

Aldermanic Amendments to the  
Proposed 2022 Executive Budget

Presented Under Article IV, Section 7, Subsection 2  
of the Common Council Procedures and Rules



# **2022 24-HR AMENDMENT PACK**

**Common Council Meeting  
November 5, 2021**

**CITY OF MILWAUKEE  
COMMON COUNCIL**

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**COMMON COUNCIL AMENDMENTS TO THE PROPOSED 2022 EXECUTIVE BUDGET**

Agenda Number

2022 PROPOSED EXECUTIVE BUDGET                                 \$   1,749,910,863    \$   305,184,561    \$                 10.22

	<b><u>AMENDMENT DESCRIPTION</u></b>	<b><u>BUDGET EFFECT</u></b>	<b><u>LEVY EFFECT</u></b>	<b><u>RATE EFFECT</u></b>	<b><u>VOTE</u></b>
5A	<b>ASSESSOR</b> - Add \$807,715 to the Assessor's Office Assessment Software capital account to purchase software that will support geo-referenced digital sketches and computer software for assessment valuation accuracy. Reduce City Hall Foundation & Hollow Walk capital account by corresponding amount.	\$+0	\$+0	\$+0.000	(1-4)
7	<b>ATTORNEY; DER</b> - Add position authority, FTE, and funding of \$50,130 for a Human Resources Representative to the Department of Employee Relations. Offset eliminating one Assistant City Attorney position in the City Attorney's office.	\$+0	\$+0	\$+0.000	(1-4)
11A	<b>COMMON COUNCIL-CITY CLERK</b> - Provide \$150,000 in the Common Council-City Clerk to support the Alert Neighbor Program (ANP) pilot program to promote collaboration between residents, the City of Milwaukee, and other neighborhood partners to address crime and safety issues in Milwaukee neighborhoods.	+\$150,000	+\$150,000	+\$0.005	Withdrawn
22A	<b>FIRE</b> - Appropriate \$164,000 to perform a civilian/sworn personnel resource analysis study. The purpose of the study is to determine the appropriate staffing levels for the Milwaukee Fire Department.	+\$164,000	+\$164,000	+\$0.005	(1-4)
30B	<b>POLICE</b> - Add \$250,000 of funding for 100 Automated License Plate Readers to assist with the auto theft clearance rate.	+\$250,000	+\$250,000	+\$0.008	(2-3)

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**SPONSOR(S): ALD. SPIKER**

**AMENDMENT 5A  
FAILED**

<b>DEPARTMENT(S)</b>	<b>EFFECT</b>		
	<b>BUDGET</b>	<b>TAX LEVY</b>	<b>TAX RATE PER \$1,000</b>
ASSESSOR	\$+0	\$+0	\$+0.000

**AMENDMENT INTENT**

Add \$807,715 for the purchase of geo-referenced digital sketches (\$666,715 one-time purchase) and computer software for assessment valuation accuracy (\$141,000 over a 5-year license) to the Assessor's Office Assessment Software capital account to purchase software that will support geo-referenced digital sketches and computer software for assessment valuation accuracy. Reduce City Hall Foundation & Hollow Walk capital account by the corresponding amount.

**BACKGROUND**

1. The tax levy is an essential source of revenue for the City, and property taxes are based on valuation of properties. Accurate size data and accurate comparable sales data are essential requirements for the accurate valuation of homes. Both software requests in the allocation are valuation accuracy tools for building access to and increasing capacity of digital information.
2. Geo-referenced digital sketches will provide the Assessor's Office with essential tools to increase efficiency, improve data accuracy, and enable more equitable assessments. Increased accuracy of property assessments will benefit residents, as well as other City departments. Use of this software will also increase the safety of Assessor's Office staff members and eliminate the costs associated with onsite inspections. Use of sketches will also aid in compliance with Wisconsin Department of Revenue guideline of having all data in a digital format.
3. Historically, jurisdictions that adopt a parcel desktop review approach that heavily leverages imagery analysis (i.e. geo-referenced digital sketches) and GIS, recognize a lift in tax revenue in the range of \$40-\$70 per parcel. The City has approximately 165,000 parcels. When the metric of \$40 per property is used, indications are that the City may generate an additional \$6.6 million in revenue which will enable a reduction in the overall tax rate.
4. A contractor will create the geo-referenced digital sketches for each parcel. The sketches will be uploaded to the City's GIS software, allowing other departments, such as the Police and Fire Departments or Department of Neighborhood Services, to locate properties in specific detail to assist in their work. The cost of contracted services for geo-referenced digital sketches is a one-time expenditure of \$666,715.

