

This is a Preliminary Official Statement, subject to correction and change. The City has authorized the distribution of the Preliminary Official Statement to prospective purchasers and others. Upon the sale of the Offered Obligations, the City will complete, adopt and deliver a Final Official Statement substantially in this form.

**DRAFT**  
09/12/2011

**PRELIMINARY OFFICIAL STATEMENT DATED OCTOBER 12, 2011**

**NEW ISSUE  
BOOK ENTRY ONLY**

**RATINGS:**  
(See "RATINGS" herein)

Moody's  
"MIG 1"

Standard & Poor's  
"SP-1+"

*In the opinion of Katten Muchin Rosenman LLP, and of Hurtado, S.C., Bond Counsel, under existing law, if there is continuing compliance with certain requirements of the Internal Revenue Code of 1986, interest on the Notes will not be includable in gross income for federal income tax purposes. The Notes are not "private activity bonds" and the interest thereon is not required to be included as an item of tax preference for purposes of computing individual or corporate "alternative minimum taxable income." However, interest on the Notes is includable in corporate earnings and profits and therefore must be taken into account when computing corporate alternative minimum taxable income for purposes of the corporate alternative minimum tax. Interest on the Notes is not exempt from Wisconsin income taxes.*

**\$145,000,000\***  
**CITY OF MILWAUKEE, WISCONSIN**  
**SCHOOL REVENUE ANTICIPATION NOTES, SERIES 2011 M6**  
**(Not a general obligation of the City)**

**Dated:** Expected Date of Delivery

**Due:** As shown below

The School Revenue Anticipation Notes, Series 2011 M6 (the "Notes") are issued in fully registered form in the name of Cede & Co., as nominee of The Depository Trust Company, New York, New York. Individual purchases will be made in the principal amounts of \$5,000 or any integral multiple thereof and will be in book-entry-only form. Purchasers will not receive certificates representing their beneficial ownership in the Notes. Interest shall be payable at maturity. The Notes are not a general obligation of the City, do not constitute an indebtedness for the purpose of determining the City's constitutional debt limitation, and no tax shall be levied to pay the Notes or the interest thereon. The Notes are not subject to redemption prior to maturity.

**MATURITY SCHEDULE**

<u>Maturity</u>	<u>Amount</u>	<u>Rate</u>	<u>Yield</u>	<u>CUSIP<sup>(1)</sup></u>
June 27, 2012	145,000,000*			Base 602424

The Notes are issued for the purpose of financing the Milwaukee Public School's general operating purposes pending receipt of school State Aid Payments from the State of Wisconsin (the "State"). School Operations Fund revenues have been pledged as security for the repayment on the Notes. In addition, the City has pledged available surplus revenues in its Debt Service Fund to the payment of interest due on the Notes at maturity. (See "THE NOTES – SECURITY AND PURPOSE" herein.)

The Notes have been offered for sale by competitive bid in accordance with the Official Notice of Sale dated October 12, 2011 and are being issued subject to the legal opinion of Katten Muchin Rosenman LLP, Chicago, Illinois, and of Hurtado, S.C., Wauwatosa, Wisconsin, Bond Counsel to the City, and other conditions specified in the Official Notice of Sale. Delivery of the Notes will be on or about November 9, 2011 (the "Expected Date of Delivery") in New York, New York.

*THIS COVER PAGE CONTAINS CERTAIN INFORMATION FOR QUICK REFERENCE ONLY. IT IS NOT A SUMMARY OF THIS ISSUE. INVESTORS MUST READ THIS ENTIRE OFFICIAL STATEMENT TO OBTAIN INFORMATION ESSENTIAL TO THE MAKING OF AN INFORMED INVESTMENT DECISION.*

For Further Information Contact:  
W. Martin Morics, City Comptroller and Secretary to Public Debt Commission  
City Hall, Room 404, 200 East Wells Street - Milwaukee, WI 53202 - Phone (414) 286-3321

<sup>(1)</sup>The above-referenced CUSIP number has been assigned by an independent company not affiliated with the City and is included solely for the convenience of the holders of the Notes. The City is not responsible for the selection or uses of such CUSIP number, and no representation is made as to its correctness on the Notes, or as indicated above. The CUSIP number is subject to change after the issuance of the Notes.

\*Subject to change in accordance with the Official Notice of Sale.

**ELECTRONIC BIDS FOR THE NOTES WILL BE RECEIVED  
UNTIL 10:00 A.M. (CENTRAL TIME) ON THURSDAY, OCTOBER 20, 2011**

**October \_\_, 2011**

No dealer, broker, salesperson or other person has been authorized by the City of Milwaukee or Milwaukee Public Schools to give any information or to make any representation other than as contained in this Official Statement in connection with the sale of these securities and, if given or made, such other information or representations must not be relied upon. This Official Statement does not constitute an offer to sell or the solicitation of an offer to buy nor shall there be any sale of these securities by a person in any jurisdiction in which it is unlawful for such person to make such offer, solicitation or sale. The information and expressions of opinion herein are subject to change without notice and neither the delivery of this Official Statement nor any sale made hereunder shall, under any circumstances, create any implication that there has been no change in the affairs of the City of Milwaukee or Milwaukee Public Schools since the date hereof. The Notes have not been registered pursuant to the Securities Act of 1933, in reliance upon exemptions contained in such Act.

The Underwriter has provided the following sentence for inclusion in this Official Statement. The Underwriter has reviewed the information in this Official Statement in accordance with, and as part of, its responsibilities to investors under the federal securities laws as applied to the facts and circumstances of this transaction, but the Underwriter does not guarantee the accuracy or completeness of such information.

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## INTRODUCTION TO THE OFFICIAL STATEMENT

The purpose of this Official Statement, including the cover page and appendices, is to set forth certain information concerning the City of Milwaukee (“City”), Milwaukee Public Schools (“MPS”) and the offering of \$145,000,000\* School Revenue Anticipation Notes, Series 2011 M6 of the City dated the Expected Date of Delivery (the “Notes”).

*The following information is furnished solely to provide limited introductory information regarding the Notes and does not purport to be comprehensive. All such information is qualified in its entirety by reference to the more detailed descriptions appearing in this Official Statement, including Appendices hereto.*

### SUMMARY STATEMENT

Issuer:	City of Milwaukee, Wisconsin.		
Issue:	\$145,000,000* School Revenue Anticipation Notes, Series 2011 M6.		
Dated Date:	Expected Date of Delivery.		
Sale Date and Time:	<b>Thursday, October 20, 2011, Until 10:00 A.M. C.T.</b>		
Principal Maturity:	<u>Amount</u>	<u>Maturity</u>	<u>Rate</u>
	\$145,000,000*	June 27, 2012	
Interest:	Calculated on a 30/360-day basis and due on the respective maturity dates.		
Denominations:	\$5,000 or integral multiples thereof.		
Purpose:	To finance MPS operations on an interim basis pending receipt of school State Aid payments.		
Security:	MPS and the City have pledged and will irrevocably segregate upon receipt, school State Aid payments in an amount sufficient with interest thereon, to pay, when due, the principal of and interest on the Notes. MPS and the City have also pledged all other revenues of the School Operations Fund included in the budget for the current fiscal year which are due MPS, which have not been received as of the date of delivery of the Notes, and which are not otherwise pledged or assigned. The City has also pledged available surplus revenues of the City’s Debt Service Fund to the payment of interest on the Notes. (See “THE NOTES – SECURITY AND PURPOSE” herein.)		
	The Notes are not a general obligation, do not constitute an indebtedness of the City for the purpose of determining the City’s constitutional debt limitation, and no tax shall be levied to pay the Notes or interest thereon.		
Authority for Issuance:	The City of Milwaukee Common Council and the Milwaukee Board of School Directors (“MBSD”) have authorized the issuance and sale of the Notes in accordance with the provisions of the City Charter and Section 67.12(1), Wisconsin Statutes.		

*\*Subject to change in accordance with the Official Notice of Sale.*

Form of Issuance: The Notes will be issued in fully registered “Book-Entry-Only-Form” in the name of Cede & Co., as nominee of The Depository Trust Company of New York, New York which will act as security depository for the Notes. (See “BOOK-ENTRY-ONLY SYSTEM” herein.)

Tax Exemption: Under existing law, if there is continuing compliance with certain requirements of the Internal Revenue Code of 1986, interest on the Notes will not be includable in gross income for federal income tax purposes. The Notes are not “private activity bonds” and the interest thereon is not required to be included as an item of tax preference for purposes of computing individual or corporate “alternative minimum taxable income.” However, interest on the Notes is includable in corporate earnings and profits and therefore must be taken into account when computing corporate alternative minimum taxable income for purposes of the corporate alternative minimum tax. Interest on the Notes is not exempt from Wisconsin income taxes. (See “TAX STATUS” herein)

Redemption Feature: The Notes are not subject to redemption prior to maturity.

Official Statement: The City will provide the original purchaser(s) of the Notes with up to 100 copies (pro rata) of this Official Statement within seven business days following the award of the Notes.

Professionals:

Bond Counsel:	Katten Muchin Rosenman LLP Chicago, Illinois
	Hurtado, S.C. Wauwatosa, Wisconsin
Financial Advisor	Robert W. Baird & Co. Milwaukee, Wisconsin

Record Date: June 15, 2012.

Delivery: Delivery will be on or about November 9, 2011 (the “Expected Date of Delivery”) at the expense of the City, through the facilities of The Depository Trust Company (“DTC”), New York, New York.

Reoffering: The public reoffering price(s) and/or yield(s) of the Notes are detailed on the cover of the Final Official Statement.

Continuing Disclosure Certificate: In order to assist bidders in complying with the continuing disclosure requirements of SEC Rule 15c2-12 and as part of the City’s contractual obligation arising from its acceptance of the successful bidder’s proposal, at the time of the delivery of the Notes, the City will provide an executed copy of its Continuing Disclosure Certificate. (See “RULE 15c2-12” and Appendix C-Form of Continuing Disclosure Certificate herein.)

## **THE NOTES**

### **AUTHORITY**

Pursuant to Sections 65.05 and 119.46 of the Wisconsin Statutes, the Milwaukee Board of School Directors (the "MBSD"), the governing board of Milwaukee Public Schools ("MPS"), has full responsibility for its budget expenditures, and the required tax levy. These requirements are included with the City's financial requirements, and MPS is effectively treated as a department of the City.

Pursuant to a resolution adopted on June 30, 2011, MBSD has determined that it will be necessary to finance the operating budget of MPS on an interim basis, and has requested the City to issue notes pursuant to Section 67.12(1), Wisconsin Statutes, for that purpose.

The Common Council of the City has authorized the issuance and sale of the Notes through adoption of a resolution on July 6, 2011 in accordance with the provisions of the City Charter and Section 67.12(1), Wisconsin Statutes.

### **SECURITY AND PURPOSE**

Pursuant to a resolution of MBSD adopted on June 30, 2011, MBSD has authorized the City to issue the Notes, and to pledge all revenues of the School Operations Fund included in the budget for the current fiscal year, which are due MPS, which have not been received as of the date of delivery of the Notes, and which are not otherwise pledged or assigned, as security for repayment of the Notes (the "Pledged Revenues").

The School Operations Fund is established by Section 119.46, Wisconsin Statutes, and is held by the City on behalf of MPS. Revenues from the local property tax, school State Aid payments and federal school aid payments are deposited into the School Operations Fund. See "REVENUES OF MILWAUKEE PUBLIC SCHOOLS" generally, and "Milwaukee Public Schools-School Operations Fund Budget Fiscal Year 2012 and 2011" herein.

"State Aid" means the general school aids paid by the State to MPS pursuant to subchapter II of Chapter 121, Wisconsin Statutes, as the same may be amended or renumbered from time to time, or any other payments made directly or indirectly by the State to MPS in partial or full replacement or substitution for the school aid payments now made under subchapter II of Chapter 121, Wisconsin Statutes.

Pursuant to Section 121.115, Wisconsin Statutes, MBSD is anticipating receipt of school State Aid Payments from the State of Wisconsin to the School Operations Fund in September and December, 2011, and in March, June, and July 2012. Such payments, per Section 119.50, Wisconsin Statutes, shall be received by the City Treasurer.

The Notes are being issued to fund MPS operations pending receipt of school State Aid Payments. A cash flow deficit of approximately \$145\* million is anticipated to occur in November 2011 due to the receipt of the majority of State Aid and property tax revenues during December 2011 through June 2012, the last seven months of the MPS fiscal year. In contrast, MPS expenditures are relatively evenly distributed throughout the school year (See "School Operations Fund Trends" herein). In September 2011, \$50,000,000 of General Obligation Commercial Paper was issued, and in October 2011 \$50,000,000 is anticipated to be issued to provide interim borrowing for Milwaukee Public Schools. The commercial paper will be refunded by this issue.

This Note issue of \$145\* million is the anticipated final interim borrowing for MPS during the 2011-2012 fiscal year. (See "MILWAUKEE PUBLIC SCHOOLS - Borrowing – Future Financing" herein.)

Pursuant to a resolution of the Common Council of the City adopted on July 6, 2011 (the "City Resolution"), the Common Council of the City has pledged the Pledged Revenues for the repayment of the Notes and has established a segregated account within the School Operations Fund to capture school State Aid Payments received under Section 121.15, Wisconsin Statutes, in June 2012 in the principal amount of the Notes. The City Resolution also directs the City Treasurer to segregate, for payment of the Notes, June 2012 school State Aid Payments, in the principal amount of the Notes. The City Treasurer has no discretion to otherwise apply such revenues.

The City has also pledged available surplus revenues in its Debt Service Fund to the payment of interest on the Notes.

## MATURITY, INTEREST RATE(S) AND REDEMPTION

The Notes are dated the Expected Date of Delivery and will mature on December 29, 2011 and on June 27, 2012 without option of prior redemption. Interest is payable at the respective maturity dates at the rates as shown on the cover of this Official Statement and is calculated on a 30/360 day basis.

