# 2018 OPERATING PLAN BID #41

HISTORIC

# DOWNER AVENUE

EASTSIDE

Prepared: Steph Salvia Executive Director

#### TABLE OF CONTENTS

TABL.	Page No.
I.	INTRODUCTION
	A. Background B. Physical Setting
II.	DISTRICT BOUNDARIES2
III.	PROPOSED OPERATING PLAN 20182
	A. Plan Objectives       2         B. Proposed Activities - 2018       3         C. Proposed Expenditures - 2018       3         D. Financing Method       4         E. Organization of BID Board -       4
IV.	METHOD OF ASSESSMENT5
	A. Annual Assessment Rate and Method. 5 B. Excluded and Exempt Property 5
V.	RELATIONSHIP TO MILWAUKEE COMPREHENSIVE PLAN AND ORDERLY DEVELOPMENT OF THE CITY6
	A. City Plans 6 B. City Role in District Operation 6
VI.	PLAN APPROVAL PROCESS7
VII.	FUTURE YEAR OPERATING PLANS
	A. Phased Development
	APPENDICES
	<ul> <li>A. Wisconsin Statutes section 66.608</li> <li>B. District Boundaries</li> <li>C. Year One Projected Assessments</li> <li>D. BID Board Composition</li> </ul>

Prepared: July 18, 2017 Steph Salvia Executive Director

#### I. INTRODUCTION

#### A. Background

In 1984, the Wisconsin legislature created S. 66.1109 of the Statutes (see Appendix A) enabling cities to establish Business Improvement Districts (BIDs). The purpose of the law is "to allow businesses within those districts to develop, to manage and promote the districts and to establish an assessment method to fund these activities." (1983 Wisconsin Act 184, Section 1, legislative declaration.)

The City of Milwaukee has received a petition from property owners, which requests creation of a Business Improvement District for the purpose of revitalizing and improving the Downer Avenue business area on Milwaukee's eastside. The BID law requires that every district have an annual Operating Plan. This document is the Operating Plan for the Historic Downer Avenue Business Improvement District #41.

#### B. Physical Setting

Boundaries of the proposed district are North Downer Avenue, between East Webster Pl on the south and East Park Place on the north, including the address range of 2551 to 2651 N Downer Avenue on the west side and the address range of 2608 to 2650 on the east side. 2525 E. Bellview Pl, at the intersection of Bellview Pl and Downer Ave is included in the Downer Ave BID Boundaries. Listings of the properties included in the district are provided in Appendix D.

#### II. DISTRICT BOUNDARIES

Boundaries of the proposed district are described in Appendix B of this plan. A listing of the properties included in the district is provided in Appendix C.

#### III. PROPOSED OPERATING PLAN

#### A. Plan Objectives

The Plan Objectives of the Downer Avenue Business Improvement District involves utilizing available funds to continue to improve the business climate for existing and new district merchants. The available funds will be utilized for continued existence of critical projects such as the graffiti removal, street maintenance, and facade improvement projects offering assistance to businesses wishing to make aesthetic improvements along the street.

Additional funds are utilized for general operating expenses of the BID. Other improvements may be made as decided by the BID members.

The priorities of the BID Board for 2018 are as stated:

- 1. Implementing a landscape and streetscape maintenance program to ensure the streetscape continues to draw current and new patrons to Downer Avenue.
- 2. Creation of a unified visual identity and image for the business area to be implemented over future years with new streetscape
- 3. Maintain the established landscaping program in future years

- 4. Maintain safety and cleanliness of the overall appearance of the district
- 5. Continue to organize, market, and manage, the annual Downer Classic Bike Race, Haunted Halloween, and other events as appropriate
- 6. Create a positive image for Downer Avenue and promote Downer Avenue to residents and potential customers

Meeting these objectives will enhance the business area's competitiveness relative to other shopping areas that are also currently undergoing rehabilitation, while enhancing the surrounding neighborhood. The BID will continue to work with DCD, DPW, the City's Common Council and area merchants to achieve stated objectives.

