NOVEMBER 7, 2000 GENERAL ELECTION REPORT

Prepared for members of the Common Council

Steering & Rules

Committee

Prepared by the
CITY OF MILWAUKEE
BOARD OF ELECTION COMMISSIONERS

Agenda

Steering & Rules Committee

Thursday, January 25, 2001

Over View

Recruitment

- 1. Letter from Mayor, District Attorney & Executive Director
- 2. City of Milwaukee Election Inspectors Information Sheet

Training

- 1. Inspectors Training Schedule
- 2. Proposed Training Presentation
- 3. Mandatory Testing of all Pollworkers Implemented February 2001.

Polling Location

- 1. Site Visit will be made to locations where problems occurred.
- 2. Meeting set with MPS to ensure that engineers set up location according to our recommended set-up at all schools.
- 3. Designing of a form that will be signed off by the Chief Inspector to ensure that the inspectors properly placed all sings and information in the designated locations prior to each election.

Proposed Legislative Changes

1. Assembly Bills 39 -41



Board of Election Commissioners

Commissioners Allen Campos Edward J. Schultz Robert F. Spindell, Jr.

Executive Director

TO:

Chairman Marvin Pratt

Members, Steering & Rules Committee

FROM:

Julietta Henry, Executive Director

City of Milwaukee Election Commission

DATE:

January 24, 2001

RE:

Report from the Election Commission to the Steering & Rules Committee,

January 25, 2001

Overview

This report is prepared to address issues outlined by members of Steering & Rules Committee at the Steering and Rules Meeting on Elections held in late 2000.

During the fall election season of 2000, we experienced a 67 percent voter turnout in the City of Milwaukee. This occurred as a result of the numerous organizations throughout this city that participated in various get-out-to-vote efforts. The collaborative efforts of the Office of the Election Commission along with numerous civic, social and community organizations resulted in the increase of voter participation not only in the City of Milwaukee but throughout the state and nation.

As you may be aware on Election Day, November 7, 2000 the Election Commission serviced 202 polling locations and 1,471 poll workers by responding to calls and dispatching our staff to location when necessary to immediately investigate situations that were occurring. When a call was placed into our office, we immediately dispatched someone to investigate, correct or assess the situation. Election Day staff, comprised of machine technicians, supervisors, runners and the Board of Election Commissioners performed at optimal levels throughout the day to ensure that the election proceedings were as flawless as possible.

Currently, the City of Milwaukee Election Commission is engaged in activities of completing tasks from the November, 2000 election while concurrently addressing the complexity of tasks essential to the upcoming Spring, 2001 elections.

We have summarized in this report an internal review of the election process and the Election Commission's best efforts at implementing the recommended changes offered by the Steering and Rules committee.

Report to Chairman Marvin Pratt Steering and Rules Committee Page 2 January 24, 2001

1. Recruitment of election inspectors (poll workers)

- The City of Milwaukee Election Commission has engaged in a series of recruitment efforts, initiated with a mailing, in cooperation with the Mayor's office and the District Attorney, to over 500 civic, social and political organizations, churches, and a number of recently deputized registrars. (See attachment)
- The Election Commission held six informational sessions for prospective election inspectors in the early part of January in the Common Council Chambers of City Hall. (See attachment)
- Press communications were delivered to the major media outlets in the area.
 Coverage of the informational sessions was given by WTMJ-channel 4 news,
 CBS 58 and the Milwaukee Journal Sentinel.
- One hundred fifteen citizens participated in the sessions and will be assigned to specific wards for the upcoming Spring elections.
- Notification was mailed to city departments to create an auxiliary pool of workers.
 (See attachments)

2. <u>Training of election inspectors</u>

Election inspectors and chief inspectors are trained in preparation for each election. The Election Commission provides comprehensive training sessions prior to the primary of each election for all election inspectors and staff. Participants in these training sessions participate in an interactive power point presentation and hands-on presentation of the use of the voting machines and election materials(ballots, polling books, etc.). Every election inspector is given an election inspectors booklet for their personal use and referral. The manual is a compilation of all training subjects and resources and is regularly updated with input from chief inspectors on its content. Each election inspector will be required to take a test to determine eligibility to serve as an inspector. (*See attachments*)

3. Development of a voter identification and electronic registration system. On January 18, 2001, the Wisconsin State Legislature's Committee on Campaigns and Elections held a public hearing in Milwaukee to introduce legislation that would address statewide registration and maintenance of statewide voter registration lists, in addition to a number of other election related issues. (See Wheeler Report and Assembly bills 41 attachments) Report to Chairman Marvin Pratt Steering and Rules Committee Page 3 January 24, 2001

4. Furnish a separate room in the polling location for the use of registering new electors and review traffic flow issues at polling locations. The City of Milwaukee has 202 polling locations, comprised of public and private facilities. Six(6) polling places located in public buildings, nine(9) in public libraries, ten(10) in Milwaukee Public School fieldhouses, thirteen(13) in housing authority buildings, ten(10) in Milwaukee Fire Department firehouses, twenty-two(22) locations are Milwaukee County Parks buildings, one hundred seven(107) in Milwaukee Public Schools and the remaining twenty-five(25) sites are private locations(churches, community organizations, etc.) Space limitations and facility accommodations will dictate the feasibility of this request.

