

**Aldermanic Amendments to the  
Proposed 2014 Executive Budget**

**Presented Under Article IV, Section 9, Subsection 2  
of the Common Council Procedure and Rules**

# **2014 24-HR AMENDMENT PACK**

Common Council Meeting of November 1, 2013



COMMON COUNCIL AMENDMENTS TO THE PROPOSED 2014 EXECUTIVE BUDGET - 24 HOUR PACKET

<u>Agenda Number</u>		<u>BUDGET</u>	<u>LEVY</u>	<u>RATE</u>	
	<b>2014 PROPOSED EXECUTIVE BUDGET</b>	1,446,959,854	254,368,082	10.610	
<u>AMENDMENT DESCRIPTION</u>	<u>BUDGET EFFECT</u>	<u>LEVY EFFECT</u>	<u>RATE EFFECT</u>		
<b>10</b>	Create a Strong Neighborhood Improvement special fund in the Common Council - City Clerk's Office and fund at \$500,000. Reduce cash levy funding for the High Impact Streets Program by \$500,000, increase new borrowing authorizations for the High Impact Streets Program by \$500,000.	510,000	10,000	0.000	
<b>12A</b>	Create a Neighborhood Ambassador Program Special Purpose Account with funding of \$115,000. Reduce funding for the Community Outreach and Mediation Special Purpose Account by \$15,000.	100,000	100,000	0.004	
<b>23</b>	Transfer funding, FTE and position authority for the Interagency Housing Coordinator from the Mayor's Office to the Department of Administration Office of the Director.	0	0	0.000	
<b>26A</b>	Increase total police recruits by 20 using Federal grant funding. The intent is to have one class of 50 recruits in early 2014, a class of 35 recruits mid-2014, and a class of 35 late 2014.	392,353	392,353	0.016	

**SPONSOR(S): ALD. HAMILTON**

**AMENDMENT 10  
FAILED**

<b>DEPARTMENT</b>	<b>BUDGET EFFECT</b>	<b>TAX LEVY EFFECT</b>	<b>TAX RATE EFFECT PER \$1,000</b>
COMMON COUNCIL-CITY CLERK , CAPITOL IMPROVEMENTS, CITY DEBT	\$+510,000	\$+10,000	\$+0.001

**AMENDMENT INTENT**

The intent of this amendment is to create a Strong Neighborhood Investment special fund in the City Clerk's Office funded at \$500,000; reduce cash-levy funding for the High Impact Streets Program; and increase new borrowing authorization for the High Impact Streets Program by an equal amount.

**OVERVIEW**

1. In the 2014 Proposed Budget, \$11.7 million is allocated for the Mayor's Strong Neighborhood Investment Plan. The 3-year multi-department initiative is aimed at City-owned properties and stabilization of city neighborhoods.

The goals of the Plan are:

- Blight prevention and elimination.
  - Reduction in City-owned inventory of properties.
  - Revitalization of the city's neighborhoods.
  - Increasing economic opportunities and the housing stock.
2. The Proposed Budget includes \$3 million in funding for the High Impact Streets Program - \$2 million in cash and \$1 million in new borrowing. The proposed funding is an increase of \$2 million over the amount budgeted for 2013.
  3. This amendment creates a Strong Neighborhood Investment special fund in the Common Council – City Clerk's Office. The Strong Neighborhood Investment special fund is funded at \$500,000 which is offset by cash-levy funding proposed for the High Impact Streets Program. New borrowing for the High impact Streets Program will increase by \$500,000 to replace the cash-levy funding for the program.
  4. The High Impact Streets Program is a new targeted initiative begun in 2013 to maximize available funding for street improvements. High Impact streets generally serve businesses in commercial corridors. The goal is to expedite street improvements that will have immediate benefits to adjacent businesses

and to prolong the lives of pavements that are still in fair condition. This program will target streets that may be eligible for state or federal aid, but for which aid is not currently available.

Approximately 1.25 miles of streets have been improved so far in 2013. An additional 1.4 miles will be paved later in 2013 or carried over into 2014. Construction has been delayed because the projects were re-bid after the first round of bids came in too high.

5. The intent of the Strong Neighborhood Investment special fund is to support various community and employment programs related to the Mayor's Strong Neighborhood Investment Plan.
6. A footnote is required in the budget indicating that the release of funds from the special fund is contingent upon a Common Council resolution authorizing expenditures from the fund.

