

**AMENDMENT NO. 4**

**PROJECT PLAN FOR  
TAX INCREMENTAL FINANCING DISTRICT NO. 75  
(REED STREET YARDS)**

**CITY OF MILWAUKEE**

**Public Hearing Held: July 16, 2026**

**Redevelopment Authority Adopted:**

**Common Council Adopted:**

**Joint Review Board Adopted:**

**AMENDMENT NO. 4 to the PROJECT PLAN for  
TAX INCREMENTAL FINANCING DISTRICT NUMBER 75  
CITY OF MILWAUKEE  
(REED STREET YARDS)**

**Introduction**

Wis. Stat. § 66.1105(4)(h)1. permits the Redevelopment Authority of the City of Milwaukee (“Redevelopment Authority”), subject to the approval of the Common Council and Joint Review Board, to amend a project plan for a tax incremental financing district.

Wis. Stat. § 66.1105(2)(f)1.n. permits, with Joint Review Board approval (Wis. Stat. § 66.1105 (4m)(d)), inclusion in a project plan project costs incurred for territory located within a one half-mile of a district’s boundaries and within the city that created the district.

The Common Council created Tax Incremental District No. 75 (“District” or “TID 75”) in 2009 for the purpose of providing the infrastructure necessary for the development of a water technology and research park at the Reed Street Yards. In 2011, Amendment No. 1 to the District was approved. That Amendment provided \$5,599,770 for infrastructure improvements at the Reed Street Yards, \$264,000 for administration and \$354,000 for a loan to the Reed Street Yards Business Improvement District to pay the developer’s share of Riverwalk and Dockwall costs. Amendment No. 1 authorized a total of \$6,217,770 in project costs.

In 2014, Amendment No. 2 to the District was approved. That Amendment authorized funds for additional public infrastructure improvements (\$1,360,000), public parking, a public plaza and streetscaping associated with the Florida Lofts project (\$660,000), a Public/Private Venture Fund for new buildings at the Reed Street Yards (\$5,000,000) and administration expenses (\$100,000). Amendment No. 2 authorized a total of \$7,120,000 in project costs.

In 2019, Amendment No. 3 to the District was approved, which reallocated \$3,400,000 from the Public/Private Venture Fund to fund additional sewer and public infrastructure work at the Reed Street Yards. As a result, that amendment did not increase the total District project costs.

Amendment No. 4 to the TID 75 Project Plan would provide up to \$8,950,000 for public infrastructure improvements, \$2,500,000 for commercial corridor programs, \$2,500,000 for property acquisition (and related site work), \$1,000,000 for housing programs, \$1,500,000 for contingency and \$750,000 in administrative costs, totaling \$17,200,000.

**Amendments to the TID 75 Project Plan:**

The following amendments are made to the sections of the Project Plan as described below. All other sections of the Plan remain unchanged.

**I. DESCRIPTION OF THE PROJECT**

**Sub-Section D, “Plan Objectives,” is amended by adding the following to the end of the sub-section:**

Amendment No. 4 adds project costs to achieve the following objectives:

- Provide infrastructure for Kneeland Properties at 825, 907, 1025 and 1121 West Mount Vernon Avenue.

- Provide funding for various street reconstruction and paving projects, such as the 6th Street Roundabout, 2nd Street Abutments and Canal Street track removal.
- Provide funding for the design, construction and installation of an improved Seeboth underpass, public art/memorials, streetscaping and neighborhood traffic calming.
- Provide funding for a parking feasibility study.
- Provide funding for improvements to Clementina Park.
- Provide funding for the design of an improved Zocalo Alley.
- Provide funding for the Commercial Corridor programs.
- Provide funding for property acquisition and related site work.
- Provide funding for housing programs.

