GRANT F. LANGLEYCity Attorney

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May 19, 2009

Honorable Common Council City Hall, Room 205

Re:

File No. 081454

An ordinance declaring that individuals who have been convicted of an offense for driving while intoxicated or for prohibited blood alcohol content are ineligible for a Class "B" Manager's License or a Class "D" Bartender's License

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Dear Council Members:

We have had a chance to review the above-referenced file, and will approve it as to legality and enforceability. In so doing we have some concerns and wish to advise you of those concerns.

First, it is our understanding that in the case of some out of state bartender applicants, the states will not always share information on operating while intoxicated convictions with other police agencies. We are informed that the State of Minnesota is one such state. In such a case the individual could obtain a bartenders' license or a manger's license and nonetheless have such a conviction. A partial cure for that possibility is having the License Office require disclosure of such information on the application. The penalty for a false or misleading application would be revocation of the license. However getting the correct information might not always be a certainty, with the result that some individuals would get a bartender's license or a manager's license notwithstanding such a conviction.

Second, by the terms of the proposal, someone applying for a new Class "B" Manager's license or a Class "D" Operator's [bartender's] license will be found to be unqualified for the license if they have a conviction for operating while intoxicated or prohibited blood alcohol content within one year predating the date of application for the license. Under its terms if one has such a conviction, the person cannot obtain the license in question for one year following conviction.

A Class "B" Manager's license and a Class "D" Operator's license (bartender's license) are two-year licenses. (Wis. Stat. §§ 125.17(3) (operator's) and 125.18(3) (manager's)).

If, for example, an applicant applied for such a license and between the time of application and actual issuance they obtained a citation for operating while intoxicated, that fact would probably not be picked up on the police check prior to the grant by the Common Council and issuance by the License Division. That individual would have his or her Class "B" Manager's license or Class "D" Bartender's license for a period of two years before the renewal of the license and by then the license could be renewed even under this proposal. Yet, the individual who happened to have an operating while intoxicated citation and a conviction occurring immediately before the application for a Class "B" Manager's license or a Class "D" Bartender's license would have to wait a year before being able to apply for and be granted and issued such a license. A similar example is an individual who obtains a Class "D" Bartender's license or Class "B" Manager's license and has a conviction for OWI immediately after having obtained the license. The same result would occur, the applicant would have the license for nearly two years before the fact of the conviction would show up in the police check for the renewal of the license.

The difference between the two individuals in the example above is the happenstance of the date of violation, date of conviction, and timing of the initial application for the licenses. It is possible that the proposal would be challenged based on the difference in the treatment of the two individuals posited in the foregoing example. In the example above we would defend the proposal based on the fact that in one case there was an actual conviction and in the other case there was not.

Please let us know if you have any additional questions or concerns.

Very truly yours,

GRANT FLANGLEY

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c: Ronald D. Leonhardt, City Clerk

1033-2009-583