

Executive Summary

2015-2019

FIVE YEAR CONSOLIDATED PLAN AND STRATEGY

City of Milwaukee, Wisconsin

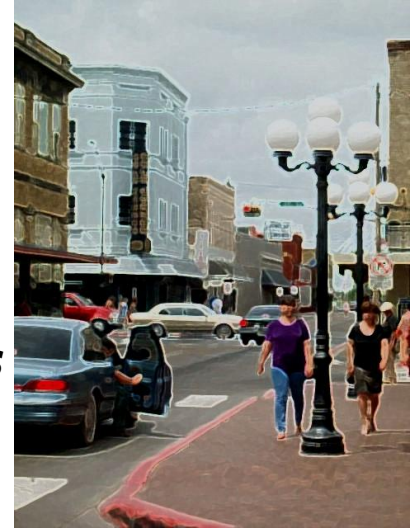
Community Development
Grants Administration



Consolidated Plan & Strategy

A planning document which builds on a participatory process at the lowest levels...

an application for federal funds under HUD's formula grant programs...



a strategy to be followed in carrying out HUD programs...



and an action plan that provides a basis for assessing performance

Identify community
conditions and needs

Identify existing
\$ \$ \$ *resources* \$ \$ \$

Identify ***g a p s*** between
resources and needs

Identify
local priorities
for CPD Funding

- **Consultation with service organizations**
- **Consultation with government agencies**
- **Participation of residents of lower income neighborhoods**

All activities must be consistent with one or more of the following HUD national objectives:

- **Principally benefits low/moderate income persons**
- **Prevents or eliminates slum or blight**
- **Addresses an urgent need or problem in the community (e.g., natural disaster)**

The HUD statutory program goals are:

- **Decent housing**
- **A suitable living environment**
- **Expanded economic opportunities**

Meeting Date	Meeting Location
March 3, 2014	Safe & Sound – NSP 12 Cherry Court 1525 N. 24 th Street
March 8, 2014	Project Respect – NSP 9 Center Street Library 2727 W. Fond du Lac Avenue
March 10, 2014	United Methodist Children's Center – NSP 11 Washington Park – Urban Ecology Center 1859 N. 40 th Street
March 11, 2014	Merrill Park Neighborhood Association – NSP 14 Marquette High School 3306 W. Michigan Street
March 12, 2014	Riveworks Development Corp. – NSP 7 Gordon Park Pavilion 2828 N. Humboldt Avenue
March 15, 2014	West Care Foundation – NSP 6 Carver Academy 1900 N. 1 st Street
March 17, 2014	YMCA CDC – NSP 1 Parktown 4340 N. 46 th Street
March 18, 2014	Haweswood Development Corp. – NSP 2 Redemption Lutheran Church 5641 N. 68 th Street
March 19, 2014	Sherman Park Community Association – NSP 5 St. Joseph's Hospital (Klieger Auditorium) 5000 W. Chambers Street
March 22, 2014	Northwest Side CDC – NSP 3 & 4 4201 N. 27 th Street
March 24, 2014	Boys & Girls Club – NSP 13 Hillside Family Resource Center 1452 N. 7 th Street
March 26, 2014	YMCA CDC – NSP 10 YMCA Northside 1350 W. North Avenue (Prime Time Room)
March 29, 2014	Southside Organizing Committee – NSP 16 St. Anthony Keyser Hall 1730 S. 9 th Street
March 31, 2014	Safe & Sound – NSP 8 Boys & Girls Club – Etasimoods 3400 W. North Avenue
April 1, 2014	Southside Organizing Committee – NSP 15 Ascension Lutheran Church 1236 S. Layton Blvd.
April 9, 2014	Southside Organizing Committee – NSP 17 Holy Name of Jesus Church 2364 S. 11 th

