### **Project Plan**

For

City of Milwaukee, Wisconsin Tax Incremental District No. 53

**Menomonee Valley Business Park** 

Public Hearing Held: October 16, 2003

Redevelopment Authority Adopted: October 16, 2003

**Common Council Adopted:** 

### Project Plan Tax Incremental District No. 53 Menomonee Valley Business Park Redevelopment Project

### I. DESCRIPTION OF PROJECT

### A. Introduction

Section 66.1105(4)(d) of the Wis. Statutes requires the preparation and adoption of a Project Plan for each tax incremental district. This Project Plan is submitted in fulfillment of this requirement and the related provisions of 66.1105, Wis. Stats.

### B. District boundaries & Compliance with Statutory Eligibility Criteria

Tax Incremental District No. 53, City of Milwaukee ("TID 53" and / or "District") consists of approximately 261 acres of land zoned substantially for industrial and manufacturing use and bounded on the west by the Menomonee River, on the south by the Airline R.R. yards, on the east by the 16<sup>th</sup> St. Viaduct, and on the north by Interstate 94, all as more particularly shown on Map 1, "Boundary and Existing Land Use." Located within, and on the west side of the District is the Milwaukee Road Shops Redevelopment Project Area, the redevelopment plan for which was adopted by the Milwaukee Common Council on June 6, 1989.

More than 50%, by area, of the real property in the District is determined to be a "blighted area" within the meaning of Wis. Stats. 66.1101 and therefore satisfies the requirements of Wis. Stats. Sec. 66.1105(4)(gm)(4)(a). The area determined to be "blighted" is set forth in Exhibit 1. All of the properties designated as "blighted" are owned by the Redevelopment Authority of the City of Milwaukee and are determined blighted by virtue of the existence of dilapidated and deteriorated structures thereon, including foundations of former buildings and private sewer lines, as well as environmentally contaminated soils and groundwater.

Exhibit 2 sets forth a metes and bounds description of the District Boundary.

### C. Project Plan Goals and Objectives

Goals and objectives for the District are:

- 1. To eliminate blight.
- 2. To generate job opportunities within the city through the development of an industrial / business park and the redevelopment of privately owned industrial sites located within the District.

- 3. To increase the property tax base of the city.
- 4. To provide improved access to open space and recreation areas along the Menomonee River.
- 5. To revitalize the general economy in the vicinity of the business park and the adjacent residential neighborhoods.

### D. Existing Land Uses and Conditions in the District

The current land use in the District consists primarily of vacant or underutilized manufacturing sites and buildings located generally in the eastern area of the District, plus the vacant and underutilized land formerly occupied by the repair shops of the Chicago, Milwaukee, St. Paul and Pacific Railroad. The railroad went bankrupt in 1977, and subsequently phased out its operations at this location. The Menomonee River runs through the District and Interstate 94 is located immediately north of the District.

The District is largely zoned for manufacturing, distribution and heavy industrial uses. The Milwaukee Road Shops ("shops") area is characterized by soils and ground water with varying degrees of environmental contamination, sub-soils with limited load-bearing capacity, and a general lack of an adequate transportation infrastructure to provide access and egress to this site.

The property located south of the shops is vacant and will be used for recreational purposes along the river. The old rail yards adjacent to the Canal Street extension provides future development opportunities for new construction with removal of the existing obsolete rail. There are a small number of active industrial users within the district, however the bulk of the remaining land consists of underutilized industrial space and vacant land. Given the historical uses on the land, surface environmental impacts are assured, but the EPA area-wide testing in 2000-01 predicted limited ground water impacts.

### II. PROJECT PLAN PROPOSALS

### A. Shops Parcel

### Overview:

The major focus of this Project Plan is the 134-acre Shops site and it is based on the plan done by Wenk & Associates (Wenk) for the Redevelopment Authority of the City of Milwaukee. As shown on the attached figure, the plan includes approx. 62 acres (net) of business park development on the Shops site. The balance of the business park site is

dedicated to local roads, the extension of Canal St. through the Shops, or is land under the 35<sup>th</sup> St. Viaduct which is largely intended for parking, stormwater management, and recreational uses.

The balance of the Shops site is intended as green space, and is dedicated to a variety of uses, including:

- Land over areas with significant free product environmental contamination and therefore left undeveloped: approx. 5 acres;
- Areas to convey out-of-bank flood flows from the Menomonee River across the northern edge of the Shops area: approx. 4 acres;
- Areas to convey out-of-bank flows from south to north across the Shops site. This same area is also used for stormwater storage and treatment: approx. 9 acres
- Additional green space in and around the site: approx. 9 acres.

Most areas dedicated as green space are intended to meet floodwater conveyance requirements and stormwater storage and treatment requirements. Some of the green space is located in areas where significant environmental contamination precludes redevelopment of the site.

The business park component of the Shops Plan is served by the planned extension of Canal St., which will connect to the southern ring road now serving the eastern parking lots of Miller Park, and ultimately to I-94 via Miller Park Way. Local roads are proposed to serve the interior of the business park, branching from Canal Street. Parcels in the business park are anticipated to range from 3 to 10 acres, and, of course, can be redivided or combined to respond to market demands.

### **Environmental Considerations:**

The Redevelopment Authority, through Sigma Environmental Services, Inc. ("Sigma") conducted a due diligence investigation of the environmental contamination of the Shops site and prepared cost estimates and a preliminary Remedial Action Plan for the property. Most of the environmental remediation costs are associated with addressing two free-product plumes on the site, removal of residual sludge and liquids from underground structures, natural attenuation for the groundwater, and capping of the site.

The remediation plan calls for a four-foot cap of fill over the active development sites in the business park, and a two-foot cap over the green areas. The cost estimate assumes that the soil required for capping could be brought to the site at no cost and the only project expense would be for spreading and compacting.

There are two areas of free-product. One is in the far northwest corner of the site and the other is in the central, northern portion of the site. The remediation cost estimate for these areas is based on horizontal extraction trenches being installed to extract the mobile portion of the product. However, a significant amount of residual, non-mobile product

will remain. Accordingly, the development plan leaves most of the land above these plumes undeveloped.

### **Geotechnical Considerations:**

Giles Engineering & Associates, Inc. ("Giles") was retained by the Redevelopment Authority to undertake a preliminary geotechnical investigation of the soil on the site. Giles provided recommendations for soil improvement techniques, utility construction, and local road construction. Soils in the Shops area are in the historic flood area, contain more organic material, and are prone to settlement. Building foundation design can be addressed through deep foundations, soil improvements, or a combination of both. The Project Plan proposes a soil improvement approach as being more cost effective. For development of the Shops area, existing soil would be removed to a depth of four feet. This removal would serve two purposes. First it would remove existing floor slabs and foundations to that depth to allow geotechnical conditions under the slabs to be better characterized. Without this removal, there is a risk to future developers in not knowing how their site had been historically filled and developed. Second, as the soil is replaced, it would be compacted to aid future development. The re-compaction of the upper four feet of existing soil, combined with several feet of new soil required for capping, would then create a more competent base upon which to construct light-weight industrial buildings, without an expensive deep foundation. The cost estimate assumes that soil improvement would be done only in the business park portion of the site. Multi-story buildings or buildings with greater sensitivity to settlement would still require deep foundations.

### Flood Management Considerations:

The Southeast Wisconsin Regional Planning Commission ("SEWRPC") performed a preliminary study of how development of the Shops site would be affected by the flood fringe and floodway of the Menomonee River. Key conclusions of the study recommended that:

- The flood fringe in the Shops parcel can be filled.
- The Airline Yards, located adjacent and south of the Shops, is largely out of the flood plain.
- The site design for the Shops needs to accommodate 2000 cubic feet per second of flow through the site in a 100-year flood event.
- Accommodations need to be made to address stormwater quality per the City Stormwater Ordinance, and stormwater quantity per the MMSD Chapter 13 rules.

The site design for the Shops is based on raising the development sites above the flood plain. The cost estimate in the Project Plan is based on filling the Shops area to the level of the regulated flood plain. The Milwaukee Zoning Code requires that for buildings put within the flood fringe, the building floor and an area fifteen feet around the building, be

at least two feet above the regional flood elevation. The Project Plan assumes the private building developers acquiring sites in the Shops site, through final site grading, would raise the actual floor elevation of their buildings to the required level.

The site design includes features for managing stormwater quality and quantity and conveyance of flood flows through the Shops site. Local stormwater management is achieved through a series of stormwater basins. All local stormwater flow is addressed through overland flow and treatment. The site development costs do not include building a separate storm sewer system.

During a 100-year flood event, some flood water from the Menomonee River flows out of bank and across the northern edge of the Shops area. A significantly greater amount of floodwater (2000 CFS) can also flow across the site from the south to the north. Consistent with SEWRPC recommendations, the plan preserves green space across the northern edge of the site and through the center of the site (along the 35<sup>th</sup> St. Viaduct) to convey the out-of-bank flow.

### B. Airline Yards

The Airline Yards, a former rail yard, located south of the Menomonee River and in the southern portion of the District, will be dedicated to open space and recreational use. This thirty-eight acre, linear site was determined not to be suitable as a business development site given the extensive infrastructure required to serve this property. Long term site development plans include extension of the Hank Aaron State Trail, river edge restoration, and pedestrian access to the river. Mass grading to enable development of a number of pedestrian bridges to reopening of a short tunnel has been proposed as well. To some degree, the Airline Yards reconfiguration can also contribute to the flood storage capacity needed to serve the Shops Area.

### C. Adams Yard

At the eastern end of the district is a 70+-acre parcel, half of which is an active rail yard (called the Muskego Yard) with the other half being underutilized, save a small trans-load operation (the Adams Yard). With the extension of Canal Street, some of this Adams Yard property is expected to become feasible for redevelopment, over time, by private parties, as rail activities are consolidated on-site or relocated to other sites. A twelve-acre site, to the immediate east, was recently purchased by the casino for parking.

