

**Report to the
Public Safety Committee
Milwaukee Common Council**

**Relating to the Enforcement of "Quality of Life" Ordinances
During the Third Quarter of 2001**

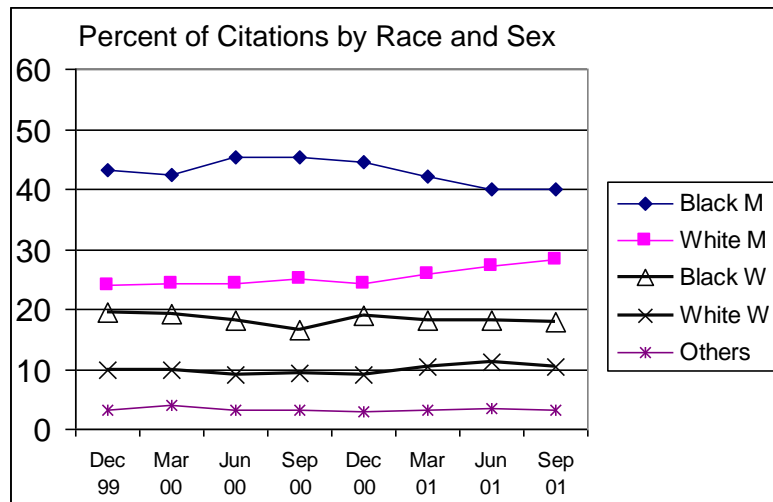
by
**The Milwaukee Board of Fire and Police Commissioners
Research Services Section**

January 2002

Introduction

Data were provided as for the previous quarters, by District or assignment of citing officer. Therefore, citations issued by non-District personnel, including one-third of traffic citations, were not counted in the District where they were issued. Traffic offenses were two-thirds of all those counted in the Quality of Life report; in District One and Special Operations, traffic citations were 80% of all Quality of Life citations issued.

Distribution by race of persons cited is similar to previous quarters. However, the proportion who are African-American men has been decreasing, and the proportion who are white men has been increasing. Men of all races account for the preponderance of offenses (71% in this third quarter of 2001), and African-Americans account for almost two-thirds (58% in this quarter).

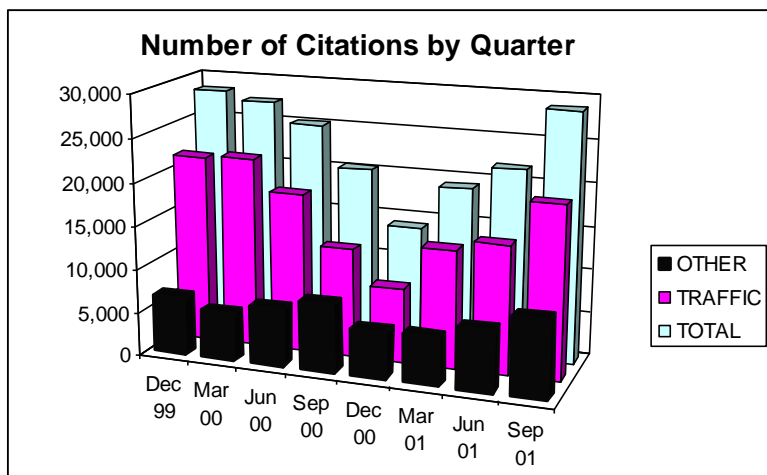


The Discussion and tables compare the race distribution for all Quality of Life offenses in each District with the distribution for the highest volume offenses. Tabulations provided by the Police Department are attached.

Discussion

The year 2000 showed decreasing numbers of citations each quarter, especially in the number of traffic citations (graph, next page). In 2001, total Quality of Life citations have increased each quarter. In the third quarter, the total increased 32%. Speeding tickets increased 54%, with increases in every District, but a decrease in Special Operations, which includes traffic patrol. We do not know the reason for these changes. Disorderly Conduct, the largest volume non-traffic category, increased 6%, and Loitering citations increased 10%.

Districts Three, Four, Five, and Six had particularly large increases in the number of citations compared to the previous report period.



The table below shows the race breakdown for all Quality of Life offenses and for the highest volume categories. Less than half of persons cited in the third quarter of 2001 for Speeding or Operator License violations were African-American; in other categories, between one-half and two-thirds were African-American. This is generally similar to the previous two quarters.

As in previous reports, Special Operations cited more offenses than any District, accounting for more than one-quarter of all Quality of Life Citations. Unlike the Districts, Special Operations had a decrease in the number of Speeding tickets issued.