### **IMPACT**

1. This amendment provides \$500,000 for a new Strong Neighborhood Investment special fund and reduces the cash-levy funding for the High Impact Streets Program, by \$500,000 from the proposed \$2,000,000.
2. In addition, the amendment provides additional new borrowing authority for the High Impact Streets Program in the amount of \$500,000 to offset the reduction in tax-levy funding. This will require an additional \$10,000 funding for debt service.
3. The net impact of this amendment is to increase the 2014 Budget by \$510,000 for a tax-rate impact of \$+0.001 per \$1,000 assessed valuation.

### **COMMITTEE VOTE (2-3):**

In Favor: Ald. Coggs, Hamilton

Opposed: Ald. Murphy, Kovac, Dudzik

**OBJECTIVE, OVERALL BUDGET LEVY EFFECT OF THIS POSSIBLE AMENDMENT TO THE 2014 PROPOSED BUDGET**

By Ald. Hamilton

COMMON COUNCIL - CITY CLERK, CAPITAL IMPROVEMENTS BUDGET AND CITY DEBT

Create a Strong Neighborhood Improvement special fund in the Common Council - City Clerk's Office and fund at \$500,000. Reduce cash levy funding for the High Impact Streets Program by \$500,000, increase new borrowing authorizations for the High Impact Streets Program by \$500,000.

	<u>BUDGET</u>	<u>TAX LEVY</u>	<u>TAX RATE EFFECT</u>
	<u>EFFECT</u>	<u>EFFECT</u>	<u>(PER \$1,000 A.V.)</u>
Operating Budget	\$+500,000	\$+500,000	\$+0.021
Capital Improvements Budget	\$+0	\$-500,000	\$-0.021
<u>City Debt Budget</u>	<u>\$+10,000</u>	<u>\$+10,000</u>	<u>\$+0.001</u>
Total Budget Impact	\$+510,000	\$+10,000	\$+0.001

BMD-2 PAGE AND LINE NUMBER	DETAILED AMENDMENT	CHANGE IN 2014 POSITIONS OR UNITS COLUMN		CHANGE IN 2014 AMOUNT COLUMN	
		NUMBER TO BE CHANGED	AMOUNT OF CHANGE	AMOUNT TO BE CHANGED	AMOUNT OF CHANGE
	SECTION I.A.1. BUDGETS FOR GENERAL CITY PURPOSES				
	COMMON COUNCIL - CITY CLERK				
	SPECIAL FUNDS				
	Immediately after the line:				
150.7-10	"Aldermanic Travel*"				
	Insert the following lines and amount:				
	"Strong Neighborhood Investment* (A)"	--	--	--	\$+500,000
	"(A) Release of funds from the Strong Neighborhood Investment special fund is contingent upon Common Council resolution."				
	SECTION 1.C.1. BUDGETS FOR CAPITAL IMPROVEMENTS				
	B.2. STREETS - HIGH IMPACT PROGRAM				
460.25-4	New Borrowing	--	--	\$1,000,000	\$+500,000
460.25-5	Cash Levy	--	--	\$2,000,000	\$-500,000
	SECTION 1.C.2. SOURCE OF FUNDS FOR CAPITAL IMPROVEMENTS BUDGET				
460.34-12	New Authorizations - City Share	--	--	\$85,304,000	\$+500,000
460.34-21	Cash Levy	--	--	\$5,291,000	\$-500,000

OBJECTIVE, OVERALL BUDGET LEVY EFFECT OF THIS POSSIBLE AMENDMENT TO THE 2014 PROPOSED BUDGET

By Ald. Hamilton

COMMON COUNCIL - CITY CLERK, CAPITAL IMPROVEMENTS BUDGET AND CITY DEBT CONT'D.

BMD-2 PAGE AND LINE NUMBER	DETAILED AMENDMENT	CHANGE IN 2014 POSITIONS OR UNITS COLUMN		CHANGE IN 2014 AMOUNT COLUMN	
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470.1-7	SECTION I.D.1. BUDGET FOR CITY DEBT  Bonded Debt (Interest - expense)	--	--	\$40,462,380	\$+10,000
580.1	SECTION II. PROPOSED BORROWING AUTHORIZATIONS  C. Public Improvements 8. Street improvements and construction.	--	--	\$34,682,000	\$+500,000

**SPONSOR(S): ALD. HAMILTON**

**AMENDMENT 12A  
FAILED**

<b>DEPARTMENT</b>	<b>BUDGET IMPACT</b>	<b>TAX LEVY IMPACT</b>	<b>TAX RATE IMPACT PER \$1,000</b>
SPECIAL PURPOSE ACCOUNTS – MISCELLANEOUS	\$+100,000	\$+100,000	\$+0.004

**AMENDMENT INTENT**

The intent of this amendment is to reduce funding for the Community Outreach special purpose account by \$15,000 and to provide \$115,000 for a new Neighborhood Ambassador Program special purpose account.

