

# CITY OF MILWAUKEE FRAMEWORK FOR GREEN INFRASTRUCTURE PLAN





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**WaterCentricCity.org**

*Showcasing Global Leadership In Managing Our Water Resources  
In A Sustainable and Resilient Way*



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WATER LEADERSHIP

ARTS TALENT CULTURE AND EDUCATION

WATER TECHNOLOGY

GREEN INFRASTRUCTURE

APPLIED WATER RESEARCH

FISHABLE SWIMMABLE WATER

SUSTAINABLE HEALTHY WATER SUPPLY

# Seven Principles of the Water Centric City



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# GREEN INFRASTRUCTURE STRATEGIES



## BIOSWALES

Landscape features that capture and infiltrate runoff and can also remove pollutants.



## GREEN ROOFS

Partially or completely planted roofs with vegetation growing in soil or other growing media to hold rainwater.



## GREENWAYS

Riparian and non-riparian buffer zones and strips that store and drain stormwater runoff into the ground naturally.



## NATIVE LANDSCAPING

The use of native plants that can tolerate drought and flooding cycles because of deep roots and climate-specific adaptations.



## POROUS PAVEMENT

Pavement that can reduce and infiltrate surface runoff through its permeable surface into a stone or filter media below.



## RAIN GARDENS

Gardens that are watered by collected or pooled stormwater runoff, slowly infiltrating it into the ground along root pathways.



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# GREEN INFRASTRUCTURE STRATEGIES



## CISTERNS WITH PUMPS FOR RE-USE

The capture and storage of water, potentially for reuse later.



## DEPAVING

Removal of structures or paving in order to allow infiltration.



## SOIL AMENDMENTS

Materials worked into the soil to enhance its ability to infiltrate or absorb water.



## TREES

Trees that can hold rainwater on their leaves and branches



## WETLANDS

Areas that have soils that are inundated or saturated for part of the year or the entire year.



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# CO-BENEFITS OF GREEN INFRASTRUCTURE



# TOO MUCH PAVEMENT + INCREASING RISK OF EXTREME STORMS = FLOOD RISK

- Flooding in 2010 cost the Milwaukee County and developers at least \$37 million dollars in damage
- Climate change increases the risk of extreme storms.