#### B. Proposed Activities – 2018

Principle activities to be engaged in by the district during its 2016 year of operation will include:

- a. Continue planting, beautification, and maintenance of the streetscape
- b. Continue the graffiti removal program
- c. Promote vibrant restaurant and retail environment on Downer Avenue
- d. Continue to support the annual Downer Bike Race and other events

#### C. Proposed Expenditures - 2018

#### New Budget Plan for 2018

	Annually
Staff	\$18,540
Legacy Bank Streetscape Loan Repayment	\$36,387
Landscape/Streetscape Maintenance	\$6,500
Utilities/Holiday Lighting	\$1,000
Holiday Lighting Equip	\$4,500
Bike Race/Events	\$4,823
Website/General Marketing	\$3,500
Misc/Office expenses/Service Charges	\$1,000
BID Board of Director Insurance	\$1,000
Annual Certified Audit	\$1,500
Graffiti Removal	\$1,250

#### **Total 2016 Annual Budget**

\$80,000.00

#### D. Financing Method

It is proposed to raise \$ 80,000.00 through BID assessments for the 2018, BID #41, operating year. The BID Board shall have the authority and responsibility to prioritize expenditures and to revise the budget as necessary to match the funds actually available.

#### E. Organization of BID Board

Upon creation of the BID, the Mayor will appoint members to the district board ("board"). The board's primary responsibility will be implementation of this Operating Plan. This will require the board to negotiate with providers of services and materials to carry out the Plan; to enter into various contracts; to monitor development activity; to periodically revise the Operating Plan; to ensure district compliance with the provisions of applicable statutes and regulations; and to make reimbursements for any overpayments of BID assessments.

State law requires that the board be composed of at least five members and that a majority of the board members is owners or occupants of property within the district.

It is recommended that the BID board be structured and be operated as follows:

- 1. Board Size: Seven (7)
- 2. Composition At least three members shall be owners or occupants of property within the district. Any non-owner or non-occupant appointed to the board shall be a resident of the City of Milwaukee. The board shall elect its Chairperson from among its members.
- 3. Term Appointments to the board shall be for a period of three years except that initially three members shall be appointed for a period of three years, one member shall be appointed for a period of two years, and one member shall be appointed for a period of one year.
- 4. Compensation None
- 5. Meetings All meetings of the board shall be governed by the Wisconsin Open Meetings Law.
- 6. Record Keeping Files and records of the board's affairs shall be kept pursuant to public record requirements.
- 7. Staffing The board may employ staff and/or contract for staffing services pursuant to this Plan and subsequent modifications thereof.
- 8. Meetings The board shall meet regularly, at least twice each year. The board shall adopt rules of order ("by laws") to govern the conduct of its meetings.
- F. Relationship to the Downer Area Merchants Association.

The BID shall be a separate entity from the Downer Area Merchants Association, not withstanding the fact that members, officers and directors of each may be shared. The Association shall remain a private organization, not subject to the open meeting law, and not subject to the public record law except for its records generated in connection with the BID board. The Association may, and it is intended, contract with the BID to provide services to the BID, in accordance with this Plan.

#### IV. METHOD OF ASSESMENT

#### A. Assessment Rate and Method

The principle behind the assessment methodology is that each property should contribute to the BID in proportion to the benefit derived from the BID. After consideration of several assessment methods, it was determined that a combination of the assessed value of a property and the linear footage of a property most directly related to the potential benefit provided by the BID for the Downer Avenue properties. Therefore, a weighted average of 50% assessed value to 50% linear footage will be used as the BID assessment methodology. The total linear footage for the district was calculated to be 2,177 linear feet. (Calculated by the City of Milwaukee using the Maps application)

As of January 1, 2017, the property in the proposed district had a total assessed value of \$17,328,500.

A sample assessment calculation is provided below:

Based Upon an Annual BID Budget of \$80,000

Assessed Value	BID special	Linear Footage	BID special	Weighted
	assessment per	on Downer	assessment per	Average of
	assessed value		Linear Footage	Special
				Assessments
\$ 1,000,000	\$ 4,313.24	200ft	\$7349.56	\$5,831.40

# **BID Special Assessment per Assessed Value** (\$1,000,000/\$18,547,500) x \$80,000 = \$4313,24

# BID Special Assessment per Linear Footage (200ft/2,177ft) x \$80,000= \$7349.56

# **Weighted Average** (\$4313.24 x .50) + (\$7349.56 x .50) = \$5831.40

Appendix C shows the projected BID assessment for each property included in the district.

