NEIGHBORHOOD IMPROVEMENT DISTRICT NO. 1: THE BREWERY DISTRICT YEAR 17 OPERATING PLAN

August 22, 2024

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I. INTRODUCTION

Under Wisconsin Statutes section 66.1110, municipalities are authorized to create Neighborhood Improvement Districts ("NIDs") upon the petition of at least one property owner within the proposed district. Similar to the statute governing Business Improvement Districts (Wisconsin Statutes section 66.1109), the purpose of the NID statute is to allow owners of real property, at least some of which is used for residential purposes, within the districts ". . . to develop, to manage and promote the districts and to establish an assessment method to fund these activities." 1983 Wis. Act 184, Section 1, legislative declaration. <u>See Appendix A</u>.

The District was created by the Common Council of the City of Milwaukee (the "City") on May 13, 2009, by the adoption of Resolution No. 080615; the District is known as the Brewery Neighborhood Improvement District (the "District"). The purpose of the District is to promote and sustain the development and operation of the former historic Pabst Brewery as a thriving mixed-use development known as The Brewery, A Joseph J. Zilber Historic Redevelopment (the "Brewery"). In this regard, the District shall be authorized to manage, maintain and contract for services which supplement those services currently provided by the City to owners and occupants in the District.

Pursuant to the NID statute, this Year 17 Operating Plan (the "Operating Plan") for the District has been prepared to establish the services proposed to be offered by the District, proposed expenditures by the District and the special assessment method applicable to properties within the District.

II. DISTRICT BOUNDARIES

The District boundaries cover approximately eight (8) blocks and encompass the former Pabst Brewery properties now known as "The Brewery District." The proposed District boundaries include Interstate 43 to the west, West Highland Avenue to the south, North 7th Street to the east and West Winnebago Street to the north. Boundaries of the NID are shown in <u>Appendix B</u> of this Operating Plan. A narrative listing of the properties included in the District is set forth in <u>Appendix C</u>.

III. PROPOSED OPERATING PLAN

A. <u>Plan Objectives</u>.

The objectives of the District are to promote and sustain the area of The Brewery District as a thriving mixed-use development and a clean, safe and friendly environment in which to live, work and play. The District proposes to achieve its objectives by supplementing the maintenance and security services provided by the City in order to increase the safety and cleanliness (and the perceived safety and cleanliness) of The Brewery District area. The District also shall provide maintenance and utility cost of the neon Pabst sign over Juneau Avenue, maintenance and utility cost for Zilber Park and Preservation Park, maintenance of public art, maintenance including snow removal of common areas, maintenance of streetscapes and other landscaping features including the roundabout on W. Juneau Avenue as well as maintenance of stormwater management improvements including bio-swales.

- B. <u>Proposed Activities</u>. The District will offer The Brewery <u>District</u> owners and occupants additional safety services, enhanced day portering activities, supplemental public space maintenance, Zilber Park and Preservation Parks operation and maintenance, streetscape maintenance, stormwater management maintenance, W. Juneau Avenue roundabout maintenance and integrated marketing and promotional services to complement a base level of services currently being provided by the City. As a supplement to City services, the District may employ and manage its own safety and maintenance staff and develop and implement its own marketing initiatives or contract with reputable third-party service providers to do so. The District may, from time to time and as it deems necessary, adjust the size and scope of the activities and staffing levels described below, but only so long as such adjustments in activities and staff are part of the activities identified in this or a subsequently approved or amended Operating Plan.
 - 1. <u>Security Program</u>. The District proposes to undertake a variety of strategies to enhance the safety and perception of safety throughout the District. Activities could include installation of security cameras and related signage, additional security staff and other activities as the board may determine from time to time.
 - 2. <u>Day Porter</u>. The District proposes to sponsor a Day Porter Program to provide additional day portering services, public space maintenance, stormwater management maintenance, Zilber Park and Preservation Parks operation and maintenance, alley maintenance (including snow and ice removal), and streetscape maintenance in the area of The Brewery District.

The District may hire directly, or engage through a contract with a reputable third party vendor, personnel to perform the services described above. These maintenance efforts will complement the efforts of the City Department of Public Works. Day Porters will manually sweep sidewalks, parks and other green spaces, pick up litter and remove graffiti. They will also maintain parks, alleys

(including snow and ice removal from November through March) and maintain other green spaces as well as maintain stormwater facilities within the District boundaries.

- 3. <u>Marketing Initiatives</u>. Marketing will aim to encourage increased use of The Brewery District neighborhood and to convince both constituents of the District and potential users that The Brewery District neighborhood is a positive destination with unique qualities and amenities.
- 4. <u>Community Events</u>. The District may develop community events for neighborhood constituents and promotion of The Brewery District neighborhood as deemed appropriate and approved by the District Board.

C. <u>Proposed Expenditures and Financing Method</u>. The 2025 proposed annual operating budget for the District is \$272,800. <u>See Appendix D</u>. The Board shall have the authority and responsibility to prioritize expenditures and to revise the budget as necessary to match the funds actually available.

The Board shall approve an annual operating budget for the District each year. After the District Board has approved the annual operating plan and budget, they will be sent to the City for approval, adoption and inclusion in the City's annual budget for that year.

The 2024 assessed valuation of all property subject to assessment within the proposed District boundaries was \$193,669,900. This includes a PILOT assessment for UWM's Joseph J. Zilber School of Public Health of \$7,895,300. The method of assessing annual operating expenses against properties located within the District is set forth in Article IV of this Operating Plan. [Any change in the method of assessing annual operating expenses against properties located within the District must be approved by a 4/5 majority of the entire District Board and a majority of the Common Council of the City.] Subsequent revisions to this Operating Plan will specify any additional assessment methodologies and amounts for operating expenses.

D. <u>Organization of the District Board</u>. Upon creation of the District, the District shall hold annual meetings to elect members to the District Board (the "Board") consistent with the terms of this subsection. The Board shall be responsible for implementation of this Operating Plan. This requires the Board to negotiate with providers of services and materials to carry out the Operating Plan; to enter into various contracts; to monitor the effectiveness of the District's *activities*, to ensure compliance with the provisions of applicable statutes and regulations; and to make reimbursements for any overpayments of District assessments.

Wisconsin Statutes section 66.1110(4)(a)(1) requires that the Board be composed of at least five members, all of whom shall own or occupy real property within the District.

The Board shall be structured and operate as follows:

- 1. <u>Board Size</u>. Five (5) members.
- 2. <u>Composition</u>.
 - (a) Commercial Property Group
 - (i) One member shall represent the 'largest property owner' within the District as defined below.
 - (ii) One member shall be a representative of a multi-tenant office building in the District.
 - (iii) One member shall be the owner or operator of a non-parking, non-office commercial business located within the District (which business may include, without limitation, a restaurant, hotel, brewery or mixed-use property).
 - (iv) One member shall be a representative of a parking structure or surface parking lot within the District including at least 100 spaces.
 - (b) Residential Property Group
 - (i) One member shall be a representative of a residential building within the District.

'Largest Property Owner' shall be defined as the managing member or general partner of the single largest property tax key as measured by assessed valuation.

Each year, the Board shall reconfirm the assessed valuations, ownerships and occupancies of all properties located within the District. If the assessed valuation, ownership or occupancy of any particular building or site in any year ceases to satisfy the criteria set forth above, the Board shall rearrange such building or site in the appropriate category and consistent with Wisconsin Statutes section 66.1110(4). Notwithstanding anything herein to the contrary, the number of Board members who represent commercial and residential property, respectively, shall be set, as closely as possible, in the same proportion as is the aggregate valuation of commercial property in the District to the total assessed value of all property in the District.

- 3. <u>Term</u>. All members elected to the Board shall serve for a period of one year, except that members may be re-elected.
- 4. <u>Compensation</u>. None.
- 5. <u>Meetings</u>. All meetings of the Board shall be governed by the Wisconsin Open Meetings Law if and as legally required.
- 6. <u>Record Keeping</u>. Files and records of the Board's affairs shall be kept pursuant to public records requirements.
- 7. <u>Staffing and Office</u>. The Board may employ staff and/or contract for staffing services pursuant to this Operating Plan and subsequent modifications thereof. The Board may also maintain an office for the District, which shall be located within the District.
- 8. <u>Meetings</u>. The Board shall meet regularly, at least once every six months. The Board shall adopt rules of order (bylaws) to govern the conduct of its meetings.
- 9. <u>Method of Electing Members to District Board</u>. An annual meeting at which members of the Board will be elected shall be held in August of each year of the District's existence. Prior to the meeting, the City shall publish a Class 2 notice that contains the time and place of the annual meeting. The notice shall specify that all individuals who either own or occupy real property within the District are eligible to serve on the Board and vote at the election.

At the meeting, the individuals who own or occupy real property within the District shall be divided in 2 groups. One group shall consist of those individuals who own or occupy commercial property, and one group shall consist of those individuals who own or occupy residential property. Each group shall elect from among its members the number of Board members set to represent its group pursuant to this or a subsequent operating plan. Please see Appendix C for a detail listing of these properties by classification.

- 10. <u>Executive Committee</u>. The Board shall elect from its members a chair, a secretary, and a treasurer who shall comprise an Executive Committee of the Board. The Executive Committee shall be authorized to oversee the day to day operations of the District, subject to the bylaws adopted by the Board.
- 11. <u>Changes</u>. Any change in the Board size, composition or election methodology must be approved by a 4/5 majority of the entire District Board.]

