

**Report to the
Public Safety Committee
Milwaukee Common Council**

**Relating to the Enforcement of "Quality of Life" Ordinances
During the First Quarter of 2001**

by
**The Milwaukee Board of Fire and Police Commissioners
Research Services Section**

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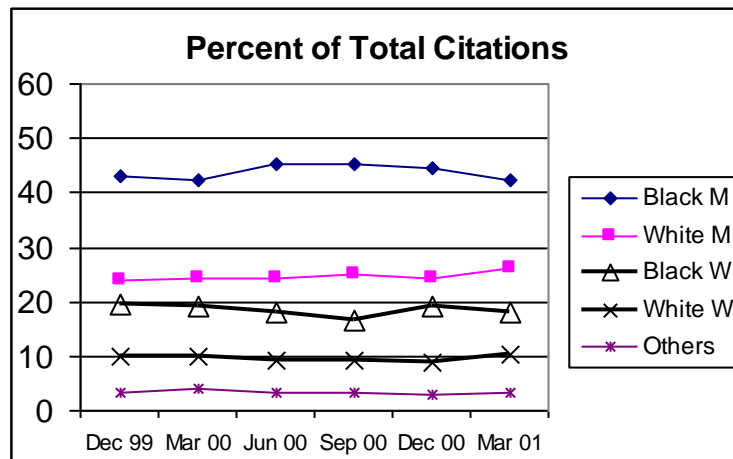
Introduction

Data were provided as for the previous quarters, by District or assignment of citing officer. Therefore, citations issued by non-District personnel, including more than one-quarter of traffic citations, are not counted in the District where they were issued. Traffic offenses were almost two-thirds of all those counted in the Quality of Life report.

Distribution by race of persons cited is similar to previous quarters, as shown here. Men of all races account for the preponderance of offenses (71% in this quarter), and African-Americans account for almost two-thirds (60% in this quarter).

The Discussion and tables compare the race distribution for all Quality of Life offenses in each District with the distribution for the highest

volume offenses. Tabulations provided by the Milwaukee Police Department are attached.

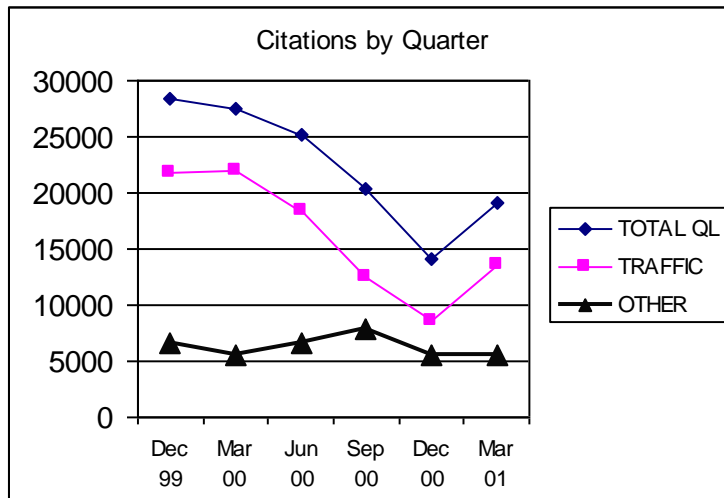


Discussion

The first table shows the race breakdown for all Quality of Life offenses and for the highest volume categories. Less than half of persons cited in this quarter for Speeding or Operator License violations were African-American; in other categories, between two-thirds and three-quarters were African-American. Tables for Districts, Special Operations, and other units follow the discussion.

As in previous reports, Special Operations cited more offenses than any District, including almost one-third of all traffic offenses. (The four traffic categories were almost three-quarters of Quality of Life offenses.)

In the last quarter of 2000, we noted a pattern of decreasing numbers of citations over the year, especially in the number of traffic citations. In the first quarter of 2001, vehicle license citations increased 51%, total traffic citations increased 58%, and all Quality of Life citations increased 36% over the previous quarter. However, the numbers for the first quarter of this year are much lower than the same quarter the previous year, as shown on the graph.



Total citations issued in the first quarter of 2001 are similar to the third quarter of 2000, when numbers had been declining for several months.

There were increases for all Districts and Special Operations. There was a decrease in the number of citations issued by CIB and other non-District personnel. However, these are less than 2% of all Quality of Life citations.