In addition, correspondence is being forwarded to the superintendent of Milwaukee Public Schools, along with other city agencies with a request to utilize their computer systems for internet access on election days. Electors will have the opportunity to retrieve their address information from the city's website and determine the appropriate ward for voting. It will eliminate the step of election inspectors locating the elector's address manually. As a result of this implemented process, a minimization of wait times can be anticipated.

- Use of an official stamp on all registration cards in place of or in addition to this registrar's signature.
 The Election Commission is investigating the practicability of this request.
- 6. The use of extended voting times to include weekend voting for citizens. The Election Commission is mandated by state statutes to conduct elections according to prescribed election dates. However, the Election Commission currently has extended hours for every election. These hours include the Fridays before election until 8:00 am until 7:00pm and Saturday from 8:00 until noon. The hours are widely publicized with all information submitted to the public at every election.
- Establish auxiliary workers (City of Milwaukee employees) to work on election dates.
 Of the 115 attendees at the January informational sessions to recruit

of the 115 attendees at the January informational sessions to recruit additional election inspectors, .03 percent were City of Milwaukee employees.

Report to Chairman Marvin Pratt Steering and Rules Committee Page 4 January 24, 2001

8. <u>Distribute information regarding recruitment of election inspectors and registration of electors to members of the Common Council to be utilized in newsletters, town hall meetings, etc.</u>

The Election Commission will forward to the City Clerk's office communications regarding recruitment and voter registration information for Council Members' use and distribution to constituents and community members.

JULIETTA HENRY Executive Director

Mayor City of Milwaukee

ohn O. Norquist

Greetings:

Thank you for your assistance before and during the November 7, 2000 Presidential Election. Your efforts in registering voters, staffing the polls and volunteering your time on Election Day through your organization resulted in 245,670 electors voting. The additional significance of this number is that an unprecedented 81,500 electors registered to vote on-site.

Unfortunately, these numbers contributed to longer than usual lines and required some voters to wait for more than an hour to vote. The City of Milwaukee's dedicated cadre of poll workers was augmented and assisted by citizens in the community who took vacation to volunteer at the polls. This type of selfless civic contribution gave us an added advantage in responding to the long lines and people's desire to vote.

The Milwaukee Election Commission is in the process of recruiting Election Inspectors for the upcoming season. Election Inspectors serve a two-year appointment and are paid \$76.50 per Election Day.

If you are interested in serving your community as an Election Inspector, please join the Election Commission office at an informational session on the dates listed below.

Wednesday, January 10th Thursday, January 11th

10:00 a.m. or 6:00 p.m. 10:00 a.m. or 6:00 p.m.

Friday, January 12th

10:00 a.m. or 6:00 p.m.

These meetings will take place at City Hall, 200 E. Wells Street, Common Council Chambers. Please complete the enclosed card and forward it to our office no later than January 7th.

The Milwaukee Election Commission will provide additional information regarding the role and responsibilities of the Election Inspectors and answer your questions.

Thanks again for your assistance. We look forward to working with you again in the future. If you have any questions, please contact the Milwaukee Election Commission at 286-3491.

Sincerely

JOHN O.M

City of Milwaukee

Mayor

Office of the Mayor City Hall

200 East Wells Street

Milwaukee.

Wisconsin 53202

(414) 286-2200

fax (414) 286-3191

ORQUIS

District Attorney

Milwaukee County

Executive Director

Milwaukee Election Commission



Board of Election Commissioners

Commissioners Allen Campos Edward J. Schultz Robert F. Spindell, Jr.

Executive Director Julietta Henry

CITY OF MILWAUKEE ELECTION INSPECTORS INFORMATIONAL SHEET

TERM	### ELECTION INSPECTORS SERVE A TWO-YEAR TERM 2001-2002 \$76.50 FOR EACH ELECTION DAY PLUS \$10.00 FOR REQUIRED CLASS SESSION						
PAY							
HOURS	6:30am – 8:00pm (Election Day)						
REQUIREMENTS	 QUALIFIED ELECTOR RESIDENT OF THE CITY OF MILWAUKEE 18 YEARS AND OLDER ATTEND THE REQUIRED TRAINING CLASSES READ AND CARRY OUT INSTRUCTIONS 						
RESPONSIBILITIES	 CHECK OFF VOTER NAME ON POLL LISTS HAND OUT BALLOTS KEEP ACCURATE COUNTS OF BALLOTS AND VOTERS PROCESS ABSENTEE BALLOTS HAND OUT "I VOTED" STICKERS MONITOR OPTECH 111-P MACHINE FOR STUCK BALLOTS AND VOTER PRIVACY MAINTAIN TRAFFIC FLOW OF VOTERS ASSIST ELECTORS WITH VOTING INSTRUCTIONS MONITOR POLLING LOCATION TO INSURE ELECTIONEERING ACTIVITIES ARE NOT GOING ON 						
CONTACT	JANIS WILCOX ELECTION COMMISSION CITY HALL, ROOM 501 200 E. WELLS ST. MILWAUKEE, WI 53202 414/286-3491						