IV. METHOD OF ASSESSMENT

A. <u>Annual Assessment Rate and Method</u>. The annual assessment for District operating expenses will be levied against each property within the District in direct proportion to the current assessed value of each property for real property tax purposes. Thus, the amount of a special assessment against a particular property may change from year to year if that property's assessed value changes relative to other properties within the District.

<u>Appendix C</u> identifies each property included in the District and shows the proposed District assessment for each property for the 17th year of operation. Such proposed assessments are based on the assessed value and classification estimated in 2024 pursuant to the foregoing formula.

- B. <u>Excluded and Exempt Property</u>. The NID statute requires explicit consideration of certain classes of property. In compliance with the law, the following statements are provided.
 - 1. In accordance with the interpretation of the City Attorney regarding Wisconsin Statutes section 66.1110(7)(a), property exempt from general real estate taxes has been excluded from the District unless they are subject to a PILOT Agreement which addresses this issue. Owners of tax-exempt property adjoining the District and expected to benefit from District activities will be asked to make a financial contribution to the District on a voluntary basis. Funds collected in this manner in any given year shall be used to reduce the assessment against taxable property in the District for the following year. In addition, those tax-exempt properties adjoining the District which are later determined no longer to be exempt from general property taxes shall automatically become included within the District and

subject to assessment under any current operating plan without necessity to undertake any other act.

- 2. In accordance with Wisconsin Statutes section 66.1110(7)(c), real property used exclusively for less than eight (8) residential dwelling units has been excluded from the District.
- 3. Pursuant to State Statute (66.1110(2) (e) NID No. 1 authorized taking title to the parcel known as Zilber Park and has the legal description of Lot 2 of CSM No. 8078, Tax Key No. 362-0502-000 and the address of 1217 N. 10th Street. The purpose of the NID No. 1's ownership is to operate and maintain an improved park for the benefit of the neighborhood. If NID No. 1 is terminated this real property will be transferred to Brewery Project LLC which has agreed to assume this responsibility.
- 4. Pursuant to State Statute (66.1110(2) (e) NID No. 1 authorized taking title to the parcel known as Preservation Park and has the legal description of Lot 1 of CSM No. 8688, Tax Key No. 391-0871-000 and the address of 925 W. Juneau Avenue. The purpose of the NID No. 1's ownership is to operate and maintain an improved park for the benefit of the neighborhood. If NID No. 1 is terminated this real property will be transferred to Blue Ribbon Suites LLC which has agreed to assume this responsibility.

V. PROMOTION OF ORDERLY DEVELOPMENT OF THE CITY

- A. <u>Enhanced Safety and Cleanliness</u>. Under Wisconsin Statutes section 66.1110(2)(d), this Operating Plan is required to specify how the creation of the District promotes the orderly development of the City. The District will enhance the safety and cleanliness of The Brewery District area and, consequently, encourage positive commercial and residential activity in the City. Increased activity in the City will increase property tax base and sales tax revenues.
- B. <u>City Role in District Operation</u>. The City has committed to assisting owners and occupants in the District to promote its objectives. To this end, the City has played a significant role in creation of the District and in the implementation of the initial Operating Plan. In furtherance of its commitment, the City shall:
 - 1. Provide technical assistance to the District in the adoption of this and subsequent operating plans and provide such other assistance as may be appropriate.

- 2. Collect assessments, maintain the same in a segregated account and disburse monies to the Board.
- 3. Receive annual audits as required per Wisconsin Statutes section 66.1110(4)(c).
- 4. Provide the Board, through the Office of Assessment, on or before July 1 of each year, with the official City records on the assessed value of each tax key number within the District as of January 1 of each year for purposes of calculating the District assessments.

VI. PLAN APPROVAL PROCESS

- A. <u>Public Review Process</u>. The NID statute establishes a specific process for electing NID Board members and annually making changes to the Operating Plan. Pursuant to the statutory requirements, the following process will be followed:
 - 1. A time and place for an annual meeting at which members of the Board will be elected shall be set and a Class 2 notice of such meeting shall be published.
 - 2. At the meeting, Board members shall be elected consistent with Wisconsin Statutes section 66.1110(4) and section III(D) above, and the Board shall consider the District's annual Operating Plan.
 - 3. The Operating Plan shall be submitted to the City's Common Council for approval.
- B. <u>Petition to Terminate the District</u>. The City shall consider terminating the District if a petition to terminate is filed with the City Plan Commission in conformity with Wisconsin Statutes section 66.1110(6)(a).

VII. FUTURE YEAR OPERATING PLANS

A. <u>Changes.</u> It is anticipated that the District will continue to revise and develop this Operating Plan annually, in response to changing needs and opportunities in the District, in accordance with the purposes and objectives defined in this Operating Plan.

Wisconsin Statutes section 66.1110(4)(b) requires the Board and the City to annually review and make changes as appropriate in the Operating Plan. Therefore, while this document outlines in general terms proposed activities, information on specific assessed values, budget amounts and assessment amounts are based solely upon current conditions. Greater detail about subsequent years' activities will be provided in the required annual plan updates, and approval by the Common Council of such plan updates shall be conclusive evidence of compliance with this Operating Plan and the NID statute.

In later years, the District Operating Plan will continue to apply the assessment formula, as adjusted, to raise funds to meet the next annual budget. [However, the method of assessing and the board composition shall not be materially altered, except with the approval of a 4/5 majority of the entire District Board and consent of the City of Milwaukee.]

B. <u>Amendment, Severability and Expansion</u>. This District has been created under authority of Wisconsin Statutes section 66.1110. Except as set forth in the next sentence, should any court find any portion of this statute invalid or unconstitutional its decision will not invalidate or terminate the District and this Operating Plan shall be amended to conform to the law without need of re-establishment. Should any court find invalid or unconstitutional the organization of the entire District Board, any requirement for a 4/5 majority vote of the District Board, the budgeting process or the automatic termination provision of this or any subsequent Operating Plan, the District shall automatically terminate and this Operating Plan shall be of no further force and effect.

APPENDIX A

Wisconsin Statutes section 66.1110

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MUNICIPAL LAW 66.1110

(4m) A municipality shall terminate a business improvement district if the owners of property assessed under the operating plan having a valuation equal to more than 50 percent of the valuation of all property assessed under the operating plan, using the method of valuation specified in the operating plan, or the owners of property assessed under the operating plan, assessed valuation equal to more than 50 percent of the assessed valuation equal to more than 50 percent of the assessed valuation equal to more than 50 percent of the assessed valuation of all property assessed under the operating plan, file a petition with the planning commission requesting termination of the business improvement district, subject to all of the following conditions:

(a) A petition may not be filed under this subsection earlier than one year after the date the municipality first adopts the operating plan for the business improvement district.

(b) On and after the date a petition is filed under this subsection, neither the board nor the municipality may enter into any new obligations by contract or otherwise to implement the operating plan until the expiration of 30 days after the date of hearing under par. (c) and unless the business improvement district is not terminated under par. (e).

(c) Within 30 days after the filing of a petition under this subsection, the planning commission shall hold a public hearing on the proposed termination. Notice of the hearing shall be published as a class 2 notice under ch. 985. Before publication, a copy of the notice together with a copy of the operating plan and a copy of a detail map showing the boundaries of the business improvement district shall be sent by certified mail to all owners of real property within the business improvement district. The notice shall state the boundaries of the operating plan are available from the planning commission on request.

(d) Within 30 days after the date of hearing under par. (c), every owner of property assessed under the operating plan may send written notice to the planning commission indicating, if the owner signed a petition under this subsection, that the owner retracts the owner's request to terminate the business improvement district, or, if the owner did not sign the petition, that the owner requests termination of the business improvement district.

(e) If after the expiration of 30 days after the date of hearing under par. (c), by petition under this subsection or subsequent notification under par. (d), and after subtracting any retractions under par. (d), the owners of property assessed under the operating plan having a valuation equal to more than 50 percent of the valuation of all property assessed under the operating plan, using the method of valuation specified in the operating plan, or the owners of property assessed under the operating plan, or the owners of all property assessed under the operating plan, having an assessed valuation equal to more than 50 percent of the assessed valuation of all property assessed under the operating plan, have requested the termination of the business improvement district, the municipality shall terminate the business improvement district on the date that the obligation with the latest completion date entered into to implement the operating plan expires.

(5) (a) Real property used exclusively for residential purposes and real property that is exempted from general property taxes under s. 70.11 may not be specially assessed for purposes of this section.

(b) A municipality may terminate a business improvement district at any time.

(c) This section does not limit the power of a municipality under other law to regulate the use of or specially assess real property.

(d) If real property that is specially assessed as authorized under this section is of mixed use such that part of the real property is exempted from general property taxes under s. 70.11 or is residential, or both, and part of the real property is taxable, the municipality may specially assess as authorized under this section only the percentage of the real property that is not tax–exempt or residential. This paragraph applies only to a 1st class city.

History: 1983 a. 184; 1989 a. 56 s. 258; 1999 a. 150 s. 539; Stats. 1999 s. 66.1109; 2001 a. 85; 2017 a. 59, 70, 189.

66.1110 Neighborhood improvement districts. (1) In this section:

(a) "Board" means a neighborhood improvement district board elected under sub. (4) (a).

(b) "Chief executive officer" means a mayor, city manager, village president, or town chairperson.

