\$-2,000,000	\$-0.060

## AMENDMENT INTENT

This amendment will reduce the Citizen-Led Transformational Fund Special Purpose Account by \$2 million.

The intent is to reduce the Street Lighting Fee to reduce street lighting revenue by \$2 million.

The Common Council will need to adopt separate legislation to reduce the Street Lighting Fee. If legislation passes, the Comptroller will reduce street lighting revenue. If legislation fails to pass, the impact of the amendment will be as stated.

## **BACKGROUND**

- **1.** The City's street light system includes over 77,000 street and alley lights. The system is a combination of series and multiple circuitry.
- 2. As the system has aged, the frequency of area outages and single/double outages increased steadily. DPW-Electrical Services averages between 6 and 8 reported troubles per day. Street light outages can increase dramatically during inclement weather and may exceed 40 per day.
- **3.** The creation of a Street Lighting Fee in 2022 was intended to generate revenue that could be used to increase the salary range for electricians and offset other costs of operating and maintaining the City's street light system. Costs which are eligible for recovery include electricity, equipment, salary, benefits, indirect labor costs, parts, materials, and the administrative costs for billing.
- **4.** The Street Lighting Fee is established annually by Common Council resolution. Common Council File Number 230764 was introduced on September 18, 2023 for the purpose of establishing the Street Lighting Fee for 2024.
- **5.** The proposed Street Lighting Fee for 2024 is \$1.06 per foot of street frontage, an increase of 2 cents from 2023. Residential properties are charged only for the short side of the property. Commercial properties are assessed for all frontage served by street lights. Properties are not charged if there is no street lighting on the block face.

- **6.** Proposed Street Lighting revenue for 2024 is \$9.7 million, an increase of 2% from 2023.
- 7. The One Milwaukee Citizen-Led Transformation Fund Special Purpose Account (SPA) was created in the Mayor's 2024 Proposed Budget in the amount of \$5 million with funds made available by the substitution of unallocated and reprogrammed American Rescue Plan Act funds, which were used in departmental budgets. This funding is intended to be allocated by the Common Council for programs that uplift the residents of Milwaukee and transform the community by strengthening support to residents most in need.

#### DISCUSSION

- **1.** The intent of this amendment is to reduce the Street Lighting Fee.
- 2. Reducing the One Milwaukee Citizen-Led Transformation Fund Special Purpose Account (SPA) by \$2 million will provide tax-levy funding to offset a \$2 million reduction in Street Lighting revenue.
- **3.** Reducing Street Lighting revenue for 2024 by \$2 million will mean a reduction in the Street Lighting Fee of 20%, resulting in a rate for 2024 of approximately \$0.85 per frontage foot instead of \$1.06.
- **4.** Separate legislation is required to implement the Street Lighting Fee reduction.

#### **EFFECT**

- 1. The budget effect of this amendment is \$-2,000,000
- **2.** The tax-levy effect of this amendment is \$-2,000,000, for a tax-rate impact of \$-0.060 per \$1,000 assessed valuation.
- 3. The Common Council will need to adopt separate legislation to implement the Street Lighting Fee reduction. If legislation passes, the Comptroller will reduce street lighting revenue. If legislation fails to pass, the impact of the amendment will be as stated.

**COMMITTEE VOTE:** (2-3) In Favor: Ald. Spiker, Murphy

Opposed: Ald. Dimitrijevic, Coggs, Chambers

Prepared by: Kathleen Brengosz

Legislative Reference Bureau Revised: October 27, 2023

#### OBJECTIVE, OVERALL BUDGET LEVY EFFECT OF THIS POSSIBLE AMENDMENT TO THE 2023 PROPOSED BUDGET

By Ald. Murphy Page 1 of 1
Item 42

SPECIAL PURPOSE ACCOUNTS - MISCELLANEOUS

Reduce the Citizen-Led Transformational Fund by \$2 million. The intent is to reduce the street lighting fee to reduce street lighting revenue by \$2 million. The Common Council will need to adopt separate legislation to implement the intent of the amendment. If legislation passes, the Comptroller will reduce street lighting revenue. If legislation fails to pass, the impact of the amendment will be as stated.