### D. Balance of District

The balance of the district includes a mix of older manufacturing and warehousing facilities, including a substantial area that is vacant and underutilized situated north of the Menomonee River generally east of the 27<sup>th</sup> St. Viaduct. As with the Adams Yards, this property is expected to redevelop as the infrastructure from the Shops development and the extension of Canal Street make the sites more accessible. From 16<sup>th</sup> to 25<sup>th</sup> street,

along the river is a five building complex that was the former Milwaukee Gas Light Company. The majority of the leases are short term, and the buildings are underutilized.

B. The following is a description of the kind, number, location, and estimated cost of proposed Public Works or Improvement projects that are to be implemented in conjunction with this Project Plan.

For additional detail on these projects, see Exhibit 3 and Map 3.

Any costs directly or indirectly related to these activities are considered "Project Costs" eligible to be paid with tax incremental revenues of the District:

PROJECT / LOCATION	EST. COST	DESCRIPTION
Property Acquisition	\$ 1,000	Legal, environmental, appraisal, property purchase, and related costs. This is a placeholder item for acquisition costs over and above the \$3,550,000 initial purchase price.
Southeast Quadrant of Shops Site (16 acres)	676,225	Debris management; Contaminated soils management; Clearing and grubbing; Building slab removal; Building footing removal; Breakup concrete pavement; Sewer abandonment; Sewer content management; Soil proof and roll; Site filling & compacting; Finish grading; Exploratory excavation; Contingency. See Exhibit 3.
Southwest Quadrant (22 acres)	1,731,660	As above; see Exhibit 3

DDOJECT / LOCATION	ECT COCT	DECCRIPTION
PROJECT / LOCATION	EST. COST	DESCRIPTION
Northwest Quadrant (26 acres)	\$1,846,020	As above; see Exhibit 3.
Northeast Quadrant (12 acres)	480,975	As above; see Exhibit 3.
Canal Street Alignment (6 acres)	1,185,215	As above; see Exhibit 3
Stormwater Treatment Area (20 acres)	1,779,950	As above; see Exhibit 3. Also: Wastewater treatment plant demo.; Earthwork ( clay liner, geomembrane, etc.); Stormwater treatment planting; Landscaping.
Site-wide Environmental Remediation	673,215	Free product recovery; Well survey and inspection; Geotechnical investigation; Natural attenuation monitoring; Asbestos monitoring and investigation.
Local Roadway Construction	4,206,900	Streets, alleys, storm/sanitary sewer; water main; street lighting; street trees.
Misc. Utility Construction	991,000	Storm sewer under 35 <sup>th</sup> St.; stormwater outfall to river; culverts & spreaders; headwalls, outfalls; Manhole abandonment.
Misc. Site- Wide	266,805	Power line removal; Fencing; Site security; Ring road improvements; Geotechnical monitoring.
Mobilization, Const. Bonds, Insurance	300,000	2% of Construction cost

PROJECT / LOCATION	EST. COST	DESCRIPTION
Engineering, Permitting,	1,800,000	Based on MTP Amend. No.
Inspection		2 and \$300K conting.
DPW Oversight	200,000	Two full-time people for
		one year
Line Item Contingency	2,100,000	15% based on EPA
		guidance
Development incentives	2,000,000	Grants to RACM for use as
		grants, loans, job training
		for specific developments.
Administrative Costs	500,000	DCD / RACM Admin.
TOTAL CAPITAL COST	20,738,965	
	20,800,000(Rounded)	
Less: Capital Grants	5,000,000	Brownfield Econ. Devel.
		Initiative (BEDI); HUD;
ATTOM CANDED A COCCO	1.7.000.000	EPA other
NET CAPITAL COSTS	15,800,000	
	\$16,000,000 (Rounded)	
Est. Interest Costs	11,482,500	Inc. capitalized interest and
		issuance costs
TOTAL PROJECT COST	\$ 27,482,500	

Project costs are any expenditures made, or estimated to be made, or monetary obligations incurred, or estimated to be incurred by the City, or on behalf of the City, and outlined in this Plan. Project costs will be diminished by any income, special assessments, or other revenues, including user fees, grants or charges. Costs identified in this Plan are preliminary estimates made prior to final design considerations and are subject to change after planning is completed. Proration of costs in the Plan are also estimates and subject to change based on implementation, future assessment policies and user fee adjustments.

The kind, number, location and estimated costs of public works and improvements as identified above (and in Exhibit 3, hereto) are based on preliminary plans and concepts and are used in the preparation of the economic feasibility study for this District. These may be modified during project execution based on more definitive engineering studies and construction plans.

This Project Plan is not meant to be a budget nor an appropriation of funds for specific projects, but a framework with which to manage projects. All costs included in the Plan are estimates based on the best information available. The City retains the right to delete projects or change the scope and / or timing of projects implemented as they are individually authorized by the City, without amending the Plan.

The costs included in this subsection and detailed in Exhibit 3 are, without limitation hereof because of enumeration, claimed as eligible Project Costs as defined under Wis. Stats. Sec. 66.1105(2)(f) and in any Cooperation Agreement(s) to be entered into by and between the City of Milwaukee, the Redevelopment Authority of the City of Milwaukee, and/or eligible designated redeveloper(s).

All costs are based on 2003 prices and are preliminary estimates. The City reserves the right to adjust these costs to reflect inflationary increases and other uncontrollable circumstances between the time of adoption of the Plan and the time of construction.

### A. Project financing and timetable for expenditures:

Project costs are to be financed with the issuance of general obligation bonds issued by the City of Milwaukee and / or revenue bonds issued by the Redevelopment Authority of the City of Milwaukee. Interim financing, on a partial basis, may also be provided from Sec. 108 financing through HUD and / or a loan from the Milwaukee Economic Development Corp.

Interest costs, financing fees, issuance costs and other related financing costs are included as project costs.

The timetable for capital expenditures is set forth below:

Year	Capital Expenditures
2003	\$ 1,500,000
2004	10,000,000
2005	6,700,000
2006-2010	2,600,000
Total	\$20,800,000

### B. List of estimated non-project costs:

Simultaneous with the implementation of the Project Plan, the City of Milwaukee and State of Wisconsin will be extending W. Canal St. from approx. 28<sup>th</sup> St. on the east to the point where it is to connect to the existing roadway immediately south of the east parking lots for Miller Park. This extension of Canal Street is not to be funded from this Project Plan, except for clearing and filling in the right-of-way within the business park. Costs of connecting the local roadway system provided in the Plan to the extended Canal St. are included in the above Project Costs. Also, the Redevelopment Authority acquired the Shops site from CMC Heartland Partners at a cost of \$3,550,000. This is also a non-project cost.

### C. Proposed method of relocating any persons to be displaced:

No persons are anticipated to be displaced or relocated as a result of implementing the Project Plan. However, should acquisition occur which results in displacement in accord with state statutes, the Redevelopment Authority will be authorized to make relocation payments to, or with respect to persons (including families, businesses, and others) being displaced from the project.

### D. Statement indicating how District creation promotes the orderly development of the city:

The creation of the District and implementation of the Project Plan will substantially increase the tax revenue generated from this area of the city, and is expected to generate a significant number of new, long-term job opportunities for city residents.

The Project Plan will further implement and accomplish the goals of the Milwaukee Road Shops Redevelopment Plan, as previously adopted by the Redevelopment Authority and the City of Milwaukee.

### F. Proposed changes of zoning ordinances, master plan, if any, map, building codes and city ordinances:

No changes to the City's zoning ordinances, master plan, building codes or other city ordinances are proposed in the Project Plan.

### E. Other:

As with all projects, the costs of engineering, design, survey, inspection, materials, construction, restoring property to its original condition, apparatus necessary for the public works, legal and other consulting fees, testing, environmental studies, permits, updating city ordinances and plans, judgments or claims for damages and other expenses are included as project costs.

The City reserves the right to implement only those projects that remain viable as the Project Plan progresses.

Costs identified in this Plan are preliminary estimates made prior to final design considerations and are subject to change after planning is completed. The kind, number, location and estimated costs of the Project Plan are based on preliminary plans and concepts and may be modified during project execution based on more definitive engineering studies and construction plans.

The costs included in this Project Plan are claimed as eligible Project Costs as defined under Section 66.1105 Wis. Stats. and may be incurred directly by the City or by the

Redevelopment Authority of the City of Milwaukee with the City.	e pursuant to a cooperation agreement
	1

### III. ECONOMIC FEASIBILITY STUDY

### A. Overview

The City of Milwaukee, acting through its Redevelopment Authority, proposes to implement an industrial redevelopment project within this tax incremental District. The focus of the redevelopment effort is the former Milwaukee Road Shops site consisting of approximately 134 acres of former rail yards, and railroad repair shops. This site is presently vacant, underutilized and has been determined to be blighted by the City and Redevelopment Authority. Also located in the District are numerous sites which are vacant or underutilized and are expected to be redeveloped privately as the improvements proposed in this Project Plan are implemented..

The overall redevelopment of the District and the larger Menomonee River Valley area of the city, stretching from Miller Park on the west to the Walker's Point and Third Ward neighborhoods on the east, was detailed in a 1998 plan prepared by Lockwood Green Consulting, and entitled "Marketing Study, Engineering, and Land Use Plan for the Menomonee Valley."

In 2002, following extensive environmental testing, ground water monitoring, flood water modeling, and engineering analysis of the Shops Site, William Wenk & Assoc. developed a land-use and public improvement plan for the property which is depicted in Map 3 (and accompanying exhibits) and forms the basis for the elements of the Project Plan.

The Wenk plan envisions a business park in which 62 acres are devoted to business sites and approximately 9.8 acres are dedicated to roads and infrastructure. The plan incorporates an extension of the Hank Aaron State Trail, includes soccer fields, which serve as storm water detention areas, multi-purpose outdoor event space, and open recreational areas in what is now the Airline RR yards just south of the Menomonee River.

