

INTERDEPARTMENTAL CORRESPONDENCE LEGISLATIVE REFERENCE BUREAU

MEMO

To:

Fireworks Task Force Committee Members

From:

Leslie Silletti, Legislative Research Analyst

Date:

January 25, 2007

Re:

Follow-up to 1/11/07 Fireworks Task Force Meeting

This memo provides information relating to certain items that were discussed at the 1/11/07 Fireworks Task Force meeting. Please find attached to this memo:

- 1. The Milwaukee County Code provisions applicable to Fireworks.....page 1.
- 2. The complete set of fireworks prosecutions for the years 1999, 2000, 2001 in the State of Wisconsin, as compiled by the Wisconsin Legislative Council. Note there were no prosecutions in the City of Milwaukee.....page 3.
- 3. A spreadsheet listing all of the explosive/permits issued from January, 2005, to December, 2006, provided by the Development Center.....page 11.
- 4. Section 236-31 of the City of Milwaukee Code, "Fireworks," which discusses the permitting process.....page 15.

LRB07028 LCS number of participants involved. Such fees shall be used by the department exclusively for the purpose of cleaning of the adjacent parks and parklands where the event was held.

- (c) In the event that the organizers or sponsors of any such event deviate from the plan submitted in the application or from the route course submitted, without the prior approval of the City of Milwaukee and the county, such organizers or sponsors and such event thereafter shall be denied a permit for any events on Lincoln Memorial Drive for the following calendar year.
- (7) Written notice to the facilities. The department of parks, recreation and culture shall provide written notice, within a reasonable period of time prior to closing or limitation of access on Lincoln Memorial Drive due to such events, to organizations and facilities that may be affected thereby. Without limitation by reason of enumeration, the following facilities and organizations shall receive such notice: Charter Captains, Milwaukee Yacht Club, McKinley Tennis Club, Milwaukee Community Sailing Center, Great Lakes Sports Fishermen and McKinley Marina.

47.04. Sales and solicitation for sale prohibited without permit, distribution of advertisements; regulation of.

(1) Sales and solicitation of sales. No person shall sell, keep or offer for sale any intangible article, merchandise or thing; nor solicit for or pursue any trade, occupation, business or profession, within any park or parkway, without the written permit of the director of parks, recreation and culture or designee, provided that any fee imposed for taking photos of persons, groups of individuals, parties or any events shall not be chargeable or collectible from individuals taking photographic pictures within the county park system, except at the Boerner Botanical Gardens in Whitnall Park and the Domes in Mitchell Park. Notwithstanding this limitation, the director is authorized to levy a charge in certain instances where a reasonable basis exists for issuance of a permit including, primarily, where county personnel or equipment is requested or where the

general public will be refused or denied use of such park or park areas in order to accommodate the photo sessions.

- (2) A permit to sell or solicit shall be issued by the director of parks, recreation and culture or designee provided:
 - (a) The applicant has filed a written request for a permit under the provisions of section 47.02.
 - (b) A permit under the provisions of section 47.02 has been or will be granted.
 - (c) The applicant files a written request for a permit showing the time and place of the sale or solicitation and a description of the purpose of the sale and of the items that will be offered for sale, or a description of the purpose of the solicitation, or both if applicable.
 - (d) The sale or solicitation shall be concurrent with and related to the event for which a permit under the provisions of section 47.02 has been or will be granted.
 - (e) The sale or solicitation is not for commercial gain by a person or entity engaged, directly or indirectly, in rendering services or supplying goods for profit.
- (3) Should a permit not be issued hereunder, to a permittee or an applicant for a permit under section 47.02 by the director of parks, recreation and culture or designee, the provisions of section 47.02(3) shall be complied with.
- (4) Any person violating any of the provisions of this section shall, for each offense, forfeit a penalty not to exceed one hundred dollars (\$100.00), the cash deposit thereof shall be fifty dollars (\$50.00) and the penalty assessment shall be six dollars (\$6.00), and in default of payment thereof, shall be imprisoned in the county jail or house of correction of the county for a period not to exceed ninety (90) days in the discretion of the court.
- 47.05. Use of firearms, fireworks; hunting with bow and arrow and trapping; throwing of missiles; making of fires; deposit or breakage of tin cans, bottles and glassware; prohibitions.
- (1) Use of firearms and fireworks; hunting with bow and arrow; trapping. No person shall carry,