**Sub-Section E, “Proposed Public Action,” is amended by adding the following to the end of the sub-section:**

Pursuant to Amendment No. 4, the District will also provide funding for additional public infrastructure improvements, commercial corridor programs, property acquisition (and related site work) and housing programs, as outlined in the **“Statement of Kind, Number and Location of All Proposed Public Works for Improvements.”**

## **II. PLAN PROPOSALS**

**Sub-Section A, “Statement of the Kind, Number, and Location of All Proposed Public Works or Improvements,” is amended by adding the following the end of the sub-section:**

Amendment No. 4 Public Infrastructure (approximately \$8,950,000). Pursuant to Amendment No. 4, the following public improvements and infrastructure expenditures, which are project costs per Wis. Stat. § 66.1105(2)(f), are expected to occur within the District and within a one half-mile radius of the District boundary, per Wis. Stat. § 66.1105(2)(f), as shown in the attached map, **Map No. 3, “Amendment No. 4 Proposed Uses and Improvements”:**

- Kneeland Infrastructure: Provide infrastructure to and at the Kneeland Properties at 825, 907, 1025 and 1121 West Mount Vernon Avenue to make the property developable, including roads, utilities and site work (approximately \$2,000,000).
- 2nd Street Abutments: Reconstruct the bridge abutments and repave South 2nd Street from West Florida Street to West Oregon Street (approximately \$1,900,000).
- 6th Street Roundabout: Redesign and improve the 6th Street Roundabout and approaches to the roundabout (approximately \$1,800,000).
- Canal Street Track Removal: Remove the tracks in West Canal Street from approximately 8th Street to 10th Street (approximately \$500,000).
- Public Art/Memorial: Provide funds for public art or memorials, including related site work/utilities (approximately \$500,000).
- Streetscaping: Add enhanced streetscaping, including signage/branding on South 5th Street and nearby streets (approximately \$500,000).
- Neighborhood Traffic Calming: The design and construction of public infrastructure improvements and other street amenities, such as median bump-outs, traffic circles, cameras and high visibility crosswalks with the intent to calm traffic within the neighborhood and provide a safer environment for bikes and pedestrians, within the

District and within a one half-mile radius of the District boundary, per Wis. Stat. § 66.1105(2)(f) (approximately \$500,000).

- Parking Structure Feasibility: Conduct a feasibility study for the construction of a parking structure in Walker's Point (approximately \$500,000).
- Clementina Castro Park: Improvements to Clementina Castro Park, including new playground equipment, paths, lighting and landscape improvements (approximately \$350,000).
- Seeboth Underpass: Make improvements to the Seeboth pedestrian underpass between South 1st and South 2nd Streets, including pavement, lighting, signage and public art (approximately \$350,000).
- Zocalo Alley: Conduct preliminary design and engineering for improvements to the alley bounded by South 6th Street, West Pierce Street, South 5th Street and West Bruce Street (approximately \$50,000).

Commercial Corridor Programs (approximately \$2,500,000). In an effort to strengthen commercial business activity in the District and within a one half-mile radius of the District boundary, per Wis. Stat. § 66.1105(2)(f), fund cash grants that would be administered through the Department of City Development's existing Commercial Corridors Programs. To implement these programs, cash grants may be paid to property owners, lessees, or developers as part of a grant agreement.

Property Acquisition and Related Site Work (approximately \$2,500,000). In an effort to promote redevelopment of underutilized property in the District and within a one half-mile radius of the District boundary, per Wis. Stat. § 66.1105(2)(f), fund the acquisition of real property by the City of Milwaukee ("City") or Redevelopment Authority and fund related site work such as, but not limited to, old foundation removal, site grading, environmental remediation and utilities, which are eligible projects costs under Wis. Stat. § 66.1105(2)(f)1.c. To implement these programs, cash grants may be paid to property owners, lessees, or developers as part of a purchase, development or grant agreement.

While not anticipated, should acquisition occur which results in displacement, the City or the Redevelopment Authority will make relocation payments to, or with respect to, persons (including families, business concerns, and others) being displaced from the project, in accordance with a Relocation Plan prepared pursuant to the applicable provisions of Wis. Stat. §§ 66.1333 and 32.19 and the Federal Uniform Relocation Act, and subsequently approved by the Wisconsin Department of Commerce. Per Wis. Stat. § 66.1105(2)(f)1.f, the costs of such activities (including, but not limited to, moving expenses, appraisals, publications and relocation benefits) are eligible projects costs.

