



Department of Administration Budget and Management Division

April 29, 2002

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David Riemer Administration Director

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File Ref: 02038

State of Wisconsin Department of Revenue P.O. Box 8933 Madison, WI 53703-8933

Subject: Areas of Cooperation Compacts for Government Services

Dear Sir or Madam:

The City of Milwaukee uses various forms of intergovernmental cooperation agreements and outsourcing as tools to efficiently provide local services. Throughout Milwaukee government, city departments have identified areas where these arrangements are appropriate and can result in cost savings.

The City of Milwaukee has entered into agreements to more efficiently provide services to our citizens. Not all of these agreements fit into this survey. For example, none of our agreements with special taxing jurisdictions (i.e. MMSD and MPS) are included in this survey. To fully portray our cooperation agreements, we are including a description of some of our cooperation agreements with other municipalities, counties, and taxing jurisdictions. This list is by no means comprehensive, it does however, represent a more complete picture of the City of Milwaukee and its agreements.

For purposes of this report, the arrangements are divided into three general categories: intergovernmental cooperation agreements, outsourcing of city provided services, and informal arrangements with other entities to provide services or share costs. In each type of arrangement, the city and/or its partner derives some benefit from the sharing of resources.

Intergovernmental Cooperation Agreements

Milwaukee County Federated Library System (MCFLS): Perhaps one of the most recognized collaborative efforts between the City of Milwaukee and other Milwaukee County municipalities, the MCFLS agreement provides a means to share resources, collections and most importantly, a countywide computer cataloging system (CountyCat).

Milwaukee Area Domestic Animal Control Commission (MADACC): This intergovernmental entity provides animal control and shelter services for all Milwaukee County municipalities. Recognition that animal control was a regional concern prompted this fiscally responsible consolidation of municipal efforts.

West Milwaukee Fire Protection: The City of Milwaukee provides all fire suppression and EMS services to the City of West Milwaukee by intergovernmental agreement.

Milwaukee Recycling Facility: The city has agreements for the use of its recycling facility with Whitefish Bay, Cudahy, South Milwaukee, Milwaukee County, Milwaukee Public Schools, and Milwaukee Community Service Corporation.

Milwaukee Public Schools Shared Services Agreement: The city provides Milwaukee Public Schools with Public Health Nursing, Worker's Compensation claim processing, employee staffing services, Police crossing guards, legal services, accounting services, debt services, and Treasurer services in exchange for a payment of \$3.4 million in 2002. In addition, the city agreed to provide additional borrowing authority to MPS in exchange for the shared service agreement.

<u>HAZMAT Response Team</u>: The Milwaukee Fire Department serves the entire southeastern Wisconsin region with hazardous material and biological threat services. The state partially reimburses the city for these services.

Advanced Life Support (ALS) Paramedic Services: Milwaukee County manages and provides ALS services on a countywide basis.

<u>Deep Tunnel Rescue Services</u>: The Milwaukee Fire Department's Heavy Urban Rescue Team (HURT) provides deep tunnel rescue services to MMSD.

<u>Snow and Ice Control Agreements</u>: The Sanitation Section has cooperative agreements with several municipalities for snow and ice control services on abutting streets.

<u>Tree and Flower Purchasing</u>: The city has municipal agreements to mass purchase quantities of trees and flowers and sell them to Shorewood, Wauwatosa, Franklin, Greenfield, Brookfield, Menomonee Falls, and Whitefish Bay, allowing all of the municipalities to benefit from the lower cost.

Boulevard Maintenance Compact: The city has an intergovernmental agreement to maintain portions of the City of Wauwatosa's boulevards on Bluemound Avenue in exchange for the City of Wauwatosa maintaining portions of that roadway within our jurisdiction.

<u>Street Maintenance Agreements</u>: The city has various agreements with other municipalities, the county and the state to maintain portions of each other's roadways and bridges.

<u>Water Service Agreements</u>: The Milwaukee Water Works has water service agreements to provide communities with retail water service in St. Francis, Hales Corners, portions of Franklin, Greenfield, and West Milwaukee. It also sells water under a wholesale arrangement to Shorewood, Brown Deer, Butler, West Allis, Menomonee Falls, portions of Mequon, Wauwatosa, and Greendale.

City Outsourcing

<u>Snow and Ice Control Contracts</u>: The city's Sanitation Section contracts with private companies to provide plows to supplement the fleet of city-owned vehicles during snow conditions of three inches or more. Several departments also have contracts with private companies to provide parking lot snowplowing services.

<u>Waste Disposal Contracts</u>: The city contracts with Waste Management to haul waste from the city's district collection sites to the landfill. Waste Management also operates the city's self help waste disposal stations. The city also contracts for the disposal of several waste types including waste tires, oil, and freon.

<u>Building Construction and Engineering</u>: The city contracts for building construction, architects, and professional engineering for many capital projects each year.