RESULTS OF SURVEYS OF COMMUNITY RESIDENTS / STAKEHOLDERS

Neighborhood Revitalization Strategy Area (NRSA) 1

Funding Category	Total
Housing Production Pool (acquire blighted properties, rehab & sell to owner occupants, construct new housing units)	478
Housing-NIP (Forgivable loans to low income owner occupants to fix code violations)	511
Housing-Rental Rehabilitation (Matching grants to rental property owners for improvements)	524
Housing Owner-Occupied (Low interest loans/grants to eligible owner occupants)	515
Employment Services (Job Training & Placement/Job Placement)	511
Economic Development/Business Assistance	488
Crime Prevention/Community organizing & Planning	502
Youth Programs	505
Senior Services	498
Homebuyer Counseling/Education	490
Other	4
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RESULTS OF SURVEYS OF COMMUNITY RESIDENTS / STAKEHOLDERS Neighborhood Revitalization Strategy Area (NRSA) 2

Funding Category	Total
Housing Production Pool (acquire blighted properties, rehab & sell to owner occupants, construct new housing units)	169
Housing-NIP (Forgivable loans to low income owner occupants to fix code violations)	183
Housing-Rental Rehabilitation (Matching grants to rental property owners for improvements)	165
Housing Owner-Occupied (Low interest loans/grants to eligible owner occupants)	196
Employment Services (Job Training & Placement/Job Placement)	161
Economic Development/Business Assistance	149
Crime Prevention/Community organizing & Planning	171
Youth Programs	173
Senior Services	160
Homebuyer Counseling/Education	157
Other	0
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Basis for Priorities and Allocation of Funds

In each of the NRSAs, at least 70% of the total population falls within the HUD-defined Low/Moderate Income (LMI) category.