Housing Programs (approximately \$1,000,000). In an effort to improve housing in the District and within a one half-mile radius of the District boundary, per Wis. Stat. § 66.1105(2)(f), fund cash grants or loans to be used for housing rehabilitation or new construction. The funds would be administered through the Department of City Development's existing Housing Programs. To implement these programs, cash grants may be paid to property owners, lessees, or developers as part of a development or grant agreement.

Contingency (approximately \$1,500,000). Contingency for the above public infrastructure, commercial corridor, property acquisition and housing projects.

**Sub-Section B, “Detailed List of Estimated Project Costs,” is deleted and restated as follows:**

The costs included in this sub-section and detailed in Tables A and B, which follow are, without limitation hereof because of enumeration, claimed as eligible Project Costs as defined under Wis. Stat. § 66.1105(2)(f) and, if appropriate, in any development agreement(s) presently or subsequently entered into by and between the City of Milwaukee, the Redevelopment Authority of the City of Milwaukee, and/or eligible designated redeveloper(s), which agreements are incorporated herein by reference, provided further that such expenditures are necessitated by this Project Plan.

These costs and costs estimates are more fully described as follows:

Capital Costs

The City shall fund an estimated \$16,450,000 in the form of TID Capital Project Costs enumerated in further detail in Table A of this Plan and amendments to this Plan.

**TABLE A: Reed Street TID Capital Project Costs**

| <b>Capital Projects</b>                                                |                     |
|------------------------------------------------------------------------|---------------------|
| Reed Street Yards Infrastructure, Riverwalk and Dockwall (Amend No. 1) | \$5,599,770         |
| Freshwater Way (Amend No. 2)                                           | \$550,000           |
| Florida Street (Amend No. 2)                                           | \$500,000           |
| Tannery Sewer Connection (Amend No. 2)                                 | \$60,000            |
| Harp Lighting (Amend No. 2)                                            | \$150,000           |
| Bikeshare Station (Amend No. 2)                                        | \$50,000            |
| Signage (Amend No. 2)                                                  | \$50,000            |
| Public Infrastructure/Sewer Work (reallocated under Amend No. 3)       | \$3,400,000         |
| Florida Lofts (Amend No. 2)                                            | \$660,000           |
| Public/Private Venture Fund (PPVF) (Amend No. 2)                       | \$1,600,000         |
| Public Infrastructure (Amend No. 4)                                    | \$8,950,000         |
| Commercial Corridor Programs (Amend No. 4)                             | \$2,500,000         |
| Property Acquisition and Related Site Work (Amend No. 4)               | \$2,500,000         |
| Housing Programs (Amend No. 4)                                         | \$1,000,000         |
| Contingency (Amend No. 4)                                              | \$1,500,000         |
| <b>Total Capital Project Costs</b>                                     | <b>\$29,069,770</b> |

Financing Costs

Financing costs include estimated gross interest expense or other financing costs on bonds or notes that will be issued to pay for Project Costs. Estimates are based on interest rates as set forth in the Economic Feasibility Analysis, attached as **Amended Exhibit 4, “TID 75 Amendment No. 4 Feasibility Study.”**

**TABLE B: Lists of Estimated Project Costs**

| <b>A</b> | <b><u>Capital:</u></b> |                     |
|----------|------------------------|---------------------|
|          | Amend No. 1            | \$5,599,770         |
|          | Amend No. 2            | \$7,020,000         |
|          | Amend No. 3            | \$0                 |
|          | <u>Amend No. 4</u>     | <u>\$16,450,000</u> |
|          | Total                  | \$29,069,770        |

|          |                                                           |              |
|----------|-----------------------------------------------------------|--------------|
| <b>B</b> | <b><u>Other:</u></b>                                      |              |
|          | BID Loan (Amend No. 1)                                    | \$354,000    |
|          | Administration (Amend No. 1 and No. 2)                    | \$364,000    |
|          | Amendment No. 4 Administrative Costs                      | \$750,000    |
|          | <b>Total Estimated Project Costs, excluding financing</b> | \$30,537,770 |
| <b>C</b> | <b><u>Financing:</u></b>                                  | \$12,681,480 |
|          | <b>TOTAL ESTIMATED PROJECT COSTS, INCLUDING FINANCING</b> | \$43,219,250 |

**Sub-Section C, “Description of Timing and Methods of Financing” is deleted and restated as follows:**

All expenditures are expected to be incurred from 2009 to 2031.