(c) "Local legislative body" means a common council, village board of trustees, or town board of supervisors.

(d) "Municipality" means a city, village, or town.

(e) "Neighborhood improvement district" means an area within a municipality consisting of nearby but not necessarily contiguous parcels, at least some of which are used for residential purposes and are subject to general real estate taxes, and property that is acquired and owned by the board if the local legislative body approved acquisition of the property under sub. (4) (d) as part of its approval of the initial operating plan under sub. (3) (e).

(f) "Operating plan" means a plan adopted or amended under this section for the development, redevelopment, maintenance, operation, and promotion of a neighborhood improvement district.

(g) "Owner" means the owner of real property that is located within the boundaries, or the proposed boundaries, of a neighborhood improvement district.

(h) "Planning commission" means a plan commission under s. 62.23 or, if none exists, a board of public land commissioners or, if none exists, a planning committee of the local legislative body.

(2) An operating plan shall include at least all of the following elements:

(a) The special assessment method applicable to the neighborhood improvement district.

(b) The kind, number, and location of all proposed expenditures within the neighborhood improvement district.

(c) A description of the methods of financing all estimated expenditures and the time when related costs will be incurred.

(d) A description of how the creation of the neighborhood improvement district promotes the orderly development of the municipality, including its relationship to any municipal master plan.

(e) A statement as to whether the local legislative body authorizes the board to own real property and, if so, a description of the real property to be owned, the purpose of the ownership, and a statement of to whom the real property will be transferred if the neighborhood improvement district is terminated.

(f) A legal opinion that pars. (a) to (e) have been complied with.

(3) A municipality may create a neighborhood improvement district and adopt its operating plan if all of the following conditions are met:

(a) An owner of real property subject to general real estate taxes and located in the proposed neighborhood improvement district designated under par. (b) has petitioned the municipality for creation of a neighborhood improvement district.

(b) The planning commission has designated a proposed neighborhood improvement district and adopted its proposed initial operating plan.

(c) At least 30 days before creation of the neighborhood improvement district and adoption of its initial operating plan by the municipality, the planning commission has held a public hearing on its proposed neighborhood improvement district and initial operating plan. Notice of the hearing shall be published as a class 2 notice under ch. 985. Before publication, a copy of the notice, together with a copy of the proposed initial operating plan and a copy of a detail map showing the boundaries of the proposed neighborhood improvement district, shall be sent by certified mail to all owners of real property within the proposed neighborhood improvement district. The notice shall state the boundaries of the

2021–22 Wisconsin Statutes updated through 2023 Wis. Act 272 and through all Supreme Court and Controlled Substances Board Orders filed before and in effect on August 1, 2024. Published and certified under s. 35.18. Changes effective after August 1, 2024, are designated by NOTES. (Published 8–1–24)

66.1110 MUNICIPAL LAW

proposed neighborhood improvement district and shall indicate that copies of the proposed initial operating plan are available from the planning commission on request.

(d) Within 30 days after the hearing under par. (c), one of the following has not filed a petition with the planning commission protesting the proposed neighborhood improvement district or its proposed initial operating plan:

1. The owners of property to be assessed under the proposed initial operating plan having a valuation equal to more than 40 percent of the valuation of all property to be assessed under the proposed initial operating plan, using the method of valuation specified in the proposed initial operating plan.

2. The owners of property to be assessed under the proposed initial operating plan having an assessed valuation equal to more than 40 percent of the assessed valuation of all property to be assessed under the proposed initial operating plan.

(e) The local legislative body has voted to adopt the proposed initial operating plan for the neighborhood improvement district. The local legislative body shall publish a class 2 notice under ch. 985 regarding the meeting at which the local legislative body will vote on whether to adopt the proposed initial operating plan for the neighborhood improvement district. Before publication, a copy of the notice shall be sent by certified mail to all owners of real property within the proposed neighborhood improvement district.

(4) (a) 1. If the local legislative body adopts the proposed initial operating plan under sub. (3) (e), it shall determine the size of board, which shall consist of at least 5 members, all of whom shall own or occupy real property in the neighborhood improvement district.

2. The number of board members who represent commercial and residential property, respectively, shall be set by the local legislative body, as closely as possible, in the same proportion as is the aggregate valuation of commercial property in the neighborhood improvement district to the total assessed value of all property in the district, and the aggregate valuation of residential property in the district to the total assessed value of all property in the district to the total assessed value of all property in the district to the total assessed value of all property in the district.

3. The local legislative body shall set the time and place for a meeting at which members of the board will be elected, and shall publish a class 2 notice under ch. 985 that contains this information. The notice shall specify that all individuals who either own or occupy real property within the neighborhood improvement district are eligible to serve on the board and vote at the election.

4. At the meeting, the individuals who own or occupy real property shall be divided into 2 groups. One group shall consist of those individuals who own or occupy commercial property, and one group shall consist of those individuals who own or occupy residential property. Each group shall elect from among its members the number of board members set to represent its group by the local legislative body under subd. 2.

5. Board members elected under subd. 4. shall serve a one year term, and may be reelected. Annually, the number of board members who represent commercial and residential properties, based on the calculation described in subd. 2., may be reallocated by the local legislative body to the greatest extent possible to be consistent with the proportion described under subd. 2.

6. Annually, board members shall be elected under the procedures contained in this paragraph. If a vacancy occurs during the term of a board member, an individual shall be elected to fill the unexpired term of the member under the procedures contained in this paragraph.

(b) The board shall annually consider and may make changes to the operating plan, which may include termination of the plan, for the neighborhood improvement district. The board shall then submit the operating plan to the local legislative body for its approval. If the local legislative body disapproves the operating plan and may continue to resubmit the operating plan until local legislative body approval is obtained. Any change to the special assessment method applicable to the neighborhood improvement district shall be approved by the local legislative body.

(c) The board shall prepare and make available to the public annual reports describing the current status of the neighborhood improvement district, including expenditures and revenues. The report shall include an independent certified audit of the implementation of the operating plan obtained by the municipality. The municipality shall obtain an additional independent certified audit upon termination of the neighborhood improvement district.

(d) Either the board or the municipality, as specified in the operating plan as adopted, or amended and approved under this section, has all of the powers necessary or convenient to implement the operating plan, including the power to contract.

(4m) A municipality may annex territory to an existing neighborhood improvement district if all of the following conditions are met:

(a) An owner of real property subject to general real estate taxes and located in the territory proposed to be annexed has petitioned the municipality for annexation.

(b) The planning commission has approved the annexation.

(c) At least 30 days before annexation, the planning commission has held a public hearing on the proposed annexation. Notice of the hearing shall be published as a class 2 notice under ch. 985. Before publication, a copy of the notice, together with a copy of a detail map showing the boundaries of the territory proposed to be annexed to the neighborhood improvement district, shall be sent by certified mail to all owners of real property within the territory proposed to be annexed. The notice shall state the boundaries of the territory proposed to be annexed.

(d) Within 30 days after the hearing under par. (c), one of the following has not filed a petition with the planning commission protesting the proposed annexation:

1. The owners of property in the territory to be annexed that would be assessed under the operating plan having a valuation equal to more than 40 percent of the valuation of all property in the territory to be annexed that would be assessed under the operating plan, using the method of valuation specified in the operating plan.

2. The owners of property in the territory to be annexed that would be assessed under the operating plan having an assessed valuation equal to more than 40 percent of the assessed valuation of all property in the territory to be annexed that would be assessed under the operating plan.

(5) All special assessments received from a neighborhood improvement district and all other appropriations by the municipality or other moneys received for the benefit of the neighborhood improvement district shall be placed in a segregated account in the municipal treasury. No disbursements from the account may be made except to reimburse the municipality for appropriations other than special assessments, to pay the costs of audits required under sub. (4) (c) or on order of the board for the purpose of implementing the operating plan. On termination of the neighborhood improvement district by the municipality, all moneys collected by special assessment remaining in the account shall be highborhood improvement district, in the same proportion as the last collected special assessment.

(6) (a) Subject to pars. (b) and (c), a municipality shall terminate a neighborhood improvement district if one of the following occurs:

1. The owners of property assessed under the operating plan having a valuation equal to more than 50 percent of the valuation of all property assessed under the operating plan, using the method of valuation specified in the operating plan, file a petition with the planning commission requesting termination of the neighborhood improvement district.

2. The owners of property assessed under the operating plan having an assessed valuation equal to more than 50 percent of the

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179 Updated 21–22 Wis. Stats.

assessed valuation of all property assessed under the operating plan, file a petition with the planning commission requesting termination of the neighborhood improvement district.

3. The owners of property assessed under the operating plan having a valuation equal to more than 50 percent of the valuation of all property assessed under the operating plan fail to file a petition with the planning commission to continue the neighborhood improvement district within one year of the date on which the membership of the board changes from a majority which represents commercial properties to a majority that represents residential properties, or vice versa, as described under sub. (4) (a) 3.

(b) 1. A petition may not be filed under this subsection earlier than one year after the date on which the municipality first adopts the operating plan for the neighborhood improvement district.

2. On and after the date on which a petition is filed under par. (a) 1. or 2., or on and after the date on which a petition must be filed under par. (a) 3., neither the board nor the municipality may enter into any new obligations by contract or otherwise to implement the operating plan until the expiration of 30 days after the date of the hearing under subd. 3. and unless the neighborhood improvement district is not terminated under par. (c).