5. Spatialest computer software provides accurate sales comparison data, which can be integrated with the present CAMA system that assessors use. The sales data will also be available to the public for property owners to view the accuracy of their assessments. Making the data available for the public increases transparency and empowers residents.
6. Spatialest software has proven to increase accuracy of assessments and to reduce appeals by 50% in other jurisdictions that have implemented its use. Reducing appeals will further reduce operating costs related to appeals and increase efficiency in the Assessor's Office.
7. The initial cost of the Spatialest software is \$141,000 over a 5-year license.
8. Improving data accuracy will provide a more fair and equitable approach to property valuation. Maintaining accurate data about properties and assessing every property fairly is a benefit to every property owner. Spreading out the tax burden fairly is also a benefit for all property owners. Capturing all assessable property assists the City by reducing the tax rate for all taxpayers. This is especially important in areas of the city that are experiencing higher than average value changes.

## **DISCUSSION**

1. This amendment provides the Assessor's Office with \$807,715 for the purchase of geo-referenced digital sketches (\$666,715 one-time purchase) and computer software for assessment valuation accuracy (\$141,000 over a 5-year license).
2. Use of purchases will increase accuracy of assessed properties.
3. Use of this software may generate an additional \$6.6 million in revenue, which will enable a reduction in the overall tax rate.

## **EFFECT**

1. The budget effect of this amendment is \$0.
2. The tax-levy effect of this amendment is \$0, for a tax-rate impact of \$0.000 per \$1,000 assessed valuation.

**COMMITTEE VOTE:** (1-4) In Favor: Ald. Spiker  
Opposed: Ald. Murphy, Kovac, Zamarripa, Coggs

Prepared by: Heather Wolfgram  
Legislative Reference Bureau  
Revised: October 27, 2021

**OBJECTIVE, OVERALL BUDGET LEVY EFFECT OF THIS POSSIBLE AMENDMENT TO THE 2022 PROPOSED BUDGET**

By Ald. Spiker

CAPITAL IMPROVEMENTS

Add \$807,715 to the Assessor's Office Assessment Software capital account to purchase software that will support geo-referenced digital sketches and computer software for assessment valuation accuracy. Reduce City Hall Foundation & Hollow Walk capital account by corresponding amount.

BUDGET <u>EFFECT</u>	TAX LEVY <u>EFFECT</u>	TAX RATE EFFECT <u>(PER \$1,000 A.V.)</u>
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Capital Improvements Budget	\$+0	\$+0	\$+0.000
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BMD-2 PAGE AND LINE NUMBER	DETAILED AMENDMENT	CHANGE IN 2022 POSITIONS OR UNITS COLUMN		CHANGE IN 2022 AMOUNT COLUMN	
		NUMBER TO BE CHANGED	AMOUNT OF CHANGE	AMOUNT TO BE CHANGED	AMOUNT OF CHANGE
	SECTION I.C.1. BUDGETS FOR CAPITAL IMPROVEMENTS				
	ASSESSOR'S OFFICE				
450.6-5	Assessment Software New Borrowing	--	--	--	\$+807,715
	DEPARTMENT OF PUBLIC WORKS				
	DPW-INFRASTRUCTURE SERVICES DIVISION				
	BUILDINGS PROJECTS				
450.29-10	City Hall Foundation & Hollow Walk New Borrowing	--	--	\$10,000,000	\$-807,715

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**SPONSOR(S): ALD. SPIKER**

**AMENDMENT 7  
FAILED**

<b>DEPARTMENT(S)</b>	<b>EFFECT</b>		
	<b>BUDGET</b>	<b>TAX LEVY</b>	<b>TAX RATE PER \$1,000</b>
CITY ATTORNEY DEPT. OF EMPLOYEE RELATIONS	\$+0	\$+0	\$+0.000

**AMENDMENT INTENT**

This amendment eliminates one vacant Assistant City Attorney position from the City Attorney's Office and uses the funds, \$50,130, to add position authority, funding, and FTE for one Human Resources Representative position to the Department of Employee Relations' Compensation and Certification Division in the 2022 Budget. The amendment's intent is to provide additional staffing to assist with an increase in vacancies across all City departments due to the impacts of COVID-19 and COVID-19-related policies.