<u>Milwaukee Health Services</u>: The Health Department contracts with Milwaukee Health Services to provide direct services (e.g. clinical care, lab work, etc.) to participants in the Municipal Health Services Program.

<u>Police Squad Car Maintenance</u>: The Milwaukee Police Department contracts with a private vendor for squad car setup and oil changes. They are currently trying to do the same for brake-jobs.

<u>Vehicle Repairs</u>: The Buildings and Fleet Section in DPW contracts with private vendors to provide various types of vehicle repair work such as: glass repair, axle work, truck springs, and engine and transmission overhauls.

<u>Infrastructure Services</u>: The DPW Infrastructure Division contracts with private vendors for all or part of many services including: printing, material testing for paving sewer and water construction projects, pavement testing, seal coating of pavements, partial crack filling, manhole maintenance, sidewalk replacements, hydraulic digging for underground utilities, bus stop snow removal and closed circuit TV sewer exams.

<u>Election Commission</u>: Due to the seasonal nature of its duties, the Election Commission uses contracts with several private vendors during election times. They hire the Coakley Brothers to move voting/election equipment for voting day, outsource postcard mailing for on-site registered voters and citywide redistricting and rent private facilities for polling day.

Other Agreements

<u>Health Department Laboratory Services</u>: The Health Department has a cooperative arrangement with the Milwaukee Metropolitan Sewerage District to provide public health lab services. In addition, the city provides lab services for several other entities including the CDC, EPA, USDA, FDA, Wisconsin Department of Agriculture, and the Wisconsin Lab of Hygiene.

Milwaukee County Automated Land Information System: All municipalities, Milwaukee County, MMSD, SEWRPC and several utilities are collaborating to develop an automated mapping system for the region.

✓ <u>Street Paving</u>: Whenever Milwaukee repaves a street or alley of which a portion lies in another municipality, the city contacts that community to ask for their participation. If they choose to participate, they are responsible for their portion of the cost. Similarly, other communities often contact us for participation on a project that includes a portion of a street in our jurisdiction.

<u>Beach Task Force</u>: The Health Department collaborates with Racine, Kenosha, UW-Milwaukee and Manitowoc to provide surveillance, standardization of testing and research of beach water conditions.

<u>Fuel Purchasing Agreement</u>: The city has a longstanding joint agreement with other area communities to purchase fuel from Lakeside Oil in order to get a discount for larger quantities purchased.

<u>Planning Initiatives</u>: The city is involved in various regional planning initiatives, including: the Kenosha, Racine, Milwaukee Commuter Rail Study, the Gary-Chicago-Milwaukee ITS Corridor, the Traffic Incident Management Enhancement Initiative, the Park East reconfiguration effort, the Local Roads and Streets Council etc.

This listing represents the most notable agreements in which the city partners. These cooperative efforts spread across all functions of city government. Please contact me if you have any questions regarding any of these agreements at 414-286-3741.

Sincerely,

Laura J. Engan

Budget and Management Director

KMO

bcc:

W. Morics, Comptroller's Office Ron Leonhardt, City Clerk's Office Mike Sôika, DOA Craig Kammholz, Comptroller's Office

STATE OF WISCONSIN DEPARTMENT OF REVENUE AREA COOPERATION COMPACTS SURVEY

In accordance with Wisconsin Statutes 66.0317

CO-MUN CODE: 40251

(Enter County-Muni Code if known)

Municipality: Milwaukee (Enter Municipality Name)

Town, Village, City or County: City (Enter Type of Municipality or County)

County: Milwaukee (Enter County Name)

AREAS OF COOPERATION COMPACTS FOR GOVERNMENT SERVICES

A municipality shall enter into an area cooperation compact with at least 2 municipalities or counties to perform at least 2 governmental services. An area cooperation compact shall provide a plan for any municipalities or counties that enter into the compact to collaborate to provide government services. Municipalities shall certify to the Department of Revenue by May 1, 2002 in accordance with s. 66.0317(2).

Return this completed survey by May 1, 2002 to: Wisconsin Department of Revenue P.O. Box 8933 Madison, WI 53708-8933

For each Governmental service below indicate "	e "Yes "or "No "whether v	/ou have entered into an Av	Yes " or " No " whether you have entered into an Area Cooperation Company
			sa copporation compact.
	Have you entered into Area Cooperation	Are there benchmarks to measure plan's	
	Compact with at least 2 municipalities or	progress and evaluate its performance	Is the plan structured to
Governmental Service	counties?	success?	savings to taxpayers?
Law enforcement	V	Yes	
Fire Protection	w d		0
Emergency services	Yês	Ves	00X
Public health	Yes	22	kev
Solid waste collection and disposal	No	Sey.	Yes
Recycling	Yes	27 /X	N/A
Public transportation	Yes	Ves	Yea
Public housing	Yes	X Seg	Ves
Animal control	Yes	35 : V	**
Libraries	\$ \$	Yes	S A A
Recreation and culture	Yes	2 d V	
Human services	N/A	N/A	Z/N
Youth services	N/A	N/a	M/A