



Department of Homeland Security, Preparedness Directorate  
Office of Grants and Training

August 8, 2007

Washington, D.C. 20531

The Honorable Tom Barrett  
City of Milwaukee  
200 East Wells Street  
City Hall, Room 201  
Milwaukee, WI 53202

Dear Mayor Barrett:

I am pleased to inform you that the Office of Grants and Training has approved the application for funding under the FY 2007 IPP-Port Security Grant Program in the amount of \$82,500 for City of Milwaukee.

Enclosed you will find the Grant Award and Special Conditions documents. This award is subject to all administrative and financial requirements, including the timely submission of all financial and programmatic reports, resolution of all interim audit findings, and the maintenance of a minimum level of cash-on-hand. Should you not adhere to these requirements, you will be in violation of the terms of this agreement and the award will be subject to termination for cause or other administrative action as appropriate.

If you have questions regarding this award, please contact:

- Program Questions, Duane Davis, Program Manager at (202) 786-9533;
- Financial Questions, the Office of Grant Operations (OGO) at 866 - 9 ASK OGO or 866-927-5646, or send an email to ask-OGO@dhs.gov; and
- Payment Questions, the Office of the Comptroller, Customer Service Center (CSC) at (800) 458-0786, or you may contact the CSC at ask.oc@usdoj.gov.

Congratulations, and we look forward to working with you.

Sincerely,

Corey D. Gruber  
Acting Assistant Secretary, Office of Grants and Training

Enclosures



Department of Homeland Security  
Preparedness Directorate  
Office of Grants and Training

**GRANT MANAGER'S MEMORANDUM, PT. I:  
PROJECT SUMMARY**

**Grant**

PROJECT NUMBER  
2007-GB-T7-0128

PAGE 1 OF 1

This project is supported under Department of Homeland Security Appropriations Act, 2007, P. L. 109-295

**1. STAFF CONTACT (Name & telephone number)**

Duane Davis  
(202) 786-9533

**2. PROJECT DIRECTOR (Name, address & telephone number)**

Eric Reinelt  
Municipal Port Director  
200 East Wells Street  
City Hall, Room 201  
Milwaukee, WI 53202  
(414) 286-8130

**3a. TITLE OF THE PROGRAM**

FY 2007 IPP- Port Security Grant Program

**3b. POMS CODE (SEE INSTRUCTIONS  
ON REVERSE)**

**4. TITLE OF PROJECT**

FY 2007 IPP- Port Security Grant Program

**5. NAME & ADDRESS OF GRANTEE**

City of Milwaukee  
200 East Wells Street City Hall, Room 201  
Milwaukee, WI 53202

**6. NAME & ADDRESS OF SUBGRANTEE**

**7. PROGRAM PERIOD**

FROM: 06/01/2007 TO: 05/31/2010

**8. BUDGET PERIOD**

FROM: 06/01/2007 TO: 05/31/2010

**9. AMOUNT OF AWARD**

\$ 82,500

**10. DATE OF AWARD**

08/08/2007

**11. SECOND YEAR'S BUDGET**

**12. SECOND YEAR'S BUDGET AMOUNT**

**13. THIRD YEAR'S BUDGET PERIOD**

**14. THIRD YEAR'S BUDGET AMOUNT**

**15. SUMMARY DESCRIPTION OF PROJECT (See instruction on reverse)**

Through this accord, City of Milwaukee will use grant funding in the amount of \$82,500 from the Fiscal Year 2007 Port Security Grant Program for costs related to the implementation of Project 3, Training and Exercise. These funds are intended to create a sustainable, risk-based and regional securities cooperative effort for critical port infrastructure's prevention, protection, and response to threats of, and recovery from terrorist attacks, especially explosives and non-conventional threats that would cause major disruption to commerce and significant loss of life.

Additionally, Project Number 1, Equipment to Secure Facilities (\$477,138) and Project Number 2, IED Prevention and Detection Equipment (\$153,442) were not funded.