**OVERVIEW**

1. The 2013 Budget created a new Community Outreach special purpose account funded at the level of \$25,000. This SPA provides funding for the Equal Rights Commission to promote and support equal rights initiatives designed to inform and educate Milwaukee residents about programs and services available to them from City departments and other service providers.
2. The 2014 Proposed Budget includes \$20,000 in funding for the Community Outreach SPA, a decrease of \$5,000 (-20.0%) from the 2013 Budget.
3. On July 24, 2012, the Common Council adopted File Number 120313, a resolution approving the Milwaukee Jobs Act - Transitional Jobs Program. One component of the Transitional Jobs Program is the Common Council Neighborhood Ambassador Program, a Department of City Development-administered program that will award grant funds to business improvement districts to start or expand neighborhood ambassador programs similar to Downtown BID No. 21's "Clean Sweep" initiative. As amended by Common Council File Number 120940 (adopted 2/27/13), the Neighborhood Ambassador Program now uses a single "hub" BID under contract with DCD to hire individuals directly to perform litter, graffiti and snow removal and other clean-up services to BIDs and commercial corridors throughout the city.
4. Exhibit A to File Number 120940 indicates that \$58,168 was appropriated for the Neighborhood Ambassador Program. This was to fund 2 6-week sessions with 30 hours of work per week performed by 24 neighborhood ambassadors and 2 crew leaders. Funding for the Neighborhood Ambassador Program and the other components of the Milwaukee Jobs Act – Transitional Jobs Program came from the Development Fund capital account.
5. The 2014 Proposed Budget provides no new funding for the Neighborhood Ambassador Program.

## **EFFECTS**

1. This amendment reduces 2014 funding for the Community Outreach SPA by \$15,000, from \$20,000 to \$5,000 (-75.0%).
2. This amendment also creates a new Neighborhood Ambassador Program SPA and funds it at the level of \$115,000 for 2014. It is the intent of the sponsor that this account be administered by the Department of City Development.
3. This amendment will increase the 2014 Budget and tax levy by \$100,000 (\$115,000 minus the \$15,000 savings from reducing the Community Outreach SPA). The result is a tax-rate impact of +\$0.004 per \$1,000 assessed valuation. However, the amendment assumes recognition of \$100,000 in additional revenue by the Comptroller (the amount needed to offset the levy increase). In a letter dated October 18, 2013, the Comptroller recognized \$512,000 in additional 2014 revenues, meaning that the tax-levy impact of the amendment is \$0.

## **COMMITTEE VOTE (2-3):**

In favor: Ald. Kovac, Hamilton

Opposed: Ald. Murphy, Coggs, Dudzik

Prepared by: Jeff Osterman  
LRB – Research & Analysis Section  
October 28, 2013



**OBJECTIVE, OVERALL BUDGET LEVY EFFECT OF THIS POSSIBLE AMENDMENT TO THE 2014 PROPOSED BUDGET**

By Ald. Hamilton

SPECIAL PURPOSE ACCOUNTS

Create a Neighborhood Ambassador Program Special Purpose Account with funding of \$115,000. Reduce funding for the Community Outreach and Mediation Special Purpose Account by \$15,000. The amendment assumes recognition of increased revenue by the Comptroller in an amount sufficient to offset the levy increase. If revenue is not recognized, the tax levy impact will be as stated. If additional revenue is recognized, the levy impact will be \$0.

<u>BUDGET</u>	<u>TAX LEVY</u>	<u>TAX RATE EFFECT</u>
<u>EFFECT</u>	<u>EFFECT</u>	<u>(PER \$1,000 A.V.)</u>

Operating Budget	\$+100,000	\$+100,000	\$+0.004
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	SECTION I.A.1. BUDGETS FOR GENERAL CITY PURPOSES				
	SPECIAL PURPOSE ACCOUNTS- MISCELLANEOUS				
320.1-19	Community Outreach	--	--	\$20,000	\$-15,000
320.3-12	Immediately after the line: "Municipal Court Intervention Program"				
	Insert the following line and amount: "Neighborhood Ambassador Program"	--	--	--	\$+115,000

**SPONSOR(S): ALD. BOHL**

**AMENDMENT 23  
FAILED**

<b>DEPARTMENT</b>	<b>BUDGET EFFECT</b>	<b>TAX LEVY EFFECT</b>	<b>TAX RATE EFFECT PER \$1,000</b>
MAYOR'S OFFICE	+0	+0	+0

**AMENDMENT INTENT**

The intent of this amendment is to transfer funding, FTE and position authority for the Interagency Housing Coordinator from the Mayor's Office to the Department of Administration-Office of the Director.