3. Within 30 days after the filing of a petition under par. (a) 1. or 2., the planning commission shall hold a public hearing on the proposed termination. Within 30 days after the deadline for filing a petition under par. (a) 3. passes, the planning commission shall hold a public hearing on the proposed termination. Notice of the hearing shall be published as a class 2 notice under ch. 985. Before publication, a copy of the notice, together with a copy of a detail map showing the boundaries of the neighborhood improvement district, shall be sent by certified mail to all owners of real property within the neighborhood improvement district. The notice shall state the boundaries of the neighborhood improvement district and shall indicate that copies of the operating plan are available from the planning commission on request and are posted in the building in which the municipality's governing body regularly holds its meetings.

4. Within 30 days after the date of the hearing under subd. 3., every owner of property assessed under the operating plan may send written notice to the planning commission indicating, if the owner signed a petition under par. (a) 1. or 2., that the owner retracts the owner's request to terminate the neighborhood improvement district, or, if the owner requests termination of the neighborhood improvement district under par. (a) 1. or 2.

5. Within 30 days after the date of the hearing under subd. 3., every owner of property assessed under the operating plan may send written notice to the planning commission indicating, if the owner signed a petition under par. (a) 3., that the owner retracts the owner's request to continue the neighborhood improvement district, or, if the owner requests continuation of the neighborhood improvement district under subd. 3.

(c) After the expiration of 30 days after the date of the hearing under par. (b) 3., and after adding any additions and subtracting any retractions under par. (b) 4. and 5., the municipality shall terminate the neighborhood improvement district on the date on which the obligation with the latest completion date entered into to implement the operating plan expires if the owners who have signed the petition requesting the termination of the neighborhood improvement district under par. (a) 1. or 2. constitute the required groups specified in par. (a) 1. or 2., or if an insufficient representation of owners, as described under par. (a) 3., petition to continue the neighborhood improvement district under par. (a) 3.

(7) (a) 1. Except as provided in subd. 2., any parcel of real property used exclusively for less than 8 residential dwelling units and real property that is exempted from general property taxes under s. 70.11 may not be specially assessed for purposes of this section.

2. In a 1st class city, real property that is exempted from general property taxes under s. 70.11 may not be specially assessed for purposes of this section.

(b) A municipality may terminate a neighborhood improvement district at any time.

(c) This section does not limit the power of a municipality under other law to regulate the use of or specially assess real property.

History: 2005 a. 186; 2009 a. 147; 2017 a. 70.

66.1111 Historic properties. (1) DEFINITIONS. In this section:

(a) "Historic property" has the meaning given under s. 44.31 (3).

(b) "Political subdivision" means a city, village, town or county.

(2) ACQUISITION OF PROPERTY. A political subdivision may acquire by gift, purchase or condemnation any property right in historic property, whether the property is real or personal.

(3) OWNERSHIP, USE AND DISPOSITION OF PROPERTY. (a) A political subdivision may preserve or rehabilitate any historic property which it owns, construct buildings on that property, own and maintain that property for public purposes or lease or convey that property.

(b) If a political subdivision leases to another person historic property, the political subdivision shall include provisions in the lease which protect the historic character and qualities of that property. If the political subdivision conveys historic property, the political subdivision shall obtain a conservation easement under s. 700.40 to protect the historic character and qualities of the property.

(4) CONSIDERATION OF EFFECTS ON HISTORIC PROPERTIES. (a) In the earliest stage of planning any action related to the following, a political subdivision shall determine if its proposed action will affect any historic property which is a listed property, as defined under s. 44.31 (4), or which is on the list of locally designated historic places under s. 44.45:

1. Long-range planning for facilities development.

2. Any action under sub. (3).

3. Razing any historic property which it owns.

(b) A political subdivision shall notify the state historic preservation officer of any proposed action which it determines under par. (a) would affect any historic property.

(5) GRANTS. A political subdivision may make grants of funds to any public or private entity for the purpose of preserving or rehabilitating historic property.

History: 1987 a. 395; 1989 a. 31; 1999 a. 150 s. 88; Stats. 1999 s. 66.1111.

66.1113 Premier resort areas. (1) DEFINITIONS. In this section:

(a) "Infrastructure expenses" means the costs of purchasing, constructing, or improving parking lots; access ways; transportation facilities, including roads and bridges; sewer and water facilities; exposition center facilities used primarily for conventions, expositions, trade shows, musical or dramatic events, or other events involving educational, cultural, recreational, sporting, or commercial activities; parks, boat ramps, beaches, and other recreational facilities; fire fighting equipment; police vehicles; ambulances; and other equipment or materials dedicated to public safety or public works.

(b) "Political subdivision" means a city, village, town or county.

(c) "Premier resort area" means a political subdivision whose governing body enacts an ordinance or adopts a resolution under sub. (2) (a).

(d) "Tourism-related retailers" means retailers classified in the standard industrial classification manual, 1987 edition, published

2021–22 Wisconsin Statutes updated through 2023 Wis. Act 272 and through all Supreme Court and Controlled Substances Board Orders filed before and in effect on August 1, 2024. Published and certified under s. 35.18. Changes effective after August 1, 2024, are designated by NOTES. (Published 8–1–24)

MUNICIPAL LAW 66.1113

APPENDIX B

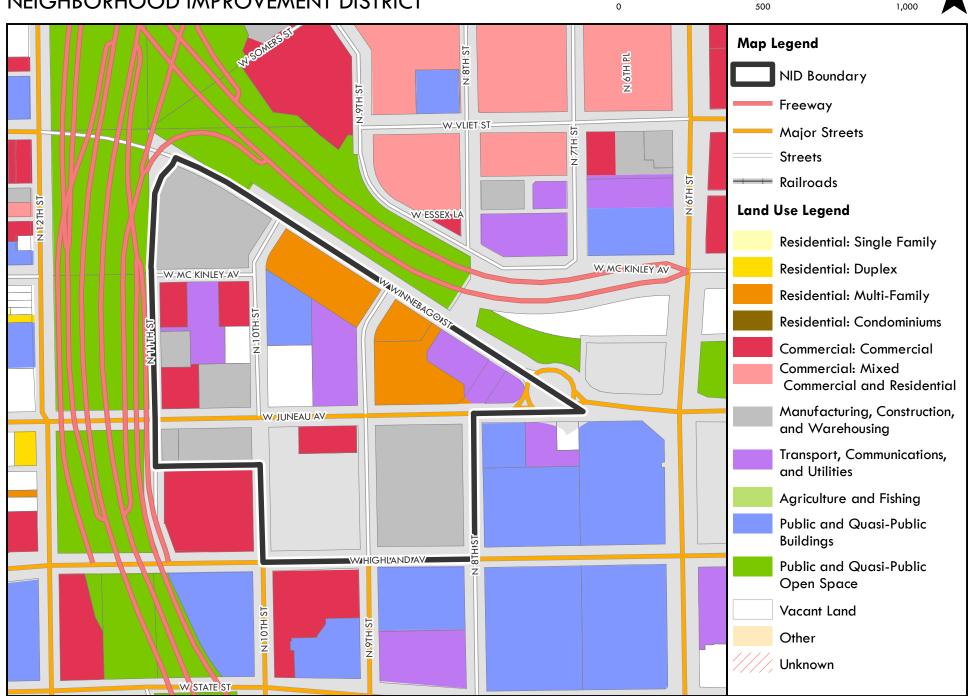
District Boundaries

NID NO. 1: BREWERY NEIGHBORHOOD IMPROVEMENT DISTRICT

Prepared by the Department of City Development Planning Division, 12/13/2016 Source: City of Milwaukee Information Technology Management Division; NIDC

N

Feet



Document Path: E:\GIS_Data\Projects\2016 Projects\16-11-14 NID Land Use Maps (x3)\Map - Brewery NID & Current Land Use (Rev 12-13.mxd