## STATUTORY BORROWING LIMITATIONS

Section 67.12(1)(a) of the Wisconsin Statutes limits issuance for the purpose of the Notes to sixty percent (60%) of the Estimated School Operation Fund Revenues for 2011-2012 Fiscal Year.

Total Amount of Estimated School Operations Fund Revenues For the 2011-2012 Fiscal Year	\$944,311,187
Statutory Borrowing Limit (60% of Estimated Revenues)	\$566,586,712
Borrowing-School Revenue Anticipation Notes, Series 2011 M6, dated October 12, 2011*	<u>\$145,000,000</u>
Unused Amount Following this Issue	<u>\$421,586,712</u>
Percentage of Borrowing Limit Used	25.6%
Percentage of Borrowing to Estimated Revenues	15.4%

*\*Subject to change in accordance with the Official Notice of Sale.*

# MILWAUKEE PUBLIC SCHOOLS

## GENERAL

MPS was established on February 3, 1846, and operates under Chapter 119 of the Wisconsin Statutes. MPS is effectively treated by State Statutes as a City department. MPS is governed by MBSD. MPS has budget adoption authority (the City must then levy and collect a tax to support the MBSD budget). MPS provides elementary, secondary, vocational and special education services for grades K through 12 to residents of the City, whose boundaries are coterminous with those of MPS. All funds for MPS flow through the City Treasurer who, by statute, disburses them at the direction of the Director/Board Clerk of MBSD. The City Comptroller, City Treasurer and City Attorney perform their respective functions for MPS as well as the City.

## BORROWING - GENERAL OBLIGATION DEBT

MPS does not have authority to issue debt. The City has the authority (under Chapters 67 and 119, Wisconsin Statutes) to issue municipal obligations for specific school purposes including the acquisition of sites and constructing, enlarging and remodeling of school buildings for the purpose of providing additional classroom space to accommodate anticipated school enrollments. Such municipal obligations require the adoption of a resolution by the City and the levying by the City of required debt service. The table below shows the City's outstanding general obligation debt for school purposes of \$132,965,519. The City also has authorized but unissued general obligation debt for school purposes. (See "MILWAUKEE PUBLIC SCHOOLS - Borrowing - Future Financing" herein.)

### CITY OF MILWAUKEE OUTSTANDING GENERAL OBLIGATION DEBT FOR SCHOOL PURPOSES (Other than RANs) AS OF OCTOBER 1, 2011

<u>Year</u>	<u>Principal <sup>(1)</sup></u>	<u>Interest <sup>(2)</sup></u>	<u>Total</u>
12/31/2011	\$0	\$181,334	\$181,334
12/31/2012	12,315,441	5,181,022	17,496,463
12/31/2013	12,682,137	4,658,623	17,340,760
12/31/2014	12,288,334	5,019,799	17,308,133
12/31/2015	11,440,876	5,230,830	16,671,706
12/31/2016	13,155,446	4,796,591	17,952,037
12/31/2017	11,238,405	5,062,661	16,301,066
12/31/2018	10,088,637	4,644,472	14,733,110
12/31/2019	9,747,344	5,138,747	14,886,091
12/31/2020	8,887,988	5,267,861	14,155,849
12/31/2021	5,304,814	4,941,185	10,245,999
12/31/2022	5,555,671	5,778,404	11,334,074
12/31/2023	5,340,427	5,611,439	10,951,866
12/31/2024	3,645,000	2,106,600	5,751,600
12/31/2025	3,375,000	2,099,850	5,474,850
12/31/2026	3,450,000	1,958,250	5,408,250
12/31/2027	4,450,000	979,125	5,429,125
<b>TOTAL</b>	<u><u>\$132,965,519</u></u>	<u><u>\$68,656,795</u></u>	<u><u>\$201,622,313</u></u>

<sup>(1)</sup> Assumes Sinking Fund Deposits in year due.

<sup>(2)</sup> Compound interest is included in year paid.

Wisconsin Statutes establish a limit on the authority of the City to incur general obligation indebtedness in any form for City and school purposes of 7% of the full value of taxable property located within the City, as equalized by the Wisconsin Department of Revenue. Of the 7%, 2% is authorized for school purposes only. The City may issue bonded debt for school purposes pursuant to the provisions of Chapter 119 or Chapter 67. Bonded indebtedness issued by the City under Chapter 119 for school purposes is limited to 2% of the full value of taxable property in the City as equalized by the State Department of Revenue. Separately, bonded indebtedness issued by the City under Chapter 67 for school purposes counts against the City's debt limit of 5% of the full value of taxable property within the City. Debt issued under Chapter 67 requires adoption of a resolution by the City but does not require voter approval.

**TOTAL UNUSED DEBT MARGIN FOR THE CITY OF MILWAUKEE  
AS OF OCTOBER 1, 2011**

Verify the City's 2011 Equalized Value
--

2011 Equalized Value of Taxable Property in the City		\$27,954,669,900
Legal Debt Limitation for City Borrowing		
5% of Equalized Value		\$1,397,733,495
General Obligation Debt Outstanding subject to 5% Limit as of 10/01/11	\$958,065,000 *	
Less: Provision for current year maturities	(\$2,475,000)	
Net General Obligation Debt Outstanding subject to the 5% Limit as of 10/01/11		\$955,590,000
Total Debt Margin for City Borrowing (in Dollars)		\$442,143,495
(As a percentage)		31.6%
(As a percentage excluding Cash Flow Notes)		39.9%
Legal Debt Limitation for School Purpose Borrowing		
2% of Equalized Value		\$559,093,398
General Obligation Debt Outstanding subject to 2% Limit as of 10/01/11	\$14,774,150	
Less: Provision for current year maturities	—	
Net General Obligation Debt Outstanding subject to the 2% Limit as of 10/01/11		\$14,774,150
Total Debt Margin for School Purpose Borrowing (in Dollars)		\$544,319,248
(As a percentage)		97.4%

*\*Excludes G.O. debt issued for school RAN purposes that will be paid off upon the issuance of the Notes.*



**HISTORY OF FULL VALUATION IN  
THE CITY OF MILWAUKEE  
(2006-2010)**

<u>Levy Year</u>	<u>Collection Year</u>	<u>Full Valuation</u>	<u>Percent Increase/Decrease</u>
2007	2008	\$31,887,192,100	+5.49
2008	2009	32,257,525,000	+1.16
2009	2010	31,266,329,200	-3.07
2010	2011	29,520,783,200	-5.58
2011	2012	27,954,669,900	-5.31

**BORROWING-REVENUE BONDS**

The following sections provide information on outstanding revenue obligations issued by the Redevelopment Authority of the City of Milwaukee (“RACM”) for school purposes.

**Neighborhood Schools Initiative**

In February 2002, RACM issued \$33,300,000 of its Revenue Bonds, Series 2002A (the “2002A Bonds”) and in November 2003, RACM issued \$78,740,000 of its Revenue Bonds, Series 2003A (the “2003A Bonds”) (Milwaukee Public Schools – Neighborhood Schools Initiative) (collectively, the "NSI Revenue Bonds"). RACM loaned the proceeds of the NSI Revenue Bonds to MPS to partially finance the initial cost of providing approximately 750,000 square-feet of additional classroom capacity for MPS schools, to implement the Neighborhood Schools Initiative and for related activities of MPS. MPS is obligated to make payments to RACM sufficient to pay the principal of and interest on the NSI Revenue Bonds. MPS's repayment obligation is payable solely from and secured by a pledge of all intra-district aid received by MPS from the State.

In February 2007, RACM issued \$31,865,000 of Refunding Revenue Bonds, Series 2007A, which advance refunded a portion of the 2003A Bonds.

The schedule of remaining debt service payments on the NSI Revenue Bonds is as follows:

**CITY OF MILWAUKEE  
REDEVELOPMENT AUTHORITY REVENUE BONDS  
ANNUAL DEBT SERVICE PAYMENTS AS OF JULY 1, 2011**

<u>Year ending June 30</u>	<u>Debt Service Payments</u>	<u>Year ending June 30</u>	<u>Debt Service Payments</u>	<u>Year ending June 30</u>	<u>Debt Service Payments</u>
2012	\$8,474,868	2017	\$9,606,995	2022	\$10,391,138
2013	8,705,504	2018	9,848,206	2023	10,650,500
2014	8,922,258	2019	10,094,129	2024	11,097,600
2015	9,144,649	2020	10,343,094		
2016	9,376,675	2021	10,126,549		

**Lease Revenue Bonds**

The lease revenue bonds do not constitute general obligations of MPS or the City and shall not constitute or give rise to a charge against the City's taxing powers. MPS does, however, have an obligation to pay rents under a lease to support the debt service on the lease revenue bonds. Under the lease, the annual rent payments constitute a budgeted expenditure of MPS payable only if funds are budgeted and appropriated annually by MPS from its School Operations Fund. MPS's obligation under the lease may be terminated on an annual basis by MPS if MPS fails to budget and appropriate for lease payments.

In November 2005, RACM issued \$12,415,000 Redevelopment Lease Revenue Bonds, Series 2005A (the "Series 2005A Bonds") on behalf of MPS to pay certain costs in connection with constructing additions and making improvements to three public schools of the City of Milwaukee: Congress Extended Year-Round Elementary School, Craig Montessori School and La Escuela Fratney. The schedule of lease payments is as follows:

Fiscal Year	Principal	Interest	Total
2012	\$530,000	\$456,420	\$986,420
2013	550,000	436,028	986,028
2014	575,000	413,940	988,940
2015	595,000	390,243	985,243
2016	620,000	365,180	985,180
2017	645,000	338,609	983,609
2018	675,000	310,221	985,221
2019	705,000	280,030	985,030
2020	735,000	248,166	983,166
2021	770,000	214,488	984,488
2022	805,000	178,648	983,648
2023	845,000	140,698	985,698
2024	880,000	101,683	981,683
2025	925,000	61,521	986,521
2026	920,000	20,470	940,470
	<u>\$10,775,000</u>	<u>\$3,956,345</u>	<u>\$14,731,345</u>

**Pension Obligation Bonds**

In December, 2003, RACM issued its \$146,569,122 Taxable Pension Funding Bonds, 2003 Series C and 2003 Series D (Milwaukee Public Schools) (the "Pension Bonds"). RACM loaned the proceeds of the Pension Bonds to MPS, which, together with the proceeds of a general obligation note issue issued by the City, was used to retire MPS unfunded actuarial accrued liability owed to the Wisconsin Retirement System with respect to retirement benefits for MPS employees. MPS is obligated to make payments to RACM sufficient to pay the principal of and interest on the Pension Bonds, subject to annual appropriation. MPS's repayment obligation is payable solely from and secured by a pledge of monies in the School Operations Fund. MPS has also pledged certain State Aid payments received by MPS from the State of Wisconsin to secure the payment of debt service.

The 2003 Series D Pension Bonds were issued as variable rate securities. In 2005, the 2003 Series D Pension Bonds were converted to index linked at a fixed spread of 0.25% over 1-Month LIBOR for the life of the bonds. The City, on behalf of MPS, entered into Interest Rate Exchange Agreements to synthetically fix the interest rate payable for the entire term of the Pension Bonds. Under the Interest Rate Exchange Agreement, MPS receives a fixed spread of 0.20% over 1-Month LIBOR for the life of the bonds. Interest Rate Exchange Agreements covering \$70,850,000 of 2003 Series D Pension Bonds (the "Agreements") are with Lehman Brothers Special Financing Inc, which filed for bankruptcy in October, 2008. At the time of the bankruptcy filing, the Agreements had a negative value of approximately \$8,000,000 to MPS (MPS would have to pay Lehman to terminate the Agreements). On June 30, 2011, the Agreements had a negative value of approximately \$15 million. No payments have been due from Lehman since the bankruptcy filing. MPS and the City are working to replace the Agreements with a new counterparty at no net cost to the MPS or the City. The schedule of loan payments, after taking into account the Interest Rate Exchange Agreements, is as follows:

**REDEVELOPMENT AUTHORITY OF THE CITY OF MILWAUKEE  
TAXABLE PENSION FUNDING BONDS  
(Milwaukee Public Schools)  
ANNUAL LOAN PAYMENTS AS OF OCTOBER 1, 2011**

<u>Year Ending</u> <u>June 30</u>	<u>Loan</u> <u>Payments</u>	<u>Year Ending</u> <u>June 30</u>	<u>Loan</u> <u>Payments</u>	<u>Year Ending</u> <u>June 30</u>	<u>Loan</u> <u>Payments</u>
2012	\$7,340,685	2024	\$13,590,685	2036	\$19,353,978
2013	7,340,685	2025	13,315,060	2037	19,673,353
2014	7,340,685	2026	14,420,228	2038	20,530,533
2015	7,340,685	2027	14,239,603	2039	20,957,713
2016	7,340,685	2028	15,298,978	2040	21,784,893
2017	7,340,685	2029	15,743,353	2041	8,787,073
2018	7,340,685	2030	15,707,728	2042	7,239,253
2019	7,340,685	2031	16,707,103	2043	6,891,433
2020	7,340,685	2032	16,766,478	2044	6,296,806
2021	7,340,685	2033	17,725,853		
2022	7,340,685	2034	17,890,228		
2023	7,340,685	2035	18,804,603		

**Borrowing – Qualified Zone Academy Projects**

In December, 2001, MPS entered into a \$8,590,000 Lease Purchase Agreement (2001 QZAB Project) for the purpose of purchasing and installing certain equipment for use at the Lynde and Harry Bradley Technology and Trade School. In November, 2002 and in August, 2003, respectively, MPS entered into a \$4,979,000 Lease and Deferred Payment Agreement (2002 QZAB Project), and \$2,650,000 Lease and Deferred Payment Agreement (2003 QZAB Project). In December 2005, MPS entered into a \$2,021,000 Lease and Deferred Payment Agreement (2005 QZAB Project) and in December, 2006, entered into a \$1,078,100 Lease and Deferred Payment Agreement (2006 QZAB Project) for the purpose of constructing certain improvements to, and purchasing and installing certain equipment for use at, various MPS schools. MPS entered into QZAB Agreements with each investor, under which MPS makes annual impoundment payments which are subject to annual appropriation by MPS. The schedule of total remaining impoundment payments is as follows:

<u>December 1</u>	<u>Payment Amount</u>
2011	\$329,625
2012	329,625
2013	103,298

**BORROWING - FUTURE FINANCING**

The City has \$7,950,000 of authorized, but unissued, general obligation borrowing authority for school purposes. The 2011-2012 MPS budget includes \$0 of Qualified School Construction Bonds and \$0 of traditional borrowing.