The BID law requires explicit consideration of certain classes of property. In compliance with the law the following statements are provided.

- State Statute 66.1109(1)(f)lm: The district will contain property used exclusively for manufacturing purposes, as well as properties used in part for manufacturing. These properties will be assessed according to the method set forth in this plan because it is assumed that they will benefit from development in the district.
- 2. State Statute 66.1109(5)(a): Property known to be used exclusively for residential purposes will not be assessed.
- 3. In accordance with the interpretation of the City Attorney regarding State Statute 66.1109(1)(b), property exempt from general real estate taxes has been excluded from the district. Privately owned tax exempt property adjoining the district and which is expected to benefit from district activities may be asked to make a financial contribution to the district on a voluntary basis.

# V. RELATIONSHIP TO MILWAUKEE COMPREHENSIVE PLAN AND ORDERLY DEVELOPMENT OF THE CITY

#### A. City Plans

In February 1978, the Common Council of the City of Milwaukee adopted a Preservation Policy as the policy basis for its Comprehensive Plan and as a guide for its planning, programming and budgeting decisions. The Common Council reaffirmed and expanded the Preservation Policy in Resolution File Number 881978, adopted January 24, 1989.

The Preservation Policy emphasizes maintaining Milwaukee's present housing, jobs, neighborhoods, services, and tax base rather than passively accepting loss of jobs and population, or emphasizing massive new development. In its January 1989 reaffirmation of the policy, the Common Council gave new emphasis to forging new public and private partnerships as a means to accomplish preservation.

The district is a means of formalizing and funding the public-private partnership between the City and property owners in the Downer Avenue business area and for furthering preservation and redevelopment in this portion of the City of Milwaukee. Therefore, it is fully consistent with the City's Comprehensive Plan and Preservation Policy.

#### B. City Role in District Operation

The City of Milwaukee has committed to helping private property owners in the district promote its development. To this end, the City expected to play a significant role in the creation of the Business Improvement district and in the implementation of the Operating Plan. In particular, the City will:

- 1. Provide technical assistance to the proponents of the district through adoption of the Plan, and provide assistance as appropriate thereafter.
- 2. Monitor and, when appropriate, apply for outside funds that could be used in support of the district.
- 3. Collect assessments, maintain in a segregated account, and disburse the monies of the district.

- 4. Receive annual audits as required per sec. 66.1109 (3) (c) of the BID law.
- 5. Provide the board, through the Tax Commissioner's Office on or before June 30<sup>th</sup> of each Plan year, with the official City records and the assessed value of each tax key number with the district, as of January 1<sup>st</sup> of each Plan year, for purposes of calculating the BID assessments.
- 6. Encourage the State of Wisconsin, Milwaukee County and other units of government to support the activities of the district.

#### VI. FUTURE YEAR OPERATING PLANS

#### A. Phased Development

It is anticipated that the BID will continue to revise and develop the Operating Plan annually, in response to changing development needs and opportunities in the district, in accordance with the purposes and objectives defined in this initial Operating Plan.

Section 66.1109 (3) (a) of the BID law requires the board and the City to annually review and make changes as appropriate in the Operating Plan. Therefore, while this document outlines in general terms the complete development program, it focuses upon Year One activities, and information on specific assessed values, budget amounts and assessment amounts are based on Year One conditions. Greater detail about subsequent year's activities will be provided in the required annual Plan updates, and approval by the Common Council of such Plan updates shall be conclusive evidence of compliance with this Plan and the BID law.

In later years, the BID Operating Plan will continue to apply the assessment formula, as adjusted, to raise funds to meet the next annual budget. However, the method of assessing shall not be materially altered, except with the consent of the City of Milwaukee. Nothing in this Year I Operating Plan shall limit the ability of the BID to undertake additional activities, consistent with State Law and City of Milwaukee ordinances.