fire or discharge any gun, pistol or firearm, nor any rocket, torpedo or other fireworks of any description, nor shall any person engage in trapping within any park or parkway without a written permit of the department of parks, recreation and culture; nor shall any person hunt with bow and arrow within any park or parkway. The word "gun" shall include airgun.

- (2) Times for the setting off of fireworks displays on county-owned parks and parkways. No person shall cause or allow the setting off of fireworks on the county-owned parks, or on the parkways, after 12:00 midnight on any Friday or Saturday, or on any day that is, or precedes, a holiday, or unless prior approval is obtained from the county board. No fireworks shall be set off on any other day, after 10:00 p.m., unless prior approval is obtained from the county board.
- (3) Throwing of stones or missiles. No person shall throw stones or missiles in or into any park or parkway.
- (4) Making of fires. No person shall make or kindle a fire for any purpose except in places provided therefor, and then subject to such regulations as may be prescribed.
- (5) Deposit of tin cans, bottles and glassware forbidden except in waste container; removal of broken tin cans, bottles or glassware.
 - (a) No person shall deposit any tin cans, bottles or other glassware after the same have been used in any place in a park or parkway, except in waste containers provided by the department of parks, recreation and culture, or except in containers carried by such person for the purpose of removing same from such park or parkway.
 - (b) Any person who breaks a bottle or other glassware in any park or parkway shall immediately pick up the broken pieces and remove same to a park waste container.

47.06. Animals in parks.

(1) Disturbance of animals on exhibition. No person shall injure, molest or disturb any animal exhibited in the zoological garden or in any other

area of the park or parkway, nor feed or attempt to feed the same where posted rules prohibit such conduct.

- (2) Animals not allowed in parks; when; exception. No animal, except those placed in the parks or parkways by the authority of the director of parks, recreation and culture (hereinafter parks director), and excepting horses when saddled or harnessed and in use for riding or pleasure, driving only on roadways or paths duly designated, and except dogs, as regulated by subsection (3) hereof, shall be conducted into or driven within the parks or parkways or be allowed to remain therein.
- (3) Dogs prohibited in certain areas. No person having the control or care of a dog shall suffer or permit such dog to enter or remain in a public park or parkway unless it be led by a leash of suitable strength not more than six (6) feet in length, and then only within such areas in parks as have been designated by the parks director. Dogs may be off leash in specific areas designated solely as off leash dog exercise areas under all of the following conditions.
 - (a) The owner or keeper of the dog must be present;
 - (b) The dog must be under the voice control of the owner or keeper at all times;
 - (c) The dog must wear a current rabies vaccination tag; and
 - (d) Feces must be properly removed and disposed of in designated containers.

Said off leash areas shall be designated by the parks director. The parks director shall cause signs to be posted in areas wherein dogs are not permitted, or permitted off leash.

- (4) Dogs not permitted in zoological gardens. No dogs, whether on leash or not, shall be permitted at any time in the zoological gardens nor in any other area of the park or parkway where domestic or wild animals are exhibited.
- (5) Impounding of dogs, when. Dogs found running at large within any park or parkway may be impounded by any peace officer or by any employe of the department of parks, recreation and culture.