BUDGET TAX LEVY TAX RATE EFFECT EFFECT EFFECT (PER \$1,000 A.V.)

Operating Budget \$-2,000,000 \$-2,000,000 \$-0.060

BMD-2 PAGE AND LINE NUMBER	DETAILED AMENDMENT	CHANGE IN 2024 POSITIONS OR UNITS COLUMN NUMBER AMOUNT TO BE OF CHANGED CHANGE		CHANGE IN 2024 AMOUNT COLUMN AMOUNT AMOUNT TO BE OF CHANGED CHANGE	
	SECTION I.A.1. BUDGETS FOR GENERAL CITY PURPOSES  SPECIAL PURPOSE ACCOUNTS - MISCELLANEOUS				
340.4-22	One Milwaukee Citizen-Led Transformational Fund	-		\$5,000,000	\$-2,000,000

Ref: 2023 BF, 5-A

SPONSOR: ALD. COGGS

AMENDMENT 47A
WITHDRAWN

	EFFECT			
DEPARTMENT(S)	BUDGET	TAX LEVY	TAX RATE PER \$1,000	
CAPITAL IMPROVEMENTS	\$+0,000	\$+0,000	\$+0.000	

## **FOOTNOTE INTENT**

This amendment adds a footnote instructing the Neighborhood Improvement Development Corporation to direct unused Commercial Investment Program funds to Healing Spaces for staffing.

Footnotes are informational only. It is necessary for the Common Council to adopt legislation to implement the intent of the footnote. If the Common Council fails to approve said legislation, the footnote has no impact.

## **BACKGROUND**

- 1. The City launched the Healing Space Initiative in January 2021, as a response to the isolation felt by City residents from quarantine and social distancing practices during the COVID-19 pandemic.
- 2. Under the direction of the Neighborhood Improvement Development Corporation, Healing Spaces Initiative helps residents build relaxing natural environments on Cityowned vacant lots while eliminating blighted spaces and engaging residents.
- **3.** Amenities at Healing Spaces include pathways, benches, perennial herb and flower gardens, shade sails, solar lights, meditation sign posts, and Little Free Libraries.
- **4.** The Community Improvement Project provides small matching grants to neighborhood block clubs and groups to undertake projects that encourage resident involvement, relationship building, and grassroots neighborhood improvements.

## **DISCUSSION**

- 1. This amendment adds a footnote to the Department of City Development directing the Neighborhood Improvement Development Corporation to channel any funds remaining from the Community Improvement Project to staffing of Healing Spaces.
- 2. A resolution may be required to effectuate the intent of this footnote.

## **EFFECT**

The footnote will have no effect on the budget, the tax levy, or the tax rate.

Prepared by:

Alex Highley Kathleen Brengosz Legislative Reference Bureau Revised: November 2, 2023