#### B. Amendment, Severability and Expansion

This BID has been created under authority of Section 66.1109 of the Statutes of the State of Wisconsin. Should any court find any portion of this Statute invalid or unconstitutional its decision will not invalidate or terminate the BID and this BID Plan shall be amended to conform to the law without need of reestablishment.

Should the legislature amend the Statute to narrow or broaden the process of a BID so as to exclude or include as assessable properties a certain class or classes of properties, then this BID Plan may be amended by the Common Council of the City of Milwaukee as and when it conducts its annual Operating Plan approval and without necessity to undertake any other act. This is specifically authorized under Section 66.1109(3)(b).

#### **APPENDICES**

- A. STATUTE
- B. DISTRICT BOUNDARIES
- C. PROPERTY LISTING AND ASSESSMENTS
- D. BID BOARD COMPOSITION

#### APPENDIX A

#### Wisconsin Statue section

#### 66.1109 Business Improvement Districts

# 66.1109 Business improvement districts. (1) In this

- (a) "Board" means a business improvement district board appointed under sub. (3) (a).
- (b) "Business improvement district" means an area within a municipality consisting of contiguous parcels and may include milroad rights—of-way, rivers, or highways continuously bounded by the parcels on at least one side, and shall include parcels that are contiguous to the district but that were not included in the original or amended boundaries of the district because the parcels were taxexempt when the boundaries were determined and such parcels became taxable after the original or amended boundaries of the district were determined.
- (c) "Chief executive officer" means a mayor, city manager, village president or town chairperson.
- (d) "Local legislative body" means a common council, village board of trustees or town board of supervisors.
  - (e) "Municipality" means a city, village or town.
- (f) "Operating plan" means a plan adopted or amended under this section for the development, redevelopment, maintenance, operation and promotion of a business improvement district, including all of the following:
- 1. The special assessment method applicable to the business
- Im. Whether real property used exclusively for manufacturing purposes will be specially assessed.
- 2. The kind, number and location of all proposed expendimres within the business improvement district.
- A description of the methods of financing all estimated ex-penditures and the time when related costs will be incurred.
- A description of how the creation of the business improvement district promotes the orderly development of the municipality, including its relationship to any municipal master plan.
  - 5. A legal opinion that subds. 1. to 4, have been compiled with.
- (g) "Plenning commission" means a plan commission under s. 62.23, or if none a board of public land commissioners, or if none a planning committee of the local legislative body.

  (2) A municipality may create a business improvement dis-
- trict and adopt its operating plan if all of the following are met:
- (a) An owner of real property used for commercial purposes and located in the proposed business improvement district designated under par. (b) has petitioned the municipality for creation of a business improvement district.
- (b) The planning commission has designated a proposed business improvement district and adopted its proposed initial operating plan.
- (c) At least 30 days before creation of the business improvement district and adoption of its initial operating plan by the municipality, the planning commission has held a public hearing on its proposed business improvement district and initial operating plan. Notice of outsiness improvement district and influid operating plan inductions the hearing shall be published as a class 2 notice under ch. 985. Before publication, a copy of the notice together with a copy of the proposed initial operating plan and a copy of a detail map showing the boundaries of the proposed business improvement district shall be boundaries of the proposed business improvement district shall be a copy of a detail of the proposed business improvement district shall be a copy of the proposed business improvement district shall be a copy of the proposed business improvement district shall be proposed business improvement district shall be proposed business to the proposed business improvement district shall be proposed by the proposed business to the prop be sent by certified mail to all owners of real property within the proposed business improvement district. The notice shall state the boundaries of the proposed business improvement district and shall indicate that copies of the proposed initial operating plan are available. able from the planning commission on request