**BOARD OF SCHOOL DIRECTORS**

MPS is governed by a nine member Board of Directors. Eight Directors represent and are elected by Districts from within a total population of approximately 594,833. One member is elected at-large. Directors serve staggered four year terms which expire in April, and annually, at its organizational meeting, elect a president. The current members and the years in which their terms of office expire are as follows:

Michael Bonds, President	(2015)	Meagan Holman	(2015)
Peter Thomas Blewett, Vice President	(2013)	Jeff Spence	(2015)
Mark Sain	(2015)	Annie Woodward	(2013)
Larry Miller	(2013)	David Voeltner	(2013)
Terrance Falk, Member At-Large	(2015)		

The City Officials who serve in identical capacities for MPS, and the year in which their terms of office expire are as follows:

W. Martin Morics	Comptroller	(2012)
Grant F. Langley	Attorney	(2012)
Wayne F. Whittow	Treasurer	(2012)

## PUBLIC SERVICES AND FACILITIES

In the 2010-11 school year, MPS had approximately 81,372 full-time students and 5,474 teachers, attending 184 school programs within approximately 139 school buildings. The average age of the MPS buildings is just over 50 years, however, significant investment was made in upgrading many of these buildings in the 1970's and 1980's and by the Neighborhood Schools Initiative in 2002-2006.

The purpose and responsibility of MPS is to provide an efficient educational system for children enrolled in the public schools, whereby each child has access to programs and services that are appropriate to his or her educational needs. In addition to the regular educational programs, MPS offers comprehensive programs in the areas of vocational education, special education, and bilingual education. Through its specialty school programs, MPS offers advanced educational programs in such areas as fine arts, computer science, health professions, business, and technical trades. In addition, MPS provides community recreation and education services through its parks and centers for the elderly.

The following schools closed effective June 2011:

- Vel Phillips School for the Arts and Technology
- Milwaukee African American Immersion High School
- Lady Pitts School Age Parents Program (the services the program provided will be available through a new delivery model)
- Phillis Wheatley School
- Genesis High School
- Washington High School (the facility remains open and will continue to house Washington High School of Information Technology)
- Starms Monumental (consolidated with Starms Early Childhood Center)
- Cornerstone Achievement Academy

The following partnership schools' contracts with MPS terminated as of June 2011:

El Puente High School  
 Spotted Eagle High School  
 Wisconsin Transition Success Learning Center

The following contracted schools' contracts with MPS terminated as of June 2011:

Garden Homes Montessori School

All of MPS has been accredited by the North Central Association of Colleges and Schools.

## ENROLLMENT

<u>School Year</u>	Average School Daily <u>Membership</u> <sup>(1)</sup>	<u>School Year</u>	Average School Daily <u>Membership</u> <sup>(1)</sup>
1999-2000	100,682	2005-2006	94,975
2000-2001	99,332	2006-2007	92,226
2001-2002	99,025	2007-2008	89,113
2002-2003	99,054	2008-2009	87,140
2003-2004	98,323	2009-2010	85,221
2004-2005	96,874	2010-2011	84,358

<sup>(1)</sup> Kindergarten 1/2 day membership converted to full day equivalents.

## **EMPLOYEE RELATIONS**

On December 2nd, 2010, the MBSD and the Milwaukee Teachers' Education Association reached agreement on the teacher contract for the period July 1, 2009 thru June 30, 2013.

On February 15th, 2011, the MBSD and the Milwaukee Teachers' Education Association reached agreement on the school accountant/bookkeeper contract for the period January 1, 2009 thru June 30, 2009 and July 1, 2009 thru June 30, 2012.

On February 15th, 2011, the MBSD and the Milwaukee Teachers' Education Association reached agreement on the substitute teacher contract for the period July 1, 2009 thru June 30, 2012.

On February 15th, 2011, the MBSD and the Milwaukee Teachers' Education Association reached agreement on the educational assistant contract for the period January 1, 2009 thru June 30, 2009 and July 1, 2009 thru June 30, 2012.

On February 15th, 2011, the MBSD and Local 1053 reached an agreement on the clerical contract for the period July 1, 2008 thru June 30, 2009 and July 1, 2009 thru June 30, 2012.

On February 15th, 2011 the MBSD and the Psychologists' Association in the Milwaukee Public Schools reached an agreement on their contract for the period July 1, 2009 thru June 30, 2013.

On February 15th, 2011 the MBSD and Local 150 reached an agreement on their contract for the period July 1, 2008 thru June 30, 2009 and July 1, 2009 thru June 30, 2012.

On February 15th, 2011 the MBSD and Local 950 reached an agreement on their contract for the period January 1, 2009 thru June 30, 2009 and July 1, 2009 thru June 30, 2012.

On February 15th, 2011 the MBSD and Local 1616 reached an agreement on their contract for the period July 1, 2008 thru June 30, 2009 and July 1, 2009 thru June 30, 2012.

On March 25th, 2011, the MBSD and the Administrators and Supervisors Council reached an agreement on their contract for the period July 1, 2009 thru June 30, 2013.

The above listed contracts are currently in force through their respective expiration dates.

All eligible MBSD personnel are covered by the Municipal Employment Relations Act (MERA) of the Wisconsin Statutes. Pursuant to that law, employees have limited rights to organize and collectively bargain with the municipal employers. MERA was amended by 2011 Wisconsin Act 10 (the "Act") and by 2011 Wisconsin Act 32, which altered the collective bargaining rights of public employees in Wisconsin.

the Act took effect on June 29, 2011. On June 15, 2011, a number of labor unions filed a lawsuit in the United States District Court for the Western District of Wisconsin asking, among other things, that a declaratory judgment be entered on the basis that the Act violates the First and Fourteenth Amendments and that preliminary and permanent orders be entered to enjoin the implementation and enforcement of the Act.

As a result of the amendments to MERA, the MBSD is prohibited from bargaining collectively with municipal employees with respect to any factor or condition of employment except total base wages. The MBSD or employee union has the option to pursue mediation and grievance arbitration. Voluntary impasse resolution procedures are prohibited for municipal employees including binding interest arbitration. Strikes by any municipal employee or labor organization are expressly prohibited. As a practical matter, it is anticipated that a work slow down or stoppage will be rare. Furthermore, if job actions do occur, they may be enjoined by the courts.

## **FINANCIAL INFORMATION**

MPS has full control of all expenditures and revenues required to operate the school district. Section 119.46 of the Wisconsin Statutes requires MPS to transmit to the City a budget to operate, maintain, equip and improve the schools. The City's Common Council must levy and collect property taxes equal to the amount of money budgeted by MPS. All taxes so collected and all other funds received by MPS for these purposes are deposited to accounts of the School District.

### **INSURANCE**

The District purchases commercial property insurance, auto liability insurance, errors and omissions insurance, and excess liability insurance. The District assumes a \$250,000 self insured retention for any one loss or occurrence under its self-insured general liability program. The District purchases excess liability insurance for its general liability that provides per occurrence and aggregate protection. The District is fully self-insured for environmental-related liabilities and purchases no excess environmental liability insurance. In addition, Section 893.80 of the Wisconsin Statutes limits the amount recoverable against a political corporation, its officers, officials, or employees for acts done within the scope of their official capacity to \$50,000 in tort liability for non-automobile cases and \$250,000 in automobile cases.

MPS is self-insured for health, dental, and workers' compensation benefits and certain other general liability exposures. The accrued liability for estimated self-insured claims of \$40,278,347 recorded in the School Operations Fund and \$6,512,755 represents an estimate of the amount of claims incurred, but not paid or reported, as of June 30, 2010.

### **INVESTMENT POLICIES**

The City may invest any of its funds not immediately needed in accordance with Section 66.0603 of the Wisconsin Statutes. The City, through Common Council Resolution 930358, adopted July 6, 1993, has instructed the City Treasurer to invest City funds, including Milwaukee Public Schools (MPS) funds, in: (a) Certificates of Time Deposit at approved public depositories limited to the equity capital or net worth of the financial institution with collateralization required when total deposits at any institution exceed \$500,000; (b) Repurchase Agreements with public depository institutions; (c) the State of Wisconsin Local Government Investment Pool; (d) U.S. Treasury and Agency instruments; and (e) commercial paper which has a rating in the highest or second highest rating category assigned by Standard & Poor's Ratings Group, Moody's Investors Service, Inc., or some other similar nationally recognized rating agency.

To the extent possible, the City Treasurer attempts to match investments with anticipated cash flow requirements. No limits have been placed on how much of the portfolio can be invested in any of the above investment categories.

The State of Wisconsin Investment Board ("SWIB") provides the Local Government Investment Pool ("LGIP") as a subset of the State Investment Fund (the "Fund"). The LGIP includes deposits from elective participants consisting of over 1,000 municipalities and other public entities. The Fund also consists of cash balances of participants required to keep their cash balances in the Fund. These required participants include the State General Fund, State agencies and departments and Wisconsin Retirement System reserves. The LGIP portion of the Fund is additionally secured as to credit risk.

The LGIP is a local option City depository. The City utilizes the LGIP in a manner similar to a "money market" account. When other investment options provide more favorable results, such options are utilized. As of December 31, 2010, the City had approximately 30.16% (\$190,901,138) of its and MPS's investments deposited in the LGIP.

SWIB invests the assets of the Fund, which includes assets of the LGIP. Overall policy direction for SWIB is established by an independent, eight-member Board of Trustees (the "Trustees"). The Trustees establish long-term investment policies, set guidelines for each investment portfolio and monitor investment performance.

The objectives of the Fund are to provide (in order of priority) safety of principal, liquidity, and a reasonable rate of return. The Fund includes retirement trust funds cash balances pending longer-term investment by other investment divisions. The Fund also acts as the State's cash management fund and provides the State's General Fund with

liquidity for operating expenses. The Fund is strategically managed as a mutual fund with a longer average life than a money market fund. This strategic advantage is made possible by the mandatory investment of State funds for which the cash flow requirements can be determined significantly in advance. Because of the role played by the Fund, the cash balances available for investment vary daily as cash is accumulated or withdrawn from various funds.

A copy of SWIB's annual report may be obtained by submitting a written request to the State of Wisconsin Investment Board, P.O. Box 7842, Madison, WI 53707-7842.

## REVENUES OF MILWAUKEE PUBLIC SCHOOLS

### SOURCES OF FUNDING

In addition to borrowing, MPS revenues are derived from three major sources - local property taxes, state school aids and federal school aids. Sources of MPS revenues are detailed in the four year summary presented under the caption "MILWAUKEE PUBLIC SCHOOLS-GENERAL FUND-FOUR YEAR SUMMARY".

### LOCAL PROPERTY TAX

Property taxes levied on behalf of MPS by the City account for a significant portion of the School Operations Fund revenues available to MPS. For the fiscal year 2010-11, MPS share of the levy produced approximately \$265.443 million of the total revenues to the School Operations Fund. MPS's 2011-12 School Operations Fund revenues are budgeted at \$944.311 million, of which City ad valorem property taxes are estimated at \$277.638 million.

#### MILWAUKEE PUBLIC SCHOOLS PROPERTY TAX LEVIES ALL FUNDS (2006-2010)

<u>Levy Year</u>	<u>Collection Year</u>	<u>Taxes Levied</u>
2006	2007	\$230,345,991
2007	2008	235,491,856
2008	2009	287,778,700
2009	2010	295,833,114
2010	2011	293,500,000

In addition to taxes for operations levied under Section 119.46 of the Wisconsin Statutes, the MBSD by two-third vote of members elect may direct the City to levy a tax to provide funds to purchase school sites and construct or remodel school buildings. The school construction fund taxes in any one year may not exceed 0.6 mills on each dollar of assessed valuation of taxable property in the City.

*Property Subject to Taxation* - The City, at the direction of the MBSD, is required to levy and collect ad valorem taxes on or against all taxable property within MPS. Both real and personal property are subject to taxation, but there are certain classes of property which are exempt from taxation. These include, but are not limited to, property of the United States of America; property of the State and its political subdivisions; public libraries; public school property; certain charitable property not used for profit; religious property; manufacturing machinery and equipment; business computers; non-profit cemeteries; household furnishings and personal effects not used to produce income; intangible personal property; and inventories of merchandise and materials and supplies which are held for consumption by a business or are held primarily for sale.

*Assessment of Property* - The City Tax Commissioner's staff of assessors and appraisers annually conducts appraisals in order to determine the full (fair market) value of all non-manufacturing taxable real property and full cash value of all taxable personal property within MPS as of January 1st. Real property is divided into classes for taxation purposes. In cities there are four classes of real estate: (1) Residential; (2) Commercial; (3) Manufacturing; and (4) Agricultural.