REGULAR INSPECTORS CLASS SCHEDULE FOR THE SPRING PRIMARY ELECTION

FEBRUARY 20, 2001

			2:30 P.M. CLASS #2	CENTER (MAIN HALL) 2601 W Howard Ave	WILSON PARK SENIOR	WILSON PARK SENIOR CENTER (MAIN HALL) 2601 W HOWARD AVE	THURSDAY-FEB 1
			2:00 P.M. CLASS #4	ZABLOCKI LIBRARY 3501 W OKLAHOMA	11:00 A.M. CLASS #3	ZABLOCKI LIBRARY 3501 W OKLAHOMA	MONDAY-FEB 5
9:00 A.M. CLASS #10	CITY HALL 200 E. WELLS ST 3RD FLOOR COUNCIL CHAMBERS	SATURDAY-FEB 10	11:00 A.M. CLASS #6	NORTHWEST HEALTH CTR 7630 W MILL RD	9:00 A.M. CLASS #5	NORTHWEST HEALTH CTR 7630 W MILL RD	TUESDAY-FEB 6
			2:30 P.M. CLASS #8	WASHINGTON PARK 4420 W VLIET ST (SENIOR CTR)	1:00 P.M. CLASS #7	WASHINGTON PARK 4420 W VLIET ST (SENIOR CTR)	THURSDAY-FEB 8

IF LATE BY 10 MINUTES OR MORE YOU MUST ATTEND ANOTHER CLASS. PLEASE BE ON TIME.

INSP CLASS 2-2 JW xls

CHIEF INSPECTORS CLASS SCHEDULE FOR THE SPRING PRIMARY ELECTION

FEBRUARY 20, 2001

			11:00 A.M. CLASS #11	ZABLOCKI LIBRARY 3501 W OKLAHOMA	MONDAY FEB-12
			1:00 P.M. CLASS #12	WILSON PARK SENIOR CENTER (LOWER LEVEL) 2601 W HOWARD AVE	TUESDAY FEB-13
	9:00 A.M. CLASS #15	CITY HALL 200 E. WELLS ST (ROOM 301A)	1:00 P.M. CLASS #13 SATURDAY-FEB 17	WASHINGTON PARK SENIOR CENTER 4420 W VLIET ST	WEDNESDAY-FEB 14
			1:00 P.M. CLASS #14	MILL ROAD LIBRARY 6431 N 76TH ST	FRIDAY-FEB 16

IF LATE BY 10 MINUTES OR MORE YOU MUST ATTEND ANOTHER CLASS. PLEASE BE ON TIME.

NSP CLSS S DJ00.x

Summary Slide

City of Milwaukee Board of Election Commissioners -

February 20, & April 3, 2001 Training Classes

City of Milwaukee



Election Inspectors'
Training
February - 2001

Mark your calendars

- February 20th Spring Primary
- April 3rd Spring Election



GENERAL INFORMATION

Report to Polls 6:30 AM



General information

Pay Rate of Pay

Chief Inspectors

\$76.50+10.00 (class)+25.00 (returns) = \$111.50

Regular Inspectors

\$76.50 + 10 (class) = \$86.50

Phone Numbers

- OPTECH III-P Eagle
 - 286-3999
- Supplies
 - 286-3491
- Absent Inspectors
 - 286-3491



Electioneering

Inspectors shall refrain from discussing any biases and prejudices or making critical public comments during the election proceedings.

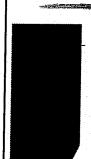
Electioneering

100-Feet Rule (Public Property)

Getting Started

- ■Verification of machine
- ■Removal of supplies
- ■Separate supplies and ballots

OPTECH TAPE PRINTOUT



- Plug in machine
- Make sure red light is illuminated.
- Verify tape has printed the correct ward
- Verify zero totals for all wards
- Verify candidates' name appear in same order as the ballot
- DO NOT tear off the paper tape
- Sign paper tape

Auxiliary Compartment

The auxiliary compartment should be used if the OPTECH III-P EAGLE becomes inoperable during the election day.

DO NOT stop the election process!