- (d) Within 30 days after the hearing under par. (c), the owners of property to be assessed under the proposed initial operating plan having a valuation equal to more than 40% of the valuation of all property to be assessed under the proposed initial operating plan, using the method of valuation specified in the proposed initial operading plan, or the owners of property to be assessed under the pro-posed initial operating plan having an assessed valuation equal to more than 40% of the assessed valuation of all property to be as-sessed under the proposed initial operating plan, have not filed a petition with the planning commission protesting the proposed business improvement district or its proposed initial operating plan.
- (e) The local legislative body has voted to adopt the proposed initial operating plan for the municipality.
- (3) (a) The chief executive officer shall appoint members to a business improvement district board to implement the operating plan. Board members shall be confirmed by the local legislative body and shall serve staggered terms designated by the local legis-lative body. The board shall have at least 5 members. A majority of board members shall own or occupy real property in the business improvement district.
- (b) The board shall annually consider and may make changes to the operating plan, which may include termination of the plan, for its business improvement district. The board shall then submit the operating plan to the local legislative body for its approval. If the local legislative body disapproves the operating plan, the board shall consider and may make changes to the operating plan and may continue to resubmit the operating plan until local legislative body approval is obtained. Any change to the special assessment method applicable to the business improvement district shall be approved by the local legislative body
- (c) The board shall prepare and make available to the public annual reports describing the current status of the business improvement district, including expenditures and revenues. The report shall include an independent certified audit of the implementance. tion of the operating plan obtained by the municipality. The municipality shall obtain an additional independent certified audit upon termination of the business improvement district.
- (d) Either the board or the municipality, as specified in the operating plan as adopted, or amended and approved under this section, has all powers necessary or convenient to implement the operating plan, including the power to contract.
- (4) All special assessments received from a business improvement district and all other appropriations by the municipality or other moneys received for the benefit of the business improvement distrier shall be placed in a segregated account in the municipal treasure. No disbursements from the account may be made except to reimburse the municipality for appropriations other than special assessments, to pay the costs of audits required under sub. (3) (c) or on order of the board for the purpose of implementing the operating plaz. On termination of the business improvement disastict by the municipality, all moneys collected by special assessment remaining in the account shall be disbursed to the owners of specially assessed property in the business improvement district, in the same proportion as the last collected special assessment.

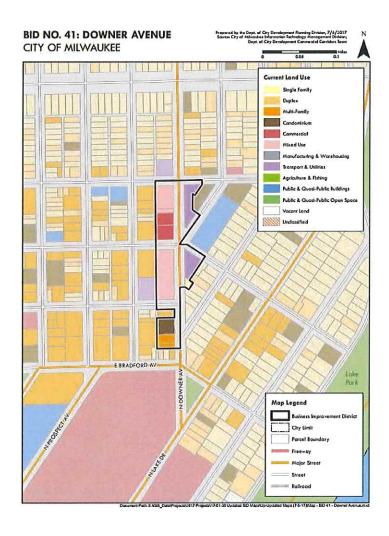
(4m) A municipality shall terminate a business improvement district if the owners of property assessed under the operating plan having a valuation equal to more than 50% of the valuation of all naving a valuation equal to more than 50% of the valuation of all property assessed under the operating plan, using the method of valuation specified in the operating plan, or the owners of property assessed under the operating plan having an assessed valuation equal to more than 50% of the assessed valuation of all property assessed under the operating plan, file a petition with the planning commission requesting termination of the business improvement district spliters and of the following conditions: district, subject to all of the following conditions:

#### APPENDIX B

#### DISTRICT BOUNDARIES

Boundaries of the proposed district are North Downer Avenue, between East Webster Pl on the south and East Park Place on the north, including the address range of 2551 to 2651 N Downer Avenue on the west side and the address range of 2608 to 2650 on the east side. 2525 E. Belleview Pl, at the intersection of Belleview Pl and Downer Ave is included in the Downer Ave BID Boundaries. Listings of the properties included in the district are provided in Appendix C.

#### MAP ON FILE AT THE CITY OF MILWAUKEE



#### APPENDIX C

		TOTAL	\$80,000.00
3191362000	2524 E Webster	Downer Ave Development	\$12496.40
3191361000	2551 N Downer	CSFB 2006-C4	\$14195.64
3190307100	2601 N Downer	SCP 2006 C23-116 LLC	\$7485.46
3190305000	2615 N Downer	Bradford Ave c/o Dominion	\$6372.08
3190304000	2629 N Downer	Downer Hardware, Inc	\$1520.72
3190301110	2633 N Downer	DGDowner, LLC	\$8774.59
3180592000	2605 E Park	Downer Ave Development	\$7845.71
3180591000	2608 N Downer	CSFB 2006-C4	\$9212.32
3180603000	2584 N Downer	DAPL LLC	\$4348.67
3180602000	2574 N Downer	DAPL LLC	\$1505.38
3180601000	2590 N Downer	Associated Bank	\$6243.03