CITY TOTAL	All QL	Dis. Cond	Speed	Op Lic	Veh Lic	Oth Traf	Loiter
Asian	0.9%	0.4%	1.5%	0.2%	0.6%	0.6%	1.0%
Black	57.8%	63.7%	46.1%	46.3%	67.7%	66.2%	68.4%
Indian	0.4%	0.7%	0.3%	0.3%	0.3%	0.2%	0.4%
Unknown	2.0%	0.8%	2.2%	5.6%	1.8%	2.7%	0.7%
White	38.9%	34.3%	49.9%	47.5%	29.6%	30.4%	29.5%
TOTAL	28,693	3,247	9,652	1,498	5,310	3,319	1,496

Tables and comments for Police Districts and other units follow.

Conclusion

We have requested that Chief Jones provide an explanation of the decrease in Quality of Life citations during 2000, and the increase in 2001.

The 2000 Census showed Milwaukee’s adult population to be 31.6% African-American (non-Hispanic). The juvenile population, which includes 16- and 17-year-old drivers, is 52.3% African-American (non-Hispanic). Sorting by geographic location, when the new Police Department computer system is operational, will allow us to compare racial patterns of citations with the racial breakdown of the Police Districts where they are issued.

District One	All QL	Dis. Cond	Speed	Op Lic	Veh Lic	Oth Traf	Loiter
Asian	0.8%	-	1.2%	-	0.7%	1.3%	-
Black	53.8%	49.1%	47.6%	54.2%	60.7%	60.3%	61.4%
Indian	0.6%	-	0.9%	1.4%	0.3%	1.3%	-
Unknown	1.3%	1.2%	2.1%	4.2%	0.5%	1.3%	-
White	43.5%	49.7%	48.1%	40.3%	37.7%	35.9%	38.6%
TOTAL	1,733	171	655	72	573	78	57

Police District One had the fewest Quality of Life citations issued by District personnel, but 24% more than the previous quarter. Less than half the citations for Disorderly Conduct and Speeding, but more than half the citations in other high-volume categories, were issued to African-Americans. There was a 72% increase in Speeding citations and a 21% increase in Disorderly Conduct. This District includes the downtown shopping areas and government buildings; many more people are present during business hours than live in the area.

District Two	All QL	Dis. Cond	Speed	Op Lic	Veh Lic	Oth Traf	Loiter
Asian	0.5%	0.7%	0.4%	-	0.8%	-	2.7%
Black	13.7%	25.3%	9.2%	6.0%	12.5%	13.8%	18.7%
Indian	0.5%	1.1%	0.1%	-	0.5%	0.2%	1.4%
Unknown	2.8%	1.1%	3.5%	6.0%	4.4%	1.2%	0.5%
White	82.5%	71.7%	86.9%	88.0%	81.9%	84.8%	76.7%
TOTAL	3,688	435	1,004	384	640	420	219

Police District Two had the lowest proportion of citations to African-Americans, followed by District Six, as would be expected based on population patterns. No high-volume categories in District Two had more than one-quarter of citations by District personnel issued to African-Americans. Total citations increased 6% from the previous quarter; Speeding tickets were almost three times the previous quarter. Citations for Public Drinking exceeded those issued for Loitering, with 11% to African-Americans.

District Three	All QL	Dis. Cond	Speed	Op Lic	Veh Lic	Oth Traf	Loiter
Asian	1.4%	-	2.2%	-	0.8%	1.5%	1.2%
Black	69.0%	82.4%	54.2%	79.8%	85.2%	78.8%	81.4%
Indian	0.3%	0.8%	0.1%	-	-	-	0.4%
Unknown	2.4%	0.8%	3.8%	3.2%	1.6%	-	-
White	27.0%	16.0%	39.7%	17.0%	12.3%	19.7%	17.0%
TOTAL	2,978	387	1,420	94	243	66	253

In Police District Three, more than half of Speeding tickets, and three-quarters or more of other high-volume category citations issued by District personnel, went to African-Americans. Public Drinking and Loud Music each accounted for more citations than Operator License or Other Traffic, and Curfew citations exceeded Other Traffic. Total citations increased 39% from the previous quarter; the number of Speeding tickets was almost triple the previous quarter.

District Four	All QL	Dis. Cond	Speed	Op Lic	Veh Lic	Oth Traf	Loiter
Asian	0.8%	0.7%	1.4%	-	0.3%	0.5%	1.7%
Black	77.6%	85.0%	58.7%	85.1%	87.1%	87.4%	80.7%
Indian	-	-	-	-	-	0.5%	-
Unknown	0.9%	0.2%	0.8%	2.2%	1.1%	2.2%	0.8%
White	20.7%	14.0%	39.0%	12.7%	11.5%	9.5%	16.8%
TOTAL	3,017	407	968	134	722	222	119

In District Four, more than half of Speeding tickets, and more than three-quarters of other high-volume category citations issued by District personnel, went to African-Americans. There were more citations for Curfew violations and Loud Music than for Loitering or Operator License violations. Total citations for the third quarter of 2001 increased 34% from the previous quarter, and Speeding tickets increased 64%.