SETTING UP

≇Booths

Pencils, voting instructions, extension cord

Easels

Place in view

Tables

Separate ballots

Job Duties

Chief Inspector

Paper work is filled out Fill in at all positions as necessary

Receivers

Check off electors' name Check off voter numbers on poll list

Job Duties - Page 8

Machine Attendant

Process Absentee ballots
Monitor OPTECH III-P Eagle

Floater

Monitor voter traffic flow Assist voters with voting instructions

During the Day

■Post all information to assist the voters.

■Do not pre-initial ballots

IRecord voter number on both poll lists

Secrecy Folder

During the Day

Instruct voters to:

Use #2 pencil

Insert ballot and wait till accepted

Have a nice day!

Handling rejected ballots

Allow voter to retrieve their own ballot!

Rejected ballots

Inspectors should read OPTECH tape to determine the following:

- Blank ballot return to voter
- Overvote inform voter
- Cross vote inform voter
- Misread re-enter allow voter to reinsert ballot

Handling spoiled ballots

What is a spoiled ballot?

An unusable ballot because voter erased, used a pen, folded, etc.

Spoiled Ballots . . Con't

If absentee ballot is unreadable, should it be placed in the spoiled ballot envelope?

Answer:

NO

SPOILED BALLOTS

How many ballots can a voter be given?

Answer:

3

Handling Absentee Ballots



Absentee ballots will be delivered to the polling locations throughout the day.

Before runner leaves, verify ballots have been delivered to correct ward.

Processing absentee ballots (PAGE 11)

- 1. Open carrier envelope
- 2. Announce the absent elector's name
- 3. Review the affidavit envelope to determine that the envelope:

(REVIEW NEW ENVELOPE)

Processing....Con't

Absentee Certificate
IVerify Name on certificate
IVerify ward is in your district
IVerify Signature of Elector
IVerify Signature of Witness

Handling rejected absentee ballots

If an absentee ballot is rejected by the machine, can it be reconstructed?

Yes, if voter's intentions are clear.

Receiving Absentee Ballots

When inspectors find the certification of affidavit has been properly executed, they should.......

- 1. Enter "A" on poll list
- 2. Open affidavit envelope
- 3. Remove ballot with out examining it
- 4. Unfold and insert ballot in to machine.

Handling absentee.. Con't

If ballot is accepted, inspectors should

- 1. Record voter number on poll list
- 2. Record voter number on

Handling Absentee...

If ballot is not accepted and cannot be reconstructed, inspectors should ...

- 1. Mark on back of ballot the reason for rejection
- 2. Put ballot back in affidavit envelope and put in "Certificate of Rejected Absentee Ballots"

Do's & Don'ts

- **Do not** look over voters shoulders as they mark their ballots or while they are placing them in the machine.
- **I Do** instruct voters how to complete their ballots prior to them leaving the table.

Do's & Don'ts

- Do not allow voters to make corrections on the corrections sheet other than Deceased - Moved Out of City -Misspellings.
- **Do** instruct voters who have changed their name or address to complete a registration card.

Do's & Don'ts

- **Do not** tell voters that you are too busy to register or assist them when they have questions.
- **Do** treat everyone with the same level of respect that you would like.
- **I Do not** yell at the electors.
- Do treat everyone with the same level of respect that you would like.

Do's & Don'ts

- **Do not** bring your children or older adults needing care to the polls to sit throughout any part of the day.
- Do make appropriate plans in advance for child care and adult care.

Closing of the polls



Closing the polls



Hear Ye, Hear Ye, the polls are now closed!

Closing the polls

It is 8:00 and there are electors in line, can these electors still vote?

Answer: YES

Tabulating Vote Totals

Open the key pad door and press the button that reads

"PRINT TOTALS"
REQUEST TO CLOSE THE POLLS
PRESS "0" IF O.K., 9 IF NOT

Tabulating Vote Totals

PRESS "0"

The ballot reader is now locked, and the unit will not accept any more ballots.

Tabulating Vote Totals

Read the vote totals for all candidates out loud

Closing Machine

- Verify that all ballots have gone through the machine (check auxiliary bin and absentee ballots)
- Unplug the OPTECH III-P EAGLE
- Remove the prompak
- Open the prompak door, lift the black knob, move lever to the right
- Place the prompak in the pink bag.

Procedures for write-in

- A list of individuals who have registered as a write-in candidate can be found in the payroll envelope.
- Open the Side door of the Optech ballot box.
- Remove, count and record the write-in names on the yellow write-in sheets.
- Place write-in sheets in the Optech Tape envelope.

Procedures for voted ballots

Remove ballots from rear compartment.

If you are a double ward, separate the ballots and place in separate, appropriately labeled, white plastic ballot bag.