#### APPENDIX D

### BID Board Composition 2017 Historic Downer Avenue BID#41

Name	Position
Michael DeMichele	President
Michael O'Connor	Treasurer
Megan Graham	Secretary
Wen-Tyan Soo	Chair
Eric Wagner	Chair
Daniel Goldin	Chair
Tom Johnston	Chair

#### 2016 Annual Report Historic Downer Avenue BID#41 Milwaukee, WI 53202

TO:

Kenneth Little, DCD

FROM:

Steph Salvia, Executive Director BID#41

RE:

BID Activity 2016

Downer Avenue BID#41 Annual Report:

The 2016 Downer BID Board has definitely kept up the momentum from 2015.

A new website, <u>downeravenue.com</u>, was designed and launched with help from local business OnMilwaukee which also has the technology to host the site for a very minimal fee. The site can be maintained and updated by Steph Salvia, BID Director, so that event information, business updates, and news articles can be added.

Speaking of news, Downer Avenue had a new business called Roots Underground Outfitters open in August of 2016. Also, the Café Hollander restaurant went through some significant upgrades and renovations making it clear that they want to stay for the long term on Downer Avenue. Our first Bublr Bike Station was also installed on the corner of Downer and Park Place. In addition, we started a Facebook page to help promote and market the district.

Once again the BID was able to pull off a successful Tour of America's Dairyland Classic Bike Race. The races bring several thousand people to Downer Avenue. The BID is the sponsor and Steph Salvia directs the event. The BID was also able to host a small Halloween event on Downer with over 500 attendees. Kids went trick-or-treating to all the businesses in the District while chalk artists created Halloween-themed art on the sidewalks within the BID. Businesses competed for the best Halloween pumpkin carving with attendees placing votes. The BID will continue to develop and grow promotional opportunities like these to bring new life to Downer Avenue.

Contracts for portering, landscape/maintenance, and amped-up Holiday lighting were also negotiated to make sure that the BID continues to look outstanding throughout the year.

The BID Board is excited to expand upon the activities that were completed in 2016. We are certain that our continued efforts will help bring new energy and attention to Downer Avenue which will, in turn, help to decrease the vacancies.

## DOWNER AVENUE BUSINESS IMPROVEMENT DISTRICT #41

#### FINANCIAL STATEMENTS

FOR THE YEAR ENDED DECEMBER 31, 2016

(With Summarized Totals for the Year Ended December 31, 2015)



#### DOWNER AVENUE BUSINESS IMPROVEMENT DISTRICT #41

#### TABLE OF CONTENTS

	<u>Page</u>
Independent Auditor's Report	1 - 2
Statement of Assets, Liabilities and Net Assets - Cash Basis	3
Statement of Support, Revenue and Expenses - Cash Basis	4
Statement of Cash Flows	5
Notes to the Financial Statements	6 - 8



#### Independent Auditor's Report

Board of Directors

Downer Avenue Business Improvement District #41

#### Report on the Financial Statements

We have audited the accompanying financial statements of Downer Avenue Business Improvement District #41 which comprise the statement of assets, liabilities and net assets - cash basis as of December 31, 2016, and the related statements of support, revenue and expenses - cash basis and cash flows for the year then ended, and the related notes to the financial statements.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the cash basis of accounting as described in Note A; this includes determining that the cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purposes of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### noinigO

In our opinion, the financial statements referred to above present fairly, in all material respects, the assets, liabilities, and net assets of Downer Avenue Business Improvement District #41 as of December 31, 2016, and its revenue and expenses for the year then ended in accordance with the cash basis of accounting as described in Note A.

Ritz Holman LLP Serving businesses, nonprofits, individuals and trusts.