The City may proceed to fund any or all Project Costs using cash, general obligation bonds or notes, or Redevelopment Authority revenue bonds to be issued in amounts which can be supported using tax increments in the District.

**Sub-Section D, “Economic Feasibility Study,” is deleted and restated as follows:**

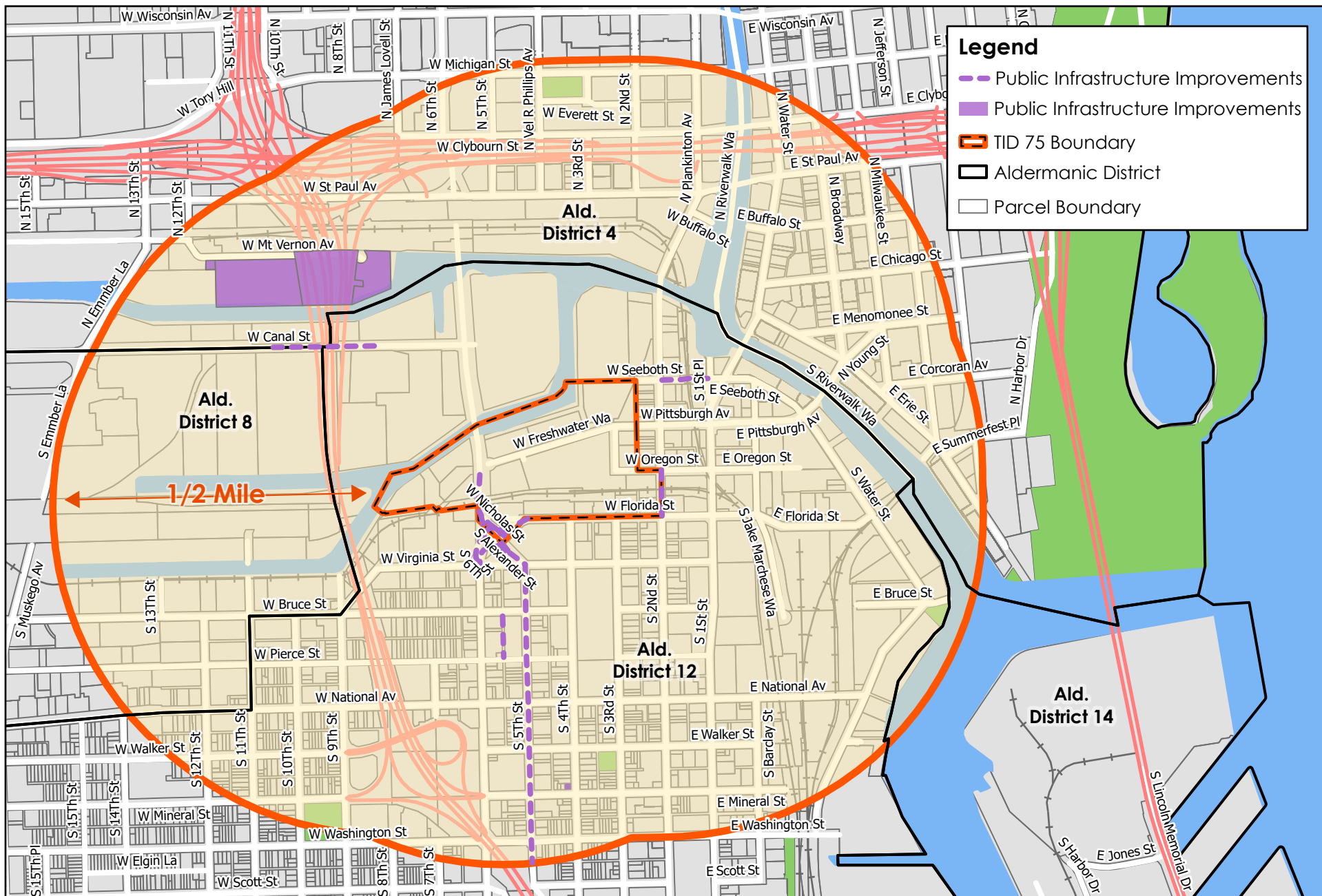
The Economic Feasibility Study for this District is attached to this Amendment as **Amended Exhibit 4, “TID 75 Amendment No. 4 Feasibility Study.”** The study establishes the dollar value of the Project Costs which, based on certain general assumptions and a reasonable margin of safety, can be financed with the revenues projected to be generated by the District. This study assumes no further development occurs within the District and that all Project Costs are to be paid by tax incremental revenue that is already being generated in the District.