**BACKGROUND**

1. In 2020, DER processed 6,636 applications, an almost 30% decrease from 2019.
2. DER currently has 2 vacant positions, one Human Resources Representative and one Administrative Assistant II.
3. On September 1, 2021, the City implemented a vaccine mandate for all general City employees. Employees have until Oct. 29, 2021, to provide proof of vaccination.
4. Vacancies remain a challenge in many City departments, including the Municipal Court, where almost a third of positions are vacant, and the Department of Public Works, where a number of divisions have had difficulties filling positions.
5. The COVID-19 pandemic has created a number of difficulties when it comes to job recruitment, particularly holding face-to-face recruiting event, which mostly ceased in 2020.

**DISCUSSION**

1. This amendment adds position authority, funding, and FTE for one Human Resources Representative position.
2. The position will be located in the Compensation and Certification Division.
3. Funding for the new position, \$50,130, will come from eliminating one vacant Assistant City Attorney Position from the City Attorney's Office.

## **EFFECT**

1. The budget effect of this amendment is \$0.
2. The tax-levy effect of this amendment is \$0, for a tax-rate impact of \$0.000 per \$1,000 assessed valuation.

**COMMITTEE VOTE:** (1-4) In Favor: Ald. Spiker  
Opposed: Ald. Murphy, Kovac, Zamarripa, Coggs

Prepared by: Christopher Hillard  
Legislative Reference Bureau  
Revised: October 22, 2021

**OBJECTIVE, OVERALL BUDGET LEVY EFFECT OF THIS POSSIBLE AMENDMENT TO THE 2022 PROPOSED BUDGET**

By Ald. Spiker

CITY ATTORNEY, DEPARTMENT OF EMPLOYEE RELATIONS

Add position authority, FTE, and funding of \$50,130 for a Human Resources Representative to the Department of Employee Relations. Offset eliminating one Assistant City Attorney position in the City Attorney's office.

BUDGET      TAX LEVY      TAX RATE EFFECT  
EFFECT      EFFECT      (PER \$1,000 A.V.)

Operating Budget      \$+0      \$+0      \$+0.000

BMD-2 PAGE AND LINE NUMBER	DETAILED AMENDMENT	CHANGE IN 2022 POSITIONS OR UNITS COLUMN		CHANGE IN 2022 AMOUNT COLUMN	
		NUMBER TO BE CHANGED	AMOUNT OF CHANGE	AMOUNT TO BE CHANGED	AMOUNT OF CHANGE
	SECTION I.A.1. BUDGETS FOR GENERAL CITY PURPOSES				
	CITY ATTORNEY				
	SALARIES & WAGES				
	LEGAL DIVISION				
130.1-14	Asst.City Attorney V (A)(Y)	35	-1	\$3,320,298	-\$50,130
130.2-25	O&M FTE'S	59.50	-1.00	--	--
130.3-13	ESTIMATED EMPLOYEE FRINGE BENEFITS	--	--	\$2,247,796	-\$23,060
	DEPARTMENT OF EMPLOYEE RELATIONS OPERATIONS DIVISION				
	SALARIES & WAGES				
190.12-4	Human Resources Representative	1	+1	\$82,196	+\$50,130
190.13-8	O&M FTE'S	27.30	+1.00	--	--
190.13-17	ESTIMATED EMPLOYEE FRINGE BENEFITS	--	--	\$775,985	+\$23,060
380.1-3	FRINGE BENEFIT OFFSET	--	--	-\$174,857,273	-\$23,060

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**SPONSOR(S): ALD. COGGS AND STAMPER**

**AMENDMENT 11A  
WITHDRAWN**

<b>DEPARTMENT(S)</b>	<b>EFFECT</b>		
	<b>BUDGET</b>	<b>TAX LEVY</b>	<b>TAX RATE PER \$1,000</b>
COMMON COUNCIL-CITY CLERK	\$+ 150,000	\$+ 150,000	\$+ 0.005

**AMENDMENT INTENT**

This amendment will provide \$150,000 to the Common Council-City Clerk Operating Expenditures account to fund the Alert Neighbor Program.

**BACKGROUND**

The Alert Neighbor Program (ANP) is a program that promotes collaboration between residents, the City of Milwaukee and other neighborhood partners to address crime and safety issues in Milwaukee neighborhoods.

**DISCUSSION**

1. The Alert Neighbor Program will provide funding for cameras, lighting, signage and other crime prevention improvements to neighborhoods that have organized groups of residents. These improvements are intended to address crime and safety issues, thereby improving the quality of life in neighborhoods.
2. Applicants for ANP funding must agree to contribute 5% of the cost of any safety-related improvements provided in their neighborhoods as part of the Program or \$20 per resident, whichever is less.