Despite the physical liabilities of the Shops Site, the Menomonee Valley area, in general, "... has a number of strategic assets which support and enhance its redevelopment potentials for industrial uses. These include its highway and rail accessibility; proximity to Downtown and Port of Milwaukee; accessibility to Mitchell Field; a strong existing base of industrial-related companies; the ability of existing Menomonee Valley businesses to attract technical, professional and managerial employees; availability of utilities; availability of business support services; presence of colleges and universities; and City and regional support for economic development," per the Lockwood Green report.

### **B.** Development Forecast

Several recent market studies have addressed the demand for industrial land in the metro-area, Milwaukee County and the City of Milwaukee. Estimates are summarized below:

**Estimated Ave. Annual Industrial Land Absorption** 

Milwaukee County	City of Milwaukee	Source
The second secon	70.5 acres	Lockwood Green, 1998
		(p.3-36)
127 – 191 acres	39-59 acres	S. B. Friedman & Co,
		2001; Redevelopment
		Strategy for Havenwoods;
		(Exhibit E, p. 17)
299-499 acres		Integra Realty Resources,
		2001; Appraisal of CMC
		property (p.42)
165 acres	32 acres	S.B. Friedman & Co.;
		Preliminary Overview of
		Industrial Demand; Sept.,
		2003.

This city's own Land Bank program, involving business parks located on the northwest side and near Mitchell International Airport, provides additional background on the marketability of industrial sites in the city. Since 1995, the City participated in the development of the Calumet Woods Park at N. 68<sup>th</sup> St. and W. Calumet Rd., the Northwest Commerce Center Business Park at N. 91<sup>st</sup> St. and W. Heather Ave., and the Towne Corporate Park at N. 114<sup>th</sup> and W. Brown Deer Rd.

Between 1995 and 2002, 110 acres were sold and developed in these projects, an average of 14 acres per year, including the last three years of extremely weak economic activity nation-wide. Exhibit 4 documents this sales activity.

Typical developments in these parks have had floor-to-site-area ratios of 1: 3 to 1:4, reflecting the desire of most firms to preserve expansion room on their properties.

Assessed values for the buildings in these parks averaged \$36.50 / s.f. in 2002. Recent buildings have values of up to \$56/ s.f.; see Exhibit 4.

Given the foregoing, we have prepared the forecast of property value in the proposed District, as shown in Exhibit 5. Specific assumptions in the forecast are:

### **District Base Value:**

• The District, as provided in Exhibit 1, had a total assessed value of taxable real property of \$7,275,100 for 2002. Seven properties, owned by CMC Heartland Partners, having a combined assessed value of \$2,696,500, were acquired by the Redevelopment Authority in 2003. These properties will be exempt as of January, 2004. Consequently, the assessed value of the District, is estimated at \$4,578,600. The equalization rate for all property in the city was 98.10%. Therefore, the Base Value of the District is estimated at \$4,667,300. The Base Value of the District will be determined by the Dept. of Revenue based on 2004 values and will also include personal property values.

### **Shops Business Park:**

- The Shops business park, and associated infrastructure is completed and sites are available for sale in late 2005, or early 2006;
- Beginning in 2006, ten to fifteen acres are sold per year, with the entire business park sold-out in five years, an average of fourteen acres per year.
- Buildings are initially assessed, in the year following site purchase, at \$40/sf;
- A 1:3.0 floor-to-site-area ratio (FAR) is assumed; this reflects the plan's intentions to achieve a greater density than typical suburban business parks. This is enabled, in part, by the plan to have over 500 on-street parking spaces in the business park.
- The on-site parking need is no greater than 1.5 spaces per 1000 s.f. of building.
- Sites are sold at \$90,000 to \$100,000 per acre. Selling expenses are estimated at 15% of sales price.
- The new development in the District appreciates at 2% per year.

### **Balance of District:**

Within the proposed District are several sites that are vacant or underutilized
which could be redeveloped by private parties as the Shops project proceeds and
strengthens the market for new development in the area. These sites are largely
used as rail yards, storage for towed cars, truck parking, and truck service centers.
These sites are identified on Map 1 as:

- o Parcels 1,2,and 3, which are located on the north bank of the Menomonee River between N. 26<sup>th</sup> St., and the 16<sup>th</sup> St. Viaduct. These properties are under common ownership and comprise 22.7 acres with 98,000 s.f. of warehouse and storage facilities on the property. Theses properties are currently assessed at \$40,000 per acre, and \$10 to \$20 per s.f. of building.
- Parcels 6,7,and 8, which are located immediately south of Canal St., between the 27<sup>th</sup> St. Viaduct and S. 20<sup>th</sup> St., extended, comprising 73.1 acres. A significant portion of this site is highly underutilized and sustains a marginal inter-modal rail operation. There are no substantial structures on these sites. The balance of the site is an active rail yard for the Canadian Pacific RR and is expected to continue being used for this purpose. These sites are currently assessed at \$30,000 per acre, although 56 acres is operating railroad property and is exempt. We expect that approx. 20 acres of this site can be redeveloped for future industrial use. Specifically, these would be sites adjacent to Canal St., between 27<sup>th</sup> St. and 20<sup>th</sup> St.
- Despite the redevelopment potential of these two sites, the current forecast of property value in the District only anticipates continued appreciate of this property at 2% in future years. At present, cost estimates to redevelop these sites, i.e. deal with environmental conditions and poor load-bearing capabilities, are not available. It is likely that full redevelopment of these sites will require city assistance, possibly in the form of an amendment to this Project Plan, and will be dealt with at a later date.

Using these parameters, the forecast of property value for the District is shown in Exhibit 5, with incremental property value growing to \$42 million by 2011 as new facilities are built, and appreciating to \$60 million at the termination of the District.

### C. Tax Increment Forecast

Exhibit 6 forecasts cash flow from the District. This assumes two separate borrowings to finance Project Costs, as follows:

- 2004: \$ 10,500,000 (net) to fund demolition, remediation, filling, stormwater work;
- 2005: \$5,500,000 (net) to fund local roads, utilities, landscape work

- Total borrowing: \$16,000,000 (net of capitalized interest and issuance costs).
- A bond interest rate of 4.5% is assumed, although current variable bond rates are approximately 2%.
- The balance of the Project Costs are to be funded with grants received, or anticipated to be received from HUD ("BEDI"), EPA and other sources.
   \$2 million of BEDI funds has already been awarded.
   \$1 million of the BEDI grant is earmarked to fund capitalized interest on the initial borrowing under the Sec. 108 HUD financing.

The bond issues will likely have the Redevelopment Authority acting as the issuer and the City providing assurance of debt service through a moral obligation pledge. Initially, variable rate issues will be sold at the outset of the project and fixed-rate refunding issues sold as the revenue stream matures. As mentioned in the Project Plan, preliminary funding for a portion of project costs is expected to be provided through the Sec. 108 loan program with HUD.

District revenue is expected to amortize net borrowing of \$16,000,000 (\$16,755,000 including capitalized interest and issuance costs). As shown in Exhibit 6, the District is feasible at the proposed borrowing level, but full amortization is not expected until 2026 — one year before the required termination of the district under current law. This extended amortization period contrasts with the typical 10-12 year pay-back period for the city's 'greenfield' industrial TIF districts, and is directly a consequence of the remediation, filling, and other extraordinary costs associated with this (and many similar) redevelopment projects.

The Project Plan provides for up to \$2 million of grants, loans, or job training assistance for businesses located in the business park. It is recommended that borrowing of these funds be deferred and provided to the project on an as needed basis. Deferring this debt, and possibly not borrowing it at all, will reduce the payback period of this District by several years.

Exhibit 6 forecasts a positive cumulative fund balance for the District in each year. As such, this would avoid any call on the moral obligation pledge securing the proposed RACM bonds. This debt is initially anticipated to be structured on a variable rate basis (current market rates are less than 2%) without a fixed principal amortization schedule. Accordingly, principal payments can be adjusted, within limits, to more accurately accommodate available revenue and adjust for variations in project implementation.

### List of Maps & Exhibits

Map 1: Boundary and Existing Land Use

Map 2: Site and Structure Condition

Map 3: Proposed Improvements

Exhibit 1: List of Properties in District and Identification of Blighted Properties.

Exhibit 2: Metes and Bounds Description of District Boundary

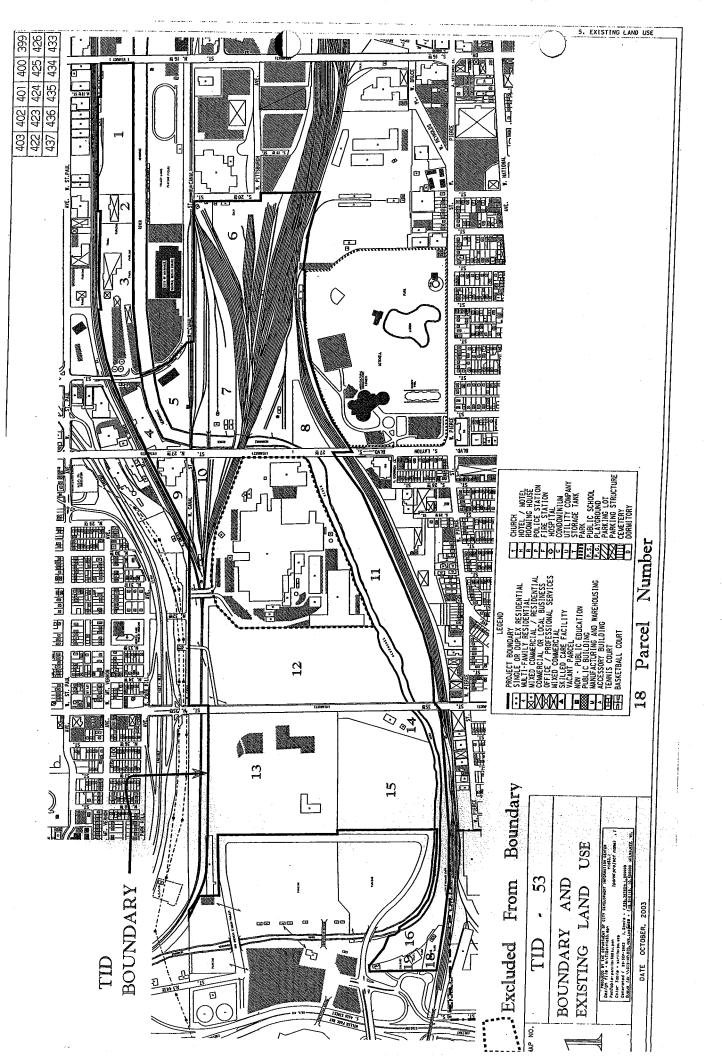
Exhibit 3: Kind, number, location, and cost of project public works and improvements