APPENDIX C

Listing of Properties Included in the District and District Assessments

Taxkey	Address	Owner1	Total Assessed Value	Value	NID 1 Assessment	ssment
COMMERCIAL						
3620452000	1243 N 10TH ST	J. VOLLRATH LLC	\$ 5,822,	5,822,100.00	Ş	8,199.64
3620453000	1220 N 11TH ST	BREWERY SILO LLC	\$ 505,	505,300.00	Ş	711.65
3620501000	1017 W MC KINLEY AV	BREWER SILO LLC	\$ 925,	925,000.00	Ş	1,302.74
3620502000	1217 N 10TH ST	NEIGHBORHOOD IMPROVEMENT	\$ 1,	1,800.00	Ş	2.54
3620508000	1036-1042 W JUNEAU AV	BLUE RIBBON REDEV FUND III	\$ 7,421,	7,421,300.00		10,451.89
3620509000	1203-1215 N 10TH ST	BREWERY HOUSE LLC	1			20,687.04
3620541000	1037 W MC KINLEY AV	JONJA HOLDINGS LLC	\$ 5,308,	5,308,700.00	Ş	7,476.58
3620551000	1240 N 10TH ST	BOARD OF REGENTS OF THE		7,895,300.00		11,119.46
3620601100	800 W JUNEAU AV	MKE HOTEL LLC	\$ 18,391,100.00		Ş	25,901.37
3620611000	910 W JUNEAU AV	WITHLI HOLDINGS LLC			Ş	1,424.28
3620612000	902-908 W JUNEAU AV	BREWERY PARKING				12,536.41
3910751000	901-923 W JUNEAU AV, Unit .	BREW CITY REDEVELOPMENT			Ş	2,518.86
3910861000	1037 W JUNEAU AV	BLUE RIBBON REDEVELOPMENT	\$ 713,	713,900.00	Ş	1,005.43
3910871000	925 W JUNEAU AV	NEIGHBORHOOD IMPROVEMENT DISTRICT NO 1 - THE BREWE			Ş	3.24
3910891000	1131 N 8TH ST, Unit 1	SH 7203-7207 LLC		5,979,700.00	Ş	8,421.60
3910892000	1128 N 9TH ST	SSL MILWAUKEE LLC	\$ 11,637,700.00		Ş	16,390.12
		TOTAL COMMERCIAL	\$ 90,994,100.00	100.00		
RESIDENTIAL						
3620441100	925-945 W WINNEBAGO ST	FLT BLUE RIBBON LOFTS, LLC	\$ 7,246,	7,246,200.00	Ş	10,205.29
3620521000	1244 N 9TH ST	BREWERY POINT APTS LLC	\$ 1,847,	1,847,300.00	Ş	2,601.67
3620531000	1003 W WINNEBAGO ST	WI FREDERICK LOFTS LLC	\$ 29,906,700.00	700.00	Ş	42,119.52
3620552000	922-934 W JUNEAU AV	WI FREDERICK LOFTS LLC		200.00		24,746.65
3620561110	840 W JUNEAU AV	WI FREDERICK LOFTS LLC	\$ 17,320,500.00	<u> </u>		24,393.57
3910862000	1009 W JUNEAU AV	MILWAUKEE PABST HOLDINGS LLC	\$ 13,574,200.00	<u> </u>	Ş	19,117.42
3910872000	1125 N 9TH ST	BLUE RIBBON SUITES LLC	\$ 15,239,700.00	700.00	Ş	21,463.05
		TOTAL RESIDENTIAL	\$ 102,705,800.00	800.00		
BUDGET	\$ 272,800.00					
RATE	0.001408364175717180					
		DISTRICT ASSESSED VALUE	\$ 193,699,900.00	900.006	\$ 2 [.]	272,800.00

APPENDIX D

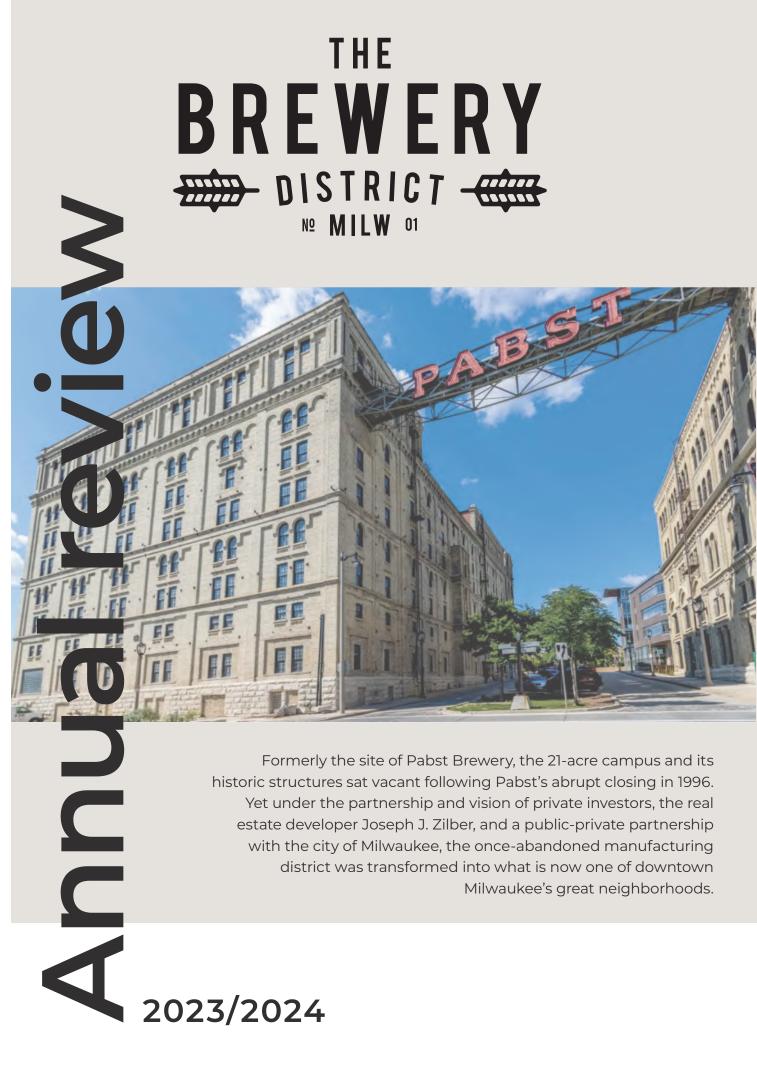
Proposed 2025 Budget

NID No.1 - 2024 Budget

Category	2024		2025 Proposed	
Snow Plowing	\$	12,000.00	\$	12,500.00
Pabst Sign Electric	\$	1,000.00	\$	1,000.00
Pabst Sign Repairs	\$	10,500.00	\$	40,000.00
Legal Fees	\$	1,000.00	\$	1,000.00
Admin Fees/Accounting	\$	24,000.00	\$	24,000.00
Audit Fee	\$	7,000.00	\$	8,350.00
Storm Water Retention Main			\$	-
Public Art Maintenance	\$	900.00	\$	-
Day Porters	\$	18,000.00	\$	14,000.00
Security	\$	77,000.00	\$	79,500.00
Property Identification/Wayfinding	\$	500.00	\$	-
Directors/Officers and Liab Ins	\$	1,100.00	\$	1,500.00
Commercial Property Insurance	\$	5,500.00	\$	6,000.00
Preservation Park Water	\$	500.00	\$	800.00
Zilber Park Water	\$	250.00	\$	250.00
Preservation Park Property Tax	\$	200.00	\$	200.00
Zilber Park Property Tax	\$	50.00	\$	200.00
Landscaping	\$	40,000.00	\$	35,000.00
Preservation Park Electricity	\$	2,000.00	\$	2,000.00
Zilber Park Electricity	\$	2,500.00	\$	2,500.00
Lamp Post Electricity/Meters (Holiday)	\$	1,000.00	\$	1,000.00
Park maintenance	\$	2,500.00	\$	2,500.00
Marketing & PR	\$	15,000.00	\$	15,000.00
Holiday Lighting	\$	13,500.00	\$	15,500.00
Community Outreach (BID 21 Housing Coordinator Dona	ation)		\$	-
Community Development	\$	5,000.00	\$	5,000.00
Bubler Bikes Renewal Fee	\$	5,000.00	\$	5,000.00
Contingency				

Total

\$ 246,000.00 \$ 272,800.00



NID No. 1 Board of Directors



Michael Kelly Chairman of the board Blue Ribbon Management

> **Erica Vaillancourt** Board Secretary Interstate Parking

Mark Yencheske Board Member Best Place at the Historic Pabst Brewery

Seth Wood Board Member Hyatt Place Milwaukee Downtown

> Sarah Michalek Board Member Colliers

Staff **Erin Stenum** NID No. 1 Manager

The District's commitment to transparency and accountability is reflected in its regular public meetings of the Neighborhood Improvement District No. 1 Board. Over the course of twelve meetings from September 2023 through September 2024, the board ensures the Operating Plan and District objectives are fully realized.



Neighborhood Improvement District No. 1 Boundaries

The Brewery NID No. 1 represents approximately eight blocks and is bounded by Winnebago Street at the north, Highland Avenue at the south, I-43 to the west and 7th Street to the east.

INTRODUCTION



The Brewery District consists of 16 adaptively reused and 14 historically preserved buildings, totalling over 1.6 million square feet, with more than \$300 million in public and private investment.

The Brewery Neighborhood Improvement District No. 1

The story of The Brewery District is one of resilience, vision, and leadership. Once a thriving manufacturing company of the iconic and historic Pabst Brewing Company, the 21-acre campus and its historic structures were left vacant for over a decade after Pabst's abrupt closing in 1996.

Bold and innovative leadership of private investors, real estate developer Zilber Ltd., as well as a strong publicprivate partnership with the city of Milwaukee, the once-forgotten area has undergone a remarkable transformation.

Today, The Brewery District stands as one of downtown Milwaukee's most beloved and thriving neighborhoods.

The sustainable and walkable district consists of 16 adaptively reused buildings, and 14 historically preserved, totalling more than 1.6 million square feet; over 844,000 square feet of new construction: a phased streetscape reconstruction; and more than \$300 million in public and private investment. Infrastructure designed for stormwater management, aggressive landscaping, tree lawns,

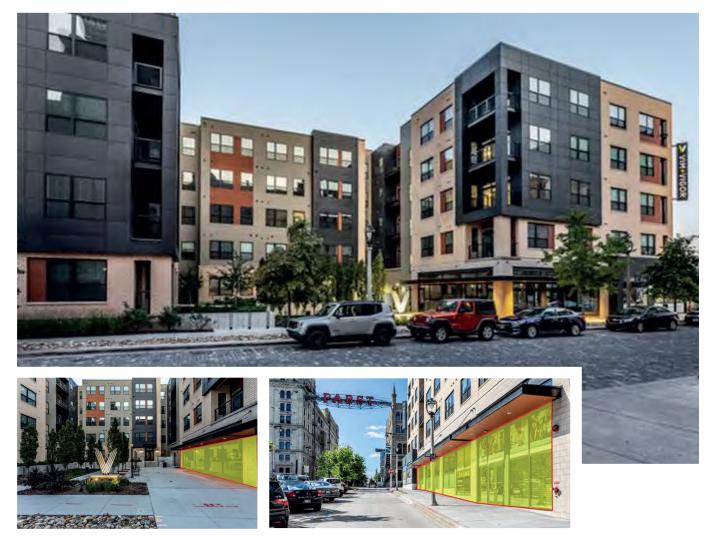
bioswales, Zilber Park and Preservation Park, and other commitments to sustainability make The Brewery District a LEED Platinum Neighborhood Development.