#### OBJECTIVE, OVERALL BUDGET LEVY EFFECT OF THIS POSSIBLE AMENDMENT TO THE 2024 PROPOSED BUDGET

By Ald. Coggs
Page 1 of 1
Item 47A

DEPARTMENT OF CITY DEVELOPMENT

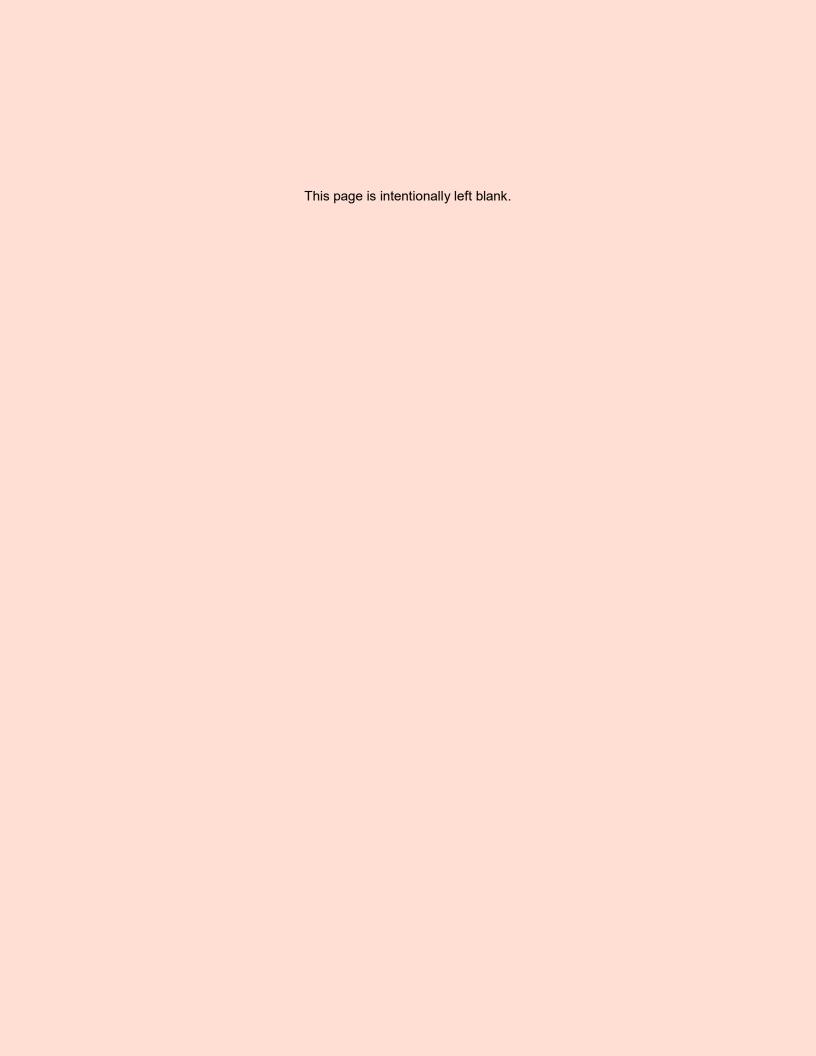
Add a footnote instructing NIDC to direct any unused Community Improvement Funds to staffing and maintenance for Healing Spaces. Footnotes are informational only. The Common Council must adopt legislation to implement the intent of the footnote.

BUDGET TAX LEVY TAX RATE EFFECT

EFFECT EFFECT (PER \$1,000 A.V.)