CITY TOTAL	All QL	Dis. Cond	Speed	Op Lic	Veh Lic	Oth Traf	Loiter
Asian	0.9%	0.6%	1.9%	0.6%	0.5%	0.5%	0.5%
Black	60.4%	70.7%	46.7%	45.1%	66.1%	66.6%	72.5%
Indian	0.3%	0.7%	0.3%	0.2%	0.2%	0.3%	0.9%
Unknown	2.0%	0.8%	2.2%	7.4%	1.5%	2.5%	0.7%
White	36.3%	27.2%	48.9%	46.7%	31.7%	30.2%	25.5%
TOTAL	19,155	2,949	4,928	1,296	5,442	1,974	915

Tables and comments for Police Districts and other units follow.

Conclusion

The 2000 Census showed Milwaukee's adult population to be 31.6% African-American (non-Hispanic). The juvenile population, which includes 16- and 17-year-old drivers, is 52.3% African-American (non-Hispanic). Sorting by geographic location, when the new Police Department computer system is operational, will allow us to compare racial patterns of citations with the racial breakdown of the Police Districts where they are issued.

District One	All QL	Dis. Cond	Speed	Op Lic	Veh Lic	Oth Traf	Loiter
Asian	0.8%	0.8%	2.4%	-	0.4%	-	-
Black	57.1%	47.6%	49.2%	60.0%	60.4%	72.4%	80.6%
Indian	0.1%	0.8%	0.4%	-	-	-	-
Unknown	1.8%	0.8%	0.4%	7.4%	2.0%	-	-
White	40.2%	50.0%	47.6%	32.6%	37.2%	27.6%	19.4%
TOTAL	1,396	124	248	95	766	29	36

Police District One had the fewest Quality of Life citations issued by District personnel. Among high-volume categories, less than half the citations for Disorderly Conduct and Speeding, but more than three-quarters of Other Traffic and Loitering citations were issued to African-Americans. Public Drinking, with 38 citations, accounted for more than Other Traffic. Total citations increased 38% from the previous quarter, but the first quarter of this year is 32% lower than the comparable quarter last year. This District includes the downtown shopping areas and government buildings; many more people are present during business hours than live in the area.

District Two	All QL	Dis Cond	Speed	Op Lic	Veh Lic	Oth Traf	Loiter
Asian	0.3%	-	1.0%	-	0.4%	-	-
Black	15.3%	30.9%	11.1%	4.4%	9.2%	9.9%	32.3%
Indian	0.5%	1.5%	0.5%	-	0.2%	-	2.2%
Unknown	2.1%	1.8%	3.9%	5.6%	0.8%	-	1.1%
White	81.8%	65.8%	83.6%	90.0%	89.4%	90.1%	64.5%
TOTAL	1,799	333	207	270	530	152	93

Police District Two had the lowest proportion of citations to African-Americans, followed by District Six, as would be expected based on population patterns. Of high-volume categories in District Two, none had more than one-third of citations by District personnel issued to African-Americans. Citations in the first quarter of 2001 increased 29% from the previous quarter, but are 36% lower than the first quarter of 2000.

District Three	All QL	Dis. Cond	Speed	Op Lic	Veh Lic	Oth Traf	Loiter
Asian	1.3%	1.0%	2.4%	1.3%	0.3%	-	2.2%
Black	77.4%	86.9%	63.0%	74.7%	79.5%	87.3%	82.1%
Indian	-	0.2%	-	-	-	-	0.6%
Unknown	1.7%	0.6%	4.8%	2.5%	1.4%	-	-
White	19.5%	11.2%	29.8%	21.5%	18.8%	12.7%	15.1%
TOTAL	1,723	482	373	79	293	55	179

In Police Districts Three and Four, more than half of Speeding tickets, and three-quarters or more of other high-volume category citations issued by District personnel, went to African-Americans. In District Three, Public Drinking accounted for more citations than Operator License or Other Traffic, and Carrying a Concealed Weapon had the same number as Other Traffic. Total citations increased 21% from the previous quarter, but are down 36% from the first quarter of 2000.

In District Four, there were more than twice as many citations for Curfew violations as for Loitering. Total citations for the first quarter of 2001 increased 57% from the previous quarter, and are almost equal to the first quarter of 2000.