NRSA 1

Total Population

193,345

Total LMI Population

145,740

Total % LMI Persons

75.4%

NRSA 2

Total Population

79,610

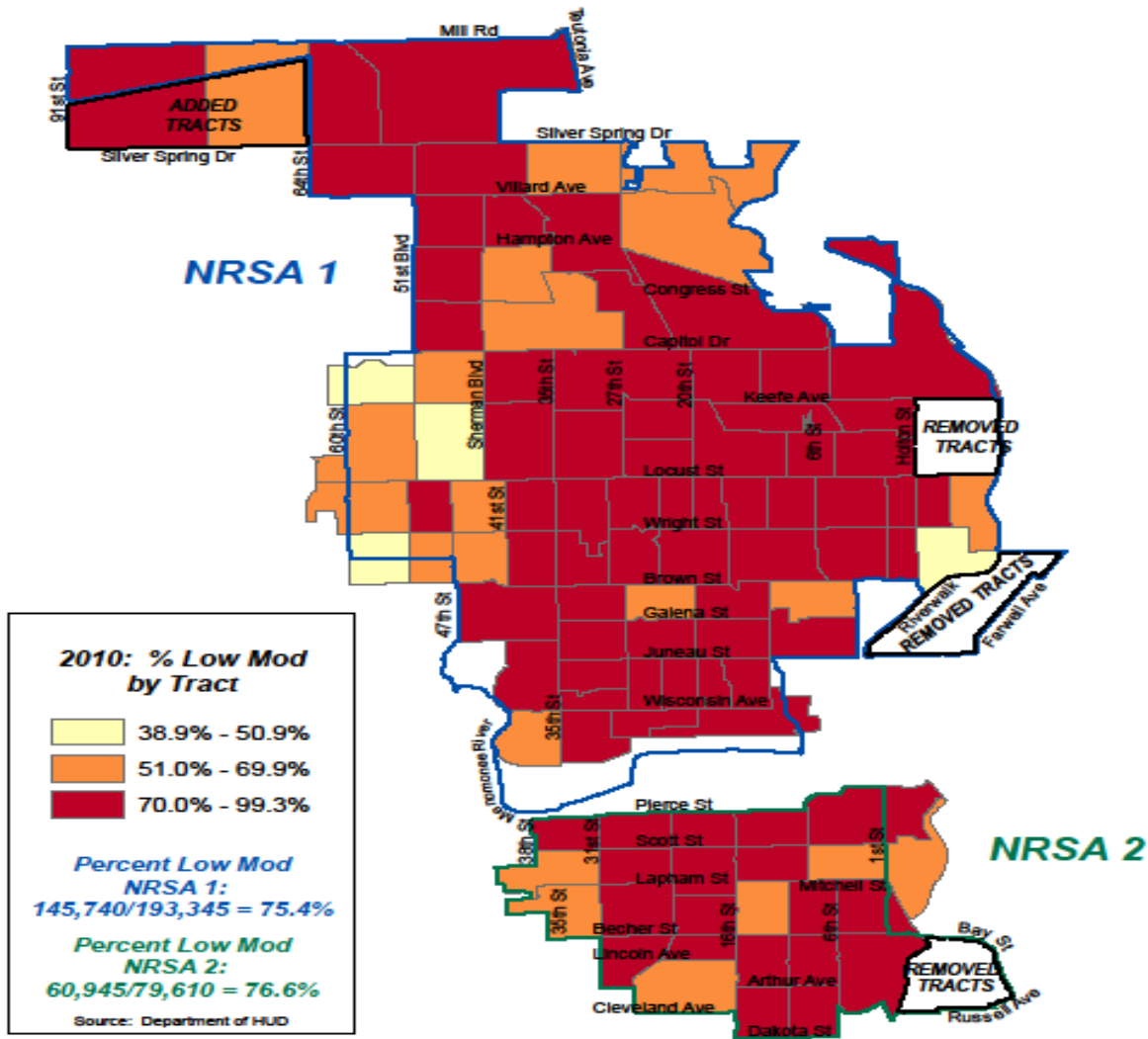
Total LMI Population

60,945

Total % LMI Persons

76.6%

**City of Milwaukee - Community Development
Block Grants Administration:
Neighborhood Revitalization Strategy Areas
Low Mod Data, 2010**



PRIORITY NEEDS SUMMARY

Priority Need	HUD Goal
Affordable Housing (Production, NIP, Rehabilitation, Lead Abatement, Accessibility, Homebuyer Assistance & Education, Code Enforcement, Demolition, Clearance & Remediation)	Increase access to affordable quality owner-occupied & rental housing
Economic Development	Expand economic opportunities
Employment Services (Job Training & Placement/Job Placement)	Expand economic opportunities
Crime Prevention/Community Organizing & Planning	Suitable living environment
Public Services	Suitable living environment
Fair Housing	Suitable Living Environment
Homeless Services	Availability/Accessibility; Suitable Living Environment
Housing Opportunities for Persons with Aids	Availability/Accessibility; Suitable Living Environment
Planning/Administration/Technical Assistance for Non-Profits	Oversight & Accountability



City of Milwaukee- Community Development Grants Administration



2015 Proposed Funding Allocation Plan (FAP)

Date of Release: June 20, 2014



NOTICE OF POSSIBLE FUNDING REDUCTION

- This disclaimer serves as notice to all recipients of funding awarded under the City of Milwaukee- Community Development Grants Administration (CDGA).

Should availability of federal funds:

Community Development Block Grant (CDBG),

HOME Investment Partnerships,

Emergency Solutions Grants (ESG) Program

Housing Opportunities for Persons with AIDS (HOPWA)

be reduced, the City of Milwaukee's Community and Economic Development Committee can modify and reduce either the Grantee's and/or Sub-grantee's award compensation or the Grantee's and/or Sub-grantee's program year or both. In the event of such a modification or reduction the Grantee and/or Sub-grantee shall be notified in advance of the pending Community and Economic Development Committee meeting where such action shall take place.