Operating Budget \$+0 \$+0.000

	CHANGE IN 2024 POSITIONS OR UNITS COLUMN		CHANGE IN 2024	
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DETAILED AMENDMENT	NUMBER	AMOUNT	AMOUNT	AMOUNT
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SECTION I.A.1, BUDGETS FOR GENERAL CITY PURPOSES				
DEPARTMENT OF CITY DEVELOPMENT				
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Funds to staffing and maintenance for Healing Spaces."				
	DETAILED AMENDMENT  SECTION I.A.1. BUDGETS FOR GENERAL CITY PURPOSES  DEPARTMENT OF CITY DEVELOPMENT  GENERAL MANAGEMENT & POLICY  DEVELOPMENT DECISION UNIT  SALARIES AND WAGES  Add the footnote designator "(H)" to the following line: "Housing Programs Manager (X)(Y)"  Immediately following the line: "the Milwaukee Code of Ordinances Chapter 303-Code of Ethics."  Insert the following lines: "(H) NIDC shall direct unused Community Improvement  Funds to staffing and maintenance for Healing Spaces."	DETAILED AMENDMENT  DETAILED AMENDMENT  NUMBER TO BE CHANGED  SECTION I.A.1. BUDGETS FOR GENERAL CITY PURPOSES  DEPARTMENT OF CITY DEVELOPMENT GENERAL MANAGEMENT & POLICY DEVELOPMENT DECISION UNIT  SALARIES AND WAGES  Add the footnote designator "(H)" to the following line: "Housing Programs Manager (X)(Y)"   Immediately following the line: "the Milwaukee Code of Ordinances Chapter 303-Code of Ethics."  Insert the following lines: "(H) NIDC shall direct unused Community Improvement	DETAILED AMENDMENT  NUMBER AMOUNT TO BE OF CHANGED  SECTION I.A.1. BUDGETS FOR GENERAL CITY PURPOSES  DEPARTMENT OF CITY DEVELOPMENT GENERAL MANAGEMENT & POLICY DEVELOPMENT DECISION UNIT  SALARIES AND WAGES  Add the footnote designator "(H)" to the following line: "Housing Programs Manager (X)(Y)"  Immediately following the line: "the Milwaukee Code of Ordinances Chapter 303-Code of Ethics."  Insert the following lines: "(H) NIDC shall direct unused Community Improvement  IN 10 BE OF CHANGE  AMOUNT TO BE OF CHANGE  ITO B OF C	POSITIONS OR CHANCE UNITS COLUMN AMOUNT NUMBER AMOUNT TO BE OF TO BE CHANGED  SECTION I.A.1. BUDGETS FOR GENERAL CITY PURPOSES  DEPARTMENT OF CITY DEVELOPMENT GENERAL MANAGEMENT & POLICY DEVELOPMENT DECISION UNIT  SALARIES AND WAGES  Add the footnote designator "(H)" to the following line: "Housing Programs Manager (X)(Y)"  Immediately following the line: "the Milwaukee Code of Ordinances Chapter 303-Code of Ethics."  Insert the following lines: "(H) NIDC shall direct unused Community Improvement"



	EFFECT			
DEPARTMENT(S)	BUDGET	TAX LEVY	TAX RATE PER \$1,000	
CAPITAL IMPROVEMENTS	\$+0	\$+0	\$+0.000	

## AMENDMENT INTENT

This amendment will add \$228,087 of capital funding to the Sidewalk Replacement Program and \$228,087 of capital funding to the Housing Infrastructure Preservation Fund. It will offset 100% of these costs by reducing the Materials Recycling Facility Repair capital funding by \$456,174.

## **BACKGROUND**

## **Material Recycling Facility (MRF)**

The MRF is located at 1313 West Mount Vernon. It has been operating as a single-stream (single-sort) facility, which means the facility is designed to accept cans, cartons, glass, paper, and plastic mixed together, since 2015. The MRF is operated in partnership with Waukesha County

On May 31, 2023, there was a fire on the MRF's main sorting floor. The impacts of the fire were severe and much of the sorting equipment was significantly damaged.

Collected recycling material is now taken to the City yard on West Lincoln Avenue where a contracted operator loads material into semi-trailers and delivers it to processing facilities in Madison, Appleton, and Franksville. No decision has been made about future operations at the MRF.

DPW staff are working with various specialists to understand the scope of the fire damage at the facility. Once the inspections are completed and the full impacts of the damage are understood, planning can begin on next steps for the City owned site and future of the MRF.

The 2024 Proposed Budget included \$456,154 of tax levy funds in a capital account titled MRF Repairs. This funding would have provided for repairs to keep the building secure and to begin the planning process for the replacement of the MRF either at its current location or at a new location.

#### Sidewalk Replacement

The City maintains 68 million square feet of sidewalk. This Sidewalk Replacement capital account funds 2 separate sidewalk replacement programs. The larger of the 2

programs replaces sidewalks in a systematic, area-by-area manner. The goal of this program is to replace between 300,000 and 350,000 square feet of sidewalk each year.

The second program, called "Scattered Sites", replaces defective sidewalks around the City as they are requested by property owners. DPW's average contract for scattered site replacement contains 125 properties. As construction costs have risen, the number of properties that can be improved each year is decreasing.