Recording ballots cast

Record last voted number on

- OFFICIAL CERTIFICATION (OPTECH PRINTER TAPE)
- **POLL LIST**
- **PAYROLL SHEET**



ITEMS TO DROP OFF AT REMOTE SITE(S)

PINK PLASTIC BAG

PROM PAK

WHITE PLASTIC BAG, SEALED PROPERLY

- VOTED BALLOTS
- **■** RECONSTRUCTED BALLOT ENVELOPE



ITEMS TO DROP OFF AT REMOTE SITE(S)

OPTECH TAPE ENVELOPE SHOULD CONTAIN

- OPTECH TAPE, SIGNED
- I LAST PINK SLIP

PAYROLL ENVELOPE SHOULD CONTAIN

- SIGNED PAYROLL SHEET
- I KEY

ON-SITE REGISTRATION ENVELOPE

REGISTRATION SHEET(S)

ON-SITE REGISTRATION ENVELOPE

POLL LIST

NEW BUSINESS

THANK YOU



MEETING IS ADJOURNED

THE WHEELER REPORT

111 W. Wilson St. #401 - Madison, WI 53703 - 608-287-0130

E-mail: wheeler@thewheelerreport.com.

Wednesday, January 24, 2001

SENATE SESSION SCHEDULE FOR NEXT WEEK

The Senate will conduct a floor session at 10 am, Tue, Jan 30, and a skeleton session on Thu, Feb 1. The Senate will convene at 6:45 pm Wednesday to attend the State of the State Address in the Assembly. Calendar. Senate Organization will meet at 11:30 am, Thursday, Jan 25, to schedule the Tuesday.

PROPOSED ASSEMBLY CALENDARS FOR NEXT WEEK

(Assembly Rules will meet at 9:30 am, Thursday, Jan 25, to schedule the bills)

Tuesday, January 30

AJR-15. Joint Rules.

AR-3. Assembly Rules.

LRB-2193. Poll hours, time off from work to serve as an election official, requires elections board to submit recommendations with regard to voter ID and registration and administration of elections. (See hearing notice below)

Wednesday, January 31

AB-36. Adds an additional \$13,542,500 of GPR for BadgerCare program in the 2000-01 fiscal year.

Thursday, February 1

AB-3. Changes to truth-in-sentencing provisions.

EXECUTIVE ACTION BY JOINT FINANCE

AB-36. Adds an additional \$13,542,500 of GPR for BadgerCare program in the 2000-01 fiscal year. SB-18. Adds an additional \$13,542,500 of GPR for BadgerCare program in the 2000-01 fiscal year. LRB s0007/1, conforming Senate bill to Assembly bill, adopted, 16-0. LRB a0025/1, requiring a plan from DHFS on encouraging greater participation in HIPP program, adopted to both bills, 16-0. Both bills recommended for passage as amended, with emergency clause, 16-0.

LEGISLATIVE HEARING NOTICES

Assembly Campaigns and Elections, 8 am, Thu, Jan 25, 415-NW (Hearing and Exec)

LRB-2193. Poll hours, time off from work to serve as an election official, requires elections board to submit recommendations with regard to voter ID and registration and administration of elections. This bill is comprised of the provisions of the following bills:

AB-12. Requires individuals to present ID in order to vote at a polling place

AB-39. Requires Elections Board to make recommendations regarding statewide voter registration and maintenance of voter registration list.

AB-40. Requires Elections Board to make recommendations regarding training and certification of election officials.

AB-41. Requires polls at every election to be open from 7 am to 8 pm in all municipalities.

Assembly Urban and Local Affairs, 10 am, Tue, Feb 6, North Hearing Rm.

AB-6. Local liability for damages caused by insufficiency or want of repair of a highway.

AB-20. Cut-off time for receipt of documents for filing and recording with register of deeds.

AB-24. Residency requirements for persons taking deputy sheriff exams.

AB-27. Type of notification required for certain county zoning changes mailed to town clerks.

AB-35. Allows city councils, village boards, and county boards to provide a schedule or blanket bond for its officers.

ASSEMBLY BILL INTRODUCTIONS AJR-14. Requests Congress to propose a constitutional amendment for the direct election by the people of the U.S. president and vice president. To Campaigns and Elections. SENATE BILL INTRODUCTIONS SJR-7. Proclaims September as Prostate Cancer Awareness Month. To Senate Organization. SJR-8. Memorial - William Clayton Hicks. To Senate Organization. SB-22 SEX ASSAULT (Burke) Extends time limit for bringing an action for recovery of damages for sexual assault of a child to five years. To Judiciary SB-23. CATV (Moen) Prohibits municipalities owning a CATV system from passing on costs of the system to nonsubscribers. To Health. SB-24. "SQUAW" (Jauch) Prohibits state agencies and local units from using the word "Squaw" in name of a public place, highway, or geographic feature. To Universities. SB-25 ETHNIC NAMES (George) Procedure for residents to object to use of ethnic names, etc. by school boards. To Education SB-26 CHILDREN (Burke) Changes related to exposing a child to harmful material. To Judiciary **NEWS RELEASES** Sens. Darling, Welch. Statement on Lt. Governor Scott McCallum's spending cap proposal. Sen. Plache, Rep. Lippert. BadgerCare legislation passed by Senate, Assembly committees. WMC. Low spending school districts dominate student test scores. **NEWSPAPERS** Ashland Daily Press. Editorial. Snowmobile speed limit should stay. Green Bay Press Gazette. Story. McCallum wants state spending tied to income growth. La Crosse Tribune. Story. Prescription drug bill clears its first hurdle. Capital Times. Story. Shift in tax relief money urged. Milwaukee Journal Sentinel. Editorial. Scott Jensen's wise move. Oshkosh Northwestern. Editorial. Code revisions deserve passage (END)