Residential and commercial property owners within the district remain committed to the forward momentum of the neighborhood and, therefore, support an annual assessment to enhance city services and enrich the quality of life within the district.

66

Goals and Objectives

To promote and sustain the development and operation of the former historic Pabst Brewery complex as a thriving mixed-use, safe and vibrant community in which to live, work, learn and play.



Lease information provided by Founders|3 and Vim + Vigor property Manager Weidner Apartment Homes

Economic Development

The Brewery District in Milwaukee has become a hub for economic development, with impressive figures to back it up. The area boasts over 1.6 million square feet of space, with 844,000 of those dedicated to new construction. New and completed developments during the 2023- 2024 year include:

Go Grocer built out 2,430 sq. ft. first level commercial retail space located at 926-A W. Juneau Avenue within the Vim + Vigor residential property.

Ultra Violet built out 1,568 sq. ft. first level commercial retail space located at 926-B W. Juneau Avenue within the Vim + Vigor residential property.









01. Go Grocer, 2,430 sq. ft. retail grocery store with fresh fruit, meat, dairy, craft beer & wine.

02. Ultra Violet, 1,568 sq. ft. nail salon and boba tea cafe.

Living in The Brewery District

Over one million sq. ft. of residential space across seven properties offers a spectrum of options ranging from luxury apartments to affordable housing for seniors.

Work Spaces

The area offers more than 312,000 sq. ft. of commercial space across four office buildings, providing workspaces for over 70 tenant businesses.

Education

The University of Wisconsin-Milwaukee Joseph J. Zilber Public School of Health is located in the Brewery District, housed in a LEED Goldcertified building. The 50,299 sq. ft. building houses nearly 60 School of Public Health faculty and students.

Destination

The neighborhood is also home to a variety of dining, and hospitality options with over 379,000 sq. ft. of entertainment space across ten properties.

Green Spaces

Green spaces are also abundant in the Brewery District, with the Preservation Park and Zilber Park providing over 20,000 square feet of public space.

Ample Parking

Over 1,400 parking spaces are available. A LEED Goldcertified public parking structure with 908 stalls is central located and in addition to 500 private parking spaces, above ground and under ground.

The Brewery District truly has something for everyone, making it a prime destination for economic development.



Nō Studios



Pabst Professional Center

Zilber **Park**

UW-Milwaukee Joseph J. Zilber Public School of Health

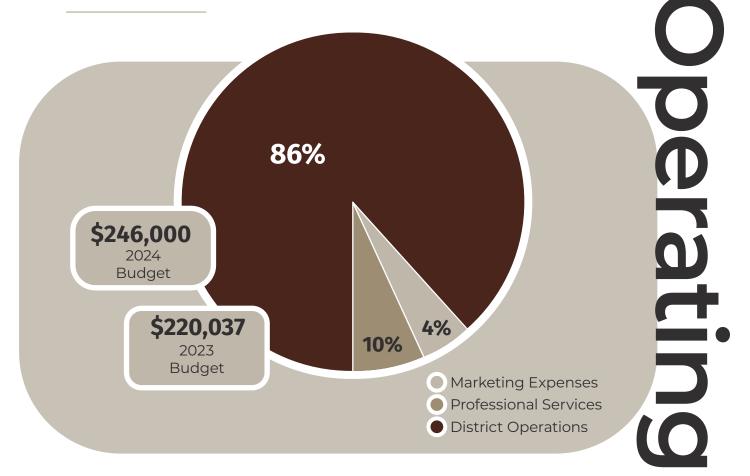




In 2024, the total assessed property valuation at initial assessment was \$193,699,900.

The 2023 final assessment was \$179,873,700 and \$179,613,700 in 2022.

In 2024 the District's total property value increased 7.7% over 2023.



In 2024 the budget was \$246,000 and \$257,531 in 2023. The District included a \$35,000 contingency fund in 2023 bringing the total to \$292,531. The board applied \$72,494 of unspent cash carried over from 2022 to bring the total assessment down to \$220,037 in 2023.

In 2023 through 2024, the NID No. 1 operations include Day Porter Services, Public Safety, Park Maintenance, Stormwater Management, Landscaping, Winter Maintenance, Public Art Maintenance, Historic neon Pabst Sign Maintenance and a Holiday Lighting Program. The NID No. 1 marketing and promotional expenses included the organization and operating of the Brewery District Farmers Market that took place June - August, PR consulting, social media, and other promotional activities for the NID No. 1.

District professional services include expenses for accounting, bank service charges, email and website costs, management services, and postage fees.

In 2024, the NID No. 1 increased its district maintenance expenditures for the neon Pabst sign and bridge, upgraded its security camera system, and increased its security, and day portering budget.

Annual Report **11**

2023 - 2024 The Brewery



Prarie Seed Future Company specializes in plant species native to southeast Wisconsin and are working to restore and maintain the District's bioswales.

NID No. 1

Operations

The Brewery District is a vibrant mixeduse community with a variety of residential developments, hotels, breweries, taverns, restaurants, work spaces, and more. We are also a Neighborhood Improvement District.

Established in 2009, The Brewery NID No.1 is the first Neighborhood Improvement District in the state of Wisconsin and a shining example of historic preservation and adaptive reuse nationwide.

The NID No. 1 provides services to increase the

safety and cleanliness and the perceived safety and cleanliness of our community and as a supplement to the maintenance and security services provided by the city of Milwaukee. The NID No. 1's core programs are outlined on the following pages.

District **Operations**



01 Public Safety

At the Brewery District, we take safety seriously. Our commitment to the safety of our residents is reflected in our investment in a Security Officer, cutting-edge technology, and close collaboration with the community and MPD, with our MPD District One Community Officer Liaison and our Downtown District Attorney. Through these strategic and proactive measures, we are able to keep our community safe and thriving.



02 Annual Landscaping Plan

The District's green spaces are environmentally focused on the planting, management, and conservation of native species. Our beautiful bioswales, park trees, and public right-of-way native plantings are just a few of the highlights of our extensive landscaping maintenance program which contributes to the Distric's LEED Platinum ND designation. We take pride in maintaining a beautiful and welcoming neighborhood year-round through debris and trash removal, tree pruning, weeding, mulching, and leaf removal.



03 Historic Neon PABST Sign

One of the most iconic symbols of Milwaukee's rich brewing history is the historic neon PABST sign over Juneau Avenue. The District provides special care and attention to ensure its structural integrity and its preservation for future generations. That's why we conduct regular engineering inspections and maintenance to keep it shining brightly for years to come.



04

Promotion & Events

The District engages in promotional activities to share the narrative of our community, its unique qualities, and amenities to attract users to the District as a destination.

District Operations



05 Holiday Lighting Program

There's no better way to celebrate the holiday season than with a little extra sparkle! The Brewery District's annual holiday lighting program includes decorating 86 harp light poles throughout the neighborhood with garland, lights, and wreaths.



06 Day Porter Services

The Brewery District's Day Porter Services provided by Mid America Building Services do more than just keep our neighborhood clean, they remove an average of 240 gallons of trash every week! These unsung heroes are the backbone of our community, ensuring that our streets and public areas are free from litter and debris. They help our parks and green spaces remain enjoyable throughout the seasons and maintain our dog bag program that promotes responsible pet ownership.



07

Park Operations

Our neighborhood boasts 20,650 square feet of lush green space, not to mention two beautiful parks, Zilber Park and Preservation Park. These parks are not only a source of natural beauty and serenity, but also serve as popular wedding and event venues.



08 Winter Maintenance

Even in the depths of winter, we strive to keep our community safe and accessible. Our winter maintenance program includes snow removal and ice management in public areas such as Zilber Park, Preservation Park, and a pedestrian walkway between the parking garage and 10th Street.

District **Operations**



10 Placemaking

To strengthen the connection between our public spaces and the people who utilize them, the District has invested in developing public space improvements and their ongoing maintenance. These projects include the W. Juneau Avenue roundabout landscaping and neighborhood gateway signage, District identification signage, and wayfinding signage.



09 Stormwater Management

The Brewery District is designed to be a model for sustainable stormwater management. By capturing the majority of its stormwater from rooftops and open areas before it enters the combined sewer system, we are able to purify it through underground detention reservoirs, porous pavement areas, and 17 beautiful bioswales. We're proud to say that we now infiltrate over 75% of the average annual rainfall and extract 85% of its pollutants!