330 E. Kilbourn Ave., Suite 550

t. 414.271.1451

Milwaukee, WI 53202

f. 414.271.7464 ritzholman.com

Board of Directors

Downer Avenue Business Improvement District #41

#### **Report on Summarized Comparative Information**

We have previously audited Downer Avenue Business Improvement District #41's 2015 financial statements, and we expressed an unmodified audit opinion on those audited financial statements in our report dated August 1, 2016. In our opinion, the summarized comparative information presented herein as of and for the year ended December 31, 2015, is consistent, in all material respects, with the audited financial statements from which it has been derived.

#### **Basis of Accounting**

We draw attention to Note A of the financial statements, which describes the basis of accounting. The financial statements are prepared on the cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

Atz Holmon LLP

Certified Public Accountants

Milwaukee, Wisconsin July 19, 2017

#### DOWNER AVENUE BUSINESS IMPROVEMENT DISTRICT #41 STATEMENT OF ASSETS, LIABILITIES AND NET ASSETS - CASH BASIS DECEMBER 31, 2016

(With Summarized Totals for December 31, 2015)

ASSETS				
CURRENT ASSETS		2016		2015
Cash Total Current Assets	<u>\$</u>	16,115 16,115	\$ \$	13,467 13,467
TOTAL ASSETS	\$	16,115	\$	<u> 13,467</u>
LIABILITIES AND NET ASSETS				
CURRENT LIABILITIES Current Portion of Loan Payable Total Current Liabilities	\$	23,952 23,952	\$	22,617 22,617
OTHER LIABILITIES  Loan Payable  Less Current Portion of Loan Payable  Total Other Liabilities  Total Liabilities	\$ \$	226,927 (23,952) 202,975 226,927	\$ \$	248,739 (22,617) 226,122 248,739
NET ASSETS Unrestricted Operating Total Net Assets	\$	(210,812) (210,812)	\$	(235,272) (235,272)

TOTAL LIABILITIES AND NET ASSETS

#### DOWNER AVENUE BUSINESS IMPROVEMENT DISTRICT #41 STATEMENT OF SUPPORT, REVENUE AND EXPENSES - CASH BASIS FOR THE YEAR ENDED DECEMBER 31, 2016

(With Summarized Totals for the Year Ended December 31, 2015)

	Unrestricted		ed	
		2016		2015
REVENUE City of Milwaukee BID Assessment Other Revenue Total Revenue	\$ \$	77,301 1,335 78,636	\$	77,301 1,585 78,886
EVENOCO		<u> </u>		
EXPENSES Program Services				
Salary	\$	14,954	\$	13,845
Program Expense	•	10,774	•	10,082
Event Expense		4,048		2,523
Marketing and Programming		3,969		4,097
Total Program Services	\$	33,745	\$	30,547
Management and General				
Professional Fees	\$		\$	1,900
Contract Services		3,739		
Office Supplies		231		98
Postage				166
Printing		75		
Publications and Subscriptions		307		
Auto and Travel		1		6
Utilities		855		685
Interest Expense		14,575		15,600
Insurance Expense		374		456
Other Expenses		274		74
Total Management and General	\$	20,431	\$	18,985
Total Expenses	\$	54,176	\$	49,532
CHANGE IN NET ASSETS	\$	24,460	\$	29,354
Net Assets, Beginning of Year	<del>_</del>	(235,272)		(264,626)
NET ASSETS, END OF YEAR	<u>\$</u>	(210,812)	\$	(235,272)

#### DOWNER AVENUE BUSINESS IMPROVEMENT DISTRICT #41 STATEMENT OF CASH FLOWS FOR THE YEAR ENDED DECEMBER 31, 2016

## (With Summarized Totals for the Year Ended December 31, 2015)

CASH FLOWS FROM OPERATING ACTIVITIES Change in Net Assets		2016		2015	
		24,460	\$	29,354	
Net Cash Provided by Operating Activities	\$	24,460	\$	29,354	
CASH FLOWS FROM FINANCING ACTIVITIES Payments on Loans	\$	(21,812)	\$	(20,748)	
Net Cash Used by Financing Activities	\$	(21,812)	\$	(20,748)	
Net Increase in Cash and Cash Equivalents	\$	2,648	\$	8,606	
CASH AND CASH EQUIVALENTS AT BEGINNING OF YEAR		13,467		4,861	
CASH AND CASH EQUIVALENTS AT END OF YEAR	\$	16,115	\$	13,467	
SUPPLEMENTAL DISCLOSURE OF CASH FLOW INFORMATION Interest Paid	\$	14,575	\$	15,600	