The assessed value of a property is intended to represent current full market (cash) value and, with certain exceptions, is determined from manuals and associated data published by the State Department of Revenue. The State Department of Revenue certifies the competency of local assessors and supervises the administration of all laws concerning the valuation and assessment of taxable property and the levying of property taxes. Annually, the Department analyzes sales data reported to the Register of Deeds for each county to determine the relative level of local assessments to actual market sales. This process is referred to as “equalization”. The ratios developed by the Department of Revenue are reported to each assessor.

Assessed valuation represents the value upon which ad valorem property taxes are levied. Wisconsin law requires that assessed values in any taxation district be established within 10% of “full value,” as determined by the Department of Revenue, at least once during each four year period ending with the current year. If a district fails to meet this criteria in any year, the district’s assessors are subject to special supervision by Department of Revenue employees during the ensuing assessment year. For 2010, the City’s ratio of assessed to equalized value, as reported by the Department of Revenue, was 95.01 percent. Full values of any two major classes of property must also be within 10% during such four-year period or State Revenue Department supervision is required.

For each assessment year the City assessors must complete their assessments for review by the Tax Commissioner on or before the second Monday in May.

Manufacturing property is assessed by the Wisconsin Department of Revenue which annually notifies the City of the assessed value of all such property to be placed on the City tax roll. Manufacturing machinery and equipment are exempt from local property taxes.

Property owners are notified of increases in assessed valuation of their land or improvements, or taxable personal property in accordance with certain statutory deadlines. Property owners are given the opportunity to object to the amount or valuation of their real or personal properties by filing written objections with the board of assessors, which consists of the chief assessor, chief appraiser, supervising assessors and assistant supervising assessors of the Tax Commissioner’s office and a City Board of Review or, for State assessments of manufacturing property, by the State Tax Appeals Commission. The City Board of Review consists of nine residents of the City appointed by the Mayor with approval of the City Common Council for staggered five-year terms.

Adjustments for increases or decreases in assessed values resulting from appeals are made. Upon conclusion of such hearings, the tax assessors are required to complete the assessment roll of all taxable property for the City and return it to the City Tax Commissioner no later than the first Monday of November each year. The Tax Commissioner must prepare the tax roll and return it to the City Treasurer for collection no later than the third Monday in December. Assessments may be appealed to the State courts from the Board of Review or State Tax Appeals Commission within a short period of time, provided the taxes are paid timely on the challenged assessment. Refund of any excess taxes paid may be ordered by the court. If rebated or abated taxes reduce equalized values of the City, the Wisconsin Department of Revenue may prorate the rebated amounts among all taxing jurisdictions which levied a tax against the subject property or adjust equalized values.

In addition to MPS’s tax levy, owners of property within MPS are obligated to pay taxes to other taxing entities in which their property is located. There are five other active taxing entities which have authority to levy ad valorem property taxes on property within MPS. These include the City, Milwaukee County, State of Wisconsin, Vocational School District and Milwaukee Metropolitan Sewerage District. As a result, property owners within the School District’s boundaries are subject to a variety of different mill levies.

The 2010 levies (collected in 2011) were as follows (amounts in millions):

Milwaukee Public Schools	\$293.5
City of Milwaukee	\$246.7
Milwaukee County	\$126.7
MATC	\$54.6
Metropolitan Sewerage District	\$41.1
State Forestry Tax	\$5.0

The net tax rate for all taxing jurisdictions in 2010 was \$26.57 per assessed thousand of property valuation.

*Property Tax Collections* - Taxes levied in one year are collected in the succeeding year. Thus, taxes certified in 2011 will be collected in 2012. Taxes are due on January 31st in the year of collection; however, taxes on real property may be paid in 10 equal installments not later than the last day of each month from January to October without interest or penalty. Personal property taxes may be paid in 7 equal installments on the last day of each month from January to July without interest or penalty. First installments which are not timely paid within the prescribed time bear interest at the rate of 1% per month until paid, plus 0.5% of the tax with interest from January 31 and penalty. The City Treasurer collects current and delinquent property taxes, as well as any interest or penalty, and after deducting a statutory fee for such collection, remits the balance to MPS on a monthly basis from January through May and any balance of the annual levy remaining at June 30 is remitted to MPS in early July. If a tax payment is insufficient to pay all charges, City special charges, special assessments and special taxes are paid before MPS receives its share of the levy.

All taxes levied on property, together with interest thereon and penalties for default, as well as all other costs of collection, constitute a perpetual lien on and against the property taxed from January 1 of the levy year until paid. Such lien is on a parity with the tax liens of other general taxes. It is the City Treasurer's duty to enforce the collection of delinquent real property taxes by tax sale of such realty. Delinquent personal property taxes are enforceable by an action in debt and the property taxed or other property may be seized on execution to pay the judgment. Tax sales on realty are held on or before the second Monday in December of the collection year, preceded by a notice of delinquency to the taxpayer and a minimum of four weeks of public notice of the impending sale. Sales of personal property may be held at any time after October 1st of the collection year following notice of delinquency and public notice of sale. There can be no assurance, however, that the value of property sold, in the event of foreclosure and sale would be sufficient to produce the amount required with respect to taxes levied for MPS, taxes levied by overlapping taxing entities, as well as any interest or costs due thereon. Further, there can be no assurance that the property will be bid on and sold and if that should occur, the City Treasurer will remove the property from the tax rolls and delinquent taxes are payable when the property is sold or redeemed.

## **STATE AIDS**

The Wisconsin Constitution requires the State Legislature to provide for establishment of district schools "which shall be free and without charge for tuition to all children between the ages of 4 and 20 years". MPS receives revenues in the form of general school aids from the State as well as federal sources. State Aid is divided into two general categories, referred to as general and categorical aids. As explained below, general aid consists of equalization aid (determined by formula based upon pupil membership and property valuation) and integration aid (determined by a formula based on the number of students transferring into and out of minority areas). Categorical aid is based upon specific instructional or supporting programs.

In 1996, the Governor and the State Legislature approved reducing funding for schools from property taxes. The State approved increasing its proportionate share of school aid from 40% to at least 66.7% beginning in 1996-1997.

Although the State has a multi-year tradition of providing State Aid to local school districts to reduce their reliance on local property taxes, there can be no assurance that the State will not decrease, perhaps materially, the amount of State Aid provided to MPS. Unless offsetting revenue sources are obtained, or expenses reduced, MPS would have to increase its reliance upon the property tax to fund its operations if that were to occur.

## STATE AID-GENERAL AIDS

### Equalization Aid

MPS receives the majority of its State Aid in the form of equalization aid. Equalization aid is paid based on a formula designed to compensate for differences in property values between Wisconsin school districts. The effect is to equalize the property tax base supporting each Wisconsin student.

The State guarantees a minimum tax base to support the education of each public school child. The ratio of MPS' equalized valuation to the State's guaranteed valuation determines the percentage of shared costs funded by local property tax versus State equalization aid.

$$\text{Equalization Aid} = \text{Shared Costs} \times \frac{\text{Net Guaranteed Valuation}}{\text{Guaranteed Valuation}}$$

where Net Guaranteed Valuation equals Guaranteed Valuation minus Equalized Valuation. Shared Costs equals the net cost of the general fund plus the net cost of the debt service fund.

While MPS' annual revenue per pupil has been above the State-wide average during the past three school years (as detailed below), these revenues have been met with above average federal and State Aid payments.

### ANNUAL REVENUES PER PUPIL

	Statewide			Milwaukee		
	2007-08	2008-09	2009-10	2007-08	2008-09	2009-10
Revenue per Pupil	\$12,010	\$12,463	\$12,823	\$13,305	\$14,211	\$14,863
Federal share (%)	6.42	12.08	10.50	15.94	23.37	20.66
State share (%)	50.11	44.39	44.78	59.55	50.93	53.00
Local share (%)	43.47	43.53	44.72	24.51	25.70	26.34

### Integration Aid

MPS also receives integration aid from the State under a plan where compensation is paid for each minority pupil transferring from an attendance area where minority pupils comprise 30% or more of the population to an attendance area which has less than a 30% minority population. Also, aid is paid for each non-minority pupil transferring from a non-minority attendance area to a minority attendance area.

The State provides for intradistrict transfer aid as well as interdistrict transfer aid. Intradistrict aid is calculated by multiplying the number of eligible transfer pupils by .25 and multiplying the product by the district's current equalization aid per pupil.

For interdistrict transfers, the State provides a financial incentive for both the sending and receiving districts. The receiving district is paid an amount equal to its average cost per pupil for each student it receives. The sending district is allowed to continue to count the transferred students for equalization aid purposes at 0.75 full-time equivalent (FTE), thereby removing any disincentive for transferring students. MPS must pay the transportation costs for its students sent to other districts, as well as the students it receives from other districts.

## STATE AID-CATEGORICAL AIDS

MPS receives State Aid in the form of categorical aids to finance or reimburse specific categories of instructional or supporting programs.

Pupil transportation aids are paid to reimburse MPS for transportation of public and non-public school pupils. Reimbursement for transportation aids is made on the basis of the number of children/mileage transported during the prior year and miles transported during the regular school year, with an additional flat per pupil payment for summer school. MPS is not required to transport children who live two miles or less from the school attended following the shortest commonly traveled route unless the route is considered hazardous.

The State pays tuition for the following types of children attending public schools:

- a) children in children's homes;
- b) children of parents employed at and residing on the grounds of a state or federal military camp, federal veteran's hospital, or state, charitable or penal institution; and
- c) children in foster homes or group homes if the home is located outside the district in which the child's parent or guardian resides and is exempt from property tax.

School library aid paid from the common school fund under Article 10, sections 4 and 5 of the Wisconsin Constitution and Section 43.70 of the Wisconsin Statutes, is distributed on the basis of the number of children between age 4 and 20 residing in the district as of June 30 of the year before payments are made. School library aid payments to MPS for 2010-11 were \$4,127,179 or \$27.29 per child.

The State pays special aids to the district to finance approved programs for handicapped children or children with exceptional educational needs, including those with visual or hearing disabilities, speech or language disabilities, learning disabilities and requiring homebound instruction. This aid has been decreasing as a percent of costs for the last two decades.

Other categorical aids include grants for demonstration projects to assist minors in avoiding or overcoming problems resulting from the abuse of alcohol or drugs; State matching payments for school lunch programs required under 42 U.S.C. 1751, et. seq.; elderly food service aid; grants to provide pre-school structured educational experience focusing on the needs of low-income pupils and encouraging early skill development; bilingual/bicultural aids for programs designed to improve comprehension, speaking, reading and writing ability of limited English speaking pupils in the English language; youth initiatives for education and training programs for youths 14 through 21; and Wisconsin morning milk program for children enrolled in kindergarten through grade 5. MPS also receives funding under Sections 119.71, 119.72 and 119.74 of the Wisconsin Statutes for five-year old kindergarten and early childhood education.

These categorical aids are in addition to equalization aid and integration aid.

## PARENTAL CHOICE PROGRAM

Beginning in the 1990-91 school year, low-income children constituting up to 1.5% of the pupils in grades kindergarten to 12 residing in the City and enrolled in MPS may attend at no charge any private non-sectarian school located in the City which meets all public school health and safety laws and codes, complies with federal nondiscrimination laws and meets a standard of advancement, attendance, academic progress, or parental involvement. Beginning in the 1996-97 school year, no more than 15% of the school district's membership may attend private school under Wisconsin Statute 119.23. In March 2006, Governor Doyle signed Act 125 which increases the limit of participants to 22,500 students. Upon proof of a pupil's enrollment in the private school the State Superintendent provides a proportionate share of basic and supplemental State school aids. Since 2002 annual general school aids for MPS are reduced by an amount equal to 45% of the total cost of the Choice Program.

For the 2010-11 school year, approximately 20,189 low-income children enrolled in the Milwaukee Parental Choice Program.

## **FEDERAL SCHOOL AIDS**

In addition to State Aid, MPS receives federal aids for specific school programs.

The federal government provides basic school lunch aid to school districts. This program is administered by the State Department of Public Instruction. For the 2010-2011 school year, MPS received \$23,176,131 in basic lunch aid under the federal program administered by the United States Department of Agriculture through the Wisconsin Department of Public Instruction.

MPS has applied for and received federal aid for numerous other programs. In general, these federal aids are known as categorical aids and require MPS to make the expenditure first, with federal reimbursement following. The federal programs administered by the Wisconsin Department of Public Instruction from which MPS received program reimbursement include the following: Public Law 89-313 providing funds for handicapped children; Title I - Disadvantaged and Low Income Children; Special Education – Grants to States; Carl Perkins Act; Emergency Immigrant Educational Assistance; Title II; Public Law 99-457. MPS received aid directly from the Federal Government in the case of several federal programs including the Drug Free Schools program and Headstart.

For the year 2010-2011, total federal aids to MPS for food services and other categorical aids are estimated to be approximately \$236,297,224.

The district budgeted \$95.5 million less in categorical (grant) funding in FY12. The majority of this, \$82,061,109, was budgeted with American Recovery and Reinvestment (ARRA) funding that will not be available in FY12. ARRA funding was additional federal funding received for two years ending in FY11.

## **GENERAL FUND TRENDS**

Equalization Aid revenues in the 2009-2010 school year increased by approximately \$45,078,149. Property tax revenues increased by approximately \$15,509,751.

Total expenditures increased approximately \$35,936,324 in 2009-10 over the previous year. Expenditures for instructional services were 62.43% of total expenditures. The District remains under a revenue cap limitation first imposed in 1993-1994. Despite this restriction, MPS expects to provide all necessary instructional and operating services without major disruptions.