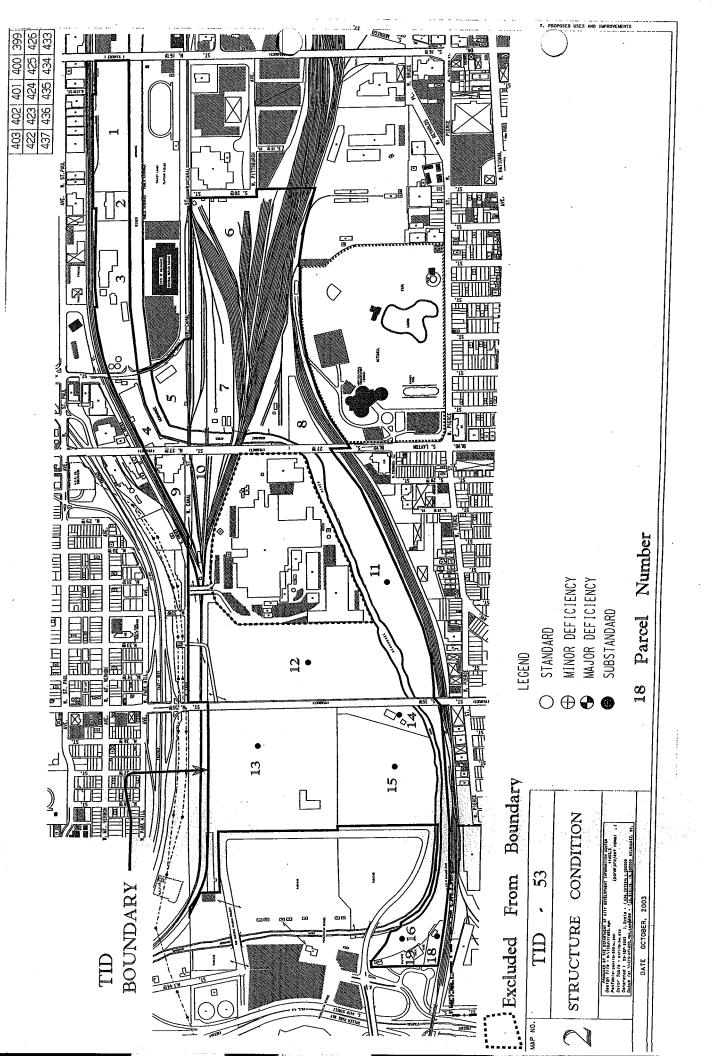
Exhibit 4: Milwaukee Land Bank sales activity, 1995-2002

Exhibit 5: Forecast of property value in District & District Revenue

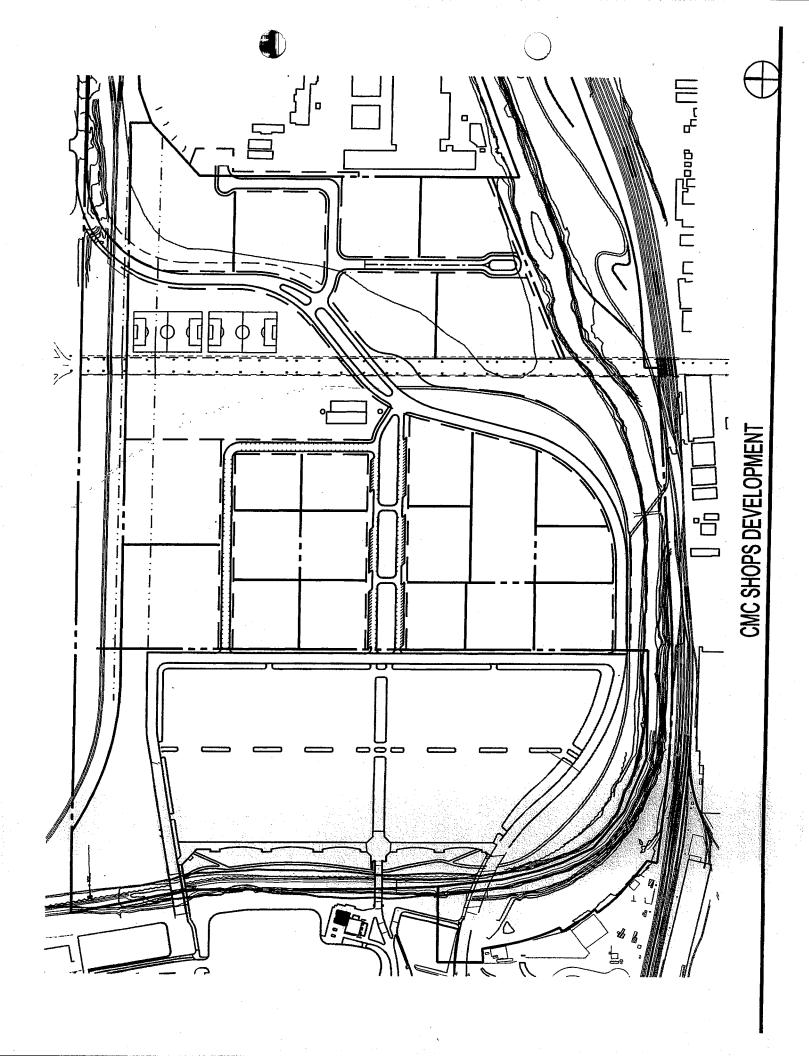
Exhibit 6: Cash flow forecast for District.

Exhibit 7: City Attorney's opinion









# A Vision for the Menomonee River Valley

## MASTER PLAN



This plan shows a slight realignment of the parking ring road and Miller Park East parking as a potentially desirable future condition. Neither the realignment of the road, nor the realignment of the parking will affect the constructability of the plan, and no proposed improvements are dependent on these future actions.

- COMMUNITY GREEN
- **©** STORMWATER PARK DETAIL
- MULTI-PURPOSE OUTDOOR EVENT SPACE
- **ECO-INDUSTRIAL PARK**

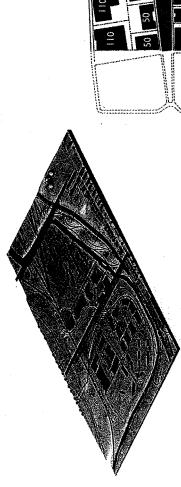
B HANK AARON STATE TRAIL AND NATURAL AREA

STORMWATER PARK

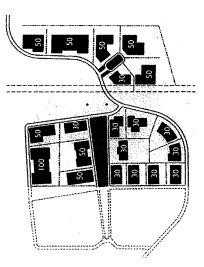
- BLUFF OVERLOOK
- B RIVER POINTS

O SOCCER FIELDS

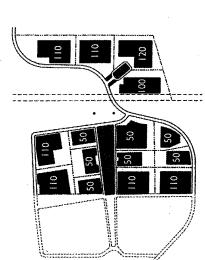
### LAND USE



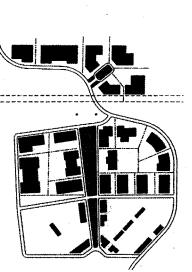
- 70 acres total developed land
- 9.8 acres roads and infrastructure
- 550 on-street parking spaces



20.2 acres roof area



30.3 acres roof area



- Redevelopment, entertainment, retail
  - Special events/market

- Extends potential links to open space requirements ballpark redevelopment Meets redevelopment/
- flexible development Establishes urban grid
- civic space
- Demonstrates sustainable
- solar orientation

development

surface stormwater system

## PRINCIPLE

Working ecology through natural

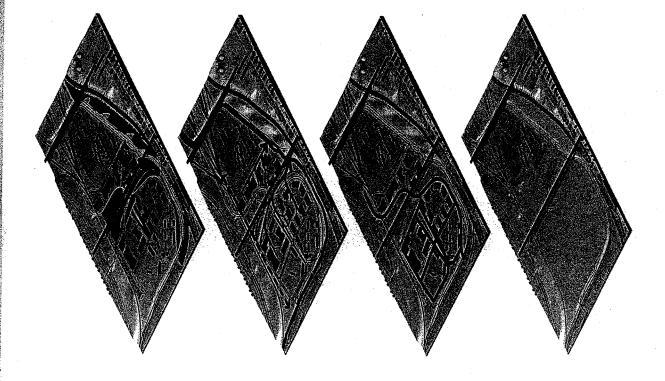
Recreating a landscape Working

technologies

stormwater Surface system

and river parkway Valley neighborhoods

condition Existing



## Park

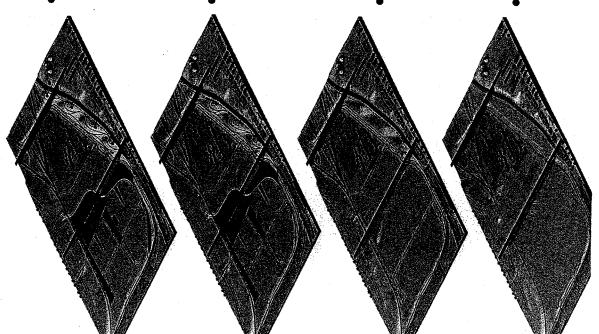
Develop River

part of everyday life natural processes a Make nature and

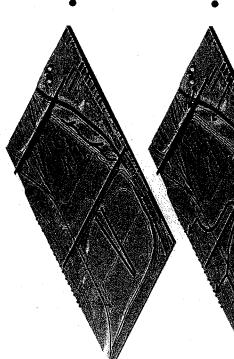
- Recreate the Valley
- Develop a Valley ecology
  - Develop