COMMUNITY DEVELOPMENT BLOCK GRANT PROGRAM

The Community Development Block Grant program was established by Congress in 1974 with the passage of the Housing and Community Development Act. This program provides funds to municipalities and other units of government around the country to develop viable urban communities. This is accomplished by providing affordable, decent housing, a suitable living environment and by expanding economic opportunities principally for low and moderate income persons. Local units of government develop their own programs and funding priorities, however all activities must be consistent with one or more of the following HUD national objectives:

- Principally benefits low/moderate income persons
- Prevents or eliminates slum or blight
- Addresses an urgent need or problem in the community (e.g., natural disaster)

As a Participating Jurisdiction (PJ) and entitlement community, the City of Milwaukee-Community Development Grants Administration (CDGA), receives annual funding allocations from the Federal government to fund activities to address these National Objectives.

As a recipient of these funds, the City of Milwaukee is required to submit to HUD an annual Funding Allocation Plan that describes how the City will utilize Federal funds to address the national objectives in a manner that will produce the greatest measurable impact on our community.

The statutes for the Federal formula grant programs set forth three basic goals against which the plan and the City's performance under the plan will be evaluated by HUD. The City must state how it will pursue these goals for all community development programs.

HUD statutory program goals are:

DECENT HOUSING - which includes:

- Assisting homeless persons obtain affordable housing;
- Assisting persons at risk of becoming homeless;
- Retaining the affordable housing stock;
- Increasing the availability of affordable permanent housing in standard condition to low-income and moderate-income families, particularly to members of disadvantaged minorities without discrimination on the basis of race, color, religion, sex, national origin, familial status, or disability;
- Increasing the supply of supportive housing which includes structural features and services to enable persons with special needs (including persons with HIV/AIDS) to live in dignity and independence; and
- Providing affordable housing that is accessible to job opportunities.

COMMUNITY DEVELOPMENT BLOCK GRANT PROGRAM

A SUITABLE LIVING ENVIRONMENT - which includes:

- Improving the safety and livability of neighborhoods;
- Eliminating blighting influences and the deterioration of property and facilities;
- Increasing access to quality public and private facilities and services;
- Reducing the isolation of income groups within areas through spatial deconcentration of housing opportunities for lower income persons and the revitalization of deteriorating neighborhoods;
- Restoring and preserving properties of special historic, architectural, or aesthetic value; and
- Conserving energy resources and use of renewable energy sources.

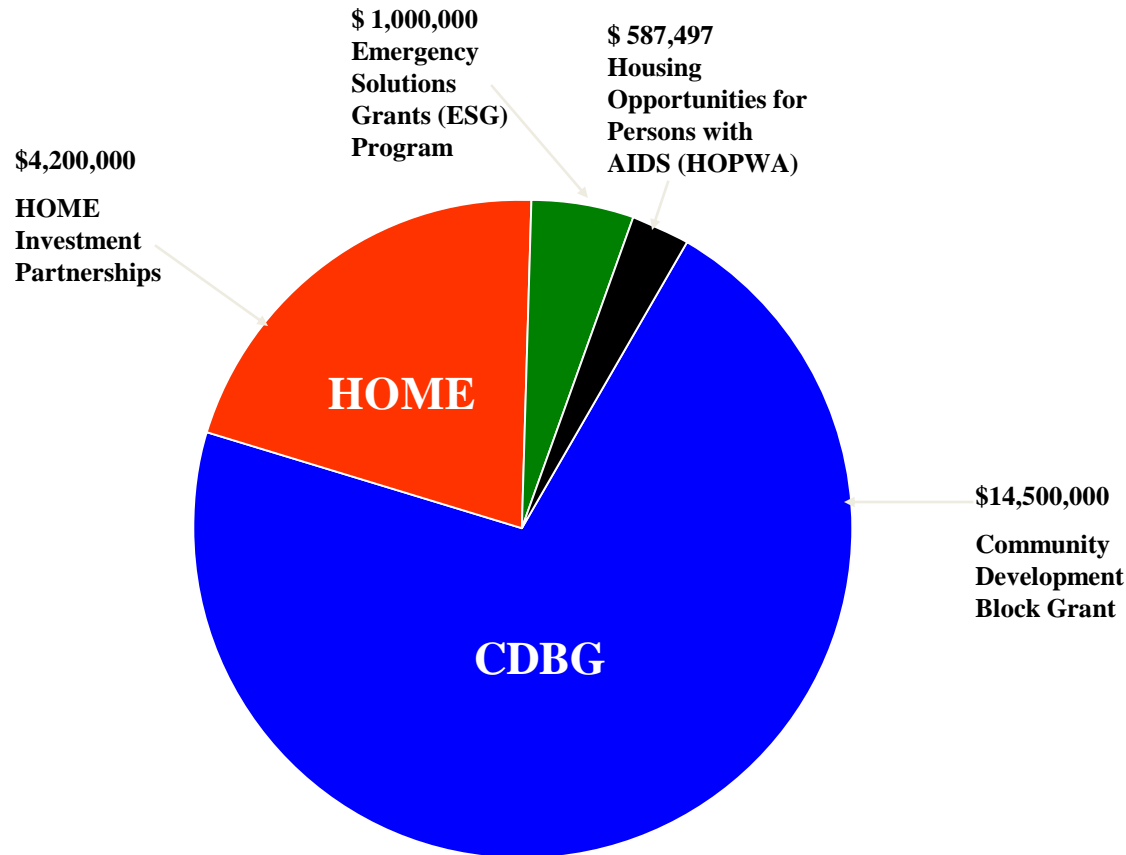
EXPANDED ECONOMIC OPPORTUNITIES- which includes:

- Job creation and retention;
- Establishment, stabilization and expansion of small businesses (including micro-businesses);
- The provision of public services concerned with employment;
- The provision of jobs to low-income persons living in areas affected by those programs and activities, or jobs resulting from carrying out activities under programs covered by the plan;
- Availability of mortgage financing for low-income persons at reasonable rates using non-discriminatory lending practices;
- Access to capital and credit for development activities that promote the long-term economic and social viability of the community; and
- Empowerment and self-sufficiency for low-income persons to reduce generational poverty in federally assisted housing and public housing.

Long-term outcomes linked to these goals are:

- **Availability/Accessibility** – This outcome relates to programs that make services, housing, infrastructure, public services, or shelter accessible or available to low or moderate income persons, include those with special needs and/or disabilities.
- **Affordability** – This outcome relates to programs that provide affordability to low or moderate income persons and can include affordable housing.
- **Sustainability** – This outcome relates to programs that improve communities and promote viability such as removing slum and blight or other services that sustain communities.

2015 Proposed City of Milwaukee Block Grant Entitlement Allocation



2015 Proposed Federal Entitlement Allocation

Community Development Block Grant (CDBG)	\$ 14,500,000
HOME Investment Partnership (HOME)	\$ 4,200,000
Emergency Solutions Grants (ESG) Program	\$ 1,000,000
Housing Opportunities for People with AIDS (HOPWA)	\$ <u>587,497</u>
Total	\$ 20,287,497

HUD OBJECTIVES & OUTCOMES FOR 2015 Proposed Neighborhood Initiatives

HUD Objective: Create Suitable Living Environment HUD Outcome: Sustainability	HUD Objective: Provide Decent Affordable Housing HUD Outcome: Affordability	HUD Objective: Create Economic Opportunities HUD Outcome: Sustainability
Community Organizing/Crime Prevention/NSP Community Prosecution Unit Community Partners Homeless Shelters Continuum of Care Planning (Lead Agency Oversight) Graffiti Abatement Landlord/Tenant Compliance Program Youth Services Nuisance Building Demolition Housing and Services for Persons with AIDS	Housing Production Neighborhood Improvement Program (NIP) Rental Rehabilitation Owner-Occupied Home Rehab Loan Program Homebuyer Counseling Code Enforcement Program Housing Accessibility Program Milwaukee Builds Program Lead Paint Abatement Fair Housing Enforcement Environmental Planning & Review FOCUS Fire Prevention Program	Employment Services (Job Training & Placement/Job Placement) Special Economic Development – Assistance for Businesses Emerging Business Enterprise Program Summer Youth Internship Program Land Management/Spot Acquisition Vacant Lot Redevelopment Brownfields Redevelopment