11 Public Art Maintenance

The Brewery District is home to some truly stunning public art installations, and we're committed to keeping them in top condition for all to enjoy. Our maintenance plan includes regular care and upkeep of Zilber Park's bronze statue, the Gabion Ice Wall, and the Preservation Park Artifact Gallery.



thebrewery.org

Milwaukee, Wisconsin

Audited Financial Statements

For the Years Ended December 31, 2023 and 2022

Table of Contents

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Statements of Revenues, Expenses, and Changes in Net Position	9
Statements of Cash Flows	10
Notes to Financial Statements	11 - 14
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INDEPENDENT AUDITORS' REPORT

To the Board of Directors Brewery Neighborhood Improvement District No. 1 Milwaukee, Wisconsin

Opinions

We have audited the accompanying financial statements of Brewery Neighborhood Improvement District No. 1 ("District") which comprise the statements net position as of December 31, 2023 and 2022, the related statements of revenues, expenses, and changes in net position, and cash flows for the years then ended, and the related notes to the financial statements.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the District as of December 31, 2023 and 2022 and the changes in its financial position and its cash flows for the years then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audits in accordance with auditing standards generally accepted in the United States of America Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 4 through 7 be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise District's basic financial statements. The budgetary comparison schedule on page 15 is presented for the purpose of additional analysis and is not a required part of the basic financial statements. The budgetary comparison schedule is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the budgetary comparison schedule is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

August 8, 2024 Milwaukee, Wisconsin

Milwaukee, Wisconsin

Management's Discussion and Analysis (Unaudited)

This section of Brewery Neighborhood Improvement District No. 1 ("the District") financial report presents a discussion and analysis of the District's financial performance for the years ended December 31, 2023 and 2022. The discussion has been prepared by management, along with the financial statements and related footnote disclosures, and should be read in conjunction with, and is qualified in its entirety by, the financial statements and notes. This discussion and analysis is designed to focus on current activities, resulting changes, and currently known facts.

Using the Financial Report

The financial report consists of three financial statements that focus on the financial condition of the District and the results of its operations as a whole.

One of the most important questions asked about governmental finances is whether the unit of government as a whole is better off or worse off as a result of the year's activities. A key to the understanding of this questions is the statement of net position, statement of revenues, expenses, and changes in net position, and the statement of cash flows which present financial information in a format similar to that used by business.

The statements of net position include all of the District's assets and liabilities. It is prepared using the accrual basis of accounting, whereby revenues and assets are recognized when the service is provided and expenses and liabilities are recognized when others provide the service, regardless of when cash is exchanged. The District's net position is one indicator of its financial health. Generally, over time, increases or decreases in net position will indicate the improvement of erosion the District's financial health.

The statements of revenues, expenses, and changes in net position present the revenues earned and the expenses incurred during the period. The District's activities are reported as operation. The District currently has only minimal operating activities, which are shown in detail in the statements of revenues, expenses, and changes in net position. Note that the amount for net assets at end of period on these statements agrees with total net assets on the statements of net position.

Other important factors to consider when evaluating financial viability are the District's ability to meet financial obligations as they are due and its ability to generate future net cash flows. The statements of cash flows present the information related to cash inflows and outflows summarized by operating, capital financing, and investing activities. In addition to information about cash transactions, the statements of cash flows reconciles the increase in net position on the statements of revenues, expenses, and changes in net position, with net cash provided by operating activities on the statements of cash flows.

Milwaukee, Wisconsin

Management's Discussion and Analysis (Unaudited) (Continued)

Statements of Net Position

December 31	2023		
Assets			
Current assets	\$ 124,866	\$	146,923
Non-current capital assets	312,705		327,388
Other assets	0		4,317
Total Assets	\$ 437,571	\$	478,628
Liabilities Current liabilities	\$ 6,223	\$	4,740
Net Position	431,348		473,888
Total Liabilities and Net Position	\$ 437,571	\$	478,628

Current Assets

Current assets consist of cash in the District's bank account, accounts receivable, and prepaid insurance premiums for the District's business insurance policies.

Non-current Capital Assets

There was one capital expenditures in 2023, and there were no expenditure completed in 2022.

The capital expenditure in 2023 includes a Security System Server, as a part of new security improvements to the Brewery NID.

Other Assets

During 2018, the District entered into an agreement with the City of Milwaukee and Midwest Bikeshare, Inc. d/b/a Bublr Bikes ("Bublr") to sponsor a Bublr Bike Station for a period of five years. The agreement totaled \$63,800, including the costs for the electrical installation for the bike station to operate. The total cost will be amortized over the 5 year period.

During 2018, the District entered into a project contract with Rev Pop Inc. to redesign the District's website. The total project cost was \$12,500. Due to the nature of this type of project, the cost was amortized over a 3 year period.

Milwaukee, Wisconsin

Management's Discussion and Analysis (Unaudited) (Continued)

Current Liabilities

Current liabilities consist of accounts payable and accrued expenses, which consist of expenses for goods and services received from vendors in the current year but paid for in the following year. The balance of accounts payable at December 31, 2023 and 2022 is predominantly made up of expenses incurred near the year end, electricity, repairs and maintenance, and other miscellaneous items.

Statements of Revenues, Expenses, and Changes in Net Assets

Year Ended December 31		2022		
Revenues				
Assessment income	\$	220,037 \$	204,500	
Promotional event administration		0	10,426	
Interest income		6,923	7	
Miscellaneous revenue		250	10	
Expenses				
Operating expenses		247,156	170,543	
Depreciation and amortization expense		22,594	29,939	
Increase (Decrease) in Net Position		(42,540)	14,461	
Net Position, beginning of period		473,888	459,427	
Net Position, end of period	\$	431,348 \$	473,888	

Revenues

The District's revenue primarily consists of the assessment income earned annually from the City of Milwaukee. The District earned \$220,037 and \$204,500 in assessment income during 2023 and 2022, respectively. The annual assessment for the District's operating expenses is levied by the City of Milwaukee and remitted to the District annually.

The District did not hold an event in 2023. However, they held an event, The Brewery District Farmers Market in 2022 to promote the neighborhood. Event revenue totaled \$10,426 and in 2022,

Expenses

The District incurred \$269,750 and \$200,482 in operating expenses in 2023 and 2022, respectively, primarily for professional fees, marketing and promotion, right of way landscaping, landscaping, snow removal, management fees, repairs and maintenance, security, insurance, utilities, depreciation, and amortization.

Milwaukee, Wisconsin

Management's Discussion and Analysis (Unaudited) (Continued)

Budget to Actual Amounts Significant Variance Comparison

In 2022, the District saw an increase in expenses for its repairs and maintenance, security services, professional fees, and a decrease in expenses for its marketing and donations to others.

The district underwent major construction on the Pabst signage in the District. This saw a significant increase in the repairs and maintenance expense accounts.

The district began a contract with a new security vendor in 2023. This was due to the old vendor failing to meet agreed upon services. The new security vendor, given that it is a greater service, sees an increase in expenses due to higher costs per month.

Overall Financial Position

Management believes the District is in good condition financially. Revenues derived from the City of Milwaukee's 2023 annual assessment, along with other revenues earned and reserves from prior year surpluses, are expected to be adequate to cover operating working capital requirements in 2023.

Requests for Information

This financial report is designed to provide a general overview of the District. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to Michael Kelly, Board President.

Milwaukee, Wisconsin

Statements of Net Position

December 31, 2023 and 2022

Assets	2023			2022
Current Assets: Cash and cash equivalents Accounts receivable, net Prepaid expense Total current assets	\$	<u>2023</u> 119,978 - 4,888 124,866	\$ _	140,476 1,080 5,367 146,923
Capital Assets: Land Other capital assets net of accumulated depreciation Net capital assets	_	270,000 <u>42,705</u> 312,705	_	270,000 57,388 327,388
Other Assets: Deferred sponsorship Web design and development Total other assets Less accumulated amortization Net other assets	-	63,800 12,500 76,300 (76,300) 	-	63,800 12,500 76,300 (71,983) 4,317
Total assets	\$_	437,571	\$	478,628
Liabilities and Net Position				
Current Liabilities: Accounts payable	\$	6,223	\$	4,740
Net Position: Net investment in capital assets Unrestricted Total net position	-	312,705 118,643 431,348	-	327,388 146,500 473,888
Total liabilities and net position	\$_	437,571	\$_	478,628

The accompanying notes to financial statements are an integral part of these statements.

Milwaukee, Wisconsin

Statements of Revenues, Expenses, and Changes in Net Position

For the Years Ended December 31, 2023 and 2022

		<u>2022</u>		
Operating Revenues:				
Assessment	\$	220,037 \$	204,500	
Promotional event administration			10,426	
Total operating revenue		220,037	214,926	
Operating Expenses:				
Electric		3,883	4,876	
Insurance expense		6,088	18,234	
Landscaping		35,141	9,630	
Website		331	1,674	
Professional fees		36,350	28,000	
Marketing and promotion		10,501	22,306	
Real estate taxes		200	201	
Repair and maintenance		58,451	21,691	
Security		63,555	31,319	
Sewer and water		799	-	
Holiday lighting		13,443	13,510	
Snow removal		13,626	10,172	
Licenses and fees		1,996	1,301	
Depreciation		18,277	17,179	
Amortization		4,317	12,760	
Donation to others		-	5,000	
Bad debt expense		1,080	1,982	
Miscellaneous		1,712	647	
Total operating expenses		269,750	200,482	
Net operating income (loss)		(49,713)	14,444	
Nonoperating Revenues:				
Miscellaneous revenue		250	10	
Interest income		6,923	7	
Total nonoperating revenue		7,173	17	
Change in net position		(42,540)	14,461	
Net position, beginning of year		473,888	459,427	
Net position, end of year	\$	431,348 \$	473,888	

The accompanying notes to financial statements are an integral part of these statements.