## Stormwater Park

- Reinterpret Olmsted traditions
  - Combine function, recreation, nature
- Reconnect people with a Valley landscape
- Existing condition



## Proposed links to neighborhoods



Within the Valley access to river and ballpark

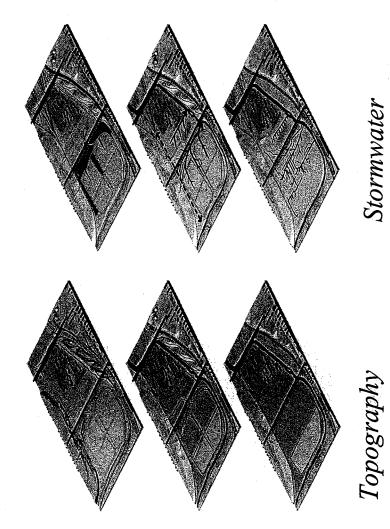
North to south

Build community through open space and trails

East to West via Hank Aaron State Trail

Proposed open space

# STORMWATER, FLOODPLAIN AND TOPOGRAPHY



10pograpny & grading

management

Meets and exceeds SEWRPC requirements

- Areas removed from floodplain
- Innovative BMPs
- Exceeds detention requirements
- Meets flood requirements

Landform promotes community connections

		EXHIBIT	1: LIST (	<b>EXHIBIT 1: LIST OF PROPERTIES IN DISTRI</b>	RTIES IN D	ISTRICT							
+										VACANT		2003	
PARCEL T	TAXKEY	HSELO	HSF HI	SEX	A L	111010	-	LOT	BLIGHTED	LAST 7 YRS.		ASS	
ļ.	3080008444	1804	500			- 1:	2	AKEA (s.f.)	AREA (s.f.)	s.f. [2]	ZONING	VALUE	OWNER NAME AS OF 1/1/03
T	1000000	000	082		\$	MI VERNON	₹	446,490			Ξ	J	-
1	4009995118	2001	2001	EXT	>	MT VERNON	₹	99.012					$\neg$
ω 4	4009995117	200	224		z	25TH	5	900 977			┙		
	4009998111	2615	2615		≥	GREVES	5 6	102 200				\$ 1,158,000	) FRANK P GIUFFRE &
	4009999211	199	199		z	25TH	5 6	102,233				\$ 706,300	DIEDRICH ACQUISITIONS LLC
6 4:	4259983121	2301	2301		:  3	CANAI	5 b	210,457			Ξ	ž.	MILWAUKEE METROPOLITAN
	4259981100	2601	2601		: ≥	CANAI	0 6	245,607		545,807		- 1	
	4259982100	300	300		· c	27TH	5 6	404,934				Ž.	
	4019999110	123	123		z	27TH	5 6	194,970				\$ 134,500	
-	4249999111	3301	3301		3	CANIAI	5 t	102,904			<b>Ⅱ</b>		
11 42	4249999114	610	610		z v	SET L	7 5	670,443				Exm. 655866	
	4249999113	3401	3401		> 3	NANA I	0 6	834,610	834,610	834,610	Ξ		383,200 CMC HEARTLAND PARTNERS 14
Γ	423999018	3601	3601		3	10100	7	1,625,224	1,625,224		∓ o	ŀ	747.200 CMC HFARTI AND PARTNEDS 14
	4239999015	601	601		3 0	CAINAL	20 0	1,677,269	1,677,269		Ξ	,	CMC HEART! AND PARTNERS 14
	239999140	651	651		0	DI LI	70	158,994	158,994		H 0	\$ 83,000	
	423999019	556	556		0 0	DICE THE	0	1,048,402	1,048,402	1,048,402	I	4	CMC HEARTI AND DAPTNEDS
17 4:	4239999005	620	620	۵	0	4417	-  -	496,110	496,110		Ξ	\$ 228.200	CMC HEARTI AND PARTNERS
T	4230002000	620	620	4	0	44 LH	- I	2,350	2,350		Ξ		CMC HEARTI AND PARTNERS
	4230001000	009	909		0	11±4	2	28,096	58,096	58,096	Ĭ. <b>=</b>	xm. 582	CITY OF MI W REDEV ALITH
					0	‡ -	<u>~</u>	78,669			E 0	\$ 419,500	_
	1												
						TOTALS		11,386,451	5,901,055	2,486,915		\$ 7,275,100	
						PERCENT			71 00/	2			
									0.00	21.6%			
<u> </u>	[1] Acquired by Redevelopment Authority, July 30, 2003.	v Redevelop	ment Auti	hority, July	30, 2003.								
2	Determined	to be vaca	nt if value	e of land >	value or rep	Let Determined to be Vacent if Value of land > value or replacement cost of improvements in each year since 1997.	rovemen	ts in each year	since 1997.				
										į			

 $\bigcup$ 

ITEM	QUANTITY	FIND	UNIT PRICE	SONSTR	SILETOTALS	Localica	
MISC SITE WIDE					2000	SOURCE	COMMENTS
POWER LINE REMOVAL	-	SI	10,000	10,000			ASSUMED PLACE HOLDER
SITE FENCING	1	SI	17,350	17,400		COC	ACTUAL COST FROM CITY
SITE INVENTORY/SECURITY	1	SI	20,000	20,000		dod	ACTUAL COST EROM CITY
REMOVE ASPHALT AT PARKING RING ROAD	12300	SY	9	73,800		Wenk	Verify with Means
REMOVE CURB AND GUTTER AT RING ROAD	4300	4	က	12,900		Wenk	Verify with Maans
GEOTECHNICAL MONITORING	1	SI	100,000	100,000		Gles	Need to Verify
WDNR AIR QUALITY PERMIT FOR CRUSHING OPERATION	1	SJ	20,000	20,000		EDGERTON / MRD	Year to Valley
CONTINGENCY	1	รา	\$12,705	12,706			5% CONTINGENCY
SUBTOTAL					266,805		
SE QUADRANT (16 acres)							
DEBRIS MANAGEMENT							·
DEBRIS PLACEMENT ON-SITE - NO SEGREGATION	1,000	YARDS	7	7.000		107	Assumes only misc and asbestos free debris in this quadrant
DEBRIS SEGREGATION AND CRUSHING						Lill. Lowlland	GENERALED FROM EARLY OUT CONTRACT
DEBRIS SEGREGATION	0	YARDS	7	0		TOTAL	
MISC. DEBRIS REMOVAL OFFSITE	0	YARDS	8	0		WILDINGS!	
MISC. DEBRIS PLACEMENT ONSITE	٥	C IS	7			Engr.	MISC. trash to be removed from the site
DEBRIS CRUSHING	0	VARDS				SCHNEIDER	ESTIMATE FROM EARLY OUT CLEAR/GRUB
MISC. DEBRIS PLACEMENT ONSITE - CRUSHER WASTE		3 5	7			Enr. Estimate	One fourth volume of concrete
CONTAMINATED SOIL MANAGEMENT	,	3	,	0		SCHNEIDER	ESTIMATE FROM EARLY OUT CLEAR/GRUB
CLEAR AND GRIIB	_   ,	2	30,000	30,000		MTP	SEE DETAILED COST ESTIMATE FOR BACKUP
	-	S	75,000	75,000		SCHNEIDER	ACTUAL FROM EARLY OUT CONTRACT
POLICING SLAB REMOVAL - UP TO 12" THICK	0	Sayo	4	0		EDGERTON / MRD	
BUILDING SOCIAL BREAK IN PLACE - OF 10 12 THICK	0	SO YD	1.00	0		EDGERTON/MRD	INCLUDED IN ACTUAL CLEAR AND GRUB COST FROM SCHNFIDER
DOLOGING TEINIOVAL	0	S S	20	0		EDGERTON	
CONCRETE PAVEMENT STATEMENT PLACE	0	SQ YD	1.00	0		EARLY-OUT DEMO	INCLUDED IN ACTUAL CLEAR AND GRUB COST FROM SCHNEIDER
SEWER ABANDONMEN	25	O. CO	150	3,750		EARLY-OUT DEMO	STORM SEWER ALONG EAST SIDE - MEASURED FROM SEWER MAPS
EXICTING SOLI DEEDBATION DECCEDE 12 PORTION DECCEDED 12 PORTION DE	80	g, no	150	1,200		ENGR	Assume sewer one fouth full, price based on \$0.75/gailon
CAT THE MODEL TREPTATION FROOT ACIE, RECOMPACE	16	ACRES	2,800	44,800		ENGR	\$0.55 / SY. Includes proof rolling, and and allowance for recompaction
SITE FILLING/COMPACTION	180,000	CC YD	2.25	405,000		SCHNEIDER	Assumes hauling of onsite stockpiles once, No special requirements, No winter
SITE FINISH GRADING/SHAPING	16	ACRES	3,000	48,000		SCHNEIDER	SO 07 / So Ft
EXPLORATORY EXCAVATION	0	4	15	0			
Quadrant Contingency	-	SI	61,475	61,475			10% of Other line Init frams for the Oniverse
SUBTOTAL					676,225		ייני כייני בייני סיוני ופיווי זכן וופ לממחומון
SW QUANDRANT (22 ACRES)							
DEBRIS MANAGEMENT							
							Assumes only misc and asbestos free debris in this quadrant