**MILWAUKEE PUBLIC SCHOOLS  
GENERAL FUND <sup>(1)</sup>  
FOUR YEAR SUMMARY**

	2010 <u>Year End</u> <sup>(2)</sup>	2009 <u>Year End</u> <sup>(3)</sup>	2008 <u>Year End</u> <sup>(4)</sup>	2007 <u>Year End</u> <sup>(5)</sup>
Revenues				
Property tax levy	\$284,416,319	\$268,906,568	\$234,101,757	\$203,124,231
Other local sources	9,627,675	12,174,169	15,465,538	12,501,939
Microsoft Settlement Refunds	6,796,310	—	—	—
State aid:				
Equalization aid	514,990,790	469,912,641	570,812,646	586,583,661
Special classes	46,323,816	47,564,912	42,288,233	39,265,952
Integration	40,804,682	41,276,129	41,864,808	45,208,452
Other state aid	72,041,083	74,510,985	53,695,405	49,850,506
Federal aid:				
Education Consolidation Improvement Act	121,231,450	102,207,198	81,727,901	70,566,992
Erate Refunds	1,920,868	1,751,957	3,638,805	976,664
Other federal aid	77,649,458	129,957,356	54,167,075	43,114,005
Intergovernmental Aid from City of Milwaukee	191,000	—	—	—
Miscellaneous	1,222,859	932,475	816,009	—
Interest and investment earnings	187,144	438,526	1,187,660	1,979,041
Total Revenues	<u>1,177,403,454</u>	<u>1,149,632,916</u>	<u>1,099,765,837</u>	<u>1,053,171,443</u>
Expenditures				
Current operating:				
Instructional services:				
Undifferentiated curriculum	419,013,141	426,468,415	420,350,045	420,196,158
Regular and other curriculum	162,055,281	152,019,378	139,085,524	113,231,381
Special curriculum	151,818,754	138,130,512	124,508,207	122,663,028
Total instructional services	<u>732,887,176</u>	<u>716,618,305</u>	<u>683,943,776</u>	<u>656,090,567</u>
Community services	23,184,162	23,482,483	19,337,638	20,022,461
Pupil and staff services	114,858,237	112,412,796	109,023,100	98,509,411
General and school building administration	128,618,542	118,520,404	112,066,634	109,867,741
Business services	160,335,051	161,983,843	169,019,755	160,817,367
Debt Service:				
Principal	12,226,343	3,762,400	3,537,425	3,327,450
Interest	1,086,685	1,304,377	1,446,457	1,568,747
Bond administrative fees	835,507	—	—	—
Bond Issuance Cost	—	10,771	471,133	8,612
Total Expenditures	<u>1,174,031,703</u>	<u>1,138,095,379</u>	<u>1,098,845,918</u>	<u>1,050,212,356</u>
Excess of revenues over (under) expenditures	3,371,751	11,537,537	919,919	2,959,087
Other Financing Sources (Uses)				
Capital Leases	11,504,297	—	—	—
Transfers in (out)	(19,506,580)	(13,156,982)	(13,285,576)	(1,678,776)
Total Other Financing Sources(uses)	<u>(8,002,283)</u>	<u>(13,156,982)</u>	<u>(13,285,576)</u>	<u>(1,678,776)</u>
Net Change in Fund Balances	(4,630,532)	(1,619,445)	(12,365,657)	1,280,311
Fund balance - beginning of year	96,645,106	—	—	109,349,897
Fund balance - beginning of year, as restated		98,264,551	110,630,208	
Fund balance - end of year	\$92,014,574	\$96,645,106	\$98,264,551	\$110,630,208

(1) Reflects the GASB 34 reporting format begun in 2002.

(2) Source: Comprehensive Annual Financial Report for June 30, 2010, p. 19

(3) Source: Comprehensive Annual Financial Report for June 30, 2009, p. 19

(4) Source: Comprehensive Annual Financial Report for June 30, 2008, p. 19

(5) Source: Comprehensive Annual Financial Report for June 30, 2007, p. 19

**Milwaukee Public Schools  
School Operations Budget  
Fiscal years 2012 and 2011**

	<b><u>2011-12 Budget</u></b> <sup>(1)</sup>	<b><u>2010-11 Budget</u></b> <sup>(2)</sup>
<b>REVENUES</b>		
<b>Locally Generated:</b>		
Property Tax Levy	\$277,638,498 <sup>(4)</sup>	\$265,443,248
Other Local Sources	<u>9,971,336</u>	<u>21,986,482</u>
Subtotal	<u>287,609,834</u>	<u>287,429,730</u>
<b>State Aid:</b>		
Equalization Aid	494,356,529	544,914,729
Special Education	45,634,408	45,634,408
Integration	35,101,268	39,158,000
Other	<u>23,903,709</u>	<u>27,416,529</u>
Subtotal	<u>598,995,914</u>	<u>657,123,666</u>
<b>Federal Aid:</b>		
School Nutrition Commodities & Federal Indirect	42,800,000	45,000,000
Other	<u>9,942,875</u>	<u>6,484,625</u>
Subtotal	<u>52,742,875</u>	<u>51,484,625</u>
<b>TOTAL REVENUES</b>	939,348,623	996,038,021
Plus Use of Surplus	<u>4,962,564</u>	<u>2,400,000</u>
<b>TOTAL SOURCES OF FUNDS</b>	<u><u>\$944,311,187</u></u>	<u><u>\$998,438,021</u></u>
 <b>EXPENDITURES</b> <sup>(3)</sup>		
Instructional Services	\$596,675,233	\$631,498,413
Support Services	<u>347,635,954</u>	<u>366,939,608</u>
<b>TOTAL EXPENDITURES</b>	<u><u>\$944,311,187</u></u>	<u><u>\$998,438,021</u></u>
 <b>SUMMARY</b>		
Total Revenues and Use of Surplus	\$944,311,187	\$998,438,021
Total Expenditures	<u>944,311,187</u>	<u>998,438,021</u>
Difference	<u><u>\$0</u></u>	<u><u>\$0</u></u>

(1) Initial Fiscal Year 2012 School Operations Fund Budget approved June, 2011.

(2) Final Fiscal Year 2011 School Operations Fund Budget approved October, 2010.

(3) Expenditure categories include allocations based on estimates and may differ from actual experience.

(4) See "REVENUES OF MILWAUKEE PUBLIC SCHOOLS-LOCAL PROPERTY TAX", page 16 herein.

The management of MPS has prepared the projected financial information set forth below to present the cash flow needs of MPS for the fiscal year 2011-2012. It is the belief of MPS management that these projections are reasonable and reflect the best current estimates and judgments regarding future cash flows. MPS's independent auditors have not compiled, examined, or performed any procedures with respect to the prospective financial information set forth below, nor have they expressed any opinion or any form of assurance on such information or its achievability, and assume no responsibility for, and disclaim any association with, this prospective financial information.

**MILWAUKEE PUBLIC SCHOOLS  
SCHOOL OPERATIONS FUND MONTHLY CASH FLOW SUMMARY  
2010-11 ACTUAL RESULTS (UNAUDITED)  
2011-2012 PROJECTED  
(Millions of Dollars)**

**ACTUAL**

	<u>Beginning</u>	<u>Receipts</u>	<u>Disbursements</u>	<u>Ending</u>
July, 2010	39.399	37.163	89.455	(12.893)
August	(12.893)	45.910	69.283	(36.266)
September	(36.266)	141.210 <sup>(1)</sup>	100.683	4.261
October	4.261	281.840 <sup>(2)</sup>	238.183 <sup>(3)</sup>	47.918
November	47.918	41.071	95.415	(6.426)
December	(6.426)	184.468	175.085 <sup>(4)</sup>	2.957
January, 2011	2.957	189.619	102.243	90.333
February	90.333	63.185	108.288	45.230
March	45.230	196.651	109.835	132.046
April	132.046	28.533	129.972	30.607
May	30.607	61.126	101.169	(9.436)
June	(9.436)	385.790	356.570 <sup>(5)</sup>	19.784

<sup>(1)</sup> Includes \$50,000,000 of GO Commercial Paper Proceeds.

<sup>(2)</sup> Includes \$45,000,000 of GO Commercial Paper Proceeds and \$145,000,000 2010 M8 Notes.

<sup>(3)</sup> Includes the repayment of \$95,000,000 of GO Commercial Paper Proceeds issued for cash flow purposes.

<sup>(4)</sup> Includes \$50,000,000 repayment of the 2010 M8 Notes.

<sup>(5)</sup> Includes \$175,000,000 repayment of the 2010 M8 Notes.

**PROJECTED**

Richard, please double check footnotes. Thank you.

	<u>Beginning</u>	<u>Receipts</u>	<u>Disbursements</u>	<u>Ending</u>
July, 2011	19.784	41.999	63.544	(1.761)
Aug	(1.761)	30.374	67.749	(39.136)
Sept	(39.136)	112.483 <sup>(1)</sup>	121.429 <sup>(3)</sup>	(48.082)
Oct	(48.082)	66.388	91.892	(73.586)
Nov	(73.586)	181.915 <sup>(2)</sup>	96.303	12.026
Dec	12.026	150.728	160.337 <sup>(4)</sup>	2.417
Jan, 2012	2.417	137.047	99.971	39.493
Feb	39.493	70.835	106.350	3.978
Mar	3.978	169.837	136.704	37.111
Apr	37.111	89.107	91.213	35.005
May	35.005	58.612	91.505	2.112
Jun	2.112	343.701	314.553 <sup>(4)</sup>	31.260

<sup>(1)</sup> Includes \$50,000,000 of GO Commercial Paper Proceeds.

<sup>(2)</sup> Includes \$50,000,000 of GO Commercial Paper Proceeds, and \$145,000,000 2011 M6 Notes.

<sup>(3)</sup> Includes the repayment of \$50,000,000 of GO Commercial Paper issued for cash flow purposes.

<sup>(4)</sup> Includes repayment of the 2011 M6 Notes.



**MILWAUKEE PUBLIC SCHOOLS**  
**SCHOOL OPERATIONS FUND - CASH FLOW ACTUALS**  
**JULY 1, 2010 - JUNE 30, 2011**  
(Millions of Dollars)

	<b>Jul</b>	<b>Aug</b>	<b>Sep</b>	<b>Oct</b>	<b>Nov</b>	<b>Dec</b>	<b>Jan</b>	<b>Feb</b>	<b>Mar</b>	<b>Apr</b>	<b>May</b>	<b>Jun</b>	<b>Total</b>
<b>Balance</b>	39.399	(12.893)	(36.266)	4.261	47.918	(6.426)	2.957	90.333	45.230	132.046	30.607	(9.436)	
<b>RECEIPTS</b>													
Property Taxes	—	—	—	—	—	—	151.228	28.916	—	—	—	86.967	267.111
Integration Aid	—	—	—	—	—	—	—	—	—	—	—	39.158	39.158
Computer Aid	4.327	—	—	—	—	—	—	—	—	—	—	—	4.327
State Aid	—	—	—	—	—	—	—	—	—	—	—	—	—
Equalization Aid	9.213	—	80.266	—	—	134.098	—	—	131.809	—	—	189.624	545.010
Other	—	—	0.020	0.029	7.138	7.138	9.781	7.138	19.498	4.127	1.461	13.983	70.313
Categorical Aid	11.601	30.967	2.806	4.372	29.738	23.908	12.467	16.592	30.006	12.760	45.942	38.750	259.909
Nutrition	5.310	0.025	0.097	1.296	0.385	7.276	4.003	1.238	6.350	0.174	7.239	0.042	33.435
Local Revenues	0.349	4.812	0.015	0.018	0.013	0.042	4.401	0.003	0.003	0.017	0.007	5.058	14.738
Other Local Receipts	2.478	3.685	1.545	1.567	3.473	1.474	1.508	4.197	3.507	4.834	1.475	2.712	32.455
Non Operating Receipts	—	—	1.135	0.258	0.324	0.261	0.109	0.098	0.165	0.000	0.318	0.004	2.672
Reimbursed Interest (QSCB)	—	—	—	—	—	—	—	—	—	—	—	—	—
GASB 45	3.885	6.421	5.326	4.300	—	10.271	6.122	5.003	5.313	6.621	4.684	9.492	67.438
GO CP Proceeds	—	—	50.000	45.000	—	—	—	—	—	—	—	—	95.000
Note Proceeds	—	—	—	225.000	—	—	—	—	—	—	—	—	225.000
<b>Total Receipts</b>	<b>37.163</b>	<b>45.910</b>	<b>141.210</b>	<b>281.840</b>	<b>41.071</b>	<b>184.468</b>	<b>189.619</b>	<b>63.185</b>	<b>196.651</b>	<b>28.533</b>	<b>61.126</b>	<b>385.790</b>	<b>1,656.566</b>
<b>DISBURSEMENTS</b>													
Salaries and Benefits	26.122	24.208	65.893	120.189	80.067	86.564	78.578	80.045	80.751	123.416	82.237	91.528	939.598
Services & Supplies	51.907	34.079	24.963	10.173	4.177	20.679	15.267	17.167	19.055	(5.906)	10.358	87.326	289.245
Other Local Expenses	2.478	3.685	1.545	1.567	3.473	1.474	1.508	4.197	3.507	4.834	1.475	2.712	32.455
Non Operating Expenses	—	—	1.135	0.258	0.324	0.261	0.109	0.098	0.165	0.000	0.318	0.004	2.672
GASB 45	7.628	6.781	6.781	7.628	6.781	6.781	6.781	6.781	6.357	7.628	6.781	0.000	76.708
Debt Service	1.320	0.530	0.366	3.368	0.593	9.326	—	—	—	—	—	—	15.503
Go CP Repayment	—	—	—	95.000	—	—	—	—	—	—	—	—	95.000
Note Repayment	—	—	—	—	—	50.000	—	—	—	—	—	175.000	225.000
<b>Total Disbursements</b>	<b>89.455</b>	<b>69.283</b>	<b>100.683</b>	<b>238.183</b>	<b>95.415</b>	<b>175.085</b>	<b>102.243</b>	<b>108.288</b>	<b>109.835</b>	<b>129.972</b>	<b>101.169</b>	<b>356.570</b>	<b>1,676.181</b>
<b>Balance</b>	<b>(12.893)</b>	<b>(36.266)</b>	<b>4.261</b>	<b>47.918</b>	<b>(6.426)</b>	<b>2.957</b>	<b>90.333</b>	<b>45.230</b>	<b>132.046</b>	<b>30.607</b>	<b>(9.436)</b>	<b>19.784</b>	