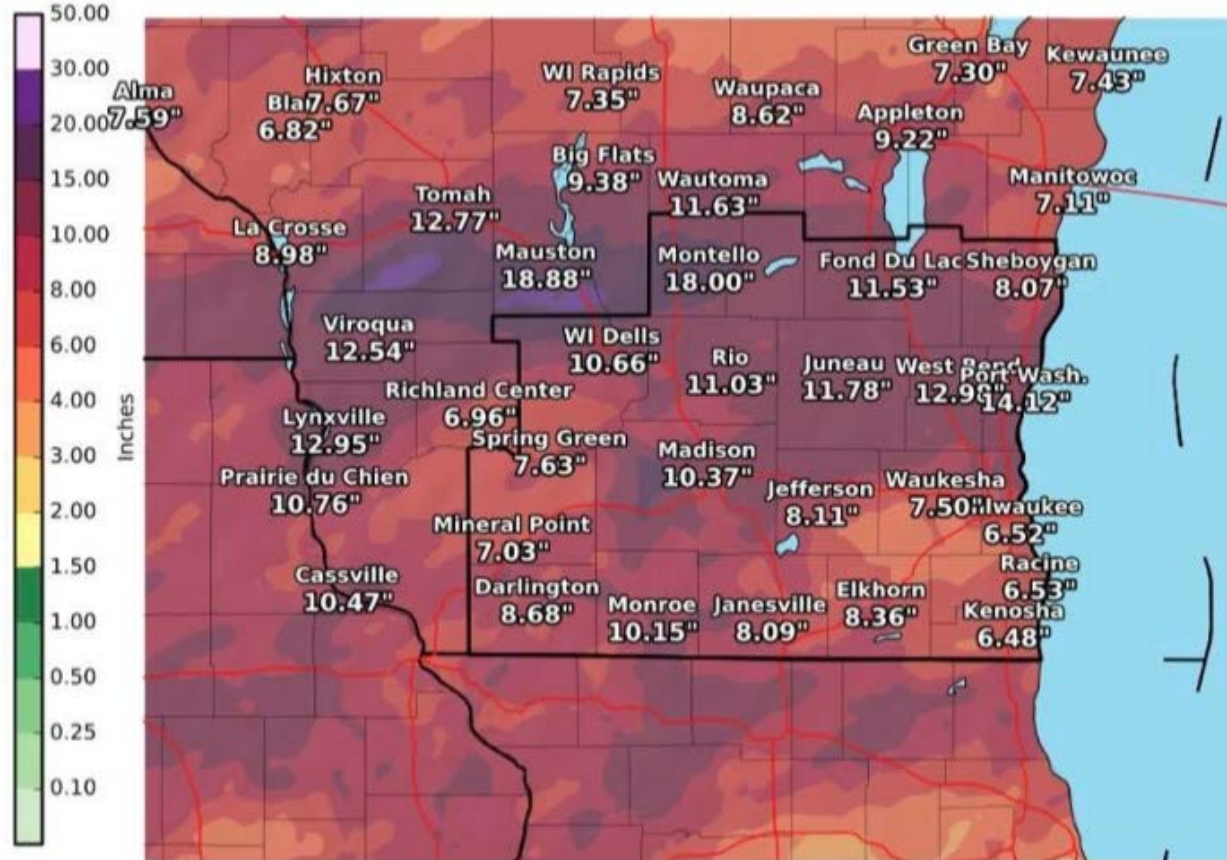




# CLIMATE CHANGE INCREASES RISK OF EXTREME WEATHER

## Estimated Liquid Precipitation

Valid: 08/16/2018 07:00 AM - 09/05/2018 01:00 AM CDT







# GREEN INFRASTRUCTURE BACKGROUND

- [Flooding Study Task Force \(2010\)](#) -- Urging a more comprehensive and sustainable stormwater plan to mitigate future stormwater disasters.
- [ReFresh Milwaukee \(2012\)](#) – Publicly announcing Milwaukee’s commitment to creating a sustainable, green, and efficient ecocity.
- [Green Street’s Stormwater Management Plan \(2013\)](#) -- Incorporates GI into street and ally reconstruction program
- [MMSD’s Green Infrastructure Plan \(2013\)](#) – Recommending green infrastructure strategies and proposing an additional 740 million gallons of stormwater capacity by 2035.
- [Council File 171053 directing ECO to develop a Green Infrastructure Plan](#) – mandating a green infrastructure plan for Milwaukee’s Combined Sewer Area.
- ECO consulted with DPW, DCD, DNS, MMSD, utilized interns from UWM-SFS and Marquette Law School’s Water Law and Policy Initiative, and is working with Stormwater Solutions, LLC