ITEM	QUANTITY	UNIT	UNIT PRICE	CONSTR.	SUBTOTALS	SOURCE	STATEMENTO
DEBRIS PLACEMENT ON-SITE - NO SEGREGATION	0	YARDS	2	0		Enr. Estimate	Misc top soil and moke
DEBRIS SEGREGATION AND CRUSHING							
DEBRIS SEGREGATION	24,000	YARDS	7	168,000		MDWEST	
MISC. DEBRIS REMOVAL OFFSITE	2,400	YARDS	30	72,000		Fnor	Micr trach to ho company of the the
MISC. DEBRIS PLACEMENT ONSITE	9,600	CU YD	7	67,200		SCHNEIDER	Debris that cannot be out through a good and the
	16,000	YARDS	10	160,000		Enr Estimate	Accumos one half of their actions
MISC. DEBRIS PLACEMENT ONSITE - CRUSHER WASTE	4,000	cu yb	2	8,000		SCHNEIDER	Province on the little of total debris is crushed, includes building slabs
CONTAMINATED SOIL MANAGEMENT	-	SJ	41,000	41,000		MTP	Practing Grown En Construction and The Figure 1991
	ις	ACRES	1,000	5,000		ENGB	Actions missing and a second backup
BUILDING SLAB REMOVAL - UP TO 12" THICK	18,000	SQ YD	4	72,000		EDGERTON / MRD	Assume minimal clearing/grupoing remaining
BUILDING SLAB BREAK IN PLACE - UP TO 12" THICK	18,000	SQYD	1.00	18,000		EGERTON / MRD	Alfamata to elah ramamini Damah da Harak H
BUILDING FOOTING REMOVAL	0	CU YD	99	0		FDGFRTON	manner of state removal. Grack full depth, approx. 2 ft. x 2 ft. max. No displacement
CONCRETE PAVEMENTS-BREAK IN PLACE	18,000	SQ YD	1.00	18,000		FARI Y.OI IT DEMO	
	500	CU YD	150	75,000		EARLY-OUT DEMO	Assumption - Zou II. X 800 II. based on visual approximation of historic drawing
SEWER CONTENT MANAGEMENT	125	O.Y.O	150	18.750			Louinated quantily from existing sewer maps
EXISTING SOIL PREPRATION-PROOF ROLL, RECOMPACT	22	ACRES	2,800	61.600		0.25	Assume sewer one fouth full, price based on \$0.75/gallon
	250,000	CV YD	2.25	562 500		SCHNEIDER /	Assumes har line of oneite stocknips and and allowance for recompaction
SITE FINISH GRADING/SHAPING	22	ACRES	3,000	2000 95		EDGRTON	construction
EXPLORATORY EXCAVATION	2 000	-	2005	000,00		SCHNEIDER	\$0.07 / Sq. Ft.
	200	5 4	61	30,000		SCHNIEDER	EARLY OUT DEMO COST ESTIMATE. SOIL EXCAVATION, NOT CONCRETE
SUBTOTAL	-	2	288,610	288,610		ENGR	20% Contingency based on relative uncertainty for quadrant
NW QUADRANT (26 ACRES)					1,731,660		
DEBRIS PLACEMENT ON-SITE - NO SEGREGATION	25,000	a Cov	,				Assumes only misc and asbestos free debris in this quadrant
DEBRIS SEGREGATION AND CRUSHING	200	2000		175,000		Enr. Estimate	Assume all debris is too small and mixed to crush. Will be placed onsite
DEBRIS SEGREGATION	0	YARDS		0		TO LIVE STATE OF	
MISC. DEBRIS REMOVAL OFFSITE	0	YARDS	S			I STANDINI	
MISC. DEBRIS PLACEMENT ONSITE	0	GX AS	7			Engr.	
	10.000	YARDS	. 0	700,000		SCHNEIDER	
MISC. DEBRIS PLACEMENT ONSITE - CRUSHER WASTE	2.000	S S	2 6	100,000		Enr. Estimate	
	2	ACRES	2.500	12 500		SCHNEIDER	
BUILDING SLAB REMOVAL - UP TO 12" THICK	50,000	gy os	4	000 000		EARLY CLEAR/GRUB	
REMOVE N. ROUNDHOUSE / FILL TO SURROUNDING GRADE	-	ď	30.000	30,000		EDGERTON / MRD	ASSUMED COST TO REMOVE NORTH ROUNDHOUSE TO EXISTING GRADE
REMOVE EXISTING GUARD HOUSE		3 2	000,00	30,000			\$15,000 per MRD + \$15,000 for earth fill
BUILDING SLAB BREAK IN PLACE - UP TO 12" THICK	50.000	3 8	9,000	5,000			ASSUMED
BUILDING FOOTING REMOVAL	1.200	3 5	00:	000,00		EARLY-OUT DEMO	Alternate to slab removal. Crack full depth, approx. 2 ft. x 2 ft. max. No displacement
		31. 33	3	000'09		EDGERTON	

				llon	for recompaction	requirements, No winter		FAINTY OF QUADRANT													t. x 2 ft. max. No displacement				) lo	for recompaction	requirements, No winter								
	COMMENTS	ASSUMED 25% OF QUADRANT AREA	Estimated quantify from existing sewer maps	Assume sewer one fouth full, price based on \$0.75/gallon	\$0.55 / SY. Includes proof rolling, and and allowance for recompaction	Assumes nauling of onsite stockpiles once, No special requirements, No winter construction	\$0.07 / Sq. Ft.	20%CONTINGENCY BASED ON RELATIVE UNCERTAINTY OF QUADRANT			No remaining debris on NE Quadrant	Misc top soil and rocks.							Schnieder Actual Costs		Alternate to slab removal. Crack full depth, approx. 2 ft. x 2 ft. max. No disnanement			Estimated quantify from existing sewer maps	Assume sewer one fouth full, price based on \$0.75/gallon	\$0.55 / SY. Includes proof rolling, and and allowance for recompaction	Assumes nauling of onsite stockpiles once, No special requirements, No winter construction	\$0.07 / Sq. Ft.	10% Contingency based on site uncertainty				Assumed too small to crush. Will be placed onsite.		
	9		EARLY-OUI DEMO		SCHNEIDED		SCHNEIDER	ENGR				Eur. Esumate		MIDWEST	Engr.	SCHNEIDER	Enr. Estimate	SCHNEIDER	EARLY CLEAR/GRUB	EDGERTON / MRD	EARLY-OUT DEMO		EARLY-OUT DEMO	EARLY-OUT DEMO	,			SCHNEIDER					Enr. Estimate		
o IATOTAILO	200								1,846,020																					480,975				_	
CONSTR	12.500	101.250	24 000	33 600	200,000	092,500	78,000	307,670					c				0	0	70,000	0	0	0	2,900	9,000	2,250	33,600	203,500	36,000	43,725			56,000	200,000	_	
UNIT PRICE		150	150	2.800	90.0	07.7	oon's	307,670			7			8	-	.   ç	2 6	200002	00000	4	1:00	6	1:00	06 F	150	2,800	2000	3,000	43,720			7			,
UNIT	SQYD	GV YD	S 5	ACRES	5	2000	300	3			YARDS		YARDS	YARDS	5	YARDS	5	2 0	3 8	2 6	2 8	3 8	2 2	3 5	200	2 2	ACDEC	200	3			YARDS			YARDS
QUANTITY	12,500	675	160	12	290.000	8	}	-			0		0	0	0	0	0	-	.   -	, ,		2000	4,300	ž ř	5 5	126,000	2	-	-			8,000			0
ITEM	CONCRETE PAVEMENTS-BREAK IN PLACE	SEWER ABANDONMENT	SEWER CONTENT MANAGEMENT	EXISTING SOIL PREPRATION-PROOF ROLL, RECOMPACT	SITE FILLING/COMPACTION	SITE FINISH GRADING/SHAPING	Quadrant Contingency	SUBTOTAL	NE QUADRANT (12 ACRES)	DEBRIS MANAGEMENT	DEBRIS PLACEMENT ON-SITE - NO SEGREGATION	DEBRIS SEGREGATION AND CRUSHING	DEBRIS SEGREGATION	MISC. DEBRIS REMOVAL OFFSITE	MISC. DEBRIS PLACEMENT ONSITE	DEBRIS CRUSHING	MISC. DEBRIS PLACEMENT ONSITE - CRUSHER WASTE	CLEAR AND GRUB	BUILDING SLAB REMOVAL - UP TO 12" THICK	BUILDING SLAB BREAK IN PLACE - UP TO 12" THICK	BUILDING FOOTING REMOVAL	CONCRETE PAVEMENTS-BREAK IN PLACE	SEWER ABANDONMENT	SEWER CONTENT MANAGEMENT	EXISTING SOIL PREPRATION-PROOF ROLL, RECOMPACT	SITE FILLING/COMPACTION	SITE FINISH GRADING/SHAPING	QUADRANT CONTINGENCY	SUBTOTAL	ATMENT AREA (20 ACRI	DEBRIS MANAGEMENT	DEBRIS PLACEMENT ON-SITE - NO SEGREGATION	DEBRIS SEGREGATION AND CRUSHING		DEBRIS SEGREGATION

