

**Report to the
Public Safety Committee
Milwaukee Common Council**

**Relating to the Enforcement of "Quality of Life" Ordinances
During the Second Quarter of 2001**

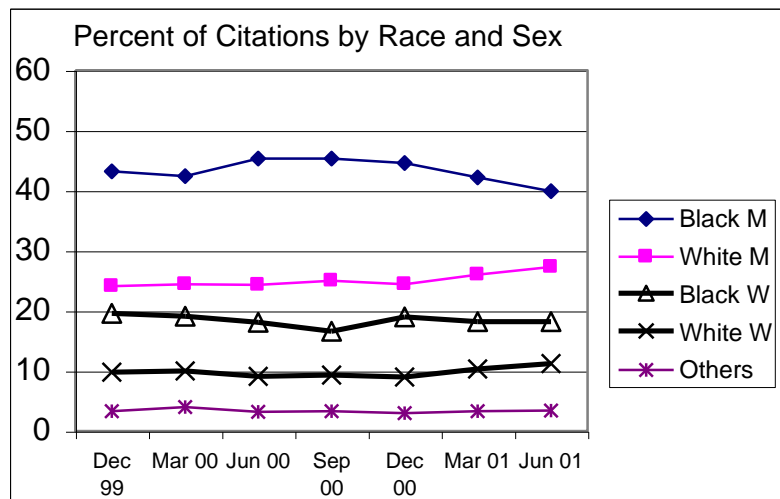
by
**The Milwaukee Board of Fire and Police Commissioners
Research Services Section**

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Introduction

Data were provided as for the previous quarters, by District or assignment of citing officer. Therefore, citations issued by non-District personnel, including more than one-third of traffic citations, were not counted in the District where they were issued. Traffic offenses were two-thirds of all those counted in the Quality of Life report.

Distribution by race of persons cited is similar to previous quarters. However, the proportion who are African-American men has been decreasing, and the proportion who are white men has been increasing. Men of all races account for the preponderance of offenses (70% in this quarter), and African-Americans account for almost two-thirds (58% in this quarter).

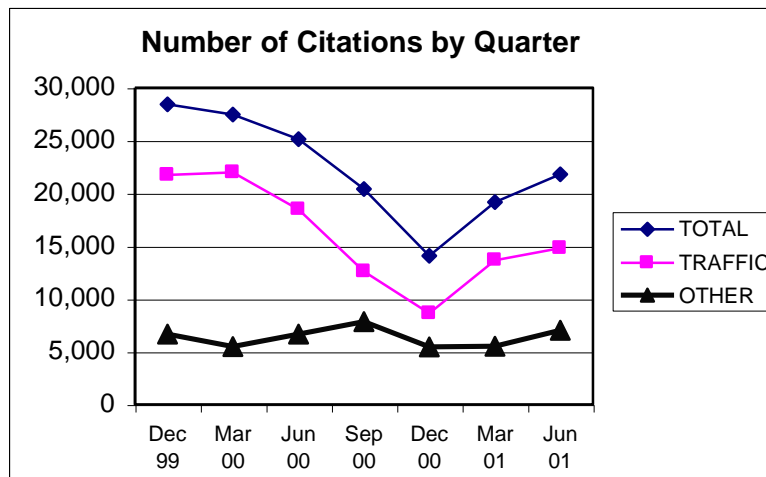


The Discussion and tables compare the race distribution for all Quality of Life offenses in each District with the distribution for the highest volume offenses. Tabulations provided by the Milwaukee Police Department are attached.

Discussion

In the last quarter of 2000, we noted a pattern of decreasing numbers of citations over the year, especially in the number of traffic citations. In the first quarter of 2001, total Quality of Life citations increased 36% over the previous quarter. In this quarter, the total increased 14%, but remains much lower than the second quarter of 2000, as shown on the next page. Speeding tickets increased 27% in this quarter, Other Traffic 36%, and Loitering 49%. Vehicle License citations decreased by 15%.

Districts Two, Three, and Five, and Special Operations had large increases in the number of citations compared to the previous report period. District Four had a decrease, and other units were essentially unchanged.



The first table shows the race breakdown for all Quality of Life offenses and for the highest volume categories. Less than half of persons cited in this quarter for Speeding or Operator License violations were African-American; in other categories, between one-half and three-quarters were African-American. This is generally similar to the previous quarter and to the second quarter of 2000,

except that African-Americans were 70% of those cited for Operator License citations in the second quarter of 2000.