WISCONSIN LEGISLATIVE COUNCIL

Terry C. Anderson, Director Laura D. Rose, Deputy Director

TO:

MEMBERS OF THE SPECIAL COMMITTEE ON REVIEW OF FIREWORKS LAW

FROM:

Dan Schmidt, Analyst, and Mary Matthias, Senior Staff Attorney

RE:

Wisconsin Circuit Court Fireworks Prosecutions for 1999, 2000, and 2001

DATE:

November 26, 2002

The attached correspondence contains the complete set of fireworks prosecutions for the years 1999, 2000, and 2001, organized by case number. Each case number indicates whether the prosecution was a felony, misdemeanor, ordinance, or traffic violation. (See the attached memorandum for more information.) Please note that the vast majority of prosecutions are for ordinance violations.

You may access the details of any of these cases using the Wisconsin Circuit Court Access website at http://ccap.courts.state.wi.us/InternetCourtAccess/ and performing a case search by the appropriate case number.

If you have any questions regarding this information, please contact either of us at the Legislative Council staff offices.

DWS:MM:rv;wu

Attachment

SUPREME COURT OF WISCONSIN/DIRECTOR OF STATE COURTS CORRESPONDENCE/MEMORANDUM

DATE: No

November 25, 2002

TO:

Dan Schmidt - Legislative Council - 608/267-7251

FROM:

Meg Ford - Court Operations - 608/267-7764

RE:

Fireworks prosecutions - s.s. 167.10

Here is the complete set of case numbers you requested for 1999 through 2001. If necessary, you should be able to determine the outcome of each of these cases by using the WCCA website.

Case numbers that begin with 99 were filed in 1999; those beginning with 00 were filed in 2000, and so forth.

The alpha identifiers following the year include the following:

CF = Felony

CM = Misdemeanor

TR = Traffic Forfeiture

FO = Ordinance Violation

These codes identify the most severe charge included in the case as filed.

JV (Delinquency/JIPS) and JO (Juvenile Ordinance) case numbers are not supplied, but these cases are included in the statewide totals.

Please feel free to contact me if you have questions or concerns about this information.

cc:

Sheryl Gervasi

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- 236-31. Fireworks. 1. DEFINITIONS. In this section:
- a. "Fireworks" means any devise or contrivance commonly used or sold as fireworks containing nitrates, chlorates, oxylates, sulphides of lead, barium, antimony, arsenic, mercury, nitroglycerine, phosphorous or any compound containing any of the same or other explosives.
- b. "Pyrotechnics" means any display of fireworks or chemicals for the purpose of producing a visible or an audible effect by combustion, deflagration or detonation.
- 1.5. STORAGE AND WHOLESALING.
 a. Any resident, wholesaler, dealer or jobber firm may sell fireworks at wholesale, provided they are shipped or delivered directly outside the limits of the city and that a permit for such sale has been obtained from the commissioner.
- b. Every wholesaler, dealer or jobber keeping or exposing for sale within the city fireworks of any description shall immediately notify the commissioner of the receipt of such stock of fireworks, the removal of such stock of fireworks from one location to another, and the location where the stock of such fireworks is stored.
- c. Fire extinguishers approved by the commissioner shall be provided where fireworks are stored or handled. Smoking shall not be permitted where fireworks are stored or handled.
- d. No fireworks shall be stored in any building used for dwelling purposes, or in any building situated within 50 feet of a building used for dwelling purposes or places of public assemblage.
- 2. PYROTECHNIC DISPLAYS, BLANK CARTRIDGES, FLARES PERMITTED. This section does not prohibit:
- a. The use of fireworks for pyrotechnic displays given by public authorities, fair associations, amusement parks, park boards, civic organizations or groups of individuals under permit granted by the department, provided that no fireworks shall be discharged after 11:00 p.m. or before 8:00 a.m. in the city, except as provided in par. e.
- b. The use or sale of blank cartridges for circus and theatrical purposes, or for signal purposes in athletic contests or sports events, or for the use by militia, police or military organizations.