ITEM	QUANTITY	TINO	UNIT PRICE	CONSTR	SILETOTALS		
DEBRIS CRUSHING	0	YARDS	Ę		SOBIOLARS	SOURCE	COMMENTS
MISC. DEBRIS PLACEMENT ONSITE - ORLIGHER WASTE		2	2	5		Enr. Estimate	
REMOVAL/MANAGEMENT OF 1 D.32 (ROLLER HOLISE)	,	2 3	7	0		SCHNEIDER	
CIEVO AND COLUD	-	2	20,000	40,000			ASSUMED. NEED TO REMOVE ABOVE GROUND STRUCTURE & FILL BASEMENT
GLOSS GROB	4	ACRES	2,500	10,000		EARLY CLEAR/GRUB	
SEWER ABANDONMENT	100	Շ	150	15,000			Estimated quantify from existing sewer mans
SEWER CONTENT MANAGEMENT	25	გ	150	3,750			Accima country on the full many to the second secon
WASTEWATER TREATMENT PLANT DEMOLITION	1	SI	270,000	270,000			Assume sewer one roun full, price based on \$0.75/gallon
EXISTING SOIL PREPRATION-PROOF ROLL, RECOMPACT	15	ACRES	2,800	42.000			OFFE DE MILED COST ESTIMATE BACKUP
EARTHWORK							
PLACE CLAY LINER, 2' DEPTH	32,500	Շ	2	73,100		Mon	
GEOMEMBRANE	45,000	λS	2	67.500		Mont	
CONCRETE FILL (4-6" NOM DIA, 3' DEPTH)	45,000	Շ	2	90.000		Monk	
RIVER TOE STABILIZATION	6,000	λS	40	240.000		Work	
STORMWATER TREATMENT PLANTING						Weik	
REDEVELOPMENT REVEGETATION	64	ACRES	2,000	128.000		CHARAIN	
SOIL PREPARATION-TREATMENT AREAS	7	ACRES	13,000	91.000		Michigan	Seed and mulch entire area after grading-does not include maintenance
SOIL PREPARATION-BANK REVEGETATION AREAS	4	ACRES	13 000	52 000		WEIR	based on .3/sr
SMA 1: SEEDING UPLAND	12	ACRES	6.500	78,000		Wenk	Based on .3/sf
SMA 1: SEEDING WET MEADOW	1	ACRES	000.6	11.300		wenk	Based on . 15/sf
SMA 1: SEEDING WETLAND	-	ACRES	0000	11 300		Wenk	Based on .2/sf
SMA 2: SEEDING UPLAN D, BANK REVEGETATION	9	ACRES	000,0	11,300		Wenk	Based on .2/sf
SMA 2: SEEDING WET MEADOW	2	A Control	000.0	37,400		Wenk	Based on .15/sf
SMA 2: SEEDING WETLAND		2000	9,000	15,800		Wenk	Based on .2/sf
SMA 2: SEEDING SWAMP FOREST	- 6	2000	000'6	6,800		Wenk	Based on .2/sf
LANDSCAPE/REAL ESTATE ENHANCEMENTS		200	20,000	000,00		Wenk	Based on .5/sf
SOIL PREPARATION-PARKWAY, TREE LAWNS	2	ACRES	13,000	000 86			
SEEDING TURF- PARKWAY, TREE LAWNS	2	ACRES	6.500	13,000		Wenk	
PARKWAY WALKS	3,300	5	15	49 500		Wenk	
PAVING	2,700	R	4	10.800		Wenk	
SITE FURNISHINGS ALLOWANCE	-	SI	10.000	10.000		wenk	
CONTINGENCY	-	SJ	296,650	296,700		wenk	ONC. PORTELIATION
SUBTOTAL					1,779,950		AN CONTINGENCY FOR CHANGED SHE CONDITIONS
CANAL ALIGNMENT (6 ACRES)							
DEBRIS MANAGEMENT							
DEBRIS PLACEMENT ON-SITE - NO SEGREGATION	7	00047					
	000'	YARDS	_	49.000		Total Table	

ITEM	QUANTITY	FN	DOGG TIME	aranco			
DEBRIS SEGREGATION AND CRUSHING			TOWN THE PROPERTY OF THE PROPE	CONSIR	SUBIOIALS	SOURCE	COMMENTS
DEBRIS SEGREGATION	7.000	YARDS	_	0000			
MISC. DEBRIS REMOVAL OFFSITE	1 000	NADAY.	. 6	48,000		MIDWEST	
MISC. DEBRIS PLACEMENT ONSITE	3,000	2 2	8 1	30,000		Engr.	
DEBRISONESTINO	200'0	2		000,12		SCHNEIDER	
	3,000	YARDS	9	30,000		Enr. Estimate	
MINO. DEBAIS PLACEMENT ONSITE - CAUSHER WASTE	1,000	CU YD	2	2,000		SCHNEIDER	
CLEAR AND GRUB	9	ACRE	3,500	21,000		SCHNEIDER	ESTIMATE FROM FARI V OI IT OI EARLOR II
BUILDING SLAB REMOVAL	2,000	λS	4	8,000		EARLY OUT DEMO	CD-27 SD-27
BUILDING SLAB BREAK IN PLACE	0	λS	2	0			71.00 17.00
BUILDING FOOTING REMOVAL	280	Շ	25	14,000			
PARTIAL REMOVAL OF LD-3	1	rs T	50,000	50,000		EARLY OUT DEMO	Romaira   of markinisas and 12 of 12 of
ONSITE CRUSHING OF CONCRETE	280	Շ	e	8,400			Controval or not timest corrier of LD-3 to accommodate City utility corridor
SEWER ABANDONMENT	310	Շ	150	46.500			CROSHING OF CONCRETE WITH SOME REINF. STEEL. NOT MIXED DEBRIS
SEWER CONTENT MANAGEMENT	77	Շ	150	11.550			Assume sewer one touth full, price based on \$0.75/gallon
EXISTING SOIL PREPRATION-PROOF ROLL, RECOMPACT	9	ACRE	1,200	7 200			\$0.55 / SY. Includes proof rolling, and and allowance for recompaction
UNDERCUT SOIL BY 18 INCHES	16,000	ò		78,000			
GEOGRID	40,000	CX OS	0	000,04			
SITE FILLING/COMPACTION	180,000	ò	300	540.000			NEED TO VERIFY
REMOVE SURCHARGE SOIL	30,000	ò	3.00	000,000			SURCHARGE - NEED TO VERIFY
CONTINGENCY	-	2	00 585 00	000,00			NEED TO VERIFY
SUBTOTAL		3	00.000,00	000'88			10% CONTINGENCY FOR CHANGED SITE CONDITIONS
					1,185,215		
SITE-WIDE ENVIRONMENTAL CONSIDERATIONS							
FREE PRODUCT RECOVERY FEASIBILITY PILOT	-	<u>.</u>	24 550	010 10			
FREE PRODUCT RECOVERY & CUTOFF @LD3		3 4	400,000	31,330		aga B	Sigma contracted to Citypilot test, ongoing
FREE PRODUCT RECOVERY O&M		3 2	15,000	100,000		CH2M HILL	12' deep-100' long slurry wall. 10 ft deep - 300 ft recovery trench
FREE PRODUCT AT CD9		<u>u</u>		000'51		C HZM HILL	Prorated from Sigma recovery trench over 3.5 years.
SIGMA WELL SURVEY AND INSPECTION	-	3 4	11 885	0 14		Sigma	Necovery not likely teasible. Design costs for negotiation w/WDNR. GW Monitoring included under Monitored Natural Attenuation.
ADDITIONAL ENVR./GEOTECHNICAL INVESTIGATION	-	2 4	200,11	000,11		DCD	ACTUAL COST FROM CITY
NATURAL ATTENUATION MONITORING	-   -	2 9	75,000	75,000			
ASBESTOS AIR MONITORING	- ,	3	360,000	360,000		Sigma	10 years monitoring per SIGMA-2 years quarterly, 8 years annual with reduced # of wells
ASPESTOS INVESTIGATION	_	3	20,000	50,000			VERIFY WITH AIR SAMPLER
		S	30,000	30,000		CH2M HILL	Costs for Onyx and subsequent Sigma investigations
SUBIOIAL					673,215		
I OCAL BOADWAY CONTENTION							
STREETS							
	-	L'S.	1,354,900	1,354,900		DPW	Includes local roads and rebuild of stadium ring road

ITEM	QUANTITY	LIND	UNIT PRICE	granco	O A POPULA		
ALLEYS	1	L.S.	151.600	151 600	SOBIOIALS	SOURCE	COMMENTS
STORW/SANITARY SEWER	-	<u>.</u>	1 062 600	4 050 600		MAO	1,400 feet of alley
WATER MAIN		و از	000,200,1	1,052,000		DPW	includes all manholes, connections
ONING W CNINSINIA CNITACI	_	3	1,400,000	1,400,000		DPW	includes hydrants, valves, connections
DAILY ON THE CONTROL OF THE CONTROL	-	ĽS	82,800	82,800		MdQ	
VINEEL INTERN	-	L.S.	165,000	165,000		DPW	
SUBTOTAL					4,206,900		
MISC. UTILITY CONSTRUCTION							
CITY OF MILWAUKEE STORM SEWER UNDER 35TH ST.	3,000	5	135	405.000		MOIO Cost Estimation	
STORMWATER OUTFALL TO RIVER	-	ST	30,000	30:000		Epar Fotherite	Ener Entired Assumed complete replacement at \$120/LF + 30 manholes @\$1500 ea.
ALLOWANCE FOR CULVERTS and SPREADERS	-	ST	200.000	200,000		cingi. Esumare	Connecting pipe, outfall structure, rip rap, revegetation.
ALLOWANCE FOR RELIC STRCUTURES/CONT. SOIL		٥	001.00	00000		Engr. Estimate	Storm drainage to two south end ponds
HEADWAI I SOUTEAL I S	-   ;	3	264,500	264,500		Engr. Estimate	includes 15% contingency for relic foundations, contaminated material removal
	06	Շ	009	54,000		Wenk	12 headwalls at 7.5 CV (10V10V2) and the contraction of the contractio
MANHOLE ABANDONMENT	150	Я	250	37,500		Fnor Estimate	
SUBTOTAL					004 000	0.00	Nemove casung, IIII with sand/grave. Quantity assumed
					000,166		
Project Subtotal							
Mobilization/Bonds/Insurance					13,837,965		
Engineering/Dermitting/Inchasting					300,000	-	2% of Construction Cost
DDW Overshieht					1,800,000		Based on MTP Amendment No.2 and \$300 000 continuous
					200,000		Two full time people for one year
Line nem Conningency					2,100,000		These represent actual project costs not detailed above. 15% contingency based on FPA
PROJECT TOTAL					18,200,000		guidance.

EXHIBIT 4: CITY OF MILWAUKEE LAND BANK SALES ACTIVITY 1995-2002.