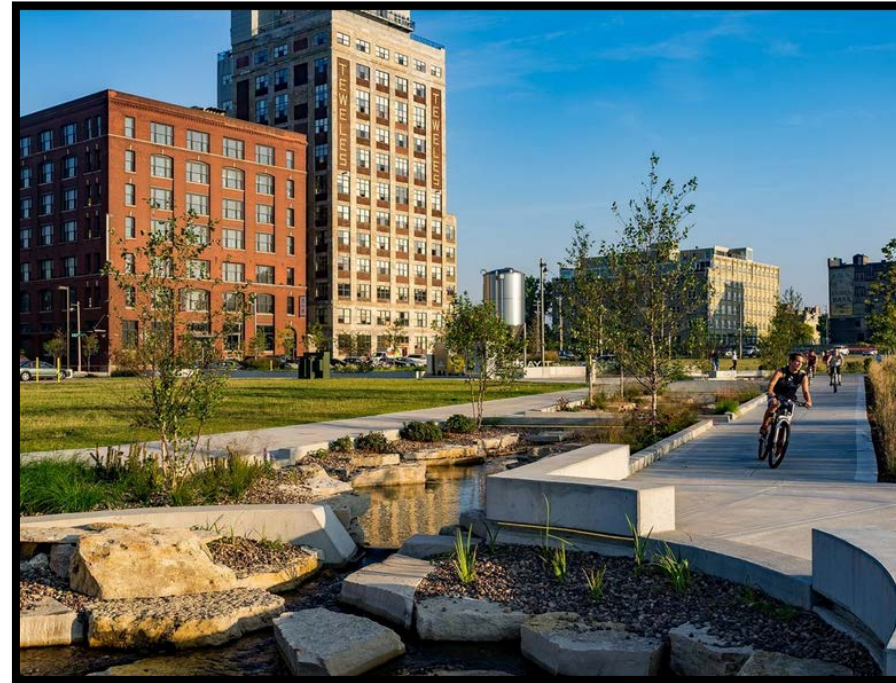


**Green Infrastructure** Since 2002  
**36.0** Million Gallons



# GREY TO GREEN:

## CITY IS LEADING BY EXAMPLE ON GREEN INFRASTRUCTURE IN OUR REDEVELOPMENT PROJECTS



# GREEN LUMINARIES IN PRIVATE DEVELOPMENT



December 2017 - Freshwater Plaza

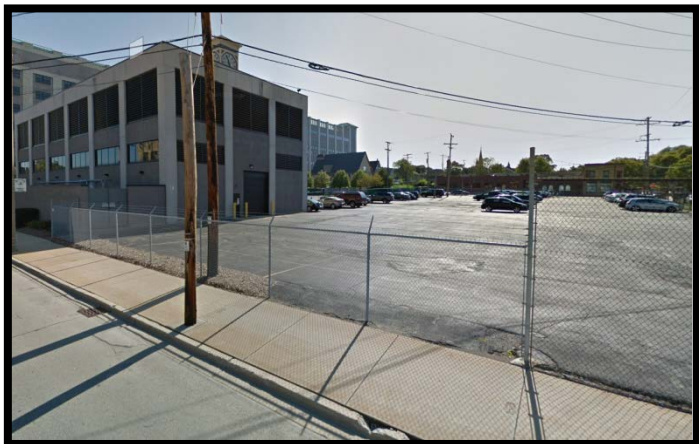
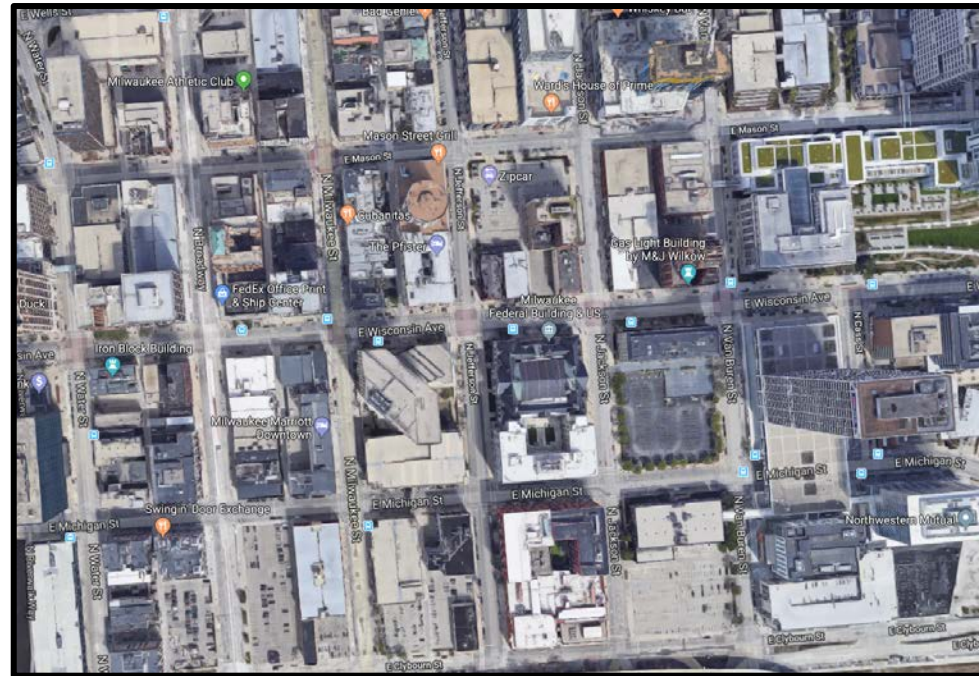