As in previous reports, Special Operations cited more offenses than any District, including more than one-third of all traffic offenses. (The four traffic categories were two-thirds of all Quality of Life offenses.)

CITY TOTAL	All QL	Dis. Cond	Speed	Op Lic	Veh Lic	Oth Traf	Loiter
Asian	0.8%	0.3%	1.6%	0.6%	0.5%	0.7%	0.4%
Black	58.2%	65.8%	47.2%	46.1%	64.5%	62.4%	71.8%
Indian	0.3%	0.4%	0.3%	0.0%	0.1%	0.0%	0.3%
Unknown	2.3%	1.1%	2.3%	6.2%	1.6%	2.9%	0.8%
White	38.5%	32.4%	48.6%	47.1%	33.3%	33.9%	26.7%
TOTAL	21,811	3,073	6,260	1,246	4,610	2,683	1,364

Tables and comments for Police Districts and other units follow.

Conclusion

The 2000 Census showed Milwaukee's adult population to be 31.6% African-American (non-Hispanic). The juvenile population, which includes 16- and 17-year-old drivers, is 52.3% African-American (non-Hispanic). Sorting by geographic location, when the new Police Department computer system is operational, will allow us to compare racial patterns of citations with the racial breakdown of the Police Districts where they are issued.

District One	All QL	Dis. Cond	Speed	Op Lic	Veh Lic	Oth Traf	Loiter
Asian	1.3%	-	2.4%	2.9%	0.8%	-	-
Black	51.0%	36.2%	47.1%	52.9%	55.5%	60.7%	68.8%
Indian	0.6%	-	2.1%	-	-	-	3.1%
Unknown	1.4%	0.7%	0.5%	4.4%	1.9%	3.6%	-
White	45.7%	63.1%	47.9%	39.7%	41.8%	35.7%	28.1%
TOTAL	1,396	141	380	68	622	28	32

Police District One had the fewest Quality of Life citations issued by District personnel. Less than half the citations for Disorderly Conduct and Speeding, but more than half the citations in other high-volume categories, were issued to African-Americans. Public Drinking, with 74 citations, accounted for more than Operator License, Other Traffic, or Loitering. There was no increase in total citations from the previous quarter, but a 53% increase in Speeding citations. This District includes the downtown shopping areas and government buildings; many more people are present during business hours than live in the area.

District Two	All QL	Dis Cond	Speed	Op Lic	Veh Lic	Oth Traf	Loiter
Asian	0.4%	-	0.8%	-	1.1%	-	0.7%
Black	15.5%	25.2%	6.8%	8.2%	10.0%	10.9%	35.0%
Indian	0.8%	1.7%	-	-	0.8%	-	0.7%
Unknown	2.6%	2.4%	1.0%	4.6%	2.1%	0.7%	-
White	80.6%	70.8%	91.4%	87.2%	86.0%	88.3%	63.6%
TOTAL	2,268	424	383	281	472	137	140

Police District Two had the lowest proportion of citations to African-Americans, followed by District Six, as would be expected based on population patterns. Of high-volume categories in District Two, only Loitering had more than one-third of citations by District personnel issued to African-Americans. Total citations increased 26% from the previous quarter. Citations for Public Drinking exceeded those issued for Other Traffic or Loitering, with 35% to African-Americans.

District Three	All QL	Dis. Cond	Speed	Op Lic	Veh Lic	Oth Traf	Loiter
Asian	1.1%	1.1%	1.9%	2.0%	0.9%	2.7%	-
Black	74.3%	78.9%	55.8%	72.5%	82.0%	83.8%	91.4%
Indian	0.3%	0.4%	-	-	-	-	-
Unknown	2.1%	1.1%	3.2%	9.8%	1.3%	1.4%	0.4%
White	22.2%	18.5%	39.1%	15.7%	15.9%	12.2%	8.2%
TOTAL	2,140	540	539	102	233	74	245

In Police District Three, more than half of Speeding tickets, and three-quarters or more of other high-volume category citations issued by District personnel, went to African-Americans. Public Drinking accounted for more citations than Operator License or Other Traffic, and Loud Music citations exceeded Other Traffic. Total citations increased 24% from the previous quarter.