Department of Homeland Security  
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Grant

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1. RECIPIENT NAME AND ADDRESS (Including Zip Code) City of Milwaukee 200 East Wells Street City Hall, Room 201 Milwaukee, WI 53202		4. AWARD NUMBER: 2007-GB-T7-0128	
		5. PROJECT PERIOD: FROM 06/01/2007 TO 05/31/2010 BUDGET PERIOD: FROM 06/01/2007 TO 05/31/2010	
1A. GRANTEE IRS/VENDOR NO. 396005332		6. AWARD DATE 08/08/2007	7. ACTION Initial
		8. SUPPLEMENT NUMBER 00	
3. PROJECT TITLE FY 2007 IPP- Port Security Grant Program		9. PREVIOUS AWARD AMOUNT \$ 0	
		10. AMOUNT OF THIS AWARD \$ 82,500	
		11. TOTAL AWARD \$ 82,500	
12. SPECIAL CONDITIONS THE ABOVE GRANT PROJECT IS APPROVED SUBJECT TO SUCH CONDITIONS OR LIMITATIONS AS ARE SET FORTH ON THE ATTACHED PAGE(S).			
13. STATUTORY AUTHORITY FOR GRANT This project is supported under Department of Homeland Security Appropriations Act, 2007, P. L. 109-295			
15. METHOD OF PAYMENT PAPRS			
AGENCY APPROVAL		GRANTEE ACCEPTANCE	
16. TYPED NAME AND TITLE OF APPROVING DHS OFFICIAL Corey D. Gruber Acting Assistant Secretary, Office of Grants and Training		18. TYPED NAME AND TITLE OF AUTHORIZED GRANTEE OFFICIAL Tom Barrett Mayor	
17. SIGNATURE OF APPROVING DHS OFFICIAL 		19. SIGNATURE OF AUTHORIZED RECIPIENT OFFICIAL	19A. DATE
AGENCY USE ONLY			
20. ACCOUNTING CLASSIFICATION CODES FISCAL FUND BUD. DIV. YEAR CODE ACT. OFC. REG. SUB. POMS AMOUNT 7 T GB 25 00 00 82500		21. GB07V40185	

OJP FORM 4000/2 (REV. 5-87) PREVIOUS EDITIONS ARE OBSOLETE.

OJP FORM 4000/2 (REV. 4-88)



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AGENCY USE ONLY									
20. ACCOUNTING CLASSIFICATION CODES								21. GB07V40185	
FISCAL YEAR	FUND CODE	BUD. ACT.	DIV. OFC.	REG.	SUB.	POMS	AMOUNT		
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Department of Homeland Security  
Preparedness Directorate  
Office of Grants and Training

**AWARD CONTINUATION  
SHEET  
Grant**

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PROJECT NUMBER 2007-GB-T7-0128

AWARD DATE 08/08/2007

*SPECIAL CONDITIONS*

1. The recipient agrees to comply with the financial and administrative requirements set forth in the current edition of the Office of Grant Operations Financial Management Guide.
2. The recipient agrees to comply with the organizational audit requirements of OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations.
3. Recipient understands and agrees that it cannot use any federal funds, either directly or indirectly, in support of the enactment, repeal, modification or adoption of any law, regulation or policy, at any level of government, without the express prior written approval of G&T.
4. The grantee is prohibited from obligating, expending or drawing down funds provided through this award until the required Budget Detail Worksheet and Budget Narrative are reviewed and approved by the Office of Grant Operations (OGO) and a Grant Adjustment Notice (GAN) is issued removing this special condition.
5. The grantee is prohibited from obligating, expending or drawing down funds provided through this award until all applicable programmatic documents are provided to and approved by the program office and a Grant Adjustment Notice (GAN) is issued removing this special condition.
6. The recipient agrees that all allocations and uses of the funds under this grant will be in accordance with the Fiscal Year 2007 Port Security Grant Program Guidance and Application Kit.



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**AWARD CONTINUATION  
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PROJECT NUMBER 2007-GB-T7-0128

AWARD DATE 08/08/2007

*SPECIAL CONDITIONS*

7. The following projects and costs are ineligible for funding and such costs are unallowable under the Port Security Grant Program:
- a. Projects that are awarded to Ferry systems participating in the FY 2007 Transit Security Grant Program (TSGP): Ferry Supplemental;
  - b. The development of risk/vulnerability assessment models and methodologies;
  - c. Projects in which Federal agencies are the primary beneficiary or that enhance Federal property;
  - d. Projects that study technology development for security of national or international cargo supply chains (e.g., e-seals, smart containers, container tracking, container intrusion detection devices);
  - e. Proof-of-concept projects;
  - f. Projects involving training and exercises that do not meet MTSA standards and/or requirements set by MTSA or DHS;
  - g. Projects that do not provide a compelling security benefit (e.g., primarily economic or safety vs. security);
  - h. Projects that duplicate capabilities being provided by the Federal government (e.g., vessel traffic systems, etc.);
  - i. Projects in which there are real or apparent conflicts of interest;
  - j. Personnel costs (except for direct management and administration of the grant award, (i.e., preparation of mandatory post-award reports));
  - k. Business operating expenses (certain security-related operational and maintenance costs are allowable. See "Specific Guidance on Security Operational and Maintenance Costs" in Appendix 2 (Sec. B.5) of the FY 2007 Port Security Grant Program Guidance and Application Kit for further guidance on exceptions);
  - l. Reimbursement of pre-award security expenses;
  - m. Weapons, including, but not limited to: firearms and ammunition, for outfitting facilities, vessels, or other structures;
  - n. Outfitting facilities, vessels, or other structures with equipment or items providing a hospitality benefit rather than a direct security benefit. Examples of such equipment or items include, but are not limited to: office furniture, CD players, DVD players, AM/FM radios, etc.;
  - o. Projects involving bridge infrastructure, roads, and nuclear power plants;
  - p. Commingling or adjustments of funds or projects from previous rounds of port security grant programs; and
  - q. Signage, projects for placarding and billboards, or hard fixed structure signage.
8. Neither repairs to existing equipment nor replacement equipment costs are funded. Equipment includes, but is not limited to, fencing, lighting, CCTV, access controls, etc.
9. All lighting must meet Occupational Safety and Health Administration (OSHA) requirements.