District Five	All QL	Dis. Cond	Speed	Op Lic	Veh Lic	Oth Traf	Loiter
Asian	0.9%	-	1.9%	-	-	-	0.4%
Black	57.9%	71.8%	38.9%	80.0%	77.4%	79.2%	82.4%
Indian	0.8%	0.8%	0.8%	1.1%	1.4%	-	-
Unknown	1.0%	0.4%	1.4%	2.1%	0.8%	-	0.4%
White	39.3%	27.0%	57.0%	16.8%	20.3%	20.8%	16.7%
TOTAL	3,164	493	1,399	95	354	77	245

In Police District Five, less than half of Speeding tickets, and more than two-thirds of other high-volume category citations issued by District personnel, went to African-Americans. Public Drinking, Loud Music, and Curfew violations accounted for more citations than Operator License or Other Traffic. Total citations increased 34% from the previous quarter, and Speeding tickets increased 87%.

District Six	All QL	Dis. Cond	Speed	Op Lic	Veh Lic	Oth Traf	Loiter
Asian	1.3%	1.3%	1.5%	0.5%	1.0%	1.4%	1.0%
Black	25.2%	29.7%	19.9%	9.0%	20.6%	28.9%	52.6%
Indian	1.1%	2.2%	0.3%	-	1.4%	0.7%	1.0%
Unknown	3.3%	3.1%	1.4%	9.0%	4.2%	5.6%	2.0%
White	69.1%	63.8%	76.9%	81.5%	72.7%	63.4%	43.4%
TOTAL	2,096	320	719	189	286	142	196

In Police District Six, more than half of Loitering citations but less than a third of other high-volume citations issued by District personnel went to African-Americans. This District had fewer Quality of Life counts than any other except District One. Total Quality of Life citations increased 32% from the previous quarter. Speeding citations more than doubled.

District Seven	All QL	Dis. Cond	Speed	Op Lic	Veh Lic	Oth Traf	Loiter
Asian	0.8%	0.2%	1.3%	1.1%	0.5%	-	-
Black	75.2%	90.1%	59.9%	84.8%	88.5%	86.2%	86.8%
Indian	0.3%	0.2%	0.5%	3.3%	-	-	-
Unknown	0.9%	0.2%	1.1%	2.2%	1.1%	0.9%	0.5%
White	22.9%	9.4%	37.3%	8.7%	9.9%	12.8%	12.7%
TOTAL	3,606	565	1,667	92	436	218	189

Police Districts Seven and Two had more Quality of Life offenses than other districts. In District Seven, except for Speeding tickets, more than three-quarters of all citations issued by District officers went to African-Americans. This is not unexpected given demographics in that District. Total Quality of Life citations increased 16% from the previous quarter, and Speeding citations increased 35%. There were more citations for Curfew, Loud Music, and Public Drinking than for Operator License violations.

Special Oper	All QL	Dis. Cond	Speed	Op Lic	Veh Lic	Oth Traf	Loiter
Asian	0.8%	0.7%	1.6%	0.2%	0.5%	0.7%	-
Black	68.8%	47.8%	57.2%	64.1%	79.6%	74.4%	85.3%
Indian	0.1%	0.3%	0.1%	-	0.1%	0.1%	-
Unknown	2.6%	0.7%	2.6%	7.0%	1.6%	3.3%	1.5%
White	27.6%	50.5%	38.5%	28.7%	18.2%	21.4%	13.2%
TOTAL	7,534	299	1,658	401	1,938	1,998	136

Special Operations personnel gave more Quality of Life citations than any District. The proportion issued to African-Americans ranged from just under half of Disorderly Conduct citations (which tripled over the previous report) to three-quarters or more of Vehicle License, Other Traffic, and Loitering citations. Citations for Loud Music exceeded those for Operator License, Disorderly Conduct or Loitering. Citations for Pedestrian violations and Public Drinking exceeded those for Loitering. Total Quality of Life citations increased 19% from the previous quarter. Unlike the Districts, Speeding tickets issued by Special Operations personnel decreased 15% from the previous quarter.

CIB and other non-District personnel gave more than twice as many Quality of Life citations in this report period as in the previous quarter, a total of 877. Citations by these personnel are generally a small fraction of the Department total, about 3% in the third quarter of 2001, although numbers were higher in some quarters of 2000. In this period, about half (415) were for traffic offenses. There were 170 Disorderly Conduct citations and 292 for other Quality of Life categories. Overall, 57% were issued to African-Americans.