June 2017 - Urban Ecology Luminary



November 2017 - Ascension Columbia St. Mary's

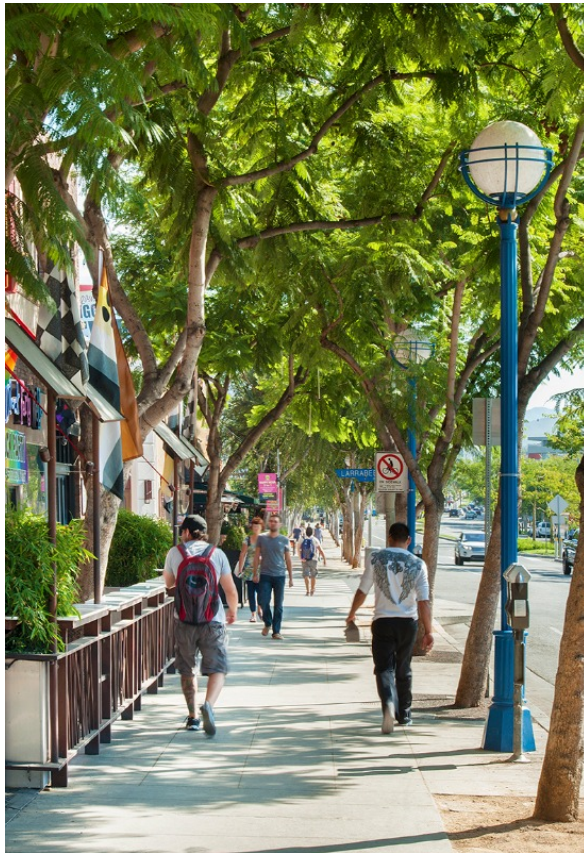
# GREY TO GREEN: BUT OPPORTUNITY REMAINS IN OUR PARKING LOTS, ROOFS AND SCHOOL YARDS





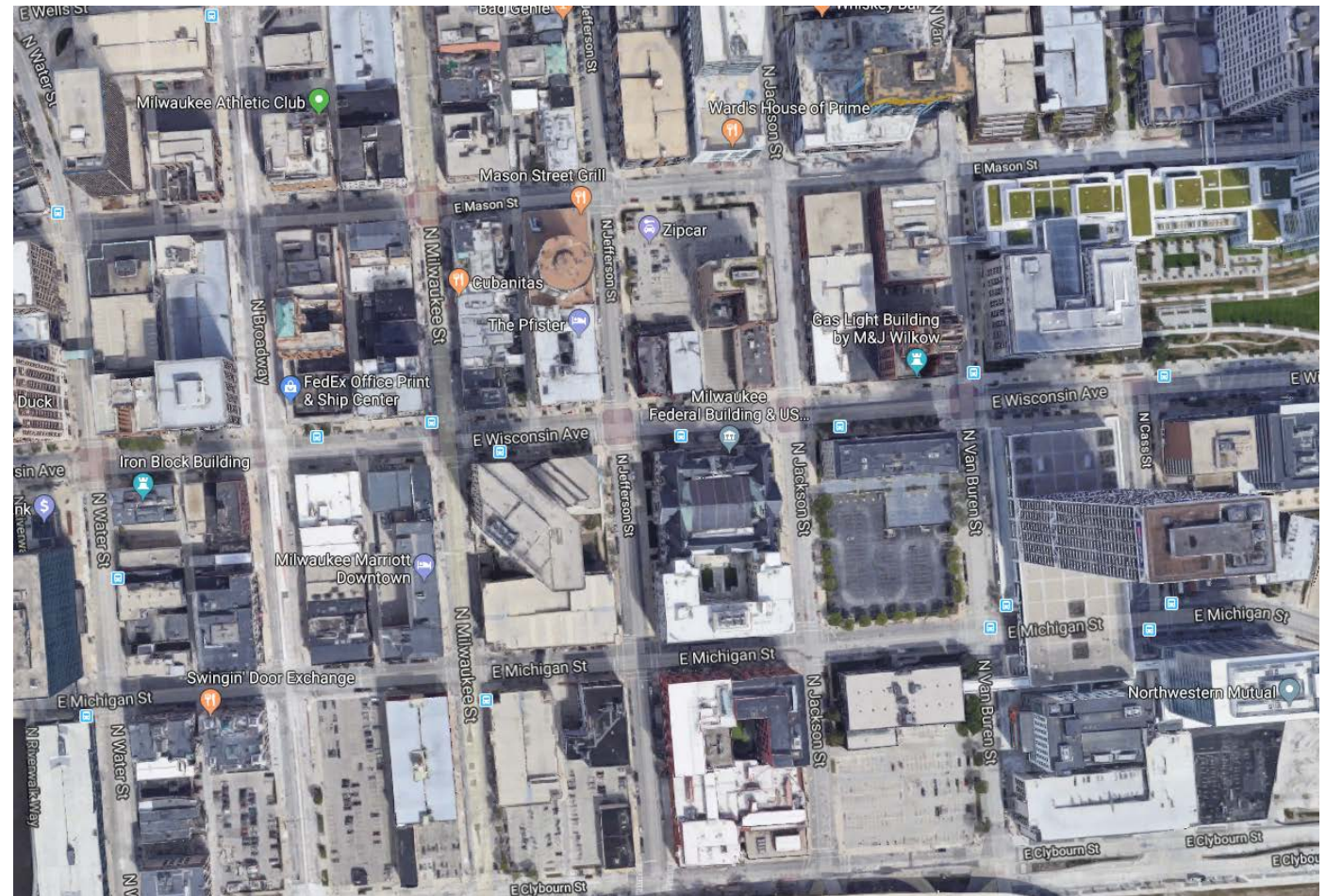
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# GREEN INFRASTRUCTURE AND TREES CAN LEAD TO MORE VIBRANT NEIGHBORHOODS