- c. The use or sale of flares for railway signal and motor vehicle emergency warning purposes.
- d. The use of pyrotechnics inside of buildings for theatrical performances provided such displays are limited to explosive devices or chemical illumination devices fired by electric match and approved for use inside of buildings by the department.
- e. The use of fireworks for pyrotechnic displays held in conjunction with events at Miller Park, under permit granted by the department, provided that no fireworks shall be discharged:
- e-1. After midnight on any Friday, Saturday, holiday or day preceding a holiday.
- e-2. After 11 p.m. on any day not specified in subd. 1.
- 3. APPLICATIONS FOR PERMITS FOR PYROTECHNIC DISPLAYS. Application by organizations sponsoring pyrotechnic displays shall be submitted at least 15 days in advance of the date set for the display and shall contain the following:
- a. The address and exact location of the proposed pyrotechnic display.
 - b. The date and time of display.
- c. The name of the organization sponsoring the display and the name of the person responsible for arrangements.
- d. The name of the organization and the names of the person in charge of firing the pyrotechnics and the person responsible for recovery of unfired pyrotechnics.
- e. The number and kinds of pyrotechnics which will be fired.
- f. The location where the pyrotechnic material will be stored prior to the display.
- g. A diagram of the area where the display will take place showing the firing area, distances to the audience, buildings, roadways and public pathways, and special conditions.
 - h. The fee prescribed in s. 200-33.
- 4. ISSUANCE AND DENIAL OF PERMITS. The following requirements shall be complied with before a permit for a pyrotechnic display is issued:



- a. The applicant shall furnish a certificate of insurance issued by a company licensed to do business in the state of Wisconsin, by an agent whose license is on file in the city attorney's office. The certificate of insurance shall be for an amount as approved by the city attorney and shall name the city one of the insured.
- b. Upon receipt of the application and site plan, the department may make an investigation of the site of the proposed display to determine compliance with this section.
- c. No permit may be granted for any display of fireworks where the discharge, failure to fire, faulty firing or fallout of any fireworks or other objects would endanger persons, buildings, structures, forests or brush.
- d. Failure to provide all information requested 2 weeks prior to the display, including the certificate of insurance, failure to pay the required fee or a determination by the city that the proposed display would subject the public to undue hazards shall be sufficient cause for the commissioner to deny the permit.
- 5. CONDUCT OF DISPLAY. All fireworks displays shall be conducted so as to provide maximum safety for the public and shall meet the following requirements:
- a. Spectators at a display of fireworks shall be restrained behind barriers as designated by local authorities. Only authorized persons and those in actual charge of the display shall be allowed inside these barriers during the preparation, unloading or firing of fireworks.
- b. No aerial fireworks or ground fireworks are to be fired from a point less than 200 feet from the nearest spectator, permanent building, public highway or thoroughfare, railroad or other means of travel, or less than 50 feet from the nearest above ground communication or power line, tree or other overhead obstructions.
- c. Fireworks displays not in conformance with pars. a and b may be approved by the commissioner if proper safeguards are provided to protect life and property.
- d. All fireworks that fire a projectile over land shall be so set up that the projectile will go into the air as nearly as possible in a vertical position.

- e. Any fireworks that remain unfired after a display shall immediately be disposed of or removed in a safe manner. Upon the conclusion of any display, the operator shall make a complete and thorough search for any unfired fireworks which have failed to fire or function and shall dispose of them in a safe manner.
 - 6. FIREWORKS CONTRACTORS.
- a. Fireworks contractors shall comply with the following safety regulations:
- a. Post "No Smoking" signs at the fireworks storage area and launching site.
- b. Locate the launching site as shown in the site plan submitted to the department.
- c. Provide appropriate safe storage of fireworks at the launching site using plastic, wood or cardboard boxes with lids.
- d. Provide first aid firefighting equipment such as fire extinguishers or a water hose at the fireworks storage area and the launching site.
- e. Provide and secure fencing and barriers to keep the public out of the launching and storage areas.
- f. When racks are used to hold mortar tubes, they shall be securely supported.
- g. Mortar tubes shall be in safe operating condition.
- h. Mortar tubes shall be horizontally and vertically restrained to prevent movement during firing. The side of the mortar tube the loader will be working on shall be sandbagged to protect the loader.
- i. Magazine operators shall use flash lights when selecting shells.
- j. All shells shall be sorted and stored by size one hour prior to the start of the display. The proper diameter shell shall be loaded into the appropriate-sized mortar tubes.
- k. The contractor or person responsible for the fireworks display shall provide the department with the names of the persons assigned to the fireworks display at each site.
- L. All personnel assigned to fireworks displays shall wear identification badges.
- m. Unused fireworks shall be removed from the launching area in an approved container and in a safe manner immediately after the fireworks display.