Milwaukee, Wisconsin

Statements of Cash Flows For the Years Ended December 31, 2023 and 2022

		<u>2023</u>		<u>2022</u>
Cash Flows from Operating Activities:				
Assessment receipt	\$	220,037	\$	204,500
Promotional event administration		-		17,273
Payments to vendors	_	(244,114)		(187,738)
Net cash and cash equivalents provied (used) by operating activities		(24,077)		34,035
Cash Flows from Financing Activities:				
Purchase of capital assets	_	(3,594)		-
Net cash and cash equivalents used by financing activities	_	(3,594)		-
Cash Flows from Investing Activities:				
Interest income		6,923		7
Miscellaneous revenue	_	250		10
Net cash and cash equivalents provided by investing activities	-	7,173		17
Net change in cash and equivalents		(20,498)		34,052
Cash and cash equivalents, beginning of year	-	140,476		106,424
Cash and cash equivalents, end of year	\$	119,978	\$	140,476
Reconciliation of Operating Income (Loss) to Cash				
Provided (Used) by Operating Activities:				
Operating income (loss)	\$	(49,713)	\$	14,444
Adjustments to reconcile change in net assets to net				
cash and cash equivalents provided (used) by operating activities				
Depreciation		18,277		17,179
Amortization		4,317		12,760
Changes in assets and liabilities:				
Accounts receivable, net		1,080		6,847
Prepaid expenses		479		(1,305)
Accounts payable		1,483		(1,768)
Accrued expenses		-		(7,147)
Deferred insurance proceeds	-	-		(6,975)
Total adjustments		25,636	·	19,591
Net cash and cash equivalents provided (used) by operating activities	\$	(24,077)	\$_	34,035

The accompanying notes to financial statements are an integral part of these statements.

Milwaukee, Wisconsin

Notes to Financial Statements

December 31, 2023 and 2022

1. Nature of Operations

Brewery Neighborhood Improvement District No. 1 ("District") was created by the Common Council of the City of Milwaukee on May 13, 2009 under the provisions of Wisconsin Statute Section 66.1110. The purpose of the District is to sustain the development and operation of the former historic Pabst Brewery as a thriving, mixed-use development to be known as The Brewery, a Joseph J. Zilber Historic Redevelopment.

The District is governed by a five-member board appointed by the mayor and approved by the city council. All of the board members represent commercial and residential property owners as defined in the District's bylaws.

2. Summary of Significant Accounting Policies

The District complies with U.S. generally accepted accounting principles ("GAAP"). GAAP includes all relevant Governmental Accounting Standards Board ("GASB") pronouncements. The accounting and reporting framework and the more significant accounting policies are discussed in subsequent subsections of this Note.

Measurement Focus and Basis of Accounting

The statements of net position and the statements of revenues, expenses, and changes in net position are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash receipts or cash disbursements.

Use of Estimates

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

Cash and Cash Equivalents

For purposes of the statements of cash flows, the District considers all demands deposits and highly liquid debt instruments purchased with an original maturity of three months of less to be cash equivalents. Currently the District holds only demand deposits which are subject to custodial risk, the risk that in the event of a financial institution failure, the District's deposits may not be returned to the District. As of the years ended December 31, 2023 and 2022, the District's deposits were fully insured by FDIC coverage. The District does not have a policy on custodial risk.

Net Position

Net position represents the difference between assets and liabilities. Net position is reported as restricted when there are limitations imposed on their use either through legislation or other external restrictions. Net position related to property and equipment is classified as invested in capital assets, and the remainder of the District's net position is classified as unrestricted.

Milwaukee, Wisconsin

Notes to Financial Statements

December 31, 2023 and 2022 (Continued)

2. Summary of Significant Accounting Policies (Continued)

Accounts Receivable, Net

Accounts receivable are reported at contract values, less an allowance for uncollectible accounts. Management determines the need for an allowance for doubtful accounts based on experience relative to the possibility of collection. Management has established an allowance for uncollectible accounts amounting to \$0 and \$1,982 for the years ended December 31, 2023 and 2022, respectively. Accounts receivable, net amounted to \$7,927 for the year ended December 31, 2021.

Capital Assets

Capital assets are recorded at cost if purchased and fair value at the time of receipt if donated. Depreciable capital assets consist of equipment and land improvements, which are stated at cost and depreciated using the straight-line method over the estimated useful life, which ranges between 3 and 7 years. Land is not depreciated.

Budget

The budget for the District for 2023 and 2022 was \$292,531 and \$204,500, respectively, in operating expenses. For 2024, an annual operating budget of \$246,000 was adopted.

Operating Revenues

The District considers its assessment income to be operating income. The District also manages neighborhood promotional events. The revenues generated are recorded as operating income.

Subsequent Events

Management has evaluated subsequent events for possible recognition or disclosure through the date the financial statements were available to be distributed August 8, 2024. There were no subsequent events that required recognition or disclosure.

3. Assessment Income

The annual assessment for the District's operating expenses is levied against each property within the District in direct proportion to the current assessed value of each property for real estate purposes. The City of Milwaukee levies the assessment and remits payment to the District annually. During 2023 and 2022, the District received \$220,037 and \$204,500, respectively, in assessment income.

4. Commitments

In 2020, the District entered into an agreement with the City of Milwaukee to maintain improvements in the public right-of-way and carry insurance for the \$300,000 in improvements commissioned by the Brewery Project LLC and owned by the City of Milwaukee. Management estimates that the District will continue to see annual increases in their insurance premiums, irrigation maintenance costs, and other maintenance costs each year due to the agreement. However, management is unable to estimate the exact costs at this time. This agreement is indefinite, and these additional expenses are expected to be incurred each year that the agreement is in place.

Milwaukee, Wisconsin

Notes to Financial Statements

December 31, 2023 and 2022

(Continued)

5. Capital Asset Activity

The following tables summarize capital asset activity for the years ended December 31, 2023 and 2022:

		Balance January 1		Additions		Transfers or Disposals		Balance December 31
2023 Activity:			-		-	•	• -	
Nondepreciable capital assets: Land	\$	270,000	\$	-	\$	-	\$	270,000
Depreciable capital assets: Equipment		30,947		3,594		-		34,541
Land improvements Less accumulated depreciation Net depreciable capital assets	_	65,625 (39,184) 57,388		- (18,277) (14,683)	-	-	· -	65,625 (57,461) 42,705
Net capital assets	\$_	327,388	\$	(14,683)	\$_	-	\$	312,705
2022 Activity:								
Nondepreciable capital assets: Land	\$	270,000	\$	-	\$	-	\$	270,000
Depreciable capital assets: Equipment		30,947		-		-		30,947
Land improvements Less accumulated depreciation Net depreciable capital assets		65,625 (22,005) 74,567		- (17,179) (17,179)		-		65,625 (39,184) 57,388
Net capital assets	\$	344,567	\$	(17,179)	\$	-	\$	327,388

Depreciation expense for the years ended December 31, 2023 and 2022 was \$18,277 and \$17,179, respectively.

6. Deferred Sponsorship Costs

During 2018, the District entered into an agreement with the City of Milwaukee and Midwest BikeShare, Inc. d/b/a Bublr Bikes ("Bublr") to sponsor a Bublr Bike Station for a period of five years. If the Bublr Bike Station is removed from the District location within five years from the date the station became operational (May 2018), the District is entitled to a refund of its sponsorship costs, on a pro rata basis, over the five-year term. The District was also required to install an electrical connection for the bike station. Therefore, the sponsorship costs and electrical installation costs are being amortized over this five-year period. Amortization of these costs were \$4,317 and \$12,760 during the years ended December 31, 2023 and 2022, respectively. These have been fully amortized as of December 31, 2023.

Milwaukee, Wisconsin

Notes to Financial Statements

December 31, 2023 and 2022 (Continued)

7. Website Development Costs

During 2018, the District entered into an agreement with Rev Pop, Inc. to redesign the District's website. The total project cost amounted to \$12,500. Due to the nature of this asset as developing computer software, the total cost is being amortized over a three-year period. These have been fully amortized as of December 31, 2022.

Milwaukee, Wisconsin

Budgetary Comparison Schedule

For the Year Ended December 31, 2023

	Original and Final <u>Budget</u>	Actual
Revenues:		
Assessment	\$ 220,037 \$	220,037
Interest income	-	6,923
Miscellaneous revenue	 	250
Total revenue	220,037	227,210
Expenses:		
Electric	5,500	3,883
Insurance expense	6,381	6,088
Landscaping	40,000	35,141
Website	-	331
Professional fees	31,000	36,350
Marketing and promotion	23,000	10,501
Real estate taxes	250	200
Repair and maintenance	45,650	58,451
Security	70,000	63,555
Sewer and water	750	799
Holiday lighting	14,500	13,443
Snow removal	10,000	13,626
Licenses and fees	5,000	1,996
Depreciation	-	18,277
Amortization	-	4,317
Donation to others	5,000	-
Property identification	500	-
Contingency	35,000	-
Bad debt expense	-	1,080
Miscellaneous	 -	1,712
Total expenses	292,531	269,750
Change in net position	(72,494)	(42,540)
Net position, beginning of year	 473,888	473,888
Net position, end of year	\$ 401,394 \$	431,348

See independent auditors' report.