# CONSIDERATIONS FOR GREEN INFRASTRUCTURE PLAN

- Develop policies that substantially add to the amount of visible installed green infrastructure
- Encourage development and investment in the City
- Maneuver within City's tight financial constraints





## EXAMPLE: GREEN INFRASTRUCTURE CAN BE COST EFFECTIVE!



Cost of stormwater  
components (actual)  
= \$220,000

Maintenance is required but is often  
“out of sight, out of mind.”





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# GREEN INFRASTRUCTURE CAN BE COST EFFECTIVE



Alternative:  
Cost of stormwater  
components =  
\$180,000 (\$40,000  
savings!



# RECOMMENDATIONS OVERVIEW

## Regulatory

Require developments to capture the first half inch of runoff when a stormwater management plan is required

Add climate adaptation and co-benefits of green infrastructure to "Purpose" section of our stormwater management code

Publicly support MMSD's new thresholds for green infrastructure

## Economic

One-time grants to property owners to implement their green infrastructure

Partnership with Milwaukee Public Schools to green schoolyards and create new sustainability manager position

## Education and Outreach

Outreach to BIDs and Real Estate Groups

Provide developer education through the Fresh Coast Guardians' Resource Center

Review and possibly revise parking lot landscape standards

Partnership with the Resource Center for expedited and simple review for small GI projects being contemplated by MMSD



# GREENING STORMWATER MANAGEMENT PLANS

We propose to revise City Ordinance Chapter 120 governs actions that obligate developers to create a stormwater management plans

1. Add "Climate Adaption" and "Co-benefits of Green Infrastructure" to "Purpose Section."
2. Define Green Infrastructure practices; prioritize those with co-benefits
3. Require that the Stormwater Management Plans use Green Infrastructure to capture at least 1/2" of stormwater using GI
4. If GI is not feasible on site, City Engineer may consider negotiated solution.



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REGULATORY:

# WHEN A STORMWATER MANAGEMENT PLAN IS REQUIRED.

Currently, Milwaukee City Ordinance Chapter 120 governs actions that obligate developers to create a stormwater management plan; it reflects MMSD's regional requirements.

A stormwater management plan must be created under three circumstances:

1. Development or redevelopment that disturbs one acre (43,560 ft<sup>2</sup>) or more;
2. Development or redevelopment that disturbs one acre (43,560 ft<sup>2</sup>) or more over a three year period; or
3. Development or redevelopment increases impervious surfaces by 0.5 acres (21,780 ft<sup>2</sup>).