**OVERVIEW**

1. In the 2014 Proposed Budget a position of Interagency Housing Coordinator is proposed to be created and funded at one O&M FTE.
2. This amendment transfers funding for the Interagency Housing Coordinator position to the Department of Administration-Office of the Director.
3. The Interagency Housing Coordinator, created in the Mayor's Office, will coordinate activities of the Strong Neighborhood Investment Plan (SNIP).
4. The primary purpose of the position is to mobilize multiple departments and external partners so that the use of City resources is consistent with SNIP.
5. The Interagency Housing Coordinator position will lead the Administration's efforts in preventing tax foreclosures and reducing the burden of the City's foreclosed property inventory on City neighborhoods and the City budget. The position will help design, coordinate and lead efforts by City agencies to this end, and serve as the City's representative in partnerships with other jurisdictions and organizations. The Interagency Housing Coordinator will work with the Common Council to set policies, report on the Administration's progress and design neighborhood solutions that match the needs of the city's neighborhoods.

**IMPACT**

This amendment has no additional tax-levy impact.

**COMMITTEE VOTE (1-4):** In Favor: Ald. Dudzik  
Opposed: Ald. Murphy, Kovac, Coggs, Hamilton

Prepared by: Teodros W. Medhin, Ph.D., Legislative Reference Bureau  
Revised: October 29, 2013

**OBJECTIVE, OVERALL BUDGET LEVY EFFECT OF THIS POSSIBLE AMENDMENT TO THE 2014 PROPOSED BUDGET**

By Ald. Bohl

DEPARTMENT OF ADMINISTRATION, MAYOR'S OFFICE

Transfer funding, FTE and position authority for the Interagency Housing Coordinator from the Mayor's Office to the Department of Administration Office of the Director.

BUDGET      TAX LEVY      TAX RATE EFFECT  
EFFECT      EFFECT      (PER \$1,000 A.V.)

Operating Budget

\$+0

\$+0

\$+0.000

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	SECTION I.A.1. BUDGETS FOR GENERAL CITY PURPOSES				
	DEPARTMENT OF ADMINISTRATION - BUDGET AND MANAGEMENT DIVISION				
	SALARIES & WAGES OFFICE OF THE DIRECTOR				
110.3-6	Immediately following the line: "Administration Director (Y)"				
	Insert the following position, title and amount: "Interagency Housing Coordinator (Y)"	--	+1	--	\$+78,933
110.4-2	Personnel Cost Adjustment	--	--	\$-45,424	\$-1,579
110.4-14	O&M FTE'S	14.00	1.00	--	--
110.4-20	ESTIMATED EMPLOYEE FRINGE BENEFITS	--	--	\$479,957	\$+36,356
	MAYOR'S OFFICE				
	SALARIES & WAGES				
	ADMINISTRATION				
230.1-11	Interagency Housing Coordinator (Y)	1	-1	\$78,933	\$-78,933
230.2-1	Personnel Cost Adjustment	--	--	\$-16,388	\$+1,579

OBJECTIVE, OVERALL BUDGET LEVY EFFECT OF THIS POSSIBLE AMENDMENT TO THE 2014 PROPOSED BUDGET

By Ald. Bohl

DEPARTMENT OF ADMINISTRATION, MAYOR'S OFFICE CONT'D

BMD-2 PAGE AND LINE NUMBER	DETAILED AMENDMENT	CHANGE IN 2014 POSITIONS OR UNITS COLUMN		CHANGE IN 2014 AMOUNT COLUMN	
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230.2-13	O&M FTE'S	12.00	-1.00	--	--
230.2-19	ESTIMATED EMPLOYEE FRINGE BENEFITS	--	--	\$367,113	\$-36,356

DEPARTMENT	BUDGET IMPACT	TAX LEVY IMPACT	TAX RATE IMPACT PER \$1,000
POLICE DEPARTMENT	\$+392,353	\$+392,353	\$+0.016

**AMENDMENT INTENT**

The intent of this amendment is to add a 3<sup>rd</sup> 2014 Police Officer recruit class (35 recruits, starting in July), to reduce the size of the recruit class proposed to start in December, 2014, from 50 to 35 recruits, for a total of 20 additional Police Officers recruits hired in 2014, and to fund these additional 20 positions with federal grant funding and additional revenue to be recognized by the Comptroller.