2001 ASSEMBLY BILL 39

January 19, 2001 – Introduced by Committee on Campaigns and Elections. Referred to Committee on Campaigns and Elections.

AN ACT relating to: requiring the elections board to make recommendations regarding statewide voter registration and maintenance of a statewide voter registration list.

Analysis by the Legislative Reference Bureau

Under current law, every municipality with a population of greater than 5,000 is required to maintain a voter registration list. This bill directs the elections board to prepare recommendations with regard to requiring voter registration in every municipality and maintaining a statewide voter registration list. The elections board must submit the recommendations to the legislature for distribution to the appropriate standing committees of both houses by April 16, 2001.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. Nonstatutory provisions.

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(1) The elections board shall prepare recommendations with regard to requiring voter registration in every municipality in this state and maintaining a statewide voter registration list. No later than April 16, 2001, the elections board

2001 – 2002 Legesture LRB-1848/1 RJM&JTK:jld:km **ASSEMBLY BILL 39** SECTION 1 shall submit the recommendations to the chief clerk of each house of the legislature 1 2 for distribution to the appropriate standing committees of the legislature in the 3 manner provided under section 13.172 (3) of the statutes. 4 (END)

2001 ASSEMBLY BILL 40

January 19, 2001 – Introduced by Committee on Campaigns and Elections. Referred to Committee on Campaigns and Elections.

AN ACT relating to: requiring the elections board to make recommendations relating to the training and certification of election officials.

Analysis by the Legislative Reference Bureau

Current law requires the elections board to conduct regular information and training meetings at various locations in the state for county and municipal clerks and other election officials. In addition, each municipal clerk must instruct election officials in their duties. Although current law does not require election officials to be certified, the governing body of any municipality may require all persons serving as election officials in that municipality to prove their ability to read and write English and to have a general knowledge of the election laws. A municipality may administer examinations to determine whether these qualifications are met.

This bill directs the elections board to prepare recommendations with regard to establishing a program for the training and certification of election officials. The elections board must submit the recommendations to the legislature for distribution to the appropriate standing committees of both houses by April 16, 2001.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. Nonstatutory provisions.

1

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(1) The elections board shall prepare recommendations with regard to establishing a program for the training and certification of election officials. No later

2001 – 2002 Legi ure LRB-1849/1 RJM&JTK:jld:km **ASSEMBLY BILL 40 SECTION 1** than April 16, 2001, the elections board shall submit the recommendations to the 1 2 chief clerk of each house of the legislature for distribution to the appropriate 3 standing committees of the legislature in the manner provided under section 13.172 (3) of the statutes. 4 5 (END)



AN ACT to repeal 6.78 (1), 6.78 (2) and 6.78 (3); to renumber and amend 6.78 (intro.); and to amend 7.33 (4), 7.33 (5), 67.05 (3) (f), 111.93 (3) and 120.06 (9) (a) of the statutes; relating to: polling hours, time off from work for service as an election official, and requiring the elections board to submit recommendations with regard to voter identification and registration and the administration of elections.

Analysis by the Legislative Reference Bureau

Polling hours

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This bill makes changes in the laws regarding polling hours and leaves of absence for service as an election official and directs the elections board to submit recommendations to the legislature regarding other matters.

Under current law, the polls at an election in a first, second, or third class city must generally be open from 7 a.m. to 8 p.m. In a village, town, or fourth class city the polls must be open from 9 a.m. to 8 p.m., unless the village, town, or city determines to extend the opening hour to not earlier than 7 a.m. In addition, under current law, certain school district elections are not subject to either of these polling hour requirements. This bill requires the polls at every election to be open from 7 a.m. to 8 p.m. in all municipalities.

Leave for service as an election official

Currently, any public or private employer may grant an employee a leave for service as an election official, or for any other reason, without loss of pay, fringe benefits, or seniority privileges. If an employee is a member of a collective bargaining unit, the employee must first bargain in good faith with any representative of that unit before making a change in leave policy. In addition, state employees are entitled to time off without loss of pay, fringe benefits, or seniority privileges for service as an election official. Currently, when a state employee receives a leave of absence for service as an election official, the amount of the employee's pay for that service is deducted from the employee's regular paycheck for the leave period. This law applies to employees who are members of collective bargaining units to the extent provided in any applicable collective bargaining agreement.