District Four	All QL	Dis. Cond	Speed	Op Lic	Veh Lic	Oth Traf	Loiter
Asian	0.6%	-	1.4%	1.0%	0.3%	-	3.2%
Black	77.3%	82.8%	63.9%	93.9%	84.1%	80.7%	60.6%
Indian	0.1%	-	0.3%	-	-	-	-
Unknown	0.5%	-	1.2%	-	0.3%	-	-
White	21.5%	17.2%	33.2%	5.1%	15.3%	19.3%	36.2%
TOTAL	2,243	396	590	99	674	150	94

In District Four, more than half of Speeding and Loitering tickets, and more than three-quarters of other high-volume category citations issued by District personnel, went to African-Americans. There were more citations for Curfew violations than for Loitering or Operator License violations. Total citations for this quarter decreased 14% from the previous quarter, with a 35% decrease in Disorderly Conduct citations.

District Five	All QL	Dis. Cond	Speed	Op Lic	Veh Lic	Oth Traf	Loiter
Asian	0.9%	0.2%	2.7%	-	-	-	-
Black	64.7%	76.2%	41.6%	79.5%	75.9%	68.0%	80.1%
Indian	0.1%	-	0.3%	-	-	2.0%	-
Unknown	2.7%	0.9%	5.5%	1.3%	1.0%	4.0%	0.3%
White	31.5%	22.7%	49.9%	19.2%	23.1%	26.0%	19.5%
TOTAL	2,353	546	747	78	286	50	287

In Police District Five, less than half of Speeding tickets, and two-thirds or more of other high-volume category citations issued by District personnel, went to African-Americans. Public Drinking accounted for more citations than Operator License or Other Traffic. Total citations increased 15% from the previous quarter.

District Six	All QL	Dis. Cond	Speed	Op Lic	Veh Lic	Oth Traf	Loiter
Asian	0.6%	0.3%	1.8%	-	0.4%	1.5%	0.5%
Black	24.3%	34.7%	16.5%	7.2%	21.9%	11.9%	43.7%
Indian	0.7%	0.3%	1.1%	-	-	-	1.0%
Unknown	4.2%	2.8%	0.7%	10.2%	4.5%	9.0%	3.9%
White	70.2%	61.9%	79.9%	82.6%	73.3%	77.6%	51.0%
TOTAL	1,582	357	278	167	247	67	206

In Police District Six, more than a third of Disorderly Conduct and Loitering citations issued by District personnel went to African-Americans. This District had fewer Quality of Life counts than any other except District One. Total Quality of Life citations decreased 3% from the previous quarter. Speeding citations were barely half the previous number, while Loitering citations almost doubled.

District Seven	All QL	Dis. Cond	Speed	Op Lic	Veh Lic	Oth Traf	Loiter
Asian	0.9%	0.2%	1.9%	-	0.4%	0.6%	-
Black	76.8%	89.6%	57.9%	91.5%	88.7%	90.1%	85.9%
Indian	0.3%	0.4%	0.5%	-	-	-	-
Unknown	1.2%	0.2%	2.1%	3.2%	1.0%	0.6%	0.4%
White	20.8%	9.6%	37.6%	5.3%	9.9%	8.8%	13.7%
TOTAL	3,110	539	1,238	94	497	171	248

Police District Seven had more Quality of Life offenses than any other district, and except for Speeding tickets, more than three-quarters of all citations issued by District officers went to African-Americans. This is not unexpected given demographics in that District. Total Quality of Life citations increased 4% from the previous quarter, and Speeding citations increased 29%.

Special Oper	All QL	Dis. Cond	Speed	Op Lic	Veh Lic	Oth Traf	Loiter
Asian	0.8%	-	1.1%	0.9%	0.5%	0.8%	-
Black	60.8%	71.1%	48.2%	54.4%	71.4%	63.5%	86.1%
Indian	-	-	-	-	-	-	-
Unknown	3.0%	-	2.2%	8.5%	1.9%	3.4%	-
White	35.5%	28.9%	48.5%	36.2%	26.2%	32.4%	13.9%
TOTAL	6,309	97	1,941	329	1,534	1,950	101

Special Operations personnel gave more Quality of Life citations than any District. The proportion issued to African-Americans ranged from just under half of Speeding tickets to more than three-quarters of Loitering citations. Citations for Loud Music exceeded those for Disorderly Conduct or Loitering. Total Quality of Life citations in the first quarter of 2001 increased 37% from the previous quarter. Speeding tickets increased 67% and Other Traffic 64%.

CIB and other non-District personnel gave 18% more Quality of Life citations in this report period than in the previous quarter, a total of 410. Citations by these personnel are generally a small fraction of the Department total, about 2% in this quarter, although numbers were larger in the fourth quarter of 1999 and the third and fourth quarters of 2000. In this period, almost three-quarters (293) were for traffic offenses; just 117 were for other Quality of Life categories. Overall, 41% were issued to African-Americans.