In October 2011, there was a backlog of 520 properties in the Scattered Site program. A 2012 budget amendment added just over \$1 million to the Scattered Site program. The backlog has persisted and the current estimated wait to have sidewalk replaced through the Scattered Site program is 5 years.

Defective sidewalk is also replaced in conjunction with the Local Street Paving Program and the Major Street Program.

The number of properties that can be addressed each year in the Scattered Site program is a function of the funding allocated to each sidewalk replacement program, the incoming request rate, the rate at which property owners agree to enter the City contract, unit costs, and the quantity of sidewalk per request.

The backlog of requested sidewalk replacement in the Scattered Site program has persisted even when additional funding is provided to address it. In 2012, over \$1 million was added to the Scattered Site Program to address a 5 year backlog of requests. By the end of 2014, there was once again a significant backlog.

A portion of that backlog is likely due to a change in City policy (s. 115-45-2-b-3 of the Code) in 2010 that reduced the assessment rate for sidewalks replaced by the Scattered Sites Program which were damaged by City trees. Approximately 65% of the properties in the Scattered Site contract are non-assessable.

Of the 4 programs used by the City to replace sidewalk, the Scattered Site Program is the least cost effective.

#### **Housing Infrastructure Preservation**

The Housing Infrastructure Preservation Fund capital account was created in 2010. Its purpose was to provide a permanent, dedicated funding source to finance the restoration or mothballing of City-owned properties which are not habitable and not likely to be restored by private purchasers, but which have been deemed historic or too valuable to the character of the surrounding area to be demolished.

From 2010 through 2020, \$4.5 million in funding was provided for the Fund. This program has not received any capital funding since 2020. No funding is proposed for the 2024 Budget.

The capital request from the department for 2024 was \$100,000. The total 6-year request is \$600,000. \$113,798 remains in the Fund.

As of September 29, 2023, restoration has been undertaken at 60 properties. Fifty-six properties have been sold. Three potential projects have been identified; 2673 North King Drive, 3774 South 27 Street, and 2249 North Humboldt Boulevard.

The houses rehabilitated using this program tend to be larger and more architecturally complex than the typical houses the City acquires through the *in rem* process. Expenditures for individual houses can be quite significant. The proceeds from sales have not recovered the investments made through this program.

These results are not entirely unexpected given the type of houses rehabilitated using this fund. The market for these houses is somewhat specialized and identifying purchasers can take some time. Although the houses may remain in the City's inventory for several years before they are sold, they have a high likelihood of returning to the City's tax rolls and adding long term value to the neighborhoods in which they are located.

#### **DISCUSSION**

## **Material Recycling Facility**

Activities in 2024 won't be determined until site inspections are complete, but may include engineering, environmental and real estate studies. If the capital funding is removed, any work required at the MRF in 2024 will be undertaken with funds from the operational budget, increasing the likelihood of budget shortfalls elsewhere in the department.

#### Sidewalk Replacement

The 2024 Proposed Budget includes \$1,875,000 in funding for the Sidewalk Replacement Program. This amendment will increase funding by \$228,077.

#### **Housing Infrastructure Preservation Fund**

Using the average cost for completed housing in the Housing Infrastructure Preservation fund, the \$228,077 in this amendment will provide for the rehabilitation of approximately 3 houses.

#### **EFFECT**

- 1. The budget effect of this amendment is \$0
- 2. The tax-levy effect of this amendment is \$0, for a tax-rate impact of \$0 per \$1,000 assessed valuation.