This bill provides that the law entitling state employees to a leave, without loss of pay, fringe benefits, or seniority privileges, for service as an election official and requiring a paycheck deduction for the amount received for that service applies automatically to represented state employees unless otherwise provided in a collective bargaining agreement.

The bill also provides that if a local government employer grants a local government employee a leave of absence for service as an election official, the local government must deduct the amount that the employee receives for that service from the employee's regular paycheck for the leave period. The change applies to both represented and nonrepresented employees irrespective of any applicable collective bargaining agreement. However, the change does not apply to employees who are members of a collective bargaining unit covered by a current collective bargaining agreement until the expiration, extension, modification, or renewal of any collective bargaining agreement containing inconsistent provisions, whichever first occurs.

Elections board recommendations

With certain limited exceptions, before being permitted to vote at any polling place, an elector currently must provide his or her name and address. If registration is required to vote, and an elector is not registered, the elector must provide a specified form of proof of residence to register. Also, if an elector's name does not appear on the registration list but the elector claims to be a registered voter, the elector must provide this proof and complete a certification of eligibility to vote. If registration is not required, an elector is not required to provide proof of residence, but may be required to do so by the election officials at the polls. Currently, any elector who is unable to provide required proof of residence may have his or her information corroborated by any other qualified elector who resides in the same municipality. This state does not currently issue identification cards that are designed specifically for use by electors. This bill directs the elections board (board) to prepare recommendations with regard to issuing voter identification cards to electors in this state. The board must submit the recommendations to the legislature for distribution to the appropriate standing committees of both houses no later than approximately six months after the bill becomes law.

Currently, the statutes contain several references to the use of punch card voting systems as a method of voting in this state. In addition, under current law,

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the board must approve each voting system used in this state in accordance with standards specified by law. This bill directs the board to prepare recommendations for eliminating the use of punch card voting systems as a method of voting in this state and for facilitating the transition from the use of punch card voting systems to another approved method of voting. The board must submit the recommendations to the legislature for distribution to the appropriate standing committees of both houses no later than approximately four months after the bill takes effect.

Current law requires the elections board to conduct regular informational and training meetings at various locations in the state for county and municipal clerks and other election officials. In addition, each municipal clerk must instruct election officials in their duties. Although current law does not require election officials to be certified, the governing body of any municipality may require all persons serving as election officials in that municipality to prove their ability to read and write English and to have a general knowledge of the election laws. A municipality may administer examinations to determine whether these qualifications are met. This bill directs the elections board to prepare recommendations with regard to the compensation paid to election officials and with regard to establishing a program for the recruitment, training, and certification of election officials. The elections board must submit the recommendations to the legislature for distribution to the appropriate standing committees of both houses no later than 90 days after the bill becomes law.

Under current law, every municipality with a population of greater than 5,000 is required to maintain a voter registration list. This bill directs the elections board to prepare recommendations with regard to requiring voter registration in every municipality and maintaining a statewide voter registration list. The recommendations must address issues relating to the privacy of each elector's registration information. The elections board must submit the recommendations to the legislature for distribution to the appropriate standing committees of both houses no later than 90 days after the bill becomes law.

For further information see the *state and local* fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 6.78 (intro.) of the statutes is renumbered 6.78 (1m) and amended to read:

6.78 (1m) The polls at any every election shall be open: from 7 a.m. until 8 p.m.

SECTION 2. 6.78 (1) of the statutes is repealed.

Section 3. 6.78 (2) of the statutes is repealed.

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Section 4. 6.78 (3) of the statutes is repealed.

Section 5. 7.33 (4) of the statutes is amended to read:

7.33 (4) Each Except as otherwise provided in this subsection, each local governmental unit, as defined in s. 16.97 (7), may, and each state agency shall, upon proper application under sub. (3), permit each of its employees to serve as an election official without loss of fringe benefits or seniority privileges earned for scheduled working hours during the period specified in sub. (3), and without loss of pay for scheduled working hours during the period specified in sub. (3) except as provided in sub. (5), and shall not impose without any other penalty upon an employee who serves as an election official. For employees who are included in a collective bargaining unit for which a representative is recognized or certified under subch. V of ch. 111, this subsection shall apply unless otherwise provided in a collective bargaining agreement.

Section 6. 7.33 (5) of the statutes is amended to read:

7.33 (5) Any employee of the state a local governmental unit, as defined in s. 16.97 (7), or state agency who obtains a paid leave of absence under sub. (4) in order to serve as an election official under s. 7.30 shall certify in writing to the head of the local governmental unit or state agency by which he or she is employed the amount of compensation that the employee receives for such service. Upon receipt of the certification, the head of the <u>local governmental unit or</u> state agency shall deduct that amount from the employee's pay earned for scheduled working hours during the period specified in sub. (2) when the employee is on a paid leave of absence.