Calumet Woods, Northwest Commerce Center & Towne Granville Business Parks Land Sales By City Development Partners

Val / s.f.	29.3 32.5 41.4 41.7		48.3 38.1 26.9 31.7 94.1	39.0 56.3 56.3 57.2 57.2 6.3 6.3 6.3 6.3 6.3 6.3 6.3 6.3 6.3 6.3
2002 Bldg. Assm't	\$1,461,000 2,926,800 1,086,100 1,327,300	71,400 419,400 0 <b>\$7,292,000</b>	1,015,600 4,262,900 2,583,100 1,824,900 1,354,400 0	\$11,040,900 3,714,700 1,710,000 3,677,300 1,340,900 877,100 1,920,000 5,000 1,543,000 814,788,000
ew Hires 20	33 16.2	2 2	36	76 30 30 5 5 7 8
Employees New Hires	17 82 46	151	0 110	110 32 33 33 33 6 6 8 6
SF Blda	49,920 90,000 26,266 31,800	1,045 9,080 <b>208,111</b>	21,040 112,000 95,850 57,483 14,400	300,773 95,300 37,229 65,300 25,200 19,300 84,000 6,500 5,000
Investment	\$1,736,000 4,180,000 1,000,000 1,250,000	250,000 400,000 \$8,936,000	550,000 17,700,000 3,500,000 2,300,000 750,000 2,000,000	\$26,800,000 4,800,000 7,000,000 1,440,000 1,000,000 500,000 1,600,000 600,000 \$18,040,000
Price/Ac	\$40,000 38,000 43,794 40,976 33,520	18,000 45,000 28,879 \$36,516	48,960 48,899 51,416 54,900 53,881 59,864	60,000 62,000 62,500 63,000 65,000 60,000 62,147 55,000
Acres	4.65 9.78 3.28 4.10 3.58	1.70 2.00 6.23 35.32	1.99 10.70 7.00 4.87 8.27 3.33	38.54 3.54 3.554 3.554 3.554 3.554
Price	\$185,872 371,617 143,501 168,000 120,106	30,598 90,000 180,000 <b>\$1,289,693</b>	97,311 523,230 359,982 267,363 445,593 199,347	540,534 210,800 330,794 179,096 155,630 409,152 172,200 220,000 132,000 <b>\$2,350,206</b>
Closing	6/30/1995 2/20/1996 5/1/1996 5/24/1996 3/21/1997	5/2/1997 8/28/1997 10/10/2001	11/1/2000 7/25/1997 10/1/1999 4/16/1997 6/10/1999	3/9/1999 6/1/1999 7/12/1999 7/22/1999 8/11/1999 9/27/1999 10/1/2001 1/18/2002
Address		6747 W. Calumet Rd. 6505 W. Calumet Rd. 6500 W. Calumet Rd.	9300 W. Heather Ave 9400 W. Heather Ave. 8535 N. 91st Street 8601 N. 91st Street 9301-9331 W. Heather Ave 8701 N. 91st Street	11225 W. Heather Ave. 11425 W. Brown Deer Rd. 11200 W. Heather Ave. 10909 W. Heather Ave. 1000 W. Heather Ave. 11000 W. Heather Ave. 11125 W. Heather Ave. 11125 W. Heather 11001 W. Heather
Buyer	Quality Building Supply -labush/Roller Fabrics Vac McAllen (Multi-tenant) JT Investments/Visual Impressions Vac McAllen	Ime Warner Finegold/O'Donohue Industries Quality Building Supply Total Calumet Woods	JNL, LLC nnovative Packaging Corp. 94( Milwaukee Wire Products 85; Widland Paper Company 3eneral Car & Truck Leasing nnovative Packaging Corp. Total Northwest Commerce Center	SEMCO  William Bachman (Ethan-Allen)  JMMT LLC (FPM Heat Treating)  Ed Vertovec (Pro-Welding)  Sriske LLP (Midwestern Anodizing)  Signature Holdings (Multi-tenant)  Weller Brothers Property  Friedman Tobacco  Fire & Water Restoration, Inc.  Total Towne Granville

Grand Total

T REVENUE		Project	Revenue				•	767 520	1 152 591	ľ				1,151,646	1,177,199	1,203,264	1,229,849	1,256,967	1,284,626	1,312,839	1,341,616	1,370,969	1,400,909	1,431,447	1,462,597	1,494,369	1,526,777	1,559,832	1,593,549		
AND DISTRIC		Land Sales	Revenue	Net of Exp. @:	150/	92		765,000	1.147.500	1,275,000	1,275,000	595,000	•																	4.385.924	
OPERTY VALUE	Tax Increment	Revenue @	2.7%					2.520	5,091	188,829	463,178	741,630	1,020,137	1,151,646	1,177,199	1,203,264	1,229,849	1,256,967	1,284,626	1,312,839	1,341,616	1,370,969	1,400,909	1,431,447	1,462,597	1,494,369	1,526,777	1,559,832	1,593,549	11,490,648	
EXHIBIT 5: FORECAST OF PROPERTY VALUE AND DISTRICT REVENUE		Incremental	Value				93.346	188,559	6,993,676	17,154,736	27,467,776	37,782,838	42,653,561	43,599,978	44,565,323	45,549,976	40,004,321	47,578,754	48,623,675	49,689,494	50,776,630	52 040 705	33,010,303	55 246 002	56 547 070	57 774 574	50,000,040	39,020,346	101,482,00	Present Val. @	2.00%
EXHIBIT 5: FC		District	Value			4.667.300	4,760,646	4,855,859	11,660,976	21,822,036	32,135,076	42,450,138	47,320,861	48,267,278	49,232,623	50,217,276	52 248 054	52 200 075	54.256.704	55 442 020	50,445,950	57 683 965	58 837 542	60 014 203	61 214 570	62 438 871	63 687 648	64 064 404	104,100,10		
		Balance	or Properties			4,667,300	4,760,646	4,855,859	4,952,976	5,052,036	5,153,076	5,256,138	5,301,261	0,400,400	5,5077,000	5,803,413	5 910 265	6 037 850	6 158 Ans	6 281 574	6 407 202	6 535 347	6.666.054	6,799,375	6.935.362	7.074.070	7,215,551	7 359 862	200(000)		
		CMC / Shops	Properties				ı	,	6,708,000	16,770,000	20,982,000	37,194,000	41,939,000	42 EEA 7EB	44 527 863	45 418 420	46.326.789	47 253 325	48 198 391	49 162 359	50 145 606	51.148.518	52.171.489	53,214,918	54,279,217	55,364,801	56,472,097	57.601.539			
						2004	2005	2006	2007	2008	2003	2 6	2012	100	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026	2027			+

f

Acres   FAR 1 to : Value	ASSUMPTIONS FAR 1 to : Value / SF 3 \$ 40						
Acres Sold 10 10 15 15 15 15 15 15 15 15 15 15 15 15 15	S 40						
Sold 10 10 15 15 15 15 15 15 15 15 15 15 15 15 15		Land / Acre	Value Next	Cum Val	30	or Dida	
		5	Year	Next Year	Parion Parion	or blug	Cum Jobs
		[net]			B		@ 1.5/ 1000 S.F.
	1						
	3 40	90.000	6 708 000	6 708 000	445 000	200	
		90.000	10,062,000	16 770 000	247,000	145,200	218
		100,000	10 212 000	26,082,000	217,800	363,000	545
2 2 2 2	3 40	100,000	10 212 000	27 104 000	217,800	280,800	87.1
7 0107		100 000	4 765 600	44 050 600	008,712	798,600	1198
2011		200,000	1,100,000	41,939,600	101,640	900,240	1350
2012							
2013							
2014							
2015							
2016							
2017							
2018							
2019							
2020							
2021							
2022							
2023							
2024							
2025							
2026		-					
2027							
		+					
62			+				

## Redevelopment Authority of the City of Milwaukee Menomonee Valley Project

Tax-Exempt Bonds - Sample Phased Financing - Assumes Federal Grant Pays \$1 Million Capitalized Interest & \$1 Million Remediation Costs Pro-Forma Assumption of 4.50% cost of funds

Cost to Carry
Payment to C.O. Mil
Interest Accrued @
2.00% \$274,275 \$116,R38 \$15,R38 \$15,R38 \$16,R38 \$16, Annual Balance \$0 \$502,838 Capitalized Interest (\*) \$224,275 \$459,275 \$469,275 \$469,275 \$466,500 \$466,600 \$466,800 \$467,800 \$469,600 \$46 \$91,425 \$502,838 \$738 \$5,500,000 \$228,563 \$224,775 \$224,775 \$226,500 \$226,500 \$226,500 \$221,000 \$22 \$399,750 \$479,700 \$794,500 \$794,500 \$790,500 \$79 \$399,750 \$479,700 \$465,970 \$465,970 \$465,970 \$460,900 \$435,600 \$435,600 \$435,600 \$435,600 \$435,600 \$435,600 \$435,600 \$435,600 \$435,600 \$436,970 \$436,600 \$43 Total \$16,755,000 \$16,000,000 \$13.5 \$251,325 \$502,838 \$838 \$0 \$5,743 \$4,9111 \$4,9111 \$6,910 \$1,000 \$1,0 Investment
Enripas
Cumulative
Balance
®
2,0096 Net of Expense @: 15.00% \$5,057,500 \$765,000 \$1,147,500 \$1,275,000 \$1,275,000 \$595,000 \$24,219,841 Amount Available for Projects Bond Issue Size. | Binse Value | Disc Value | Di District Valuation (1) Val. Date (Jan. 1)

1.) Projections provided by the City of Milwauken. Assumes inflation factor of 2,00% on 2,0,54,500,000 capitalized interest assumed to be funded by a federal BEDI Grant. 3,54,500,000 remetaktion costs assumed to be funded by a federal BEDI Grant. 4,0,0ploilized interest for phase 2, assumed to be funded by a federal BEDI Grant.

TIF CLOSED

\$274,272 \$411,113 \$411,113 \$411,128 \$411,128 \$411,128 \$411,128 \$411,128 \$411,128 \$411,128 \$411,128 \$411,128 \$411,128 \$411,128 \$411,128 \$411,128 \$411,128 \$411,128 \$411,128 \$411,128 \$411,128 \$411,128 \$411,138 \$41

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Cumulative Balance