**OVERVIEW**

1. The following table shows the number of Police Officer recruit classes and total number of recruits hired for the past 10 years:

Year	No. of Classes	Recruits Hired	Year	No. of Classes	Recruits Hired
2004	2	93	2009	1	40
2005	1	49	2010	1	47
2006	3	144	2011	1	35
2007	3	139	2012	1	65
2008	1	34	2013	1	20

2. The 2014 Proposed Plan and Executive Budget Summary indicates that 2 recruit classes of 50 officers are planned for next year. The first class is likely to start in pay period 3 (late January), while the second class will start in pay period 24 (early December).
3. This year, one class of 65 recruits graduated on January 20, and another class of 20 started on August 6 and will graduate in January, 2014.
4. The Budget Office has identified federal grant funding that may be available to hire additional Police Officer recruits in 2014.

**EFFECTS**

1. This amendment provides the funding and FTEs necessary to increase the total number of Police Officer recruits hired in 2014 by 20, from 100 to 120. Rather than 2 50-member classes for 2014, the amendment calls for 3 classes: a 50-member class starting in January, a 35-member class starting in July and another 35-member class starting in December.

2. The total cost of the additional Police Officer recruits is \$609,577 (plus fringe benefit costs of \$92,273). The amendment provides for \$217,224 of this amount to be funded with federal grant dollars. The remaining \$392,353 would be tax-levy-funded unless the Comptroller recognizes increased revenues in an amount sufficient to offset the levy increase.
3. This amendment will increase the 2014 Budget and tax levy by \$392,353, for a tax-rate impact of +\$0.016 per \$1,000 assessed valuation. However, the amendment assumes recognition of additional revenue by the Comptroller in an amount sufficient to offset the levy increase. In a letter dated October 18, 2013, the Comptroller recognized \$512,000 in additional 2014 revenues, meaning that the tax-levy impact of the amendment is \$0

**COMMITTEE VOTE (2-3):**

In favor: Ald. Murphy, Dudzik

Opposed: Ald. Kovac, Coggs, Hamilton

Prepared by: Jeff Osterman  
LRB – Research & Analysis Section  
October 29, 2013

**OBJECTIVE, OVERALL BUDGET LEVY EFFECT OF THIS POSSIBLE AMENDMENT TO THE 2014 PROPOSED BUDGET**

By Ald. Murphy, Dudzik

POLICE DEPARTMENT, SPECIAL PURPOSE ACCOUNTS, EMPLOYEE RETIREMENT

Increase total police recruits by 20 using Federal grant funding. The intent is to have one class of 50 recruits in early 2014, a class of 35 recruits mid-2014, and a class of 35 late 2014. The amendment assumes recognition of increased revenue by the Comptroller in an amount sufficient to offset the levy increase. If revenue is not recognized, the tax levy will be as stated. If additional revenue is recognized, the levy impact will be \$0.

BUDGET	TAX LEVY	TAX RATE EFFECT
<u>EFFECT</u>	<u>EFFECT</u>	<u>(PER \$1,000 A.V.)</u>

Operating Budget	\$+354,095	\$+354,095	\$+0.015
<u>Provisions for Employee Retirement</u>	<u>\$+38,258</u>	<u>\$+38,258</u>	<u>\$+0.002</u>
Total	\$+392,353	\$+392,353	\$+0.016

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	SECTION I.A.1. BUDGETS FOR GENERAL CITY PURPOSES				
	POLICE DEPARTMENT				
	SALARIES & WAGES				
260.29-11	Personnel Cost Adjustment	--	--	\$-10,125,282	\$+442,281
260.29-19	Grants & Aids Deduction	--	--	\$-1,568,351	\$-217,224
260.29-23	O&M FTE'S	2693.00	+11.73	--	--
260.29-24	NON-O&M FTE'S	34.00	+9.23	--	--
260.31-21	ESTIMATED EMPLOYEE FRINGE BENEFITS	--	--	\$66,389,591	\$+92,273
	SPECIAL PURPOSE ACCOUNTS - EMPLOYEE HEALTH CARE BENEFITS				
340.1-10	UHC Choice "EPO" (formerly Health Maintenance Organizations)	--	--	\$89,500,000	\$+129,038
390.1-3	FRINGE BENEFIT OFFSET	--	--	\$-149,747,703	\$-92,273
	SECTION I.B.1. BUDGET FOR PROVISIONS FOR EMPLOYEE RETIREMENT				
420.1-26	Employer's Share of Employee's Annuity Contribution	--	--	\$8,400,000	\$+30,960
420.2-7	Social Security Tax	--	--	\$17,250,000	\$+7,298