Section 7. 67.05 (3) (f) of the statutes is amended to read:

67.05 (3) (f) If a special purpose district calls a referendum to be held in conjunction with a state, county, municipal, or judicial election, the polling places for

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the state, county, municipal, or judicial election shall be the polling places for the special purpose district referendum and the municipal election hours shall apply. If no state, county, municipal, or judicial election is held on the day of the special purpose district referendum, the governing body of the special purpose district may set the election hours and select the polling places to be used, except as otherwise provided in s. 120.06 (9) (b) in the case of a school district. If a polling place located in the special purpose district that was utilized at the most recent spring or general election is not utilized by the special purpose district, the governing body of the special purpose district shall post a notice on the door of the polling place indicating all polling places open for voting. Election hours set by the governing body of the special purpose district for each polling place shall be the same as those provided by the governing body of the municipality in which the polling place is located, except that if the opening hour is later than 7 a.m., the governing body of the special purpose district may extend the opening hour to not earlier than 7 a.m. The municipal clerk of each municipality in which a polling place is located shall provide the necessary equipment to operate the polling place.

SECTION 8. 111.93 (3) of the statutes is amended to read:

111.93 (3) Except as provided in ss. 7.33 (4), 40.05, 40.80 (3), 111.91 (1) (cm), 230.35 (2d), 230.35 (3) (e) 6., and 230.88 (2) (b), if a collective bargaining agreement exists between the employer and a labor organization representing employees in a collective bargaining unit, the provisions of that agreement shall supersede the provisions of civil service and other applicable statutes, as well as rules and policies of the board of regents of the University of Wisconsin System, related to wages, fringe benefits, hours, and conditions of employment whether or not the matters contained

in those statutes, rules, and policies are set forth in the collective bargaining agreement.

SECTION 9. 120.06 (9) (a) of the statutes is amended to read:

120.06 (9) (a) The primary and spring elections for school board members shall be conducted by the election officials for state and municipal elections. In a school board election held in conjunction with a state, county, municipal, or judicial election, the polling places for the state, county, municipal, or judicial election shall be the polling places for the school board election and the municipal election hours shall apply. If no state, county, municipal, or judicial election is held on the day of the school board election, the school board may set the election hours and select the polling places to be used. The election costs shall be charged as provided in ss. 5.68 and 7.03. Election hours set by the school board shall be the same as those provided by the municipal governing body in which the polling place is located, except that if the opening hour is later than 7 a.m., the school board may extend the opening hour to not earlier than 7 a.m.

Section 10. Nonstatutory provisions.

(1) Universal, Centralized voter registration. The elections board shall prepare recommendations with regard to requiring voter registration in every municipality in this state and maintaining a statewide voter registration list. The recommendations shall address issues relating to the privacy of each elector's voter registration information. No later than 90 days after the effective date of this subsection, the elections board shall submit the recommendations to the chief clerk of each house of the legislature for distribution to the appropriate standing committees of the legislature in the manner provided under section 13.172 (3) of the statutes.

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- (2) ELECTION OFFICIALS. The elections board shall prepare recommendations with regard to the compensation paid to election officials and with regard to establishing a program for the recruitment, training, and certification of election officials. No later than 90 days after the effective date of this subsection, the elections board shall submit the recommendations to the chief clerk of each house of the legislature for distribution to the appropriate standing committees of the legislature in the manner provided under section 13.172 (3) of the statutes.
- PUNCH CARD VOTING SYSTEMS. The elections board shall prepare recommendations for eliminating the use of punch card voting systems as a method of voting in this state and for facilitating the transition from the use of punch card voting systems to another approved method of voting. No later than the first day of the 5th month beginning after the effective date of this subsection, the elections board shall submit the recommendations to the chief clerk of each house of the legislature for distribution to the appropriate standing committees of the legislature in the manner provided under section 13.172 (3) of the statutes.
- (4)VOTER IDENTIFICATION CARDS. The elections board shall prepare recommendations with regard to issuing voter identification cards to electors in this state. No later than the first day of the 7th month beginning after the effective date of this subsection, the elections board shall submit the recommendations to the chief clerk of each house of the legislature for distribution to the appropriate standing committees of the legislature in the manner provided under section 13.172 (3) of the statutes.

Section 11. Initial applicability.

(1) Leaves of absence for service as an election official. The treatment of sections 7.33 (4) and (5) and 111.93 (3) of the statutes first applies to employees who

2001 - 2002 Legislature -8-LRB-2193/1 RJM&JTK:wlj:kjf BILL SECTION 11 are affected by a collective bargaining agreement containing provisions inconsistent 1 with this treatment on the day on which the collective bargaining agreement expires 2 or is extended, modified, or renewed, whichever first occurs. 3 4 (END)