**EFFECT**

1. The budget effect of this amendment is \$+150,000.
2. The tax-levy effect of this amendment is \$+150,000, for a tax-rate effect of \$+0.005 per \$1,000 assessed valuation.

Prepared by: Jeff Osterman  
Legislative Reference Bureau  
Revised: October 27, 2021

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**OBJECTIVE, OVERALL BUDGET LEVY EFFECT OF THIS POSSIBLE AMENDMENT TO THE 2022 PROPOSED BUDGET**

By Ald. Coggs, Stamper

COMMON COUNCIL-CITY CLERK

Provide \$150,000 in the Common Council-City Clerk to support the Alert Neighbor Program (ANP) pilot program to promote collaboration between residents, the City of Milwaukee, and other neighborhood partners to address crime and safety issues in Milwaukee neighborhoods.

BUDGET	TAX LEVY	TAX RATE EFFECT
<u>EFFECT</u>	<u>EFFECT</u>	<u>(PER \$1,000 A.V.)</u>

Operating Budget	\$+150,000	\$+150,000	\$+0.005
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160.6-17	SECTION I.A.1. BUDGETS FOR GENERAL CITY PURPOSES				
	COMMON COUNCIL-CITY CLERK				
	OPERATING EXPENDITURES				
	Other Operating Services	--	--	\$146,688	\$+150,000

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**SPONSOR(S): ALD. SPIKER**

**AMENDMENT 22A  
FAILED**

<b>DEPARTMENT(S)</b>	<b>EFFECT</b>		
	<b>BUDGET</b>	<b>TAX LEVY</b>	<b>TAX RATE PER \$1,000</b>
FIRE DEPARTMENT	\$+164,000	\$+164,000	\$+0.005

**AMENDMENT INTENT**

This amendment appropriates \$164,000 to the Fire Department to perform a civilian/sworn personnel resource analysis for the purpose of determining appropriate staffing levels for the Milwaukee Fire Department.

**BACKGROUND**

1. In 2007, the City of Milwaukee hired Matrix Consulting Group to perform a personnel study for the Milwaukee Police Department, and the Police Department is currently undergoing a similar study.
2. The 2007 study found a number of ways for the Milwaukee Police Department to reallocate resources and personnel to meet optimal service levels, maintain fiscal prudence and increase efficiency.
3. The Milwaukee Fire Department has experienced funding cuts, including the closure of multiple firehouses in recent years.
4. A personnel study similar to the one currently being undertaken in the Police Department would inform decisions on the efficient use of resources, identify how the fiscal cuts of recent years have impacted services, and determine how to best use remaining resources including both sworn and civilian personnel.

**DISCUSSION**

1. This amendment provides \$164,000 to the Fire Department to perform a civilian/sworn personnel resource study.
2. This amendment also intends for the Fire Department to conduct a study to determine placement of fire stations in the city for optimal efficiency. The study shall include a determination for the two following scenarios: (1) continue with the current model of each municipality having its own fire department, and (2) consolidating fire departments within the county.
3. The tax-levy impact will be \$164,000.

## **EFFECT**

1. The budget effect of this amendment is \$+164,000.
2. The tax-levy effect of this amendment is \$+164,000, for a tax-rate impact of \$+0.005 per \$1,000 assessed valuation.

**COMMITTEE VOTE:** (1-4) In Favor: Ald. Spiker  
Opposed: Ald. Murphy, Kovac, Zamarripa, Coggs

Prepared by: Luke Knapp  
Legislative Reference Bureau  
Revised: October 28, 2021

**OBJECTIVE, OVERALL BUDGET LEVY EFFECT OF THIS POSSIBLE AMENDMENT TO THE 2022 PROPOSED BUDGET**

By Ald. Spiker

FIRE DEPARTMENT

Appropriate \$164,000 to perform a civilian/sworn personnel resource analysis study. The purpose of the study is to determine the appropriate staffing levels for the Milwaukee Fire Department.