Based upon the anticipated tax incremental revenue to be generated by the District, the District is financially feasible and is likely to be retired on or before year 2027, the 18th year of the District. Accordingly, the District is determined to be feasible.

**Opinion of City Attorney letter for this Amendment 4 is attached as Attachment 1.**

TID 75: REED STREET YARDS, MAP NO. 3  
"AMENDMENT NO. 4 PROPOSED USES AND IMPROVEMENTS"

Prepared by the Department of City Development Planning Division, 6/17/2026  
Source: City of Milwaukee Information and Technology Management Division



Amended Exhibit 4, "TID 75 Amendment No. 4 Feasibility Study"

| No. | Assessment | Budget | Base       | Projected   | TID               | Increment   | Other<br>Revenues | Approved     | Existing     | New          | Total      |                | After reserving   | TID<br>Payoff |
|-----|------------|--------|------------|-------------|-------------------|-------------|-------------------|--------------|--------------|--------------|------------|----------------|-------------------|---------------|
|     | Year       | Year   | Value      | Value       | Incremental Value |             |                   | Debt Service | Debt Service | Debt Service | Cash flow  | Cum. Cash Flow | Surplus/(deficit) |               |
| 1   | 2009       | 2010   | 26,470,500 |             |                   |             |                   | -            |              |              | -          | -              | (42,346,238)      | No            |
| 2   | 2010       | 2011   | 26,470,500 | 26,301,000  | (169,500)         | -           |                   | -            |              |              | -          | -              | (42,346,238)      | No            |
| 3   | 2011       | 2012   | 26,470,500 | 32,400,500  | 5,930,000         | 169,016     |                   | -            |              |              | 169,016    | 169,016        | (42,177,222)      | No            |
| 4   | 2012       | 2013   | 26,470,500 | 35,368,900  | 8,898,400         | 270,669     |                   | (63,012)     |              |              | 207,657    | 376,673        | (41,906,553)      | No            |
| 5   | 2013       | 2014   | 26,470,500 | 47,885,200  | 21,414,700        | 665,923     |                   | (56,009)     |              |              | 609,914    | 986,587        | (41,240,630)      | No            |
| 6   | 2014       | 2015   | 26,470,500 | 56,089,700  | 29,619,200        | 901,118     | 32,963            | (631,973)    |              |              | 302,108    | 1,288,695      | (40,339,512)      | No            |
| 7   | 2015       | 2016   | 26,470,500 | 63,171,700  | 36,701,200        | 1,120,927   | 53,490            | (551,400)    |              |              | 623,017    | 1,911,712      | (39,218,585)      | No            |
| 8   | 2016       | 2017   | 26,470,500 | 93,660,800  | 67,190,300        | 1,978,482   | 37,501            | (472,084)    |              |              | 1,543,899  | 3,455,611      | (37,240,103)      | No            |
| 9   | 2017       | 2018   | 26,470,500 | 99,510,300  | 73,039,800        | 2,156,692   | 37,567            | (564,895)    |              |              | 1,629,364  | 5,084,975      | (35,083,411)      | No            |
| 10  | 2018       | 2019   | 26,470,500 | 103,561,100 | 77,090,600        | 2,147,487   | 48,581            | (674,473)    |              |              | 1,521,595  | 6,606,569      | (32,935,924)      | No            |
| 11  | 2019       | 2020   | 26,470,500 | 121,333,300 | 94,862,800        | 2,617,070   | 39,618            | (894,699)    |              |              | 1,761,989  | 8,368,558      | (30,318,854)      | No            |
| 12  | 2020       | 2021   | 26,470,500 | 130,736,500 | 104,266,000       | 2,931,934   | 30,656            | (854,626)    |              |              | 2,107,964  | 10,476,522     | (27,386,920)      | No            |