- 7. AUTHORITY TO TERMINATE OR DELAY DISPLAY. The department may order a display to be delayed or terminated if any requirement of this section is being violated or if the display is causing a hazard to life or property. If the department takes action under this section, a fireworks permit may not be issued to the contractor during the following 15 months.
- 8. PENALTY. Any person violating this section shall upon conviction forfeit not less than \$250 nor more than \$1000, and upon default thereof shall be imprisoned in the county jail or house of correction for a period not to exceed 40 days, or until the forfeiture and costs are paid.

236-41. Hazardous Substance Spills.

- . DEFINITIONS. In this section:
- a. "Discharge" includes, but is not limited to, any spilling, leaching, pumping, pouring, emitting, emptying, escaping, releasing, disposing, injecting or dumping of a hazardous substance.
- b. "Hazardous substance" means any substance or combination of substances including any waste of a solid, semisolid, liquid or gaseous form which may cause or significantly contribute to an increase in mortality or an increase in serious irreversible or incapacitating reversible illness or which may pose a substantial present or potential hazard to human health or the environment because of its quantity, concentration or physical, chemical or infectious characteristics. This term includes, but is not limited to, substances which are toxic, corrosive, flammable, irritants, strong sensitizes or explosives.
 - c. "Storage" means containment in such a manner as not to constitute disposal.
 - d. "Transport" means the movement from the point of generation of any intermediate site, and finally to the point of ultimate storage or disposal.
 - e. "Treatment" means any method, technique or process, including neutralization, designed to change the physical, chemical or biological character or composition of a hazardous substance so as to render it nonhazardous, safer to transport, amenable for recovery or storage, or reduced in volume.

- 2. DISCHARGES PROHIBITED. No person shall discharge or cause to be discharged any hazardous substance upon any public street, alley or property, surface waters, subsurface waters or aquifer into the air, or upon any private property except those areas specifically licensed for waste disposal or landfill activities.
- 3. CONTAINMENT, CLEANUP AND RESTORATION. a. If a hazardous substance is discharged, the person responsible for the discharge shall immediately notify the fire, health and neighborhood services departments, the Milwaukee metropolitan sewerage district, Milwaukee county division of emergency government and the state of Wisconsin department of natural resources and begin immediate actions to contain, clean up and remove the offending substance, in a manner approved by the regulating agencies, to an approved repository and restore the site to its original condition to the extent practicable.
 - b. If the person responsible for a discharge fails to comply with par. a, and the discharge presents an immediate risk to the public health, safety or environment, the fire, health or neighborhood services departments, their agents or contractors may either clean up the discharge and require reimbursement for actual and necessary expenses incurred for materials, supplies and equipment to the city by the person violating this section or issue orders to the violator for the clean up of the discharge.
 - If the discharge of a hazardous substance is upon privately-owned property, upon written order to the owner, the owner shall begin immediate action to contain, clean up and remove the offending substance in a manner approved by the regulating agencies. If the discharge presents an immediate risk to the public health, safety or environment, the health or neighborhood services fire, department or their agents or contractors may contain, clean up and remove the discharge and the cost of the containment, clean up and removal as a charge against the real estate, which shall be a lien upon the real estate and assessed and collected as a special charge, or in the alternative proceed against the property owner for the cost of containment, clean-up or removal.