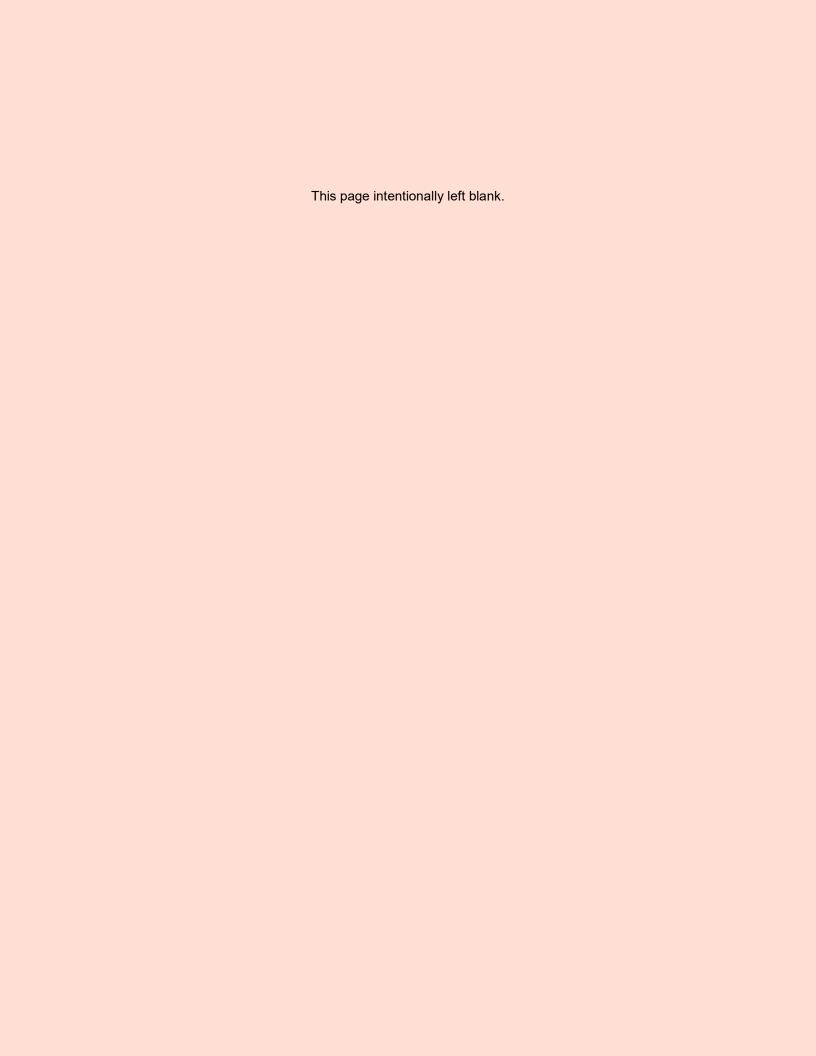
**COMMITTEE VOTE:** (0-5) In Favor: None

Opposed: Ald. Dimitrijevic, Spiker, Murphy, Coggs,

Chambers

Prepared by: Kathleen Brengosz

Legislative Reference Bureau Revised: October 27, 2023



#### OBJECTIVE, OVERALL BUDGET LEVY EFFECT OF THIS POSSIBLE AMENDMENT TO THE 2023 PROPOSED BUDGET

By Ald. Bauman Page 1 of 1
Item 49

**CAPITAL IMPROVEMENTS** 

BUDGET TAX LEVY TAX RATE EFFECT

EFFECT EFFECT (PER \$1,000 A.V.)

Add \$228,087 to the sidewalk replacement program and \$228,087 to the Housing Preservation program. Offset 100% of these costs by reducing the Materials Recycling Facility Repair program by \$456,174.

Capital Improvements Budget \$+0 \$+0 \$+0.000

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	SECTION I.C.1. BUDGETS FOR CAPITAL IMPROVEMENTS				
	DEPARTMENT OF CITY DEVELOPMENT				
	Housing Infrastructure Preservation Fund				
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400.12-0	Cash Levy				φ+220,007
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	Street Improvements-Sidewalk, Driveway Curb and Gutter -				
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460.33-7	Cash Levy				\$+228,087
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	SANITATION PROJECTS				
	Materials Recycling Facility				
460.40-11	Cash Levy			\$456,174	\$-456,174

Ref: 2023 BF, 5-A