| 13  | 2021       | 2022   | 26,470,500 | 155,089,600 | 128,619,100       | 3,246,898   | 39,618            | (847,279)    |              |              | 2,439,237  | 12,915,759     | (24,140,022)      | No            |
| 14  | 2022       | 2023   | 26,470,500 | 146,874,400 | 120,403,900       | 2,793,723   | 39,618            | (969,888)    |              |              | 1,863,453  | 14,779,213     | (21,346,298)      | No            |
| 15  | 2023       | 2024   | 26,470,500 | 292,696,400 | 266,225,900       | 5,647,281   | 72,580            | (1,117,787)  |              |              | 4,602,074  | 19,381,286     | (15,699,018)      | No            |
| 16  | 2024       | 2025   | 26,317,500 | 298,141,900 | 271,824,400       | 6,038,750   | 210,440           | (998,697)    | (367,982)    |              | 4,882,511  | 24,263,797     | (9,660,268)       | No            |
| 17  | 2025       | 2026   | 26,317,500 | 343,043,000 | 316,725,500       | 7,090,023   |                   | (994,899)    |              | (1,129,180)  | 4,965,944  | 29,229,741     | (2,570,245)       | No            |
| 18  | 2026       | 2027   | 26,317,500 | 318,730,043 | 292,412,543       | 6,545,768   |                   | (993,933)    |              | (2,416,527)  | 3,135,308  | 32,365,050     | 3,975,523         | YES           |
| 19  | 2027       | 2028   | 26,317,500 | 321,917,343 | 295,599,843       | 6,617,117   |                   | (992,851)    |              | (2,416,527)  | 3,207,739  | 35,572,789     | 10,592,640        | YES           |
| 20  | 2028       | 2029   | 26,317,500 | 325,136,517 | 298,819,017       | 6,689,179   |                   | (991,178)    |              | (2,416,527)  | 3,281,475  | 38,854,263     | 17,281,819        | YES           |
| 21  | 2029       | 2030   | 26,317,500 | 328,387,882 | 302,070,382       | 6,761,962   |                   | (993,356)    |              | (2,416,527)  | 3,352,080  | 42,206,343     | 24,043,782        | YES           |
| 22  | 2030       | 2031   | 26,317,500 | 331,671,761 | 305,354,261       | 6,835,473   |                   | (1,041,266)  |              | (2,416,527)  | 3,377,681  | 45,584,024     | 30,879,255        | YES           |
| 23  | 2031       | 2032   | 26,317,500 | 334,988,478 | 308,670,978       | 6,909,719   |                   | (1,036,883)  |              | (2,416,527)  | 3,456,310  | 49,040,334     | 37,788,974        | YES           |
| 24  | 2032       | 2033   | 26,317,500 | 338,338,363 | 312,020,863       | 6,984,708   |                   | (543,040)    |              | (2,416,527)  | 4,025,141  | 53,065,475     | 44,773,682        | YES           |
| 25  | 2033       | 2034   | 26,317,500 | 341,721,747 | 315,404,247       | 7,060,446   |                   | (347,795)    |              | (2,416,527)  | 4,296,125  | 57,361,600     | 51,834,128        | YES           |
| 26  | 2034       | 2035   | 26,317,500 | 345,138,964 | 318,821,464       | 7,136,942   |                   | (347,411)    |              | (2,416,527)  | 4,373,004  | 61,734,605     | 58,971,070        | YES           |
| 27  | 2035       | 2036   | 26,317,500 | 348,590,354 | 322,272,854       | 7,214,203   |                   | (347,008)    |              | (2,416,527)  | 4,450,668  | 66,185,273     | 63,421,739        | YES           |
|     |            |        |            |             |                   | 108,531,511 | 642,633           | (17,326,442) | (367,982)    | (25,294,447) | 66,185,273 |                |                   |               |

|                      |            |
|----------------------|------------|
| Annual appreciation  | 1.010      |
| Interest Rate - City | 6.50%      |
| Base Value           | 26,317,500 |
| Property Tax rate    | 2.239%     |
| Issuance Costs       | 172,000    |
| City Project Costs   | 17,200,000 |