**MILWAUKEE PUBLIC SCHOOLS**  
**SCHOOL OPERATIONS FUND - CASH FLOW PROJECTION**  
**JULY 1, 2011 - JUNE 30, 2012**  
(Millions of Dollars)

	<b>Jul</b>	<b>Aug</b>	<b>Sep</b>	<b>Oct</b>	<b>Nov</b>	<b>Dec</b>	<b>Jan</b>	<b>Feb</b>	<b>Mar</b>	<b>Apr</b>	<b>May</b>	<b>Jun</b>	<b>Total</b>
<b>Balance</b>	19.784	(1.761)	(39.136)	(48.082)	(73.586)	12.026	2.417	39.493	3.978	37.111	35.005	2.112	
<b>RECEIPTS</b>													
Property Taxes	—	—	—	—	—	—	100.000	29.500	—	62.071	15.000	71.067	277.638
Integration Aid	—	—	—	—	—	—	—	—	—	—	—	35.101	35.101
Computer Aid	5.821	—	—	—	—	—	—	—	—	—	—	—	5.821
State Aid	—	—	—	—	—	—	—	—	—	—	—	—	—
Equalization Aid	9.174	—	80.372	—	—	114.035	—	—	121.504	—	—	169.272	494.357
Other	—	—	—	—	6.845	7.793	9.173	6.845	17.550	3.554	—	11.984	63.744
Categorical Aid	9.222	14.153	18.800	5.601	18.020	13.575	11.334	21.352	15.555	9.167	29.216	31.647	197.642
Nutrition	8.257	0.025	0.324	1.109	1.133	2.918	3.995	2.721	4.575	1.660	4.267	2.916	33.900
Local Revenues	0.457	1.206	0.072	0.064	0.355	0.090	1.076	0.049	0.052	0.550	0.203	5.797	9.971
Other Local Receipts	2.500	2.500	4.800	2.500	2.500	2.500	2.500	2.500	2.500	2.500	2.500	2.500	32.300
Non Operating Receipts	2.400	5.600	2.400	2.500	2.400	2.500	2.400	2.500	2.400	2.500	2.400	3.232	33.232
Reimbursed Interest (QSCB)	—	—	—	—	—	1.958	—	—	—	—	—	—	1.958
GASB 45	4.168	6.890	5.715	4.614	5.662	5.359	6.569	5.368	5.701	7.105	5.026	10.185	72.362
GO CP Proceeds	—	—	—	50.000	—	—	—	—	—	—	—	—	50.000
Note Proceeds	—	—	—	—	145.000	—	—	—	—	—	—	—	145.000
<b>Total Receipts</b>	<b>41.999</b>	<b>30.374</b>	<b>112.483</b>	<b>66.388</b>	<b>181.915</b>	<b>150.728</b>	<b>137.047</b>	<b>70.835</b>	<b>169.837</b>	<b>89.107</b>	<b>58.612</b>	<b>343.701</b>	<b>1,453.026</b>
<b>DISBURSEMENTS</b>													
Salaries and Benefits	23.004	21.961	94.352	72.804	72.756	74.284	72.975	72.734	107.469	72.649	73.213	79.480	837.681
Services & Supplies	31.163	33.654	16.076	9.344	12.602	14.319	15.099	23.079	17.803	6.204	7.283	67.773	254.399
Other Local Expenses	2.500	2.500	2.500	2.500	2.500	2.500	2.500	2.500	2.500	2.500	2.500	2.500	30.000
Non Operating Expenses	2.500	2.400	2.500	2.400	2.500	2.400	2.500	2.400	2.500	2.400	3.232	0.400	28.132
GASB 45	4.377	7.234	6.001	4.844	5.945	5.627	6.897	5.637	5.986	7.460	5.277	10.695	75.980
Debt Service	—	—	—	—	—	11.207	—	—	0.446	—	—	8.705	20.358
Go CP Repayment	—	—	—	—	—	50.000	—	—	—	—	—	—	50.000
Note Repayment	—	—	—	—	—	—	—	—	—	—	—	145.000	145.000
<b>Total Disbursements</b>	<b>63.544</b>	<b>67.749</b>	<b>121.429</b>	<b>91.892</b>	<b>96.303</b>	<b>160.337</b>	<b>99.971</b>	<b>106.350</b>	<b>136.704</b>	<b>91.213</b>	<b>91.505</b>	<b>314.553</b>	<b>1,441.550</b>
<b>Balance</b>	<b>(1.761)</b>	<b>(39.136)</b>	<b>(48.082)</b>	<b>(73.586)</b>	<b>12.026</b>	<b>2.417</b>	<b>39.493</b>	<b>3.978</b>	<b>37.111</b>	<b>35.005</b>	<b>2.112</b>	<b>31.260</b>	

# THE CITY OF MILWAUKEE

## GENERAL

The City is located on the western shore of Lake Michigan in southeastern Wisconsin. The City is the hub of the metropolitan area and a thriving place to live and work. The City is Wisconsin's largest city with a population of approximately 594,833 and is the principal trade, service and financial center of southeastern Wisconsin. The surrounding Metropolitan Statistical Area ("MSA") include the principal cities of Milwaukee, Waukesha and West Allis, in the counties of Milwaukee, Ozaukee, Waukesha and Washington, Counties, has a population of nearly 1.6 million.

The Port of Milwaukee provides access to the sea lanes of the world. General Mitchell International Airport is served by domestic and international airlines. Five rail lines serve the City and provide transportation links throughout the United States. The City is also connected with the interstate highway system.

The City was incorporated as a city on January 31, 1846, pursuant to the laws of the territory of Wisconsin. Wisconsin gained statehood in 1848. The City, operating under a Home Rule Charter since 1874, has a council-mayor form of government.

## CITY OF MILWAUKEE SELECTED ECONOMIC DATA

Year	Population	Adjusted Gross Income Per Return
2010	580,500 (594,833 US Census)	Not Available
2009	584,000	\$32,492
2008	590,870	33,144
2007	590,190	33,225
2006	590,370	32,370

Sources: Wisconsin Department of Administration, Demographic Service Center and the Wisconsin Department of Revenue, Division of Research and Analysis. The Division's population estimates are used in the distribution of State Shared Revenues. It is anticipated that the 2011 population estimate will reflect the results of the 2010 US Census.

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## BUILDING PERMITS

Another indicator of economic growth is the activity in the building industry. The following table indicates building permit activity during the period 2006 through December 2010.

### General Total

<u>Year</u>	<u>Value</u>	<u>Permits Issued</u>
2006	\$424,763,947	2,655
2007	336,748,300	2,405
2008	249,992,533	2,067
2009	290,326,431	1,723
2010	283,026,280	2,065

### Residential Building

<u>Year</u>	<u>Single Family</u>		<u>Multi-Family</u>		<u>Total</u>		<u>Permits Issued</u>
	<u>Value</u>	<u># Of Units</u>	<u>Value</u>	<u># Of Units</u>	<u>Value</u>	<u># Of Units</u>	
2006	\$25,146,380	162	\$95,804,142	519	\$120,950,522	681	189
2007	24,940,117	160	123,505,408	677	148,445,525	837	187
2008	15,632,811	90	63,975,007	509	79,607,818	599	104
2009	7,269,207	59	37,354,152	409	44,623,359	468	72
2010	8,400,090	84	91,179,501	726	99,579,591	810	118

### Commercial Building

<u>Year</u>	<u>Value</u>	<u>Permits Issued</u>
2006	\$134,084,138	113
2007	82,501,318	105
2008	59,502,236	74
2009	127,122,466	37
2010	53,319,884	67

### Public Building

<u>Year</u>	<u>Value</u>	<u>Permits Issued</u>
2006	\$38,009,733	243
2007	19,791,921	140
2008	9,107,611	85
2009	10,808,648	107
2010	22,238,704	129

### Alterations and Additions

<u>Year</u>	<u>Value</u>	<u>Permits Issued</u>
2006	\$131,719,554	2,110
2007	86,009,536	1,973
2008	101,774,868	1,804
2009	107,771,958	1,506
2010	107,888,101	1,751

Sources: Development Center, Department of City Development. Data accumulated from monthly reports submitted to U.S. Department of Commerce, Bureau of the Census, Construction Statistics Division, Washington D.C.

**LEADING BUSINESS AND INDUSTRIAL FIRMS  
LOCATED WITHIN MILWAUKEE COUNTY**

The listing of large employers in the Milwaukee County area which follows reveals the diversity of Milwaukee County's economic base. The largest of these are shown in the following list which includes only employers with the majority or all of their employment in Milwaukee County.

Employer	2010 Employment Estimates	Type of Business or Service
Aurora Health Care	21,570 <sup>(1)</sup>	Health Care
U.S. Government (Includes Zablocki V.A. Medical Center)	10,800 <sup>(2)</sup>	Government
Milwaukee Public Schools	9,958	Education
Wheaton Franciscan Healthcare	8,377	Health Care
Wal-Mart Stores	7,360	Discount retail stores and warehouse clubs
City of Milwaukee	7,297	Government
Roundy's Supermarket	6,800	Retail grocer
Kohl's Corporation	6,384	Specialty department stores
Froedert Memorial Lutheran Hospital and Community Health	6,090	Health Care
Quad Graphics	5,600	Commercial printing
Milwaukee County	5,457	Government
Northwestern Mutual Life	5,000	Insurance
Children's Hospital of Wisconsin	4,992	Health care
Medical College of Wisconsin	4,800	Medical school/academic/health care
Pro Healthcare, Inc.	4,401	Health care provider
AT & T Wisconsin	4,200	Communications
Columbia-St. Mary's	4,127	Health care provider
WE Energies	4,060	Electric/natural gas utility
BMO Financial Group <sup>(3)</sup>	3,896	Holding company banking/finance and data services
University of Wisconsin-Milwaukee	3,881	Education
Harley-Davidson Motor Company	3,566	Manufacturer, motorcycles
U. S. Bank	3,318	Finance, banking
GE Healthcare Technologies	3,000	Medical imaging, healthcare services
Target Corporation	3,000	Discount department store chain
Rockwell Automation (formerly Allen-Bradley)	3,000	Manufacturer, electrical/electronic products
Walgreens Co.	2,641	Retail drugstore chain

<sup>(1)</sup> Aurora's employee number includes four hospitals, rehabilitation, homecare and hospice facilities and their corporate office within a six-county area in and around the City of Milwaukee.

<sup>(2)</sup> Preliminary.

<sup>(3)</sup> Formerly M&I Marshall & Ilsley Bank.

Source: The 2011 Business Journal Book of Lists, Employer contacts February 2011 and the U.S. Bureau of Labor Statistics February 2011.

## EMPLOYMENT AND INDUSTRY

During 2010, the City's unemployment rate averaged approximately 11.1%. Presented below are unemployment rates for the City, as compared to the State of Wisconsin and the United States for the period 2006 through December 2010. The information below reflects revisions, corrections, and new inputs from the 2000 census, including the application of the changes to the prior years shown. For further information on the changes, please contact the U.S. Bureau of Labor Statistics, or visit their website at <http://www.bls.gov>.

**Unemployment figures will be updated as we move closer to the print date.**

### ANNUAL UNEMPLOYMENT RATES (Not Seasonally Adjusted)

<u>Year</u>	<u>City of Milwaukee</u>	<u>Milwaukee Waukesha-West Allis Metropolitan Statistical Area</u>	<u>State of Wisconsin</u>	<u>United States</u>
2010	11.5%	8.7%	8.3%	9.6%
2009	11.4	8.9	8.7	9.3
2008	6.6	4.8	4.7	5.8
2007	7.2	5.1	4.9	4.6
2006	7.0	4.9	4.7	4.6

### RECENT MONTHLY UNEMPLOYMENT RATES (Not Seasonally Adjusted)

<u>Month</u>	<u>City of Milwaukee</u>	<u>Milwaukee - Waukesha-West Allis Metropolitan Statistical Area</u>	<u>State of Wisconsin</u>	<u>United States</u>
March, 2011	10.4% <sup>(1)</sup>	8.1% <sup>(1)</sup>	8.1% <sup>(1)</sup>	9.2%

<sup>(1)</sup> Preliminary.

Source: U.S. Department of Labor, Bureau of Labor Statistics.

The City's economic structure reveals a diversified economy with strong service and manufacturing sectors. The service sector (service, finance, insurance, real estate and retail trade) employs over 69% of the workforce. Manufacturing firms employ 17% of the workforce. The area is not dominated by any large employers. Less than two percent of the manufacturers have employment levels greater than 500. Less than one percent of the employers in finance, insurance and services have more than 500 employees.

**TEN LARGEST TAXPAYERS WITH 2010 ASSESSED VALUATIONS**

US Bank Corporation	\$ 252,667,854
Northwestern Mutual Life Ins.	\$ 201,313,197
Metropolitan Associates	\$ 100,776,260
Marcus Corp/Milw City Center/Pfister	\$ 99,813,952
NNN 411 East Wisconsin LLC	\$ 94,243,182
Towne Realty	\$ 88,769,553
100 E. Wisconsin Ave Joint Venture	\$ 68,592,078
Riverbend Place	\$ 61,600,076
Flanders Westborough	\$ 59,556,623
Geneva Exchange Fund	\$ 58,568,371

Source: City of Milwaukee, Assessor's Office February 2011.