BUDGET	TAX LEVY	TAX RATE EFFECT
<u>EFFECT</u>	<u>EFFECT</u>	<u>(PER \$1,000 A.V.)</u>

Operating Budget	\$+164,000	\$+164,000	\$+0.005
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BMD-2 PAGE AND LINE NUMBER	DETAILED AMENDMENT	CHANGE IN 2022 POSITIONS OR UNITS COLUMN		CHANGE IN 2022 AMOUNT COLUMN	
		NUMBER TO BE CHANGED	AMOUNT OF CHANGE	AMOUNT TO BE CHANGED	AMOUNT OF CHANGE
210.12-14	SECTION I.A.1. BUDGETS FOR GENERAL CITY PURPOSES				
	FIRE DEPARTMENT SUPPORT SERVICES BUREAU DECSION UNIT  OPERATING EXPENDITURES  Professional Services	--	--	\$41,000	\$+164,000

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**SPONSOR(S): ALD. SPIKER**

**AMENDMENT 30B  
FAILED**

<b>DEPARTMENT(S)</b>	<b>EFFECT</b>		
	<b>BUDGET</b>	<b>TAX LEVY</b>	<b>TAX RATE PER \$1,000</b>
POLICE	\$+ 250,000	\$+ 250,000	\$+ 0.008

**AMENDMENT INTENT**

This amendment will add \$250,000 to the Police Department to fund 100 Automated License Plate Readers to assist with the auto theft clearance rate.

**BACKGROUND**

1. From January to July, 2021, there were 5,144 vehicles stolen in the city. That is a sharp increase from 2020, for which the year-end total was 4,493. The COVID-19 pandemic led to an increase in auto thefts. That increase, in combination with reduced staffing levels, has significantly decreased the Police Department's clearance rates of auto theft cases. In Wisconsin, the main charge for auto theft is Operating a Vehicle Without Owner's Consent. By September 30, 2021, Milwaukee had already exceeded the prior year's full year of numbers. In 2019, the Police Department's clearance rate for auto theft cases was 3%, while the national average was 10%. In 2020, the Police Department's clearance rate dropped to 2%. In 2019, there were 742 arrests for Operating a Vehicle Without Owner's Consent. In 2020, that number was 745. In 2021, through September, the number reached 839 and continues to grow.
2. An Automated License Plate Reader (ALPR) is a high-definition camera that captures only the rear of a vehicle, and not the driver, to photograph the license plate with a high level of accuracy for vehicles traveling up to 100 miles per hour. An ALPR can identify other features, such as make, model, and year of a vehicle to track stolen vehicles, even without a license plate. ALPRs are connected with a stolen auto database, sends an alert to law enforcement, and shares data with other cities. Quick deployment of cameras can be used to address a specific reckless driving area of the city or a specific street. Cameras can be mounted on vehicles and in various locations throughout the city. The cost is \$2,500 per camera per year. Funding of \$250,000 would provide 100 cameras for 1 year. The Police Department will then evaluate whether to continue using the cameras or replace them with another technology. The company that provides ALPRs also has a product similar to ShotSpotter that can be paired with ALPRs and is likely to be more cost effective than the current ShotSpotter program. This request would also reserve 10 to 20

cameras that would be available for quick deployment requests from Council members.

### **DISCUSSION**

One hundred Automated License Plate Readers will assist law enforcement with identification of stolen vehicles.

### **EFFECT**

1. The budget effect of this amendment is \$+250,000.
2. The tax-levy effect of this amendment is \$+250,000 for a tax rate impact of \$+0.008 per \$1,000 assessed valuation.

**COMMITTEE VOTE:** (2-3) In Favor: Ald. Murphy, Spiker  
Opposed: Ald. Kovac, Zamarripa, Coggs

Prepared by: Tea B. Norfolk  
Legislative Reference Bureau  
Revised: November 2, 2021

**OBJECTIVE, OVERALL BUDGET LEVY EFFECT OF THIS POSSIBLE AMENDMENT TO THE 2022 PROPOSED BUDGET**

By Ald. Spiker

POLICE DEPARTMENT

Add \$250,000 of funding for 100 Automated License Plate Readers to assist with the auto theft clearance rate.

BUDGET	TAX LEVY	TAX RATE EFFECT
<u>EFFECT</u>	<u>EFFECT</u>	<u>(PER \$1,000 A.V.)</u>

Operating Budget

\$+250,000

\$+250,000

\$+0.008

BMD-2 PAGE AND LINE NUMBER	DETAILED AMENDMENT	CHANGE IN 2022 POSITIONS OR UNITS COLUMN		CHANGE IN 2022 AMOUNT COLUMN	
		NUMBER TO BE CHANGED	AMOUNT OF CHANGE	AMOUNT TO BE CHANGED	AMOUNT OF CHANGE
270.22-2	SECTION I.A.1. BUDGETS FOR GENERAL CITY PURPOSES  EQUIPMENT PURCHASES  Immediately following the line: "Portable Radios"  Insert the following line and amount: "Automatic License Plate Reader"	--	+100	--	\$+250,000

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