# SUMMARY OF PROPOSED CHANGES

City's Chapter 120 is subordinate to MMSD Chapter 13

	Current	Proposed	Schedule
<b>MMSD Chap 13</b>	<p>No Green Infrastructure requirements on development;</p> <p>Stormwater Management plans on development required when:</p> <ol style="list-style-type: none"> <li>total disturbance on site is greater than 2 acres OR</li> <li>Property adding ½ acre+ of impervious surface</li> </ol>	<ol style="list-style-type: none"> <li>Define Green Infrastructure</li> <li>Reduce new impervious surface threshold to 5,000 sq. feet (0.12 acres) – require GI to capture the first half inch</li> <li>No stormwater management plan is required with the new changes</li> </ol>	<ul style="list-style-type: none"> <li>Introduce at TAT (advisory group of City Engineers) in August 2018</li> <li>Seek Approval at MMSD Commission Jan 2019</li> </ul>
<b>City Chap 120 Phase I</b>	<p>No mention of Green Infrastructure or requirements for green infrastructure when stormwater management plans are required.</p> <p>Stormwater Management plans on development required when:</p> <ol style="list-style-type: none"> <li>total disturbance on site is greater than 1 acres OR</li> <li>Property adding ½ acre+ of impervious surface</li> </ol>	<ol style="list-style-type: none"> <li>Add co-benefits of visible green infrastructure to “Purpose” section</li> <li>Define acceptable forms of GI</li> <li>When a Stormwater management plan is current required; require use of GI to capture first ½ inch of rain</li> <li>Allow City Engineer to develop alternative solution if this is not technically feasible on a particular site</li> </ol>	September 2018
<b>City Chap 120 Phase II</b>		Adopt MMSD's proposed new thresholds (0.12 acres of new impervious)	2019 after adoption of MMSD Chap 13 revisions



## NO CHANGE TO THE STORMWATER MANAGEMENT FEE

- ECO determined, with input from other departments, that changing the fee structure of Chapter 120 was not a viable incentive for implementing GI.
- A more effective solution is a one time grant to help fund the construction of these GI plans
- We anticipate a significant increase to “Green Solutions” funding from MMSD to support more Green infrastructure projects



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# ECONOMIC INCENTIVE: FUNDING PRIORITIES FOR GREEN INFRASTRUCTURE

- Green Streets & Alleys
- Schoolyards
- Parking Lots





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# ECONOMIC INCENTIVE: FUND GREEN SCHOOL YARDS



Up to \$600,000 in Green Solutions funding from MMSD through City to support green infrastructure on school yards following the Green Schools Consortium school selection process



## OUTDOOR CLASSROOM AND RECREATIONAL PLAN

Longfellow School Green Infrastructure and outdoor classroom plan







# Nature for the Kids



## SCHOOLYARD REDEVELOPMENT INTEREST

*Longfellow is most interested in providing a safe, healthy, and educational space for their students to learn and explore through creatively designed and inspiring green space.*

## BETTER ACADEMIC PERFORMANCE

Learning in natural environments can:



**BOOST  
PERFORMANCE**  
in reading, writing,  
math, science and  
social studies  
1, 2, 3, 4, 5



**ENHANCE**  
creativity, critical  
thinking and  
problem solving ?

Seeing nature from  
school buildings can  
foster academic  
success 6, 7, 8

## ENHANCED ATTENTION

Spending time in nature can help  
children focus their attention:



**FOCUS AND  
ATTENTION**  
10, 11, 12, 13



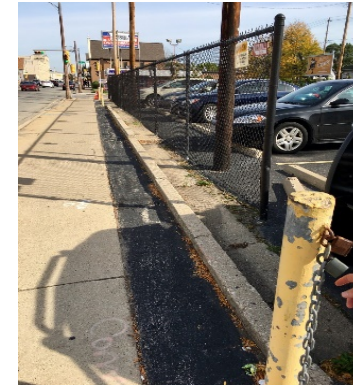
**ADHD  
SYMPTOMS**  
14, 15

The greener the  
setting, the better  
the focus 14, 15



# ECONOMIC: COMMERCIAL AND NON-PROFIT PROPERTY GRANTS

- Green Solutions could provide grants up to \$25,000 to commercial and non-profit parking lot owners
- Could be used for any implementation of Green Infrastructure including static projects that do not require a stormwater management plan.
- Requires conservation easement



SDC lot on 17<sup>th</sup>  
North before  
Green  
Infrastructure





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# EDUCATION AND OUTREACH

- Outreach to BIDs and Real Estate Groups
- Use MMSD's [Fresh Coast Guardians' Resource Center](#) to expedite project review

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Thanks to our Partners!

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UNIVERSITY**  
LAW SCHOOL

 **eco**  
ENVIRONMENTAL  
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 **MMSD**  
PARTNERS FOR A CLEANER ENVIRONMENT

 **Reflo**  
Sustainable Water Solutions

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 **STORMWATER  
SOLUTIONS  
ENGINEERING LLC**