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## BOOK-ENTRY-ONLY SYSTEM

*The information contained in the following paragraphs of this subsection “Book-Entry-Only System” has been extracted from a document prepared by The Depository Trust Company (“DTC”) entitled “SAMPLE OFFERING DOCUMENT LANGUAGE DESCRIBING BOOK-ENTRY ONLY ISSUANCE.” The City makes no representation as to the completeness or the accuracy of such information or as to the absence of material adverse changes in such information subsequent to the date hereof.*

The Depository Trust Company (“DTC”), New York, NY, will act as securities depository for the Notes. The Notes will be issued as fully-registered securities registered in the name of Cede & Co. (DTC’s partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered Note certificate will be issued for each issue of the Notes, each in the aggregate principal amount of such issue, and will be deposited with DTC.

DTC, the world’s largest securities depository, is a limited-purpose trust company organized under the New York Banking Law, a “banking organization” within the meaning of the New York Banking Law, a member of the Federal Reserve System, a “clearing corporation” within the meaning of the New York Uniform Commercial Code, and a “clearing agency” registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments (from over 100 countries) that DTC’s participants (“Direct Participants”) deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants’ accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation (“DTCC”). DTCC is the holding company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly (“Indirect Participants”). DTC has Standard & Poor’s highest rating: AAA. The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at [www.dtcc.com](http://www.dtcc.com) and [www.dtc.org](http://www.dtc.org).

Purchases of Notes under the DTC system must be made by or through Direct Participants, which will receive a credit for the Notes on DTC’s records. The ownership interest of each actual purchaser of each Note (“Beneficial Owner”) is in turn to be recorded on the Direct and Indirect Participants’ records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Notes are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in Notes, except in the event that use of the book-entry system for the Notes is discontinued.

To facilitate subsequent transfers, all Notes deposited by Direct Participants with DTC are registered in the name of DTC’s partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of Notes with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not affect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Notes; DTC’s records reflect only the identity of the Direct Participants to whose accounts such Notes are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time. Beneficial Owners of the Notes may wish to take certain steps to augment the transmission to them of notices of significant events with respect to the Notes, such as redemptions, tenders, defaults, and proposed amendments to the Security documents. For example, Beneficial Owners of Notes may wish to ascertain that the nominee holding the Notes for their benefit has agreed to obtain and transmit notices to Beneficial Owners. In the alternative, Beneficial Owners may wish to provide their names and addresses to the registrar and request that copies of notices be provided directly to them.



Redemption notices shall be sent to DTC. If less than all of the Notes within an issue are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such issue to be redeemed.

Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to Notes unless authorized by a Direct Participant in accordance with DTC's MMI Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to City as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts the Notes are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Redemption proceeds, distributions, and dividend payments on the Notes will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from City or Agent, on payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with Notes held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC, Agent, or City, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of redemption proceeds, distributions, and dividend payments to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of City or Agent, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.

DTC may discontinue providing its services as depository with respect to the Notes at any time by giving reasonable notice to City or Agent. Under such circumstances, in the event that a successor depository is not obtained, Note certificates are required to be printed and delivered.

City may decide to discontinue use of the system of book-entry-only transfers through DTC (or a successor securities depository). In that event, Note certificates will be printed and delivered to DTC.

The information in this section concerning DTC and DTC's book-entry system has been obtained from sources that City believes to be reliable, but City takes no responsibility for the accuracy thereof.

NEITHER THE CITY, THE PAYING AGENT NOR THE UNDERWRITERS WILL HAVE ANY RESPONSIBILITY OR OBLIGATION TO PARTICIPANTS, TO INDIRECT PARTICIPANTS OR TO ANY BENEFICIAL OWNER WITH RESPECT TO (1) THE ACCURACY OF ANY RECORDS MAINTAINED BY DTC, ANY DTC PARTICIPANT OR ANY INDIRECT PARTICIPANT; (2) THE PAYMENT BY DTC, ANY DTC PARTICIPANT OR ANY INDIRECT PARTICIPANT OF ANY AMOUNT WITH RESPECT TO THE PRINCIPAL OF, PREMIUM, IF ANY, OR INTEREST ON THE NOTES; (3) ANY NOTICE WHICH IS PERMITTED OR REQUIRED TO BE GIVEN TO HOLDERS OF THE NOTES; (4) ANY CONSENT GIVEN BY DTC OR OTHER ACTION TAKEN BY DTC AS THE HOLDER OF THE NOTES; OR (5) THE SELECTION BY DTC, ANY DTC PARTICIPANT OR ANY INDIRECT PARTICIPANT OF ANY BENEFICIAL OWNER TO RECEIVE PAYMENT IN THE EVENT OF A PARTIAL REDEMPTION OF NOTES.

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## LEGAL MATTERS

### LITIGATION

Please alert City Attorney regarding the timing of the Litigation Statement for inclusion in the upcoming Official Statement

MPS and its directors, officers and employees have been defendants in numerous lawsuits over the years. Experience has shown that a relatively small number of suits commenced are reduced to judgment. MPS does carry Commercial General Liability Insurance, Umbrella General Liability Insurance and School Teachers Error and Omissions Insurance. Section 893.80 of the Wisconsin Statutes limits the amount recoverable against a political corporation, its officer, officials or employees for acts performed in their official capacity to \$50,000 in tort liability of non-automobile cases and \$250,000 in automobile cases.

The City Attorney's Office has currently reviewed the status of pending or threatened litigation, claims and assessments to which the office has devoted substantive attention in the form of legal consultation or representation. Those which individually represent the maximum potential loss exposure in excess of \$1 million which existed as of the date October 1, 2010 are summarized below.

**Jamie S., et al. v. Milwaukee Bd. of Sch. Directors, Case No. 01-C-0298 (E.D. Wis.) (formerly known as Lamont A., et al. v. Milwaukee Bd. of Sch. Directors).** This is a federal suit, pending in the U.S. District Court for the Eastern District of Wisconsin. It was filed by Disability Rights Wisconsin (DRW) on behalf of a class of District special education students, alleging violations of the Individuals with Disabilities Education Act (IDEA), the Rehabilitation Act of 1973 (Section 504) and Section 1983 of the Civil Rights Act of 1871 (42 U.S.C. §1983). The Plaintiffs allege that MPS violated the statutory and constitutional rights of the class members as a result of the District's delay in providing and/or failure to provide special education and related services to students protected under the referenced statutes. The Plaintiffs also brought claims against the State of Wisconsin, Department of Public Instruction, (DPI) alleging that the State of Wisconsin failed to properly monitor the District and enforce federal and state laws.

In May, 2003, the Court significantly narrowed the class of plaintiffs, dismissing some named plaintiffs and the unnamed class plaintiffs that had failed to exhaust administrative remedies for "post-determination claims" prior to commencing the federal court action. That decision was appealed to the Seventh Circuit Court of Appeals, which denied the appeal. The Court certified the class which consists of those students eligible for special services who are, have been, or will be denied or delayed entry into the special education process which results in a properly constituted initial IEP meeting between the IEP team and the parents or guardians of the student.

On July 19, 2005, the Court determined that a trial was necessary to resolve the outstanding issues of fact and that only expert testimony would be heard at this trial. The Phase I trial was held and on November 28, 2005, the Court determined that it was necessary to proceed to Phase II, which would consist of the factual presentation upon which the experts formed their respective opinions. The Phase II trial was held and on September 11, 2007, the Court entered its Decision and Order, which found liability on behalf of both the District and DPI. Specifically, the Court concluded that the District committed systemic violations of the Child Find provisions of the IDEA, including failure to refer children with a suspected disability in a timely manner for an initial evaluation; improperly extending the 90 day time requirement; imposing suspensions in a manner that improperly impeded the ability to refer children with suspected disabilities for an initial evaluation; and failure to insure that the child's parents or guardians attend the initial evaluation. The Court concluded also that DPI violated the IDEA and related state statutes by failing to adequately discharge its oversight and supervisory obligations in regard to the compliance by MPS with the IDEA and related state statutes, as that compliance relates to the systemic violations found by the Court.

On October 12, 2007, the Plaintiffs filed a motion for attorneys' fees and costs. The Defendants filed a joint response brief arguing, among other things, that the Plaintiffs had not achieved prevailing party status under the IDEA and, thus, were unable to recover any fees or costs at this time.

On February 27, 2008, the Plaintiffs and DPI agreed to a settlement that would require DPI to enforce outcome standards for MPS regarding parental participation in initial IEP team meetings, timely completion of initial special education evaluations, and referral of regular education students with suspension histories or who have been retained to a system of early intervening services. DPI also agreed to hire an Independent Expert to oversee MPS' compliance with these standards and a parent/staff trainer to assist parents/guardians and District staff in understanding their rights and obligations under the IDEA. Finally, DPI agreed to pay DRW \$475,000 for attorneys' fees and costs.

On May 1, 2008, MPS filed a motion objecting to the Plaintiffs' and DPI's proposed settlement agreement because, among other reasons, it infringed MPS' legal rights. On June 6, 2008, the Court granted preliminary approval of the proposed

settlement agreement, finding that the District did not have standing to object to the settlement agreement. On July 28, 2008, the Court approved the settlement agreement after receiving no objections from class members.

Phase III of trial was conducted in November 2008. In response to MPS' proposed remedy, which states that the Department of Public Instruction will share the costs of any compensatory education ordered by the Court, DPI submitted a motion for a declaratory ruling that it is not legally responsible for the cost of any Court-ordered remedy. MPS filed a response, and the Court denied the motion.

On June 9, 2009, U.S. Magistrate Judge Aaron E. Goodstein issued his Decision and Order Following Phase III ("Phase III Order"). His decision ordered and outlined the components of a remedial system. The Phase III Order concluded that the appropriate remedy for the four areas of liability found in its September 11, 2007 Decision and Order requires MPS to conduct an individualized evaluation of current and former students to determine whether compensatory education services are appropriate for those potential class members who may or may not have been denied a free and appropriate education. The Court outlined a procedural framework to accomplish its goals which are briefly addressed below.

**Independent Monitor:** The Court determined that an independent monitor with broad authority to determine class membership, promote parent participation in the process, and determine the nature of compensatory education was necessary to move the litigation to completion. No specific person is appointed, rather the parties are instructed to attempt to agree on a person prior to July 24, 2009 or, in the alternative, submit up to 2 suggestions for the Court to consider. MPS is responsible for any costs associated with the independent monitor.

**Hybrid IEP Team:** The Court concluded that the eligibility determinations for compensatory education should be made by a "Hybrid IEP team" made up exclusively of MPS employees. When circumstances require it, "rotating members" may be added to make decisions for a particular student. The permanent members must have diverse educational backgrounds and at least one member must be qualified to provide, or supervise specially designed instruction to meet the unique needs of children with disabilities.

**Eligibility:** Any person who responds to the class notification and meets the class definition may be eligible for compensatory education.

**Notice:** The parties are instructed to meet and agree on the contents of an individualized notice to be sent to readily identifiable class members and a general notice to be posted on MPS' website and in District buildings. The parties must also agree on a timeline for responding to the notice.

**Status of Litigation:** MPS filed its appeal on July 8, 2009, appealing the district court's decisions on class certification, liability and the remedy. It also appealed the district court's approval of the settlement between the Plaintiffs and DPI. On July 30, 2009 Plaintiffs filed a motion to dismiss MPS's appeal, arguing the appeal was premature. On August 14, 2009 MPS filed its response to Plaintiffs' motion. On August 20, 2009 MPS filed a motion to stay the district court's June 9, 2009 order; which order would have required MPS to begin implementing the class remedy. On August 26, 2009 and before Plaintiffs filed their response to MPS's motion, the Seventh Circuit granted the motion to stay the district court's June 9, 2009 order. The Court also ordered the parties to address Plaintiffs' arguments concerning the alleged prematurity of MPS's appeal in their briefs on the merits. MPS also moved the district court to stay two orders it issued on August 19, 2009. The August 19, 2009 orders appointed an independent monitor and outlined the procedures for class notification. Based on the Seventh Circuit's stay of the June 9, 2009 order, the district court granted a stay of the August 19, 2009 orders on August 27, 2009. MPS's opening appeal brief was filed on October 26, 2009.

The same day the Seventh Circuit granted MPS's motion to stay the district court's June 9, 2009 order, Plaintiffs moved the district court for an extension of time in which to file a cross-appeal in order to contest the class certification decisions. Without hearing from MPS, the court granted Plaintiffs' request. MPS immediately filed a motion for reconsideration, arguing that the Plaintiffs' request to file a late cross-appeal was not timely filed. After ordering the parties to brief the issue, the district court granted MPS' motion for reconsideration and denied Plaintiffs' request to file a late cross-appeal on September 8. Despite this, Plaintiffs filed a notice of appeal on September 11, 2009, alleging the court had jurisdiction over its appeal based on the district court's August 19, 2009 orders. MPS moved to dismiss Plaintiffs' appeal on September 24, 2009.

On March 11, 2010, the Court consolidated MPS's and Plaintiffs' appeals. Briefing on MPS's appeal and the Plaintiffs' cross-appeal is now complete. The 7th Circuit heard oral argument on the consolidated appeals on September 7, 2010.

## LEGAL OPINION

The legal opinions of Katten Muchin Rosenman LLP, Chicago, Illinois, and Hurtado, S.C., Wauwatosa, Wisconsin, Bond Counsel to the City, will be delivered to the purchasers of the Notes. A draft of the legal opinions for the Notes are included herein as Appendix B.

## TAX STATUS

### Summary of Bond Counsel Opinion

Bond Counsel are of the opinion that under existing law, interest on the Notes is not includable in the gross income of the owners thereof for federal income tax purposes. If there is continuing compliance with the applicable requirements of the Internal Revenue Code of 1986 (the "Code"), Bond Counsel are of the opinion the Notes are not "private activity bonds" within the meaning of Section 141(a) of the Code. Accordingly, interest on the Notes is not an item of tax preference for purposes of computing individual or corporate alternative minimum taxable income. However, interest on the Notes is includable in corporate earnings and profits and therefore must be taken into account when computing corporate alternative minimum taxable income for purposes of the corporate alternative minimum tax. Interest on the Notes is not exempt from Wisconsin income taxes.