2015 Proposed Community Based Organizations' Initiatives

- Community Organizing
- Community Prosecution Unit
- Community Partners
- Employment Services *
- Economic Development *
- Fair Housing Enforcement
- Youth Services: General *
- Driver's Licenses Recovery/ Employment Project
- Homebuyer Counseling
- Technical Assistance for CBOs
- Homeless Shelters
- Graffiti Abatement
- Housing Accessibility Program
- Housing: Neighborhood Improvement Program
- Housing Production
- Milwaukee Builds Program
- Housing Opportunities for Persons with AIDS *

** Request for Proposal (RFP) required*

2015 Proposed CDBG Entitlement Allocation

(By Category)

I. Public Service

Community Organizing

➤	Neighborhood Strategic Planning	\$ 810,000
➤	Community Partners Initiative	\$ 250,000
➤	Community Prosecution Unit	\$ 250,000
➤	Translation Services	\$ 25,000

Public Service- General

➤	Youth Services: General	\$ 875,000
➤	Employment Services	\$ 800,000
➤	Driver's Licenses Recovery/Employment	\$ 100,000

Homebuyer Counseling \$ 300,000

Homeless Shelters \$1,100,000

Public Service Total \$ 4,510,000

2015 Proposed CDBG Entitlement Allocation

(By Category)

II. Planning

➤ Fair Housing Enforcement/Education/ Predatory Lending \$ 137,500

Planning Total \$ 137,500

III. Economic Development (ED)

➤ Special Economic Development \$ 500,000

ED Total \$ 500,000

IV. Capacity Building

➤ Technical Assistance to CBO's \$ 75,000

Capacity Total \$ 75,000

2015 Proposed CDBG Entitlement Allocation

(By Category)

V. Housing

➤ Housing Accessibility Program	\$ 60,000
➤ Neighborhood Improvement Program	\$ 787,850
➤ Milwaukee Builds Program	\$ 500,000
➤ Graffiti Abatement	<u>\$ 80,000</u>
Housing Total	\$ 1,427,850

2015 Proposed CDBG Entitlement Allocation

(By Category Summary)

➤ Public Service	\$ 4,510,000
➤ Planning	\$ 137,500
➤ Economic Development	\$ 500,000
➤ Capacity Building	\$ 75,000
➤ Housing	<u>\$ 1,427,850</u>
	\$ 6,650,350
Proposed CITY CDBG Activities	\$ 6,367,650
Mandated Administration (Financial & Programmatic Oversight & Accountability)	<u>\$ 1,482,000</u>
2015 Proposed CDBG Entitlement Allocation	\$ 14,500,000

2015 Proposed City CDBG Activities (By Category)

Proposed CITY CDBG Activities

\$ 6,367,650

- **Administration**
- **Code Enforcement**
- **Economic Development**
- **Housing**
- **Public Service**
- **Clearance & Demolition**
- **Vacant/Blighted Real Estate**

2015 Proposed HOME Entitlement Allocation

(By Category)

I. Housing

➤	Neighborhood Improvement Program	\$ 1,921,000
➤	CHDO Affordable Housing Production	\$ 630,000
➤	CHDO Operating Cost	\$ 200,000
➤	Milwaukee Builds Program	<u>\$ 350,000</u>
		\$ 3,101,000

Proposed CITY HOME Allocation \$ 1,099,000

2015 Proposed HOME Entitlement Allocation **\$ 4,200,000**

Proposed 2015 City HOME Allocation (By Category)

Proposed CITY HOME Allocation

\$ 1,099,000

- **Administration**
- **Housing**