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**AWARD CONTINUATION  
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AWARD DATE 08/08/2007

*SPECIAL CONDITIONS*

10. Radiological detection equipment must be compliant with applicable national guidelines adopted by the U.S. Department of Homeland Security, including ANSI N323B-2003, ANSI N42.32-2003, ANSI N42.33-2003, and ANSI N42.35-2004.
11. The Transportation Worker Identification Credential (TWIC) is designed to be an open architecture, standards-based system. Port projects that involve new installations or upgrades to access control and credentialing systems, should exhibit compliance with TWIC standards and program specifications. Recipients of grant funding for the implementation of TWIC systems may be requested by the Federal government to apply these systems in a field test of TWIC readers in accordance with the SAFE Port Act. Systems implemented with grant funding may be used by recipients to comply with the TWIC rulemaking requirements.  
  
Recipients may be expected to enter into a cooperative agreement with the Federal government with mutually agreed upon conditions to obtain data and lessons learned from the application of card readers and associated systems. A TWIC rulemaking that will address card reader requirements applied to MTSA-regulated facilities and vessels is expected to be published later in 2007. Systems implemented with grant funding may be used by recipients to comply with the all TWIC rulemaking requirements.
12. As required by 2 CFR, 215.25, the recipient shall notify G&T's program office of developments that have a significant impact on award-supported activities, including changes in key project staff. If key project staff has not been designated in the recipient's approved application, recipient must request approval prior to hiring.



Department of Homeland Security, Preparedness Directorate

Office of Grants and Training

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Washington, D.C. 20531

**Memorandum To:** Official Grant File

**From:** Jeffrey Hall, Environmental Coordinator

**Subject:** Incorporates NEPA Compliance in Further Developmental Stages for City of Milwaukee

The U.S. Department of Homeland Security (DHS), through the Federal Emergency Management Agency's (FEMA) National Preparedness Directorate (NPD) must consider the environmental impacts of a grant action under the National Environmental Policy Act (NEPA). NEPA requires that any federally funded grant activity be reviewed for potential environmental impact within the place of performance of the project. Recipients of the Fiscal Year 2007 Port Security Grant Program (PSGP) grants are subject to compliance with NEPA.

DHS has identified several categories of actions that do not individually or cumulatively have a significant impact on the human environment and therefore do not require an Environmental Assessment (EA) or Environmental Impact Statement (EIS). These categorical exclusions allow grantees to avoid unnecessary analysis, process, and paperwork and concentrate their resources on those proposed actions having real potential for environmental concerns. For an action to be categorically excluded, grantees must satisfy three conditions:

1. The entire action must clearly fit within one or more of the categories of excludable actions listed in DHS Management Directive 5100.1, Environmental Planning Program.
2. The scope of the action has not been segmented to be a small piece of a larger action in order to avoid the appearance of significance.
3. No extraordinary circumstances with potentially significant impacts relating to the proposed action exist.

Activities that involve greater potential for environmental effect require a Record of Environmental Consideration. Projects in the following categories require further information from grantees addressing the environmental issues for each project funded by DHS grants:

- Acquisition, installation, maintenance, operation, evaluation, removal, or disposal of security equipment to screen for or detect dangerous individuals or dangerous or illegal materials at existing facilities.
- Acquisition, installation, maintenance, operation, evaluation, removal, or disposal of target hardening security equipment, devices, or controls to enhance the physical security of existing critical assets.



Activities conducted using FEMA/NPD grant funding that requires specific documentation of NEPA compliance must be coordinated between the grantee and the FEMA/NPD Program Manager.