DOWNER AVENUE BUSINESS IMPROVEMENT DISTRICT #41

NOTES TO THE FINANCIAL STATEMENTS

DECEMBER 31, 2016

# DOWNER AVENUE BUSINESS IMPROVEMENT DISTRICT #41 NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2016

#### NOTE A - Summary of Significant Accounting Policies

#### Organization

Downer Avenue Business Improvement District #41's (the "Organization") purpose is to improve the business climate and streetscape for existing and new district merchants and to ensure a safe, clean environment conducive to business activity.

#### **Accounting Method**

The financial statements of the Organization have been prepared on the cash basis of accounting.

#### Cash and Cash Equivalents

For purposes of the statement of cash flows, cash and cash equivalents include all highly liquid debt instruments with original maturities of three months or less.

#### **Basis of Presentation**

The Organization reports information regarding its financial position and activities according to three classes of net assets: unrestricted net assets, temporarily restricted net assets, and permanently restricted net assets. Assets of the restricted classes are created only by donor-imposed restrictions.

#### **Estimates**

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### NOTE B - Comparative Financial Information and Reclassifications

The financial information shown for 2015 in the accompanying financial statements is included to provide a basis for comparison with 2016. The comparative information is summarized by total only, not by net asset class. Such information does not include sufficient detail to constitute a presentation in conformity to generally accepted accounting principles. Accordingly, such information should be read in conjunction with the Organization's financial statements for the year ended December 31, 2015, from which the summarized information was derived.

For comparability, certain 2015 amounts have been reclassified to conform with classifications adopted in 2016. The reclassifications have no effect on reported amounts of net assets or changes in net assets.

# DOWNER AVENUE BUSINESS IMPROVEMENT DISTRICT #41 NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2016

#### NOTE C - Loan Payable

The Organization has a loan payable to support operations. The loan has a maturity date of September 29, 2019, and an interest rate of 5.75%. A balloon payment is due at the maturity date. The loan is guaranteed by a business owned by one of the directors. Future payments on the loan are required as follows:

Year Ending December 31,	Amount
2017 2018 2019	\$ 23,952 25,366 177,609
Total	\$226,927

#### NOTE D - Assessment Income

In order to provide revenues to support the Organization's mission, the Common Council of the City of Milwaukee enforced an assessment on property located within a specified area of the city. The assessment is calculated based on assessed values of the properties as of every fall.

#### NOTE E - Streetscape Improvements

Streetscape improvements are not capitalized; rather they are expensed as incurred as they are considered part of the City of Milwaukee's public infrastructure.

#### NOTE F - Income Taxes

The Organization is a quasi-public entity which is exempt from federal and Wisconsin income taxes. The Organization evaluates its tax positions and assesses their uncertainty, if any, through review and application of various sources of tax authority including statutes, regulations, rulings, court cases, and widely held administrative practices.

#### NOTE G - Subsequent Events

The Organization has evaluated events and transactions occurring after December 31, 2016, through July 19, 2017, the date the financial statements are available to be issued, for possible adjustments to the financial statements or disclosures. The Organization has determined that no subsequent events need to be disclosed.



#### **BID #41 (Downer Avenue) Board Member Sheet**

**Board Organization:** 7, at least 3 members shall be owners or occupants of property within the district. Any non-owner or non-occupant appointed to the board shall be a resident of the City of Milwaukee. The board shall elect its Chairperson from among its members.

<b>Board Member</b>	<u>Title</u>	Start Date	End Date
Daniel Goldin	Member	10/29/2015	10/29/2018
Eric Wagner	Member	06/23/2015	06/23/2018
Megan Graham	Member	06/26/2017	06/26/2020
Michael DeMichele	Member	04/23/2015	04/23/2018
Michael O'Connor	Member	04/23/2015	04/23/2018
Tom Johnson	Member	04/05/2016	04/05/2019
Wen-Tyan Soo	Member	06/30/2014	06/30/2017*

<sup>\*</sup>In the reappointment process