District Four	All QL	Dis. Cond	Speed	Op Lic	Veh Lic	Oth Traf	Loiter
Asian	0.8%	0.8%	1.6%	0.8%	0.4%	0.6%	-
Black	77.1%	79.4%	56.7%	90.1%	86.0%	85.6%	88.2%
Indian	0.4%	1.0%	0.6%	-	-	0.6%	-
Unknown	0.3%	0.2%	0.4%	0.8%	0.2%	0.6%	-
White	21.4%	18.6%	40.6%	8.3%	13.4%	12.6%	11.8%
TOTAL	2,617	608	672	121	835	174	34

District Five	All QL	Dis. Cond	Speed	Op Lic	Veh Lic	Oth Traf	Loiter
Asian	1.1%	0.3%	2.5%	-	1.0%	-	-
Black	59.6%	76.2%	34.2%	78.4%	65.9%	85.1%	80.5%
Indian	0.2%	0.3%	0.3%	-	0.3%	-	-
Unknown	1.9%	1.0%	3.8%	2.7%	1.3%	-	0.6%
White	37.3%	22.3%	59.3%	18.9%	31.5%	14.9%	18.9%
TOTAL	2,053	391	690	74	387	47	164

In Police District Five, a third of Speeding tickets, and two-thirds or more of other high-volume category citations issued by District personnel, went to African-Americans. Loud Music and Carrying a Concealed Weapon accounted for more citations than Other Traffic; Public Drinking accounted for more than Operator License. Total citations for the first quarter of 2001 increased 37% from the previous quarter, and are almost equal to the first quarter of 2000.

District Six	All QL	Dis. Cond	Speed	Op Lic	Veh Lic	Oth Traf	Loiter
Asian	2.0%	0.9%	3.1%	1.4%	2.5%	2.6%	-
Black	27.2%	46.8%	20.3%	8.2%	22.5%	15.8%	37.6%
Indian	1.2%	0.9%	0.2%	1.4%	0.9%	1.3%	2.8%
Unknown	3.2%	1.8%	2.3%	10.3%	2.2%	5.3%	2.8%
White	66.4%	49.7%	74.0%	78.8%	71.9%	75.0%	56.9%
TOTAL	1,635	342	512	146	320	76	109

In Police District Six, almost half of Disorderly Conduct charges and more than a third of Loitering citations issued by District personnel went to African-Americans. This District had fewer Quality of Life counts than any other except District One. Total Quality of Life citations increased 25% from the previous quarter, but are 39% lower than the first quarter of 2000.

District Seven	All QL	Dis. Cond	Speed	Op Lic	Veh Lic	Oth Traf	Loiter
Asian	0.7%	0.2%	2.0%	0.7%	-	-	-
Black	79.8%	88.9%	57.3%	88.9%	92.1%	91.9%	90.4%
Indian	0.3%	0.6%	0.3%	-	-	0.5%	0.5%
Unknown	0.6%	0.6%	1.0%	0.7%	0.4%	1.0%	-
White	18.5%	9.8%	39.4%	9.6%	7.5%	6.7%	9.0%
TOTAL	2,986	532	962	135	707	209	188

Police District Seven had more Quality of Life offenses than any other district, and had the highest overall proportion to African-Americans. This is not unexpected given demographics in that District. Total Quality of Life citations for the first quarter of 2001 increased 36% from the previous quarter, but are 34% lower than the first quarter of 2000.

Special Oper	All QL	Dis. Cond	Speed	Op Lic	Veh Lic	Oth Traf	Loiter
Asian	0.8%	-	1.2%	0.8%	0.5%	0.5%	1.1%
Black	63.5%	65.8%	51.8%	43.2%	72.9%	68.1%	74.2%
Indian	0.2%	-	0.2%	-	0.3%	0.2%	1.1%
Unknown	3.6%	1.3%	2.6%	14.7%	2.6%	3.4%	1.1%
White	32.0%	32.9%	44.2%	41.2%	23.7%	27.9%	22.6%
TOTAL	4,600	76	1,165	354	1,545	1,192	93

Special Operations personnel gave more Quality of Life citations than any District. The proportion issued to African-Americans ranged from just over half of speeding tickets to three-

quarters of Loitering citations. Total Quality of Life citations in the first quarter of 2001 increased 92% from the previous quarter, but are 38% lower than the first quarter of 2000.

CIB & Other	All QL	Dis. Cond	Speed	Op Lic	Veh Lic	Oth Traf	Loiter
Asian	1.2%	1.6%	2.0%	-	-	-	-
Black	52.0%	65.6%	44.4%	22.7%	49.2%	62.5%	78.9%
Indian	0.3%	-	-	-	1.7%	-	-
Unknown	1.2%	-	-	4.5%	1.7%	5.0%	-
White	45.4%	32.8%	53.5%	72.7%	47.5%	32.5%	21.1%
TOTAL	346	61	99	22	59	40	19

CIB and other non-District personnel gave 71% fewer Quality of Life citations in this report period than in the fourth quarter of 2000. A similar drop occurred a year ago (from the fourth quarter of 1999 to the first quarter of 2000). Although citations by these personnel then increased each quarter of 2000, they are a small fraction of the Department total.