The Code contains certain requirements that must be satisfied from and after the date of issuance of the Notes in order to preserve the exclusion from gross income for federal income tax purposes of interest on the Notes. These requirements relate to the use and investment of the proceeds of the Notes, the payment of certain amounts to the United States, the security and source of payment of the Notes and the use of the property financed with the proceeds of the Notes.

### Notes Purchased at a Premium or at a Discount

The difference (if any) between the initial price at which a substantial amount of the Notes is sold to the public (the "Offering Price") and the principal amount payable at maturity of such Notes is given special treatment for federal income tax purposes. If the Offering Price is higher than the maturity value of a Note, the difference between the two is known as "bond premium;" if the Offering Price is lower than the maturity value of a Note, the difference between the two is known as "original issue discount."

Bond premium and original issue discount are amortized over the term of a Note on the basis of the owner's yield from the date of purchase to the date of maturity, compounded at the end of each accrual period of one year or less with straight line interpolation between compounding dates, as provided more specifically in the Income Tax Regulations. The amount of bond premium accruing during each period is treated as a reduction in the amount of tax-exempt interest earned during such period. The amount of original issue discount accruing during each period is treated as interest that is excludable from the gross income of the owner of such Note for federal income tax purposes, to the same extent and with the same limitations as current interest.

Owners who purchase Notes at a price other than the Offering Price, after the termination of the initial public offering or at a market discount should consult their tax advisors with respect to the tax consequences of their ownership of the Notes. In addition, owners of Notes should consult their tax advisors with respect to the state and local tax consequences of owning the Notes; under the applicable provisions of state or local income tax law, bond premium and original issue discount may give rise to taxable income at different times and in different amounts than they do for federal income tax purposes.

### Exclusion from Gross Income: Requirements

The Code sets forth certain requirements that must be satisfied on a continuing basis in order to preserve the exclusion from gross income for federal income tax purposes of interest on the Notes. Among these requirements are the following:

***Limitations on Private Use.*** The Code includes limitations on the amount of Note proceeds that may be used in the trade or business of, or used to make or finance loans to, persons other than governmental units.

**Investment Restrictions.** Except during certain “temporary periods,” proceeds of the Notes and investment earnings thereon (other than amounts held in a reasonably required reserve or replacement fund, if any, or as part of a “minor portion”) may generally not be invested in investments having a yield that is “materially higher” (1/8 of one percent) than the yield on the Notes.

**Rebate of Arbitrage Profit.** Unless the City qualifies for an exemption, earnings from the investment of the “gross proceeds” of the Notes in excess of the earnings that would have been realized if such investments had been made at a yield equal to the yield on the Notes are required to be paid to the United States at periodic intervals. For this purpose, the term “gross proceeds” includes the original proceeds of the Notes, amounts received as a result of investing such proceeds and amounts to be used to pay debt service on the Notes.

#### Covenants to Comply

The City has covenanted to comply with the requirements of the Code relating to the exclusion from gross income for federal income tax purposes of interest on the Notes.

#### Risks of Non-Compliance

In the event that the City fails to comply with the requirements of the Code, interest on the Notes may become includable in the gross income of the owners thereof for federal income tax purposes retroactive to the date of issue. In such event, the City’s agreements with the owners of the Notes require neither acceleration of payment of principal of, or interest on, the Notes nor payment of any additional interest or penalties to the owners of the Notes.

#### Federal Income Tax Consequences

Pursuant to Section 103 of the Code, interest on the Notes is not includable in the gross income of the owners thereof for federal income tax purposes. However, the Code contains a number of other provisions relating to the treatment of interest on the Notes that may affect the taxation of certain types of owners, depending on their particular tax situations. Some of the potentially applicable federal income tax provisions are described in general terms below. PROSPECTIVE PURCHASERS SHOULD CONSULT THEIR TAX ADVISORS CONCERNING THE PARTICULAR FEDERAL INCOME TAX CONSEQUENCES OF THEIR OWNERSHIP OF THE NOTES.

**Cost of Carry.** Owners of the Notes will generally be denied a deduction for otherwise deductible interest on any debt which is treated for federal income tax purposes as incurred or continued to purchase or carry the Notes. As discussed below, special allocation rules apply to financial institutions.

**Corporate Owners.** Interest on the Notes is generally taken into account in computing the earnings and profits of a corporation and consequently may be subject to federal income taxes based thereon. Thus, for example, interest on the Notes is taken into account not only in computing the corporate alternative minimum tax but also the branch profits tax imposed on certain foreign corporations, the passive investment income tax imposed on certain S corporations, and the accumulated earnings tax. Interest on the Notes is not taken into account when computing corporate alternative minimum taxable income for purposes of the corporate alternative minimum tax.

**Individual Owners.** Receipt of interest on the Notes may increase the amount of social security and railroad retirement benefits included in the gross income of the recipients thereof for federal income tax purposes.

**Certain Blue Cross or Blue Shield Organizations.** Receipt of interest on the Notes may reduce a special deduction otherwise available to certain Blue Cross or Blue Shield organizations.

**Property or Casualty Insurance Companies.** Receipt of interest on the Notes may reduce otherwise deductible underwriting losses of a property or casualty insurance company.

**Financial Institutions.** Financial institutions may be denied a deduction for their otherwise allowable interest expense in an amount determined by reference, in part, to their adjusted basis in the Notes.

**Foreign Personal Holding Company Income.** A United States shareholder of a foreign personal holding company may realize taxable income to the extent that interest on the Notes held by such a company is properly allocable to the shareholder.

The opinions of Bond Counsel and the descriptions of the tax law contained in this Official Statement are based on statutes, judicial decisions, regulations, rulings and other official interpretations of law in existence on the date the Notes are issued. There can be no assurance that such law or the interpretation thereof will not be changed or that new provisions of law will not be enacted or promulgated at any time while the Notes are outstanding in a manner that would adversely affect the value or the tax treatment of ownership of the Notes.

## **STATE TAX MATTERS**

Interest on the Notes is not exempt from State of Wisconsin income or franchise tax.

## **NO DESIGNATION AS QUALIFIED TAX-EXEMPT OBLIGATIONS**

The City will not designate the Notes as “qualified tax-exempt obligations” for purposes of Section 265 (b)(3) of the Code relating to the ability of certain financial institutions (within the meaning of Section 265(b)(5) of the Code) to deduct from income for federal income tax purposes, 80% of the interest expense that is allocable to carrying and acquiring tax-exempt obligations.

## **CONTINUING DISCLOSURE**

In order to assist the Underwriters in complying with SEC Rule 15c2-12 promulgated by the Securities and Exchange Commission (the “Commission”), pursuant to the Securities Exchange Act of 1934 (the “Rule”), the City shall covenant pursuant to a Resolution adopted by the Governing Body to enter into an undertaking (the “Undertaking”) for the benefit of holders including beneficial holders of the Notes to provide certain financial information and operating data relating to the City annually to a central repository designated by the Commission, currently the Municipal Securities Rulemaking Board (the “MSRB”), and to provide notices of the occurrence of certain events enumerated in the Rule electronically or in the manner otherwise prescribed by the MSRB to the MSRB. The MSRB has designated its Electronic Municipal Market Access (“EMMA”) system as the system to be used for continuing disclosures to investors. The details and terms of the Undertaking, as well as the information to be contained in the annual report or the notices of material events, are set forth in the Continuing Disclosure Certificate to be executed and delivered by the City at the time the Notes are delivered. Such Certificate will be in substantially the form attached hereto as Appendix C. The City intends to fully comply with the Undertaking relating to the Notes.

Continuing disclosure undertakings entered into prior to August of 2003 required that the City provide Annual Financial Information (AFI) within six months of the end of each fiscal year. Each of the City’s continuing disclosure undertakings since August of 2003 have required filing AFI within nine months of the end of the fiscal year. While the city has consistently filed AFI within nine months, it has not proven feasible to do so within six months. In each of the last five years, AFI was not available within the six-month requirement and the city filed notices to that effect as required under the pre-August 2003 continuing disclosure undertakings. In the future, the City anticipates continuing to file AFI subsequent to the six month deadline. and expects to file required notices of failure to file AFI before June 30 of each year. The City has complied in all material respects with all continuing disclosure undertakings entered into since August of 2003.

A failure by the City to comply with the Undertaking will not constitute an event of default on the Notes (although holders will have the right to obtain specific performance of the obligations under the Undertaking). Nevertheless, such a failure must be reported in accordance with the Rule and must be considered by any broker, dealer or municipal securities dealer before recommending the purchase or sale of the Notes in the secondary market. Consequently, such a failure may adversely affect the transferability and liquidity of the Notes and their market price.

## **RATINGS**

The City has requested ratings on the Notes from Moody's Investors Service, Inc. and from Standard & Poor's Ratings Group. Moody's Investors Service, Inc. has assigned a rating of "MIG 1" on the Notes. Standard & Poor's Ratings Services, a division of The McGraw-Hill Companies, Inc. has assigned a rating of "SP-1+" on the Notes.

The ratings, when issued, reflect only the views of the respective ratings agencies, and an explanation of the significance of such rating may be obtained therefrom. There is no assurance that the ratings will remain in effect for any given period of time or that they will not be revised, either upward or downward, or withdrawn entirely, by the respective agencies, if, in their judgment, circumstances so warrant. A revision or withdrawal of the credit rating could have an effect on the market price of the Notes.

## **FINANCIAL ADVISOR**

Robert W. Baird & Co. has been retained as Financial Advisor to the City in connection with the issuance of the Notes. The Financial Advisor has requested and the City has consented to the Financial Advisor submitting bids for the Notes.

## **UNDERWRITING**

The Notes will be purchased at competitive bidding conducted on October 20, 2011.

The award of \$\_\_\_\_,000,000\* of the Notes was made to \_\_\_\_\_, \_\_\_\_\_, \_\_\_\_\_, its co-managers and associates.

The public reoffering yields on the Notes will be detailed on the cover of the Final Official Statement.

## **LEGISLATION**

The City is not aware of any pending legislation that would cause significant adverse consequences to either the Notes, the financial condition of the City or the financial condition of MPS.

## **CLOSING DOCUMENTS AND CERTIFICATES**

Simultaneously with the delivery of and payment for the Notes by the original purchasers thereof, the City will furnish to the original purchasers the following closing documents, in form satisfactory to Bond Counsel:

- (1) a signature and no litigation certificate;
- (2) a tax certificate;
- (3) a certificate of delivery and payment;
- (4) the opinions as to the legality of the Notes under Wisconsin law and as to the tax-exempt status of the interest thereon for federal income tax purposes rendered by Katten Muchin Rosenman LLP, Chicago, Illinois, and by Hurtado, S.C., Wauwatosa, Wisconsin, Bond Counsel to the City, in substantially the forms as set forth in Appendix B;
- (5) copies of this Official Statement issued in conjunction with the Notes within seven business days after the award of the Notes in accordance with SEC Rule 15c2-12(b)(3);
- (6) a Continuing Disclosure Certificate; and
- (7) a statement to the effect that this Official Statement, to the best of its knowledge and belief as of the date of sale and the date of delivery, is true and correct in all material respects and does not contain any untrue statement of a material fact or omit to state a material fact necessary in order to make the statements made herein, in light of the circumstances under which they were made, not misleading.

## **REPRESENTATIONS OF THE CITY**

To the best of our knowledge, the information in this Official Statement does not include any untrue statement of a material fact, nor does the information omit the statement of any material fact required to be stated therein, or necessary to make the statements therein, in light of the circumstances under which they were made, not misleading.

## **ADDITIONAL INFORMATION**

Additional information may be obtained from the undersigned City Comptroller upon request.

W. MARTIN MORICS  
City Comptroller and Secretary  
City of Milwaukee  
Public Debt Commission  
City Hall - Room 404  
200 East Wells Street  
Milwaukee, Wisconsin 53202  
(414) 286-3321

/s/ \_\_\_\_\_  
W. Martin Morics, City Comptroller and Secretary  
City of Milwaukee, Wisconsin

October \_\_, 2011



PLACEHOLDER

## **APPENDIX A**

### **MILWAUKEE PUBLIC SCHOOLS**

#### **Basic Financial Statements Year Ended June 30, 2009 2010 and Independent Auditors' Report**

#### **Selected Sections**

The complete Comprehensive Annual Financial Report  
can be downloaded at the Milwaukee Public School's web page at:

[www.milwaukee.k12.wi.us](http://www.milwaukee.k12.wi.us)

The independent auditor has not been engaged to perform, and has not performed since the date of its report (a portion of which is included herein), any procedures on the financial statements addressed in the report nor on this Official Statement.

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**APPENDIX B**

**Draft Form of Legal Opinion**

## **APPENDIX C**

### **Form of Continuing Disclosure Certificate**

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**APPENDIX D**

**Official Notice of Sale and Bid Form**

**OFFICIAL NOTICE OF SALE AND  
OFFICIAL BID FORM**

**FOR**

**\$145,000,000\***

**CITY OF MILWAUKEE, WISCONSIN  
SCHOOL REVENUE ANTICIPATION NOTES, SERIES 2011 M6  
Not a general obligation of the City**

**“Bids for SERIES 2011 M6 Notes”**

**Sale Data:**

**SALE DATE AND TIME:**

Thursday, October 20, 2011  
10:00 a.m. Central Time

**PLACE OF ACCEPTANCE FOR SEALED BIDS:**

City of Milwaukee  
Office of the City Comptroller  
City Hall, Room 404  
200 E. Wells St.  
Milwaukee, Wisconsin 53202

Bids will also be accepted electronically via PARITY

*\* Subject to change in accordance with